Parks, Recreation & Sport
Tourism Committee - Minutes

Parks’ Boardroom #1
City Hall
14245 - 56 Avenue
Surrey, B.C.
WEDNESDAY, JUNE 20, 2012
Time: 7:00 p.m.
File: 0540-20

Present:
Chairperson: G. Rai
Councillor Gill
C. Annable
R. Benson
B. Burnside
S. Hundal
T. Allen, School Board Trustee

Regrets:
Councillor Hepner
R. Gorman

Guest Observers:
Surrey Lawn Bowling Club:
Carolyn Wheeler, Vice-President
Dorothy Bishop, Games Director
Andy Kroontje, Games Director/Greenskeeper

Staff Present:
L. Cavan, General Manager, Parks, Recreation & Culture
O. Croy, Manager, Parks
L. White, Manager, Community & Recreation Services
L. Anderson, Legislative Services

A. ADOPTION OF MINUTES

It was Moved by Councillor Gill
Seconded by C. Annable
That the minutes of the Parks, Recreation and Sport Tourism Committee of May 16, 2012, be adopted.
Carried

B. DELEGATIONS

1. Ms. Jacqueline Reynolds, Grants Director,
Surrey Lawn Bowling Club

Jacqueline Reynolds, Grants Director, Surrey Lawn Bowling Club (“Club”), was in attendance to discuss the much needed improvements required for the bowling green and the field house and to outline the grants that have been secured and funding opportunities that have been sought for such improvements. An overview of the Club was provided and additional comments were noted as follows:

- The game is challenging, enjoyable and promotes social interaction and organized physical activity for the residents of Surrey. All interested parties of all ages are welcome to join the “Club” and fully participate.
- One of the highlights of lawn bowling is that it remains a relatively inexpensive, organized sport in which seniors can participate well into their senior years. Currently the oldest active bowler at the Club is in his 90’s. (The number of seniors will increase as more baby boomers reach retirement age as many social indicators show that a higher percentage of the new “baby boomer” seniors will remain physically active in their retirement years.)
- The Clayton Park bowling green which the Surrey Lawn Bowling Club plays at is currently the only lawn bowling facility in the municipality.
- The Club also works actively with schools within Surrey and offers lawn bowling as one of the “outside” sporting activities for students, supplying the greens, equipment and coaches at no charge.
• Over the years, the clubhouse and the greens have deteriorated to such a low level that it is has become increasingly difficult to attract and maintain a high level of membership.
• The 1969 circa building does not meet any municipal, provincial or federal Health and Safety regulations and the building is not accessible to persons with disabilities, mobility or agility issues.
• The condition of both the bowling green and the building became a major issue for the Club and its members when the City of Surrey placed a bid for the 2014 Senior Games.
• At present the Club has 90 members. Despite a longer travel distance for some lawn bowlers within Surrey, many have left the Club and bowl at Langley or at one of the two lawn bowling clubs in White Rock. Better greens, better facilities.
• It has been reported by many of the bowlers in the surrounding municipalities that if and when the greens and facilities within Surrey are improved many of the lawn bowlers will return to the Surrey club; a very significant increase in membership is anticipated.
• The maintenance of the existing bent grass surfaces requires frequent fertilization and dangerous levels of fungicides and pesticides to control the weeds and insects that destroy the greens, which in turn compromise the health and safety of the members (the fungicides and pesticides required to maintain the bent grass surfaces have long been restricted for use on private property due to environmental and health concerns as well as the damage that they pose to the ground water supply).
• Artificial greens would provide an ideal playing surface, not only would the seniors have a safer playing surface, the City of Surrey would save on labour costs as the maintenance relating to the real grass surface at the Surrey Lawn Bowling Club is high. Very little maintenance would be required to maintain a top grade artificial turf bowling green once the initial costs of installation are met.
• Seniors need “Age Friendly Communities” where they can freely participate in activities that will enable them to maintain a healthy lifestyle. Amongst activities that are targeted to the senior members of the population there must be provision of an array of regular organized sports available at a reasonable cost.
• The Surrey Lawn Bowling Club would like to be known as one of the gems in the Surrey Parks Board system and to help promote the City of Surrey as the City of Parks that is ‘Senior Friendly’ and accessible to all.

The support of the Committee was requested for funding to rebuild/upgrade the greens and for financial assistance for the much needed renovation to the field house. A series of supporting documents, including drafted plans which provide the details of the possible approach to renovating the existing building, were provided (on table) and reviewed. Numerous letters of support have been received and were also provided to the Committee, including one from the neighbouring Clayton Heights Secondary School noting their appreciation for the Club and the unique sport opportunity the Club provides for the students. Photographs of the current condition of the greens and the field house were shown and comments continued:
• The Surrey Lawn Bowling Club has been given a conditional grant from the New Horizons for Seniors Program for $25,000. Condition set is due to fiscal year requirements for the federally funded program which requires the monies be applied to construction of the kitchen and work completed by March 15, 2013, which adds to the urgency of the Club’s request for assistance. Failure to utilize the New Horizons grant within the required timeframe will result in the loss of the grant and a new application would be required (without any assurance of there being a favourable response again).

• The Club has been working with O. Croy, Manager of Parks, and H. Norris, Manager of Athletic Facilities, throughout the Club’s endeavours to upgrade the greens and to bring the existing building up to the required standards. As such, Mr. Croy has committed $25,000 as matching funds for the New Horizons grant.

• The Club is also working closely provincially with Dave Hayer and Ida Chong’s office to obtain $20,000 towards the funding required for the upgrade to the facilities.

• There is a $30,000 grant that is available through Tire Stewardship BC and can be applied for any group that is installing artificial greens/underlay etc. In the event that the City approves installation of an artificial lawn bowling green at the Surrey Lawn Bowling Club, the Club would work with the City and complete and submit an application for this grant. These funds could be used to reduce the overall cost of the artificial lawn bowling green. At the moment this grant is only applicable to the 2012 calendar year.

In response to the presentation, the Committee and staff commented as follows:

• The proposed budget to renovate an addition to the existing building is $106,500. This budget does not include a provision for the artificial turf and does not include the additional $8,000 required for the septic work needed.

• Staff have been working with the Club to do some high level estimates for an artificial turf lawn bowling green. There is value for year round play in going to artificial turf and the surface can be kept very flat. The cost estimate is approximately $500,000.

• With respect to the Club’s concern about the timeline requirements of their grant, staff have been in discussions with the governmental representative, and have provided assurances of the City’s commitment.

• As the building predates 1992, asbestos is an issue and an assessment has been done. The City owns the building and would have to take asbestos remediation into account if any renovations were being done. The preliminary estimate didn’t take into account any special consideration as a result of asbestos in the masonry block or other parts of the building. It is anticipated that the assessment will be received by the end of the month.

• The Club membership raises funds to cover the operating costs. When the building gets vandalized, etc., all clean-up work is done voluntarily by the members.

• Although there would be a reduction in operating costs for an artificial turf, there would be an increase in other costs such as hydro (lights, etc.) due to the extended time that the green could be utilized.
• This proposal does not currently fit with the requirements of the City’s partnership fund, where a minimum of $250,000 is required from an organization in order to be matched by the City.

• For a city the size of Surrey to have lawn bowling as a viable sport within the community is something the City would like to strive for. A request was received very recently from other individuals in the South Surrey area that would like see lawn bowling in the area; there is a demand for lawn bowling.

• When staff advised the Club that they planned to renovate the field which would take away some of their playing season, the Club expressed a keen interest in having an artificial turf in order to have more of a year round facility. As such they asked staff to hold off the renovations on the basis that they would like to move to artificial turf and would be seeking the appropriate funding.

• It is commendable that the Club has been very self sustaining and operating independently as volunteers. Their very diligent efforts in seeking funding opportunities to improve their facility are admirable and they have been taking all the right steps in applying for available grants and funding opportunities.

• It is concerning that the City has these facilities that are not accessible and is a sport that seniors are frequenting, especially given the investment the City is making for seniors and Surrey being an age friendly community.

It was Moved by T. Allen
Seconded by C. Annable
That the Parks, Recreation and Sport Tourism Committee recommends that staff prepare a detailed report regarding the requested lawn bowling facility enhancements.

Carried

Comments continued:

• The report should provide detailed building enhancements and an overview of the anticipated cost, life span and benefits (including how much more playability there would be) to install an artificial turf.

• Consideration should also be given to how this could possibly be phased in; maybe the building first and then future renovations to the green. It might be that the cost benefit would be a retrofit of the field instead of artificial turf.

• Staff is strongly encouraged to look at two strategies, one for the bowling green and one for the field house. It is imperative that the $25,000 New Horizons grant not be lost. Perhaps it may also require a review of some of the thresholds on the partnership grants.

• It could be that in the very long run a replacement facility may almost be cheaper than renovating the existing facility.

2. Mr. Gary Johal
Bridgeview Community Association

Multiple attempts were made to communicate with Mr. Johal and the Bridgeview Community Association regarding the scheduled delegation appearance before the
Committee. The delegation was not in attendance for the meeting. Comments were as follows:

- The existing Bridgeview Hall license will conclude at the end of June, 2012. As such, staff has undergone a preliminary walk through and have noted the repairs and cleanup required.
- At this point it is expected that summer programs at the Bridgeview Hall will be cancelled due to the clean-up of the facility, however discussions have already been underway with Bridgeview Elementary School to be able to utilize space at the school in order to offer summer programs, without interruption.
- The intent is also to discontinue the Flea Market this summer. (The Flea Market will move its location to the Bridgeview Royal Hall with the Bridgeview Community Association.)
- Staff will be working with the Bridgeview Association and the Bridgeview community to identify what types of programming they had in the past, what makes sense for them to keep and to continue focus groups for what they would like to see for the future.
- Department planning discussions have been very beneficial for identifying opportunities for the facility which will include a wide assortment of programming for all ages (preschool, afterschool, seniors, community celebrations, etc.) and key staff that have had great success in building community have already been recognized for the facility and are really excited to be working with the Bridgeview community.
- In addition, a number of organizations have offered to become involved in the Bridgeview area to work together in making a significant impact in the area and promote community engagement.

The Committee noted that it will be really important for the Bridgeview community to see something significant happening for their area and encouraged staff to ensure that the changes are recognized as being very positive and beneficial for their community.

With regard to the cancelling of the Flea Market, staff were asked to undergo further community consultation, as it was felt that the Flea Market is unique to the community in providing necessary and affordable goods such as fruits and vegetables.

4. Carla Stewart, Senior Planner, Planning and Development

Carla Stewart, Senior Planner, Planning and Development, was in attendance to present a general overview and structure of the 2012 Official Community Plan (OCP) and briefly discuss the land use plan. Comments were as follows:

- The OCP is the keystone document – it looks forward about 30 years and is refreshed every 10 years or so.
- The OCP is a high level plan that encompasses more detailed master plans, strategies, and policies. It includes a map of future land uses, showing how the City is planned to grow and develop in the future, including various land
use designations with associated densities to accommodate the anticipated increase in population of 230,000 by 2040.

- The first draft of the new OCP is under review with various staff groups and external stakeholders to ensure all gaps have been identified and any overlaps have been identified. A second more refined draft will be presented to Council in the Fall of 2012; the goal is to have the plan adopted toward the end of 2012.

- The OCP has been completely rewritten, the new plan is broken down into the following components:
  - Introduction and Vision
  - Planning Context
  - Land Uses and Densities
  - Policies (Themes A-F)
  - Regional Context Statement (Provincial Regulation Requirement)
  - Implementation (TUPS, Zoning by-laws, Development Permits)

- In the new OCP, there is more emphasis on density and mixed-use development in City Centre, the five Town Centres and along major transit corridors as vibrant environments, amenable to walking and cycling.

- This plan is really driven by the imperative to tie transit investment and transit service to urban development. TransLink’s Surrey Rapid Transit Study is underway, and the final proposed rapid transit alignment and technology has not yet been determined. Staff is working to ensure that rapid transit is extended in Surrey, allowing the City to develop around transit.

- Special attention is paid to ensure that new development is of a high design quality, that it contributes to sustainability and respects existing neighbourhood character. This also includes the introduction of new development permits that relate specifically to riparian lands, sensitive areas, etc. to use as an implementation tool and direct how development happens.

- The other main theme that pushes the new OCP and has been addressed in the document is the anticipated increase in energy costs.

- The bulk of the OCP contains policy goals and objectives, which have been organized into themes as follows:
  
  1. **City Structure**
     - Theme A: Neighbourhoods
     - Theme B: Centres
     - Theme C: Infrastructure

  2. **City Sustainability**
     - Theme D: Ecosystems
     - Theme E: Economy
     - Theme F: Society and Culture

- Each theme has an overall goal followed by detailed objectives and a series of supporting policy statements. In the context of the Parks, Recreation and Sport Tourism Committee, the item that relates most is **Theme C: Infrastructure**, which is broken down into three separate objectives as follows:

  C1. Transportation

  C2. **Parks, Greenways and Multi-use Pathways**
C3. Adaptable, Greener Infrastructure

- **C2 - Parks, Greenways and Multi-use Pathways** – this section summarizes the City’s parks, greenways and multi-use pathways policies and initiatives, which have been reviewed in detail with parks and recreation staff. There are a range of draft policy statements and policies around the planning and process for parks and recreation, which may include:
  - Maintain and update the Greenways Plan to guide the planning and implementation of Surrey’s greenways over time.
  - Identify and promote the expanded use of utility corridors as greenways.
  - Pursue universal access in the development of all parks and the greenway network by considering the needs of all users.
  - Consider creating linear parks and greenways as agricultural buffers in new neighbourhoods that are adjacent to farmland.
  - Create destination parks that function as city-wide and regional attractions.
  - Maintain a long-range park capital improvement program that balances acquisitions, development and operations; provides a process and criteria for capital improvement project selection and emphasizes creative and flexible financing strategies.
  - Attempt to provide a park within walking distance (400 - 600 m) of all residents.

- This plan is really about trying to continue the evolution from a suburb to a city that brings together high density working and living and is also attractive as a place to visit.

- Next steps in the OCP process:
  - **Consultation Process** - Complete consultation with staff, committees, stakeholders, and the public.
  - **Edit Document** - Input revisions received from all consultation partners.
  - **Prepare Report to Council** – Corporate Report to Council will include all applicable by-law changes required for transition.

C. REQUEST(S) FOR DELEGATION

D. OUTSTANDING BUSINESS

E. NEW BUSINESS

1. **Kensington Prairie Community Centre**

   Stacey Rennie, Community & Recreation Services Manager, South Surrey, and Daljit Gill-Badesha, Middle Childhood Manager, were in attendance to provide a presentation on the Kensington Prairie Community Centre (“KP”). A short video of the KP story was shown and a PowerPoint, which included the background to the development of KP, the community stakeholders and agencies involved, and
the programming that is currently offered and anticipated for future growth, was given. Additional comments were as follows:

- The centre is focused on early learning and child development.
- Developing a model for Surrey required all stakeholders to the table. This was the way to ensure that families’ needs were best being met and that all of the resources were capitalized.
- Together, partners created a vision drawing from the significant and unique elements of Kensington Prairie Community Centre ‘KP’ as well as the goals and contributions partners were able to make to what was possible.
- The three areas that guide and frame the work - governance, healthy built environment and programs and services for children and families, tie together and really help to weave services between service agencies, creating safety nets for children and families that may not have existed before.
- ‘KP’ offers opportunity for a “no wrong door” service delivery, there are multiple agency/ org. staff there to support, to link, respond and bridge participants to what they need.
- This hub model isn’t just about being housed under the same roof, this is about the stretching of mandates by community agencies where children and families are first and mandates second. From a City perspective, this is how we work to create the most healthy and vibrant communities.
- Kensington Prairie was a very special place and as part of the development of ‘KP’, the story needed to acknowledge the rich history and celebrate the connection to the past and how that propels us to embracing the future.
- The ‘KP’ story is all about taking a historical landmark and building a community, beyond that of just school. ‘KP’ is the invitation to connect, build relationships and a sense of belonging and facilitate the connection of learning and place.
- The next steps were exploring how we support one another and all of the services that could and should be part of an early learning hub within a broader community centre setting.
- The centre is organized in such a way that the community partners and the City share the space. There are a range of shared spaces/offices/play areas which includes both indoor and outdoor space.
- An example of how the programs are doing currently:
  - Total number of spots: 80
  - Both pre-k (20 spots): full with 7 on each waitlist
  - M/Th preschool: 7 registered 3 spots available
  - Tu/Th preschool: 8 registered 2 spots available
  - Wed/Fri preschool: Full 10 spots
  - Mon only preschool: 2 registered 8 spots available (new class just added recently)

- ‘KP’ is a great example of leadership and collaboration. The City’s leadership model continues to serve it well - knowing when to take the lead and knowing when to partner. In doing so and in leveraging resources and relationships, the City has been able to create a success story at ‘KP’.
2. **Request for Covered Shelter**  
   **File: 6140-20/F**  
   The memorandum, dated June 5, 2012, from the Manager of Parks, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

   It was Moved by T. Allen  
   Seconded by R. Benson  
   That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager of Parks, dated June 5, 2012, entitled “Request for Covered Shelter”, as information.  
   Carried

   The Committee expressed their concern, noting they did not support the location for the covered shelter as it doesn’t make sense for what the petitioners are asking for.

3. **Cloverdale Lacrosse and Outdoor Ball Hockey Facility**  
   **File: 6140-20/C**  
   The memorandum, dated June 7, 2012, from the Manager – Parks Planning, Research and Design, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

   It was Moved by Councillor Gill  
   Seconded by C. Annable  
   That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager – Parks Planning, Research and Design, dated June 7, 2012, entitled “Cloverdale Lacrosse and Outdoor Ball Hockey Facility”, as information.  
   Carried

   Staff commented as follows:
   - Staff met with the representatives of a couple of companies that specialize in these types of structures. The cost estimate is reasonable (plus/minus 10%).
   - As a result of having a covered sports box, the utilization time throughout the year will be greater which will incur additional costs for lighting and wear and tear that need to be weighed against the $650,000.
   - Staff followed up with the Semiahmoo Minor Ball Hockey Association with regard to their potential use of a facility in Cloverdale and were advised that the likelihood of their use of the facility would be minimal and would also be dependent upon whether it was covered (most of their play is indoors).
   - Strictly from a facility provision perspective, and given there is no lacrosse presently in Cloverdale, there is a greater demand for a lacrosse box in South Surrey (although lacrosse is not growing dramatically).
   - Staff will continue to look and refine ideas, including future land acquisition and new park land opportunities, to report back to the Committee in the fall.
The Committee expressed concern regarding the cost for the facility versus the potentially low usage.

4. **Request for Renaming of Dominion Park**  
File: 6140-20/D

The memorandum, dated June 7, 2012, from the Manager of Parks, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee:

1. Receive this report for information;
2. Recommend to Council that Council not support the renaming of Dominion Park; and
3. Forward a copy of this report to the Heritage Advisory Commission and to George Zaklan.

**COMMITTEE RECOMMENDATION:**

It was Moved by Councillor Gill  
Seconded by T. Allen  
That the Parks, Recreation and Sport Tourism Committee recommend that Council:

1. Receive the report (Attached as Appendix I) from the Manager of Parks, dated June 7, 2012, entitled “Request for Renaming of Dominion Park”, as information;
2. Not support the renaming of Dominion Park; and
3. Request that staff forward a copy of this report to the Surrey Heritage Advisory Commission and to George Zaklan.  
   Carried

5. **Sport Tourism Report – May 2012**  
File: 6980-01

The memorandum, dated June 11, 2012, from the General Manager, Parks, Recreation and Culture, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was Moved by S. Hundal  
Seconded by Councillor Gill  
That the Parks, Recreation and Sport Tourism Committee receive the report from the General Manager, Parks, Recreation and Culture, dated June 11, 2012, entitled “Sport Tourism Report – May 2012”, as information.  
   Carried

It was noted that, as a direct result of the addition of the new field at Tamanawis Park, Team Canada Women’s Youth recently announced they were successful in winning the bid for the World Cup in 2013. It is a big win for Surrey. Certainly the
professional soccer teams and the national team at South Surrey Athletic Park are becoming very attracted to Surrey’s parks and facilities. Mike Fox, Sport Tourism Manager, continues to push Surrey’s facilities, noting the events that are happening and connecting with hotels, etc. to seek further opportunities for Surrey sport tourism.

F. ITEMS REFERRED BY COUNCIL

G. CORRESPONDENCE

H. INFORMATION ITEMS

I. OTHER BUSINESS

1. Verbal Update

L. Cavan, GM, Parks, Recreation and Culture, provided the following update:

- **Biodiversity Conservation Strategy** - Parks staff have been involved with Diamondhead Consulting who has been hired to undertake the Biodiversity Conservation Strategy. The Biodiversity Conservation Strategy is the follow up to the Ecological Management Study completed in 2011 and will help determine the City’s approach to conserving and enhancing the City’s Green Infrastructure Network. The Strategy is expected to be completed early in 2013.

- **Cloverdale Covered Youth park** - The staff and consultants designing the Cloverdale Covered Youth park hosted a successful workshop with youth on May 31st. They will be soliciting feedback on preliminary concepts at the Cloverdale Fairgrounds during the Canada Day festivities and reporting to Committee in July.

- **Goldstone Park and Panorama Village Park** - Playground renovations are currently underway at Goldstone Park and Panorama Village Park. Both renovations involve expansion of the playground and integration of new/additional play equipment to meet the diverse needs of the surrounding communities.

- **Scotiabank Canadian Open Fastpitch International Championship** – **June 30 – July 8, 2012** – Tournament play will be taking place at South Surrey Athletic Park, Cloverdale Athletic Park and Sunnyside Park. Over 90 teams from around the globe will be participating in the event this year.

- **Tennis Court Replacement** – The Crescent Park tennis court replacement is scheduled to get underway in July.

- **New Water Playground at Unwin Park** - The community celebrated the official opening of the new Water Playground at Unwin Park on June 9th. Key elements in the park include a water tower, water cannons, multiple in-
ground sprays and a feature bridge that spans the “lazy river” that flows through the centre of the water playground. The project features a state of the art control system that manages water use to limit consumption while providing great play value to children.

- **Seniors’ Week June 3 – 9, 2012** – Community Recreation Services (CRS) celebrated Seniors Week with free activities, exhibitions and events for seniors across the city. Some examples of events include an art display of works by Seniors in Guildford, a Salmon Barbeque in Newton and “A Taste of India” luncheon in Fleetwood.

- **Newton Festival** - Newton Recreation Centre was host to the Newton Festival, held on June 9th, which saw over 2,000 community members enjoy an afternoon of local entertainment, artisans and activities for all ages. The event included the unveiling of the public art mural on the wall of Anthem Properties which was a project in partnership with DiverseCity, Anthem Properties, Community Policing and the City of Surrey.

- **Sport Hosting** - Kwantlen Polytechnic University will be hosting the 2013 Canadian Collegiate Athletic Association (CCAA) National Championships. The announcement was made on June 14th during the CCAA’s annual general meeting in Whistler, BC. Canada’s top-eight collegiate women’s soccer teams will compete for the 2013 CCAA national title at Newton Athletic Park in Surrey from November 5-9, 2013. Newton Athletic Park is home to some of the largest soccer tournaments in the country. As host of the 2012 BC Summer Games from July 19-22, Newton Athletic Park will feature BC’s upcoming talent competing in men’s and women’s soccer and men’s field lacrosse.

- **Flooding Concerns** – There may be some impact on Bollivar Park as a result of the anticipated flooding that was recently reported. Staff are watching closely

2. **Calendar of Events**

A copy of the webpage noting the upcoming Parks, Recreation and Culture events for June and July, 2012, was reviewed.

J. **NEXT MEETING**

As the BC Games begin on July 19, 2012, it was determined that staff will consult with the Chair and the City Clerk’s office to look at changing the scheduled July 18, 2012 meeting. The Committee will be advised accordingly.
K. ADJOURNMENT

It was Moved by B. Burnside
Seconded by R. Benson
That the Parks, Recreation and Sport Tourism Committee do now adjourn.

Carried

The Parks, Recreation and Sport Tourism Committee adjourned at 8:42 p.m.

Jane Sullivan, City Clerk

Gurpreet Rai, Vice Chair

Parks, Recreation and Sport Tourism Committee
TO: Parks, Recreation and Sport Tourism Committee
FROM: Manager of Parks
DATE: June 7th, 2012
FILE: 6140-20/D

RE: Request for Re-naming of Dominion Park

RECOMMENDATION

The Parks, Recreation and Culture Department recommends that the Parks, Recreation and Sport Tourism Committee:

1. receive this report for information;
2. not support the renaming of Dominion Park; and
3. forward a copy of this report to the Heritage Advisory Commission and a copy to George Zaklan.

POLICY CONSIDERATIONS

The Parks and Facilities Naming Policy, attached as Appendix 1, provides policy guidance for the naming of City parks and City facilities.

BACKGROUND

George Zaklan Request

In October 2011, George Zaklan appeared before the Heritage Advisory Commission to request that Dominion Park (see Map, Appendix 2) in Newton be re-named Marta Zaklan Park. Mr. Zaklan provided a slide show during a narrative that outlined some history of the north Newton area, and the role that his mother played as a pioneer in the area, beginning in the 1920’s (see Notes of George Zaklan Narrative to HAC, Appendix 3). The Heritage Advisory Commission later agreed that the request should be referred to the Parks, Recreation and Sport Tourism Committee.

Dominion Park History

Appendix 4 contains a chronology of events leading up to the naming of park land located at 8225 – 134 Street as Dominion Park.
In naming the park, Section C. (c) of the Parks and Facilities Naming Policy was relied upon, which states:

“**Neighbourhood** parks and amenities tend to be used by fewer people than City and community parks, are more difficult to name for their location, and therefore should be given names recognizing (c) *local street and subdivision names*, excluding real estate and development companies (i.e. Strawberry Hill Park).”

In most circumstances, school-park sites are developed in a similar time-frame to the construction of the adjacent elementary school. In such cases, the naming of the park follows the naming of the school in accordance with Section 5 of the policy, which states:

“Parks immediately adjacent to school sites should bear the same name as the school (neighbourhood and community parks).

However, as Newton Athletic Park was already in place nearby, and wanting no confusion from having a second park with ‘Newton’ in the name, the park was not named after the adjacent school.

Today, Dominion Park is an extremely well used neighbourhood park. The park contains several covered shelters, a washroom, trail system and passive areas. On most days, seniors can be found playing cards and reading newspapers at the shelters, or walking about the park. The park is used by school children at lunch and during recess times. A park naming sign is located on 134 Street at the main entrance to the park.

**DISCUSSION**

Given that the name “Dominion Park” is well known in the neighbourhood, staff do not support re-naming Dominion Park.

Should other new neighbourhood parks in the vicinity of 132nd Street at 84th Avenue be developed in the future, consideration could be given to naming the new park after Marta Zaklan, an early resident of the neighbourhood.

As the Surrey Heritage Advisory Commission considers its plan for the future development of community Heritage Storyboards, a third storyboard on the history of Newton could be located in Dominion Park exploring settlement in Newton after the turn of the century. Existing storyboards relate to Newton Street Names and the History of Newton Town Centre. The contributions of settlers could be acknowledged and celebrated through a storyboard on settlement and farming during the 1920’s – 1940’s period.

The City of Surrey Archives includes historical records, photographs and maps related to early Newton. The Zaklan family has donated a biographical family history to the Archives to ensure that their contributions to Newton are preserved and made accessible to researchers interested in local Surrey history. The Zaklan family history is available at the Surrey Archives in the reference library collection. The Archives collections are preserved in perpetuity for the benefit, education and enjoyment of present and future generations.
SUSTAINABILITY CONSIDERATIONS

The Park Naming Policy helps to create neighbourhoods that have distinct identities (Socio-Cultural Goal #6). As the proposed re-naming of the park would create some confusion amongst residents about the identity of the park, re-naming of the park should be avoided.

CONCLUSION

Based on the foregoing, it is recommended that Parks, Recreation and Sport Tourism Committee do not recommend the re-naming of Dominion Park.

Owen Croy
Manager of Parks

Attachments

Appendix 1: Parks and Facilities Naming Policy
Appendix 2: Map with Dominion Park Location
Appendix 3: Notes of the Narrative of George Zaklan to the HAC Committee
Appendix 4: Chronology Leading to the Naming of Dominion Park
PARKS, RECREATION AND CULTURE DEPARTMENT

POLICY

SUBJECT: PARK & FACILITIES NAMING

INTENT

To establish a clear Policy for naming parks as well as Parks, Recreation and Culture buildings, assets and amenities.

A. Destination Parks

B. City parks and amenities tend to be used by a great number of people and whenever possible should bear names which identify their general location or key site features. They could also be named after benefactors or sponsors who have made an extraordinary contribution to the community. (Examples: Bear Creek Park, Stewart Farm House, and Surrey Arts Centre)

B. Community parks and amenities tend to be used by the next greatest number of people and should, whenever possible, be given names which identify:

(a) the community in which they are located (i.e: Cloverdale Athletic Park, Fleetwood Community Centre);
(b) Surrey pioneers known in the area in which the park is located (i.e: Lionel Courchene Park);
(c) major donors or sponsors (XYZ Company Youth Park);
(d) names arising from a community-based selection process (i.e: The Garage-South Surrey Youth Centre).

C. Neighbourhood parks and amenities tend to be used by fewer people than City and Community parks, are more difficult to name for their location, and therefore should be given names recognizing:

(a) special features or major plant life indigenous to parks (i.e: Cottontail tot lot);
(b) Surrey pioneers known in the area in which the park is located (i.e: Moffat Memorial Park);
(c) local street and subdivision names, excluding real estate and development companies (i.e: Strawberry Hill Park);
(d) significant donors or sponsors, including real estate and development companies who make a significant donation in excess of normal development cost charges;
(e) former property owner who donated the land (i.e: Bell Park);
(f) Natural area linkages and conservation areas may never be developed as parks and should be assigned numbers for reference purposes in accordance

APPROVED BY: Laurie Cavan, General Manager, Parks, Recreation and Culture

DATE APPROVED: May 2009

HOUSEKEEPING DATE: May 2009

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PARKS, RECREATION AND CULTURE DEPARTMENT

POLICY

SUBJECT: PARK & FACILITIES NAMING

with the grid system used to identify planning/engineering map detail. Where community groups propose to name a greenbelt, these areas may also be treated as neighbourhood parks.

2. Whenever a park has come to be known traditionally but not officially by a name which is not so familiar to the name of an existing park to be confusing, then serious consideration should be given to formal adoption of the traditional name.

3. Consideration may be given to naming parks and amenities after outstanding community volunteers. Consideration may also be given to naming parks and amenities after retired City employees, if the employee has given outstanding service to the City and/or has made a noteworthy contribution to the well-being of the City.

4. Consideration should be given to naming donated park sites and facilities constructed on donated land after the donor.

5. Parks immediately adjacent to existing school sites should bear the same name as the school (neighbourhood and community parks).

6. The preferred methods for selecting a name are:
   - through popular choice either via a petition, school contest, or other form of community involvement;
   - as a result of donation and/or sponsorship.

7. Naming parks or amenities after sponsors can only be done in accordance with the city's Sponsorship Policy.

PRACTICES WHICH SHOULD BE AVOIDED

1. Naming a park or facility after a current politician.

2. Naming a park or facility after a nearby but not immediately adjacent school or institution that may lead to confusion regarding their respective locations.

APPROVED BY: 

Laure Cavan, General Manager, Parks, Recreation and Culture

DATE APPROVED: 

HOUSEKEEPING DATE:  May 2009
Appendix 2, Map of Dominion Park Location
Appendix 3 – George Zaklan Narrative

I would respectfully request a name change of Dominion Park (83A Avenue and 134 Street) (adjacent to Newton Elementary school) to henceforth be known as the Marta Zaklan Park.

Surrey is known as the City of Parks. With burgeoning populations, parks become increasingly important. Special acknowledgements must go to preceding councils that had such foresight to set aside large tracts as well to those who are now its custodians.

Our farm has been instrumental in contributing trees, as well as park benches, to the parks department. Much of this can be attributed to Mom.

With Surrey’s huge and irrevocable growth, and dramatic demographic changes, it becomes critical to retain awareness of our early history.

King Canute allegedly sat on the beach at low tide and commanded the tide to stop. We know what happened. He got wet.

There is also a thought-provoking poem called the Deserted Village by Oliver Goldsmith. Circumstances emptied that village. Only vague memories of its beautiful people remained. I want our “village” to be remembered.

Change is a constant.

We, too, had village, a Roebuck Road village. (132 Street, between 96 and 80 Avenues). Ultimately, it was enveloped by new construction. Where there were a few scattered cottages, barns and shacks - interspersed within the heavy forest - connected by trails and fragmented dirt roads, --- now row houses, apartments, factories, warehouses and asphalt streets abound. Where there were a few subsistence farm families, there are now a myriad. As the families became smaller, the houses became larger. Growth continues.

Our farm, initiated by Mom, remains as a direct link with this past. The concern is: will such meaningful pioneers be forgotten?

Born on this farm, some eighty years ago, I have experienced a lot of this change. In absolute terms, The Strawberry Hill (Newton area) region is recent. It had been affected by three distinct waves of immigrants.

The first followed WW1 in which Europeans sought and found a safe haven. Immigrants uninitiated to any travel, faced the long stormy trans-Atlantic crossing, the lengthy Halifax to Vancouver train and cultural unfamiliarity. This was Mom’s journey. She was not greeted with ‘streets of gold.’ rather a wilderness isolation, where some ten families lived in a two square mile area. (Show map.) This lady, Marta, born in 1904, arrived here in Surrey in the ’20’s, joined Dad and began a new life.

The next and larger influx came after the Second war, also from Europe, and by ship.
In the 1980’s, the third and significantly largest group arrived, by air, from Asia and these were predominantly Indo-Canadian. With the arrival of each group, memories of the predecessors tended to fade.

Our farm remains unique - the only farm in Newton that is ‘original family’ owned and family-occupied. Think of it: throughout the annals of human history, this land has never been cultivated by anyone else! It has ‘five’ well-maintained original buildings – each designated with a marble plaque. This was largely Mom’s legacy. Mom was an archetypical pioneer. She and her friends (southern Europeans) were pretty much, unlettered and unskilled. They adjusted. Gardens, milk, poultry and berries (strawberry hill) provided their ‘living’.

The husbands earned some cash in local lumber mills, some logged, some mined and fished. They hand-cleared the forest, built cottages, outbuildings, subsistence farmed, integrated culturally, sent their children to school, laid the ground-work of the evolving community.

Skid roads passed our farm, loosely interconnected with a few fragmented dirt roads and trails. Densely treed, getting lost was frequent. Walking, horse and wagon provided the transportation. Few goods and services moved. Most food, as well as tobacco, was farm grown. The houses were one level, wood-framed, tar papered, shingled, with wood-heated stoves that provided cooking and house warmth. Lantern illuminated. Outdoor toilets and a hand dug well. A garden, a cow, a manually cleared pasture for forage and hay. Scythe-cut grass. Locally raised beef and pork, often cured in the smokehouse, was shared within the community. Children were chore-oriented. They slept well.

This ‘stump farming’ was a subsistence life. Elementary schools, all grey in colour, slowly surfaced– at six mile intervals. Newton’s first secondary school came in 1951 (P.M.). All of Surrey-Newton’s medical, dental, legal, liquor dispensers, social centres were in New Westminster, which we accessed by rail. Often children were born at home. Frequently, Mom served as mid-wife.

This village and its pioneers have disappeared. Improved technology - electricity, telephone, and the vehicle - exponentially changed our environment. Just memories remain. Mom was known for her diligence, prodigious work, multi-lingual, encyclopaedic memory, and hospitality. Her home often served as the social centre.

Above all, Mom emphasized the importance of learning. There are some dozen educators in our family. Her axiom, ‘The harder you work, the luckier you will be’. A generous scholarship fund, honouring Mom, was set up at Kwantlen University College. On her 100th birthday, (2004), more than 300 people came to pay their respects. And as they sang happy birthday, Mom passed away.

It would be considerate and appropriate to have her memory, a Newton North Pioneer, publicly recognized and remembered.
Appendix 4 – Chronology Leading to the Naming of Dominion Park

**Dominion Park** Address: 8225 – 134\textsuperscript{th} Street

1974
- A road in the West Newton area, which would subsequently be called **Dominion Place**, was dedicated as road resulting from LUC 42 (original plan #73 RZ 48)
- LUC 42 file clearly shows in the agreement with Coronation Management Services (developer) 133 Street being crossed off and manually renamed Coronation Place

1974-1981
- Within this period, Coronation Place was renamed to **Dominion Place**. Archival information (from the Planning & Development Department, File Management, Realty Services, and Engineering Department) has not been found to explain this name change. July 1\textsuperscript{st} was called Dominion Day until 1982

1981
- Parkland acquisition file clearly identifies this street as Dominion Place

1983
- 8225 – 134 Street was acquired for parkland

1987
- 8225 – 134 Street was dedicated as park

1992
- Parks and Recreation Commission approved the naming of **Dominion Park**, naming it after a street (and cul-de-sac) just south of the Park, called **Dominion Place** (between 132A Street and 133A Street).