



Parks, Recreation & Sport Tourism Committee – Minutes

2E – Community Room A
City Hall
13450 – 104 Avenue
Surrey, BC
WEDNESDAY, JANUARY 18, 2017
Time: 5:32 p.m.
File: 0540-20

Present:

Councillor Hayne– Chairperson
Councillor Gill
T. Allen
C. Annable
R. Benson
M. Booth
B. Burnside
Gurpreet Rai
S. Gill – Youth Representative

Regrets:

C. Murphy

Staff Present:

L. Cavan, General Manager, Parks, Recreation & Culture
O. Croy, Manager, Parks
J. Boan, Manager, Transportation
H. Norris, Park Facility Operations Manager
T. Uhrich, Parks Planning, Research & Design Manager
L. White, Manager Community & Recreation Services
L. Anderson, Legislative Services

ELECTIONS & APPOINTMENTS

The Parks, Recreation and Sport Tourism Committee was requested to elect a Vice Chair for the 2017 calendar year.

It was

Moved by T. Allen

Seconded by R. Benson

Committee appoint Gurpreet Rai as Vice Chair for the 2017 calendar year.

Carried

A. ADOPTION OF MINUTES

It was

Moved by C. Annable

Seconded by Councillor Gill

Sport Tourism Committee meeting of November 16, 2016, be adopted.

Carried

B. DELEGATIONS

1. Kim MacQueen, Panorama Dog Park Community Association

Kim MacQueen, Panorama Dog Park Community Association, was in attendance to request additional parking for Panorama Off-Leash Dog Park.

A PowerPoint presentation was shown and the following comments were made:

- The Panorama Off-Leash Park, located in Newton on 60th Avenue and 129th Street in the Panorama West/Highway 10 area, opened in March 2014, and attracts approximately 80 users each day (during fair weather months).

- Since the park opened, users have been experiencing increasing problems with access. 70% of the users of this park live one to five kilometers away and drive to the park. Other users live within walking distance but drive as they are typically multi-tasking (shopping, picking up kids at school and visiting the dog park) or the weather is inclement.
- The delegation noted that many users do not go to the Serpentine Dog Off-leash Park (which has a large parking lot) because there are often dog walking businesses and/or groups, with up to 10 dogs each, that frequent that park two or three times each day.
- Most users of the Panorama Dog Off-Leash Park visit as much to socialize with their human friends as their dog friends. It is not unusual for users to be in the park for two to three hours, seven days a week. However, there is a significant and growing concern for dog owner personal safety and users often prefer to drive to the park without having to walk alone in the community.
- The Park does not have a designated parking area, and parking enforcement tickets continue to increase, from 41 within a three-month period in 2014, to 103 in the same three-month period in 2016.
- Considerable discussion with City staff resulted in signage installed that highlighted parking restrictions, however approximately 5 weeks after the signs were installed, the City removed them and changed the block to a bike lane with no parking whatsoever.
- Statistics related to the increased population and densification of the area closest to the park were given, noting that most homes have smaller yards suggesting the demand for a dog park increased with full build-out of the area.
- Another concern is the vehicle congestion in the area, caused from the limited access route to homes in the area and the challenging parking availability.
- The City has been proactive in managing the issue of dogs off leash in public spaces. However, with the increased population surrounding Panorama Park, there are more homes with dogs, a greater use of the park, and a need for designated parking at the park.
- As the Dog Off-Leash Strategy evolved, the area denoted as the Panorama Dog Off-Leash Area was identified as one of seven "Recommended Sites."
- Dog off leash parks are classified into three different types based on site size, amenities, and service radius. Panorama Park is classified as a 'neighbourhood' park (no parking or amenities) to serve the neighbourhood.
- According to the Dog Off-Leash Strategy, off-street parking can be provided for dog off leash areas where feasible. Panorama is in need of a parking lot for the park. If this means that the park has to be reclassified from "Neighbourhood" to "Community" then a review to implement this change would be appropriate.
- The Panorama Dog Park Community Association is requesting the Committee consider three recommendations:
 1. The Committee initiate a review to see if it is feasible to install a gravel parking lot behind the existing fencing that contains the off-leash area;
 2. Install separate fenced area for small dogs (similar to Clayton Dog Park) to mitigate dog conflict; and

3. Due to the increased density in the area and the need to mitigate risk to pedestrians, school children and park users, the installation of a pedestrian controlled crosswalk at the intersection of 60th Avenue and 129th Street is requested.
- In conclusion, the delegation noted that as the City moves forward, and when considering design options, members of the vast network of the Surrey off-leash dog parks (each with a Facebook page) and the Surrey Off-Leash Dog Park Association (consisting of two representatives from each of the off-leash parks in Surrey) will make themselves available to assist however they can. The Association is an easy way to access over 700 users and other parties interested in off-leash dog parks.

The Committee thanked the delegation for the very informative presentation and further responded, advising that the information will be reviewed by both the Parks and Engineering staff to look at the options with respect to the recommendations by the delegation. It was also reported that any potential changes would not happen without a strategic ability to have community consultation. A report in this matter will be prepared for the Parks, Recreation and Sport Tourism Committee's consideration.

It was

Moved by T. Allen

Seconded by C. Annable

That the Parks, Recreation and Sport Tourism

Committee recommend that staff prepare a feasibility study of the recommendations provided from the Panorama Dog Park Community Association, including associated costs.

Carried

2. Gregg Timm, President, Canadian Open Fastpitch Society and Chairman, SURREY 2016 Women's World Softball Championships

Gregg Timm, President, Canadian Open Fastpitch Society and Chairman, SURREY 2016 Women's World Softball Championships, and Laura Balance, Director and Chair of Marketing and Communications, Canadian Open Fastpitch Society, were in attendance to provide an update on the success of the 2016 Women's World Softball Championships.

A brief PowerPoint presentation was given that identified the participating teams and the highlights and statistics from the 2016 Women's World Softball Championships (WWSC).

Mr. Timms introduced David Harris, Vice President, Canadian Open Fastpitch Society and Vice-Chair of the SURREY 2016 Women's World Softball Championship, and recipient of the Outstanding Volunteer of the Year award, received for his countless volunteer hours to the softball community, to the Committee and commended his tireless contribution to the success of the WWSC.

Cari Henri, Events Manager, Surrey 2016 Organizing Committee for the WWSC, and Cathy James, Executive Director, Tourism Surrey, were also in attendance and

acknowledged for their dedication and outstanding contributions throughout the WWSC event.

Additional comments were made as follows:

- We set out to inspire the community through softball and youth, which was achieved beyond expectation. The overriding story of the event was the random acts of kindness around Surrey provided by the 825 committed volunteers, acknowledging that Surrey is a very special place for volunteerism.
- 30 nations participated (5,000 athletes and coaches), more than 100,000 spectators attended, 800+ volunteered, and 10,000 local hotel room nights were booked throughout the 10 days of events; the largest single-sport World Championship ever held in Canada, and the largest Softball Championship in the world. Many participants had never even participated in the history of their own nation.
- There was huge support from all the spectators; one entire plane came from Australia to support the Australian team. In addition, a number of the International Olympic Committee delegates were hosted during the event and it is felt that the WWSC was a key factor in those delegates' minds when they voted to bring back the sport for the 2020 Olympics.
- There were over 100 international journalists, and every game was streamed live. With the nations that could be tracked, there was over \$4 billion in media revenue.
- There were a total of 230.2 full time jobs in the three years leading up to the event. The Sport Tourism Economic Assessment Model (STEAM) Report from Tourism Surrey outlines a total economic impact in the province of more than \$32 million, with \$22 million in Surrey. These are important numbers to carry forward. (A copy of the STEAM Report was circulated on table.)

Sincere appreciation was expressed to the Mayor, Council and City staff. In particular, L. Cavan, General Manager, Parks, Recreation and Culture, O. Croy, Manager, Parks, and H. Norris, Parks Facility Manager, were noted for the extensive assistance and support throughout the preparations leading up to the event, and their tireless work during all the events of the WWSC. As a token of gratitude, a framed commemorative photo was presented to the Chair on behalf of the WWSC organization.

The Chair thanked the delegation for the gift and the presentation, expressing appreciation for the incredible guidance, support and positive approach at all times that Mr. Timm and his team provided to ensure complete success of the Surrey 2016 WWSC. Even though there were some tremendous uphill battles at times, the comments and feedback received by Council and the Committee throughout the events, and following, were outstanding and really an accomplishment that everyone involved in the WWSC, especially the remarkable volunteers and staff, can be extremely proud of.

On behalf of City staff, the General Manager, Parks, Recreation and Culture, reported that it was a pleasure to work with the Canadian Open Fastpitch Society members and to work together with high expectations in a very respectful manor, providing a rewarding and positive experience for everyone involved.

3. Matt Holbrook, Sport Tourism Manager, Sport Surrey

Matt Holbrook, Sport Tourism Manager, Sport Surrey, was in attendance to provide a presentation on the accomplishments of 2016 and a look ahead to 2017.

A PowerPoint presentation was shown and the following comments were made:

- The 3rd Sport Surrey Workshop took place in May, 2016. The workshop brings together provincial sport organizations (PSOs), local clubs and City of Surrey Parks, Recreation and Culture staff to discuss facility development and the needs of the sport community, event hosting and sustainable sport tourism. It has proven successful in attracting new events and increasing the exposure of ongoing projects leading to significant growth in Sport Tourism. There are plans to hold the next workshop in 2018.
- The sportsurrey.com website underwent a complete redesign in the spring of 2016. The website showcases everything Surrey has to offer for sport hosting. Key features include recent case studies, detailed facility listings, FAQs, an events calendar, and a “Plan Your Event” page.
- A newsletter was distributed quarterly through 2016. The target audience is events rights holders, PSOs, national sport organizations (NSOs) and local community groups. It is the main communication piece for Sport Surrey, advising user groups of facility development, upcoming grant opportunities, community sports news and events. Currently there are 139 subscribers.
- Room night stats and figures for 2016 were shown noting the peaks and valleys throughout the year. Projected 2017 figures are expected to be similar to 2016, with 2018 to spike as a result of the aquatic events and other large events that have already been targeted for 2018. Hotels are looking for more events that would shoulder the vacancies during the off-season (December and January).
- Some of the challenges facing Sport Surrey include:
 - Limited facilities that would accommodate shoulder season events (ie: mainly indoor sports such as volleyball and basketball);
 - NSOs and PSOs decision making in a timely manner. It is important to plan in time to appropriately bid; and
 - Accommodation providers limiting availability.
- A Sport Hosting Grant was established in 2016 as a partnership between the City of Surrey and Discover Surrey. The grant allowed for funding support to be given to six user groups in 2016.
- A list of the events that took place in 2016 was shown, with particular attention to some of the different sports that were successfully targeted that had not been in Surrey before. Similarly, the events for 2017 and the anticipated large aquatic events for 2018 were also shared. The aquatic events have been targeted already and, if successful, are going to be the youth event that will bring in more hotel nights.
- With respect to a 'facility wish list', a facility such as the Langley Events Centre in Surrey would be ideal to host 16 – 18 volleyball events, the demand is there. There have also been inquiries for 20 – 30 squash courts.

- A revised Sport Surrey Strategy, with input and support from all connected sectors, will be implemented in 2017. The document will chart a new progressive pathway for Surrey's Sport Tourism Strategy.

The General Manager, Parks, Recreation and Culture, thanked the delegation for the presentation, acknowledging the very positive relationships developing between Sport Surrey, Tourism Surrey and the City. There are lot of great things happening from building on smaller events, achieving success and then carrying on to the next (larger) event, and through that process, building on volunteers, etc. Achieving the best work when working together is critical to the success of the Sport Tourism Strategy.

C. STAFF PRESENTATION

1. Matt Osler, Senior Project Engineer

Matt Osler, Senior Project Engineer, was in attendance to provide a presentation on the Coastal Flood Adaption Strategy.

A PowerPoint presentation was given and comments were as follows:

- The Coastal Flood Adaptation Strategy (CFAS) is a 3-year project led by a consultant team to help prepare Surrey for the changing climate and to improve the resilience of coastal communities.
- CFAS encompasses a large study area with approximately 20% of Surrey's land area, affecting 1,500 residents, destination regional and City parks, beaches and recreation areas, and critical foreshore, coastal and riparian areas. In addition, there are many communities, stakeholders and partners, given the tremendous amount of goods and freight movement (almost \$25B annual truck and rail freight traffic) and over \$100M in farm gate revenue.
- The 5-phase project focuses on building awareness and education in the community, exploring adaptation options and developing strategies. The largest and longest phase is Phase 1 which is 50% complete.
- Coastal cities such as Surrey are facing challenges as a result of climate change and sea rise level. Surrey has a long history of coastal flooding. Examples of past flooding events were provided in the presentation and it was noted that even without major waves, the water can rise very high to the top of the dyke.
- The Province of British Columbia advised municipalities to plan for 1 m of sea level rise by year 2100. Challenges for coastal communities include higher sea levels, increased frequency and intensity of storms, storm surges, erosion of coastlines, impacts to infrastructure and ecosystem, changes to beaches ecosystems, higher groundwater levels and potential salinization.
- The Nicomekl and Serpentine Lowlands remain an active floodplain. Existing dykes were upgraded and new dykes were established upstream of the sea dams to control flooding.
- Combinations of different environmental factors result in different areas of Surrey being impacted during a storm. During severe events, spillways control the overtopping of dykes upstream of the sea. During high tide with the combination of wind storms, waves can overtop dykes along the coastline.

- The park network, including 20km of shoreline trails and the environmental habitat along the coast-line will also see impacts from sea rise levels. Surrey's flood plain before settlement (early 1900's) consisted of a large intertidal zone which occurred between the low and high tide. Flood control structures were created to make it more viable for agriculture and other uses.
- CFAS engagement will consist of three primary avenues for participation of the general public and stakeholders:
 1. Project Committees and Working Groups, to include an Advisory Group to be formed of 20 to 30 people that will provide project input and participate in decision-making; and an internal steering committee formed across the different City departments.
 2. Existing City Committees and Stakeholder Groups.
 3. General Engagement and Outreach, to include open houses and focus groups.
- A presentation will be made to Council once the different groups have identified the best options to address the issues. More information can be found on the City's website www.surrey.ca/coastal.
- In response to the invitation for a representative of the Committee to join the Advisory Group, M. Booth expressed interest to participate on behalf of the Committee, noting a preference to wait until after the Focus Group has provided additional information.

2. **Ted Urich, Parks Planning, Research and Development Manager**

Ted Urich, Parks Planning, Research and Development Manager, was in attendance to provide a presentation on The Glades Master Plan.

A PowerPoint presentation was given, together with a brief history of The Glades Garden Park (The Glades).

The following comments were made:

- The Glades is one of the City's jewels. A Rhododendron woodland garden that has become a feature park in the City's parks systems and has become a regional destination. Especially known for the popular Sound of Summer concerts and the very special Mother's Day event, which grows in attendance each year, having 1400 attend in 2016.
- The City has acquired two properties to expand the park to its current size of 15 acres.
- Continuing the investment in the gardens over the last 15 years, PWL Landscape Architects were hired to develop the master plan for The Glades, with the focus of the plan to be the north and south properties and their interface with the central property.
- The newly acquired five-acre south property is envisioned as the main entry to the park, providing improved parking and access as well as washrooms and staging facilities for the large scale events. A new entry sequence will also

provide greater privacy for the Life Estate located in the central property (original five-acres).

- The new parking lot, to include 48 parking stalls and a pickup and drop off area by a garden house/entry pavilion, will address the much needed off street parking. In addition, the lot will accommodate a turning radius for tour buses, greatly increasing the number of park tours and events offered at the park.
- The maintenance area will be relocated from the environmentally sensitive areas of the Little Campbell River providing greater access for large trucks needed for material delivery. The remainder of the south property will be rehabilitated as gardens that match The Glades central and a large lawn will be built that can potentially expand the scale of events such as the Sounds of Summer, Mother's Day and other events in the future.
- The five-acre north property is partially within the flood plain and, with the Little Campbell River winding through it, contains the most environmentally sensitive areas of the park. The vision for this area is to emphasize the natural landscape and replant with native species. New fencing will be installed and the larger area that is outside of the setbacks for the Little Campbell will be developed as a natural amphitheater with a focal garden sculpture as well as opportunities for viewing decks down to the river.
- The Master Plan will be presented to Council on February 20th for approval. Once approved, detailed design and site preparation and servicing for the parking lot and access driveways (highest priority) will commence, with construction to follow after the Sounds of Summer concert in summer 2017.
- Construction of paths, ponds, fences, beds and maintenance area will take place in 2018, and construction of the Garden House and North Glades natural amphitheatre will happen in 2019.

D. OUTSTANDING BUSINESS

E. NEW BUSINESS

1. **Master Plan for The Glades Park in South Surrey**
File No. 6240-20/G

The memorandum from the Parks Planning, Research and Design Manager, dated January 11, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee recommend that the Parks, Recreation and Sport Tourism Committee endorse the Master Plan for The Glades, attached as Appendix I to the report.

It was

Moved by T. Allen

Seconded by C. Annable

That the Parks, Recreation and Sport Tourism Committee endorse the Master Plan for The Glades, attached as Appendix I to the report.

Carried

The following comments were made:

- Staff reported that it has been a long term vision to move towards an active garden tourism for The Glades, Redwood Park Arboretum and Darts Hill Gardens in the South Surrey area, providing opportunities to promote and accommodate garden tourism with bus tours, etc.
- The Committee expressed appreciation for the work that staff does to provide such incredible and beautiful gardens within Surrey. In particular, the dedication to give visitors the opportunity to realize what beauty can be created within a garden, especially when the trend is to move to smaller lots and smaller homes. It is important for everyone to have gardens to visit and to be inspired.

2. **Naming of new North Surrey Sport and Ice Complex and new Cloverdale Sport and Ice Complex**

File No. 8000-50/NS; 8000-50/C

The memorandum from the Manager, Community and Recreation Services, dated January 11, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee:

1. Receive the report as information;
2. Recommend to Council that the new community ice arena at 12780 – 110th Avenue be named “North Surrey Sport and Ice Complex” and the new community ice arena at 17770 – 64th Avenue be named “Cloverdale Sport and Ice Complex”; and
3. Attach a copy of the report to the minutes of the meeting for Council’s consideration.

It was

Moved by T. Allen

Seconded by C. Annable

That the Parks, Recreation and Sport Tourism

Committee receive the report from the Manager, Community and Recreation Services, dated January 11, 2017, entitled "*Naming of new North Surrey Sport and Ice Complex and new Cloverdale Sport and Ice Complex*", as information, and that a copy of the report be attached to the minutes of the meeting for Council reference.

Carried

COMMITTEE RECOMMENDATION:

It was Moved by T. Allen
Seconded by C. Annable
That the Parks, Recreation and Sport Tourism
Committee recommend that Council:

1. Receive the report from the Manager, Community and Recreation Services, dated January 11, 2017, entitled "Naming of new North Surrey Sport and Ice Complex and new Cloverdale Sport and Ice Complex" (attached as **Appendix 1**), as information; and
2. Endorse the new community ice arena at 12780 – 110th Avenue to be named "North Surrey Sport and Ice Complex" and the new community ice arena at 17770 – 64th Avenue to be named "Cloverdale Sport and Ice Complex".

Carried

3. Fee-For-Service Environmental Stewardship

File No. 6130-01

The memorandum from the Urban Forestry Manager, dated January 9, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was Moved by R. Benson
Seconded by C. Annable
That the Parks, Recreation and Sport Tourism
Committee receive the report from the Urban Forestry Manager, dated January 9, 2017, entitled "*Fee-For-Service Environmental Stewardship*", as information.

Carried

4. Request for an Indoor Multi Sport Facility

File No. 8000-20

The memorandum from the Parks Planning, Research and Design Manager, dated January 11, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee:

1. Receive the report as information; and
2. Provide a copy of the report to the Ocean Athletics Club.

Staff provided the following comments:

- Everything is a matter of funding and opportunities.
- It was an ambitious proposal and definitely a facility the City aspires to have in the future; either City funded when available or to partner with other groups in Surrey - perhaps in some form of an event complex. This will be reviewed along

with all the other facilities and priorities to be identified and/or considered within the 10 Year Strategic Plan.

- Should another level of government choose to partner with the City, that would also help to facilitate the proposal.

It was

Moved by T. Allen

Seconded by C. Annable

That the Parks, Recreation and Sport Tourism

Committee:

1. Receive the report from the Parks Planning, Research and Design Manager, dated January 11, 2017, entitled "*Request for an Indoor Multi Sport Facility*", as information; and
2. Provide a copy of the report to the Ocean Athletics Club.

Carried

F. ITEMS REFERRED BY COUNCIL

G. CORRESPONDENCE

H. INFORMATION ITEMS

I. OTHER BUSINESS

1. Verbal Update

L. Cavan, General Manager, Parks, Recreation and Culture, provided the following update:

- **PRC 10 Year Strategic Plan** - The consultant team for the update to the PRC 10 Year Strategic Plan has been assembled. Modus Planning has been brought on to lead the Communications and Consultation phase of the project. This is essentially the "Demand Analysis", soliciting input from residents and stakeholders on how the delivery of PRC facilities and programs can improve the City of Surrey over the next ten years. Urban Systems has also been hired to lead research on the Needs Assessment portion of the project. They will be reviewing the City's demographics, researching other jurisdictions and best practices for the delivery of Parks, Recreation and Culture amenities and then provide a summary report of their findings. There will be a report to the Committee in May to provide an interim update on the project and solicit any additional input from the Committee.
- **Surrey Film Office** - The Surrey Film Office continued to welcome many large and medium size productions in 2016, issuing a record 170 film permits that accounted for 265 days of filming. Film projects included titles such as Prison Break, The 100, The Flash and Supergirl.

- **School's Out Fun Pass** – Over the winter break (December 17 to January 2), the School's Out Fun Pass provided children, youth, students, adults and seniors unlimited drop-in access to pools, weight rooms, gymnasiums and arenas. In total, 960 passes were sold totalling \$10,104.27. Children made up 499 of the passes sold, followed by 256 passes for adults.
- **Newton Seniors Centre** - Scheduled renovations beginning on January 19th, require the Newton Seniors Centre to be closed until early March. Support of the minor renovations has been given.
- **Preschool Open Houses** – From January 24th to January 28th, Preschool Open Houses will take place to inform parents on their child's care and to provide an opportunity for parents to meet staff and see the preschool rooms. The dates are earlier this year due to Preschool Registration opening on February 2nd at 8:30 am.
- **Alzheimer Awareness Month** - January is Alzheimer Awareness Month. Workshops will be offered throughout Surrey.

J. NEXT MEETING

The next meeting of the Parks, Recreation and Sport Tourism Committee is scheduled for 5:30 p.m. on **Wednesday, February 15, 2017** in **Meeting Room 2E – Community Room A**.

K. ADJOURNMENT

It was

Moved by C. Annable

Seconded by R. Benson

That the Parks, Recreation and Sport Tourism

Committee do now adjourn.

Carried

The Parks, Recreation and Sport Tourism Committee adjourned at 7:29 p.m.

Jane Sullivan, City Clerk

Councillor Bruce Hayne

Parks, Recreation and Sport Tourism Committee