Parks, Recreation & Sport Tourism Committee - Minutes

Parks' Boardroom #1
City Hall
14245 - 56 Avenue
Surrey, B.C.
WEDNESDAY, APRIL 18, 2012
Time: 7:03 p.m.
File: 0540-20

Present:
Chairperson: Councillor Hepner
Councillor Gill
C. Annable
R. Benson
B. Burnside
R. Gorman
S. Hundal
G. Rai
T. Allen, School Board Trustee

Regrets:

Staff Present:
L. Cavan, General Manager, Parks, Recreation & Culture
O. Croy, Manager, Parks
H. Norris, Manager, Athletic Field Operations
L. White, Manager, Community & Recreation Services
D. Vestergaard, Administrative Coordinator, Parks, Recreation & Culture
L. Anderson, Legislative Services

A. ADOPTION OF MINUTES

It was Moved by R. Gorman
Seconded by R. Benson
That the minutes of the Parks, Recreation and Sport Tourism Committee of March 21, 2012, be adopted.
Carried

B. DELEGATIONS

C. REQUEST(S) FOR DELEGATION

D. OUTSTANDING BUSINESS

1. Feasibility of Converting All-weather Gravel Practice Fields to Artificial Turf
   File: 6140-20

   The memorandum, dated March 8, 2012, from the Manager, Athletic Field Operations, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

   It was Moved by Councillor Gill
   Seconded by C. Annable
   That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager, Athletic Field Operations, dated March 8, 2012, entitled “Feasibility of Converting All-weather Gravel Practice Fields to Artificial Turf”, as information.
   Carried
Supplemental to the above report, a memorandum from the Manager, Athletic Field Operations, entitled “School District All Weather Gravel Field Inventory”, dated April 18, 2012, was provided on table and reviewed by the Committee. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was Moved by R. Gorman  
Seconded by G. Rai  
That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager, Athletic Field Operations, dated April 18, 2012, entitled “School District All Weather Gravel Field Inventory”, as information. 

Carried

The Committee commented as follows:

- It would cost $795,000 not currently in the financial plan.
- The fourth artificial turf field, a conversion of the gravel field at Newton Athletic Park, is one of the last two complementary all gravel fields suitable for conversion, with the other being Cloverdale Athletic Park, which is proposed for 2014.
- All other gravel fields tend to be more isolated and would be an expensive investment.
- With respect to the question of what would happen by simply placing the synthetic material directly over an all weather field, it was noted that the biggest problem would be proper drainage. A substantial portion of the costs incurred for turf fields is the drainage work. Consequently, turf over a gravel field would work only for the summer months, not when there is inclement weather. The surface needs to be relied upon as being dry under foot.
- There has not be any new all weather gravel fields developed in the City for almost 10 years; since the start of artificial turf investment. Now that the City has shifted to turf fields, there is not a policy per se, it is simply not a direction taken over the past 10 years. It is felt that the demand and further investment is not best for the communities.
- With respect to some of the existing gravel fields that are less appealing and any opportunities there may be for conversion to something else, there are some unique components as some of them are on school sites, which limits the available hours. There is still a significant response for booking of those fields, however the total utilization for user groups is not that great as there is not enough time available for their teams.
- If, in fact, there are other opportunities (including ball hockey) for those gravel fields, and if there is going to be one new artificial turf field each year, is there going to be a point in time where capacities can be taken up with these artificial turf fields, or should there be a back-up plan for these gravel fields to convert to something else the community might be interested in? There was a report a couple of years ago that talked about converting some of the gravel fields to natural grass. There is some interest in grass time at night, especially spring through to fall. The conversion costs would be much cheaper.
- Given the relatively okay drainage achieved with gravel fields, perhaps adding grass or paving for another sport should be considered for the future. Staff
will monitor the utilization of the gravel fields and make recommendations regarding conversion should demand for gravel fields diminish.

It was Moved by Councillor Gill
Seconded by G. Rai
That the Parks, Recreation and Sport Tourism Committee recommends that there be an ongoing assessment of the uptake of the artificial turf fields and how that relates to the utilization of the all weather fields and any potential conversion to grass or another sport

Carried

2. Dog Waste Management in Surrey Parks

File: 6140-20

The memorandum, dated March 13, 2012, from the Manager of Parks, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was Moved by T. Allen
Seconded by S. Hundal
That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager of Parks, dated March 13, 2012, entitled “Dog Waste Management in Surrey Parks”, as information.

Carried

Discussion ensued with respect to a review of the penalty fees and the frequency of surveillance and ticketing for dog waste non-compliance in parks. Staff reported that there had only been one ticket issued in 2011 and that the Bylaws department have stepped up their patrol, especially in the areas where there had been significant complaints received, since late February 2012. In an effort to resonate some compliance, it was suggested that a review of how other municipalities address this issue, and perhaps look into a strategy that would put a hard stance on non-compliance, including an increase in penalties to something substantial, is something that the Committee would endorse.

It was Moved by Councillor Gill
Seconded by C. Annable
That the Parks, Recreation and Sport Tourism Committee request that Bylaws review the enforcement system, surveillance and fines in place for dog waste non-compliance in Surrey parks.

Carried

3. Dog Off-Leash Petition for South Meridian Park

File: 6140-20/S

The memorandum, dated April 1, 2012, from the Manager, Parks Planning, Research and Design, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee:

1. Receive this report for information;
2. Provide comments to staff on the Department’s intended course of action of not designating South Meridian Park as a dog off-leash area; and

3. Provide a copy of this report to the delegation.

It was moved by T. Allen, seconded by C. Annable, that the Parks, Recreation and Sport Tourism Committee receive the report from the Manager of Parks, dated April 1, 2012, entitled “Dog Off-Leash Petition for South Meridian Park”, as information and that a copy of the report be provided to the delegation. Carried.

4. **Status Update: Outdoor Ball Hockey Facility in South Surrey**

File: 6140-20/S

The memorandum, dated April 2, 2012, from the Manager, Parks Planning, Research and Design, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was moved by Councillor Gill, seconded by R. Gorman, that the Parks, Recreation and Sport Tourism Committee receive the report from the Manager, Parks Planning, Research and Design, dated April 2, 2012, entitled “Status Update: Outdoor Ball Hockey Facility in South Surrey”, as information. Carried.

The Committee commented as follows:

- The Semiahmoo team has been working with the Cloverdale team in terms of making a larger group and, although the report really speaks to South Surrey, it was anticipated that the report would be more inclusive in terms of other areas of Surrey. Given that none of these locations have an outdoor covered facility, and that there are other groups, how could there be a benefit for the greater good rather than the request from Semiahmoo itself?
- Where is this, in terms of the Build Surrey program or any other financial plan?
- Currently there isn’t any funding to develop a covered sport box. In terms of ball hockey, the City has been able to satisfy the request for the ball hockey groups inside the arena.
- At the moment there are five boxes, three of which are lit (Cloverdale, Kwantlen and one at Unwin Park).
- Satisfying the group from South Surrey, whether or not they align with Cloverdale or affiliated with anyone else, their request is really for something specific to their area.
- The Committee’s understanding was that the Semiahmoo group was looking for opportunities to amalgamate with Cloverdale, as they felt that the Cloverdale group was growing exponentially and in essence, looking for an opportunity to have a covered facility outside. They had also indicated that
given that something already exists in Cloverdale, that there might be more of a centre for most areas for a covered facility.

- Staff can certainly look at what the implications would be to cover the facility in Cloverdale and what the cost magnitude for that would be. There is a lot of value in that type of facility.
- It should be confirmed that staff are in discussion with the Surrey Minor Ball Hockey Association as they are really the official large ball hockey group in Surrey and they would be able to provide the information of what the use would be, etc.
- It certainly makes more sense, for a capital outlay to cover, that the longer established organization have the opportunity to provide suggestions that all the clubs would benefit from.
- An examination is warranted, however outlaying more capital while undertaking the most intensive capital spending to date, will be a challenge.

5. **2012 Kabaddi Tournament Schedule Update**

File: 6140-20/K

The memorandum, dated April 6, 2012, from the Manager, Athletic Field Operations, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee:

1. Receive this memorandum as information; and
2. Support two Kabaddi tournament dates for Newton Athletic Park and one Kabaddi tournament date for Royal Kwantlen Park in 2012, on a trial basis for 2012.

It was Moved by T. Allen
Seconded by S. Hundal
That the Parks, Recreation and Sport Tourism Committee:

1. Receive the memorandum from the Manager, Athletic Field Operations, dated April 6, 2012, entitled “2012 Kabaddi Tournament Schedule Update”, as information; and
2. Support two Kabaddi tournament dates for Newton Athletic Park and one Kabaddi tournament date for Royal Kwantlen Park in 2012, on a trial basis for 2012.

Carried

The Committee commented as follows:

- This item has come up in the past and the topic really was the location of the site and subsequent increase in the costs to the kabaddi groups. Staff were to be looking at alternative sites, which included a suggested location in Cloverdale, has that analysis been done?
- Staff noted that preliminary inquiries suggested that the groups were not keen on gravel areas, and an option to turf the Stetson Bowl area wouldn’t work well with the rodeo activity in May.
- Sullivan may not be the best location from a perspective of close proximity of residential multi-family house. That being said, there was supposed to be a review of how to better locate the kabaddi fields.
- The report speaks to that issue. All of the parks and surrounding residential areas (and setbacks) were looked at for best suited locations where the public would tolerate and significant parking is available. The location selected is on a trial basis while staff continue to look at other sites that may have been used historically and then abandoned.
- Is kabaddi one of those sports that we have seen a significant increase in that may also be part of our sport tourism plan?
- With respect to the sport tourism plan, staff will look at both in the short term and the long term. The temporary site may help to determine what direction should be taken. Certainly there are many athletes brought in from outside of the lower mainland. It is not known how many spectators also travel from outside of Surrey to watch the sport.
- With the change of name of the Committee we are now involved in tourism and it may be that the opportunity to bring tourists to Surrey, through kabaddi, is there. The previous reports did not refer to opportunities for sport tourism. The Committee now has some fairly unique positioning in terms of sport tourism.
- We have seen the reality from the popularity of the sport, which is why ultimately Sullivan is not the appropriate location. Sullivan could accommodate more and it does have adequate parking available.
- Should Michael Fox, Manager of Sport Tourism, also be meeting with the kabaddi groups as part of his portfolio? Perhaps he can look at the existing field and what might be possible within the existing field to advantage the City of Surrey as well.
- A Committee member commented that Kabaddi is definitely one of those sports where tourism from outside of Canada will come. Many of the overseas visitors (UK, India, etc.) and even out of town visitors (Kamloops, Williams Lakes, etc.) would likely blend their visit to friends/relatives with the various tournaments that would be going on.
- Given the fact there is sufficient appetite in terms of finding a permanent home for the sport of kabaddi, a solution in terms of an alternative site location should be sought, preferably in some form of a master plan that addresses concerns brought up today and in the past.
- It should be noted that many of the kabaddi tournaments involve significant sponsors. To be able to suggest that this sport would have a new home or secondary home would create excitement and might help facilitate this item coming forward. It is therefore important that we look at building or enhancing an existing place.

It was Moved by Councillor Gill
Seconded by T. Allen

That the Parks, Recreation and Sport Tourism Committee recommend that staff put together a plan that will look at options in terms of finding a permanent location (existing or new) that would advantage the sport of kabaddi within the City of Surrey and addresses all the issues that have been put forward.

Carried
6. Grandview Heights Indoor Pool
   File: 0800-20

The memorandum, dated April 3, 2012, from the General Manager, Parks, Recreation and Culture, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was Moved by T. Allen
Seconded by C. Annable
That the Parks, Recreation and Sport Tourism Committee receive the report from the General Manager, Parks, Recreation and Culture, dated April 3, 2012, entitled “Grandview Heights Indoor Pool”, as information.

Carried

Comments were as follows:

- The City is going as far as possible within the capital available. If there are interested user groups that are in a position to access further funding, that would be well received. However, the City does not have the economic resources to address the proposed additions/alterations as requested by the delegation received at the March meeting.
- In terms of any public, private, partnership (3P) opportunities for the development of Grandview, the City went through a funding process that was unsuccessful for that location.
- Similarly for South Surrey, in terms of attracting a private operator would be a challenge as the facility operates at a cost. The best value is received by having the City operate that facility.
- Even with the development of the new Grandview pool, it has been noted that the users of the South Surrey pool are very passionate about their pool and would want to continue to use it. Presently, the pool is operating beyond capacity and plans are for it to continue to operate as long as it is viable (10 years minimum).

Staff noted that waterslides are still the most popular in swimming pools and that there are plans for both the Grandview and Guildford pools to have waterslides. Once all the details have been put in place, staff will come back with the plans to share with the Committee.

E. NEW BUSINESS

1. Preferred Location for Cloverdale Covered Youth Park
   File: 6140-20

The memorandum, dated April 1, 2012, from the Manager, Parks Planning, Research and Design, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee recommend that Council:
1. Receive this report for information;
2. Recommend to Council that the Cloverdale Covered Youth Park be located at Location A, north of 62nd Avenue on Highway 15; and
3. Attach this report to the minutes of the Parks, Recreation and Sport Tourism Committee meeting.

Staff commented as follows:
- Three potential sites were considered, with one site being the most beneficial in many respects.
- The recommended site on 62 Avenue (at 176 Street) is directly across the street from the Cloverdale Recreation Centre, of which the fitness areas will look out toward the park and will provide an excellent relationship for both facilities.
- The site also meets the CPTED standard requirements (crime prevention through environmental design).
- It has been noted that some of the City’s most successful youth parks are those that are located close to a facility. More outreach programs can be offered; staff can provide support; washroom facilities are available; and exposure to the facility really assists in encouraging involvement with the other facilities.
- It really is a wonderful site and will likely not compromise any future development in the area.

COMMITTEE RECOMMENDATION:

It was Moved by R. Gorman
Seconded by S. Hundal
That the Parks, Recreation and Sport Tourism Committee recommend that Council:
1. Receive the “Preferred Location for Cloverdale Covered Youth Park” report (Appendix I) as information; and
2. Approve Location A, north of 62 Avenue on Highway 15, as the location for the Cloverdale Covered Youth Park.

Carried

2. Terms of Reference

Given the recent Committee name change, it was noted that a review of the Terms of Reference for the Committee should be considered. Staff reported that an updated draft Terms of Reference will be provided for consideration and review by the Committee at the May meeting, at which time the Committee members may submit any suggested changes and/or updates, following which a final draft will be submitted to Council for adoption.

F. ITEMS REFERRED BY COUNCIL
G. CORRESPONDENCE

H. INFORMATION ITEMS

I. OTHER BUSINESS

1. Verbal Update

L. Cavan, GM, Parks, Recreation and Culture, provided the following update:

- **Tamanawis Park Tournaments** - At a prior Committee meeting staff was asked if the 2012 BC Summer Games will be using Tamanawis Park for any of their events. Although they are not, the field has been booked for numerous tournaments over the summer of 2012. A handout was provided on table to the Committee listing summer 2012 usage of the park.

- **Tamanawis Fieldhouse Funding Announcement** - Last week Premier Christy Clark came to Tamanawis Park to announce the Province will be providing $150,000 funding towards the field house. The project includes the construction of a 1,846 square foot two-storey building that will include showers, changes rooms, public washrooms, a community room and a multi-purpose room.

- **2012 BC Summer Games Torch Lighting Ceremony** – Thursday, April 19th. Please join us tomorrow night from 6:30 pm – 9:30 pm at the Bear Creek Park Track to mark the 100 day countdown to the 2012 BC Summer Games. A torch lighting ceremony that involves both young athletes and entertainers from Surrey will take place.

- **Bayside Rugby** - The City’s funding of $750,000 is in place; the City has paid for the preliminary concept plans that were developed by the architect. The group is continuing to do fundraising for their share of the project.

- **Cloverdale Athletic Park** – The Cloverdale Athletic Park washroom renovation project (Main Field House) is completed and opened to the public. The renovation achieved a doubling of the washroom capacity within the existing footprint. We were also able to upgrade the facilities for wheelchair accessibility at the same time and create a small community room to be utilised in the off season by some seniors groups.

- **Crescent Beach** - In support of the Crescent Beach public safety initiative led by Colleen Kerr and Councillor Rasode, Parks’ has completed an updating of the park name and regulatory signage at all access portals to Crescent Beach. Parks’ has also developed printed materials to support a by-law and etiquette awareness campaign.

- **Park It** - Park It, a temporary park between the North Surrey Recreation Centre and SFU Campus, has been completed and is open until April 27th. A variety of food vendors will be on site over the next week and the park site will promote Party for the Planet.
• **Fraser Heights Recreation Centre Expansion Opening** - On Saturday, May 5\textsuperscript{th}, from 11:00 am – 2:00 pm, we will be celebrating the opening of the Fraser Heights Recreation Centre expansion. This multi-generational facility has been upgraded with a new 17,000 square foot addition, including multi-purpose rooms, an additional gymnasium and a 6,500 square foot fitness centre. The state of the art equipment is designed for the novice to elite athletes and 55+ older adults. This wheelchair accessible facility features natural wood ceilings and floor to ceiling windows and mirrors bringing an air of natural light. We encourage you to come out and join the fun

2. **Calendar of Events**

A copy of the webpage noting the upcoming Parks, Recreation and Culture events for April and May 2012, was reviewed.

J. **NEXT MEETING**

Next meeting of Parks, Recreation and Sport Tourism Committee is scheduled for May 16, 2012.

K. **ADJOURNMENT**

It was Moved by T. Allen
Seconded by G. Rai
That the Parks, Recreation and Sport Tourism Committee do now adjourn.

Carried

The Parks, Recreation and Sport Tourism Committee adjourned at 8:00 p.m.

Jane Sullivan, City Clerk
Councillor Hepner, Chair
Parks, Recreation and Sport Tourism Committee