

**1. Fraser View Park Concept Plan**  
File No. 6140-20/F

**Committee Recommendation:**

That:

1. Council receive the report from the Parks Planner, dated October 12, 2017, entitled "*Fraser View Park Concept Plan*" (attached as **Appendix 1**), as information; and
2. Council endorse the Concept Plan for Fraser View Park attached as Appendix "1" to the report.

Carried with B. Burnside and M. Booth opposed

# *Parks, Recreation & Sport Tourism Committee – Minutes*

2E – Community Room A  
City Hall  
13450 – 104 Avenue  
Surrey, BC  
WEDNESDAY, OCTOBER 18, 2017  
Time: 5:30 p.m.  
File: 0540-20

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**Present:**

Councillor Hayne – Chairperson  
T. Allen  
C. Annable  
R. Benson  
M. Booth  
B. Burnside  
Gurpreet Rai  
S. Gill – Youth Representative

**Regrets:**

Councillor Gill  
C. Murphy

**Staff Present:**

L. Cavan, General Manager, Parks, Recreation & Culture  
N. Aven, Manager of Parks  
H. Norris, Manager, Park Facility Operations  
T. Uhrich, Parks Planning, Research & Design Manager  
L. White, Manager Community & Recreation Services  
L. Anderson, Legislative Services

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**A. ADOPTION OF MINUTES**

It was  
  
and Sport Tourism Committee meeting of September 20, 2017, be adopted.  
  
Carried

Moved by T. Allen

Seconded by C. Annable

That the minutes of the Parks, Recreation

**B. DELEGATIONS****1. Stephanie Beck, Executive Director, Peace Arch Hospital Foundation, Kathy McIntyre, Seniors Health Network, South Surrey / White Rock, and Curtis Christopherson, Owen Innovative Fitness White Rock**

Stephanie Beck, Executive Director, Peace Arch Hospital Foundation, Kathy McIntyre, Seniors Health Network, South Surrey / White Rock and Curtis Christopherson, Owen Innovative Fitness White Rock, were in attendance to provide information on the Physical Literacy for Communities (PLC) project to take place in the next five years.

A PowerPoint presentation was given as an overview and the following was reported:

- The Peace Arch Hospital Foundation has two priorities to support the community members of White Rock and South Surrey: Hospital Campus – continued support of capital and equipment projects; and Community – supporting health and wellness-related programs with an effort to improve the preventative, upstream health.
- Areas of investment include expanding the Foundation's grants program to better support other health and wellness related service providers who work with diverse and vulnerable people in the community. Grants include funding for such projects as community gardens, mental health, early childhood and elder care.

- In addition to the grants, a Healthy Communities Steering Committee was established, which include a diverse, talented and engaged team of partners. The Steering Committee developed a five year strategic plan around healthy communities, identifying areas in which to invest. Large-scale projects such as an All Abilities/All Ages Playground and Sport for Life's Physical literacy program, and events as such as the signature Run Walk, are funded through the Foundation in partnership, and managed by the Steering Committee.
- In South Surrey / White Rock, the Seniors Health Network has an existing collaborative network of organizations, seniors planning groups and events for seniors. It is through these various network hubs the physical literacy message will be shared throughout the community.
- Physical literacy provides the baseline for continuing activity in senior years. It will help mitigate 'decline' in health in seniors and acts like a prescription for exercise (like cardiac rehab).
- Activity contributes to social connectedness as well as managing diabetes, improving vascular status, improving respiratory function and improves cerebral function...'eat better, move more, stress less and love more'!
- It takes a community to raise a physically, socially, intellectually, mentally, and emotionally healthy child; that's what makes this program critical to the community.
- It has been noted that today's children won't live as long as their parents. This unprecedented change is due to an alarming decrease in physical activity, and the many diseases and health issues caused by inactivity.
- Through collaboration of all key leaders of the community, five specific sectors have been identified that make a huge impact on physical literacy: education, recreation, sport, health and media.
- Physical literacy is the motivation, physical competence and confidence to be active for life. A physically-literate community is one where all parents, teachers, coaches and practitioners are informed and supported; all children feel healthy, happy and thriving; all seniors are vibrant and active; and all of the community is connected.
- Launch of the Physical Literacy Integration will begin in February 2018:
  - Phase 1 – Educate: facilitating an understanding and awareness of physical literacy;
  - Phase 2 – Train: Delivering physical literacy enriched programs; and
  - Phase 3 – Mentor: Self-sustaining physical literacy for communities.
  - Based on years of product and service knowledge, Physical Literacy for Communities provides the foundation and framework for healthy communities.

In response to comments from the Committee, the following was noted:

- There are five elementary schools currently engaged and ready to roll out over the next five years.

- There are other communities doing similar projects. Fortunate to be working with Glen Young and Sport for Life, a national organization, that is able to help implement the program.
- Technology is a huge challenge; it is only going to get worse. Activity is less and less and depression and mental illness is the highest it has ever been. Would also like to have some focus on youth mental health and physical literacy.
- Looking at collaborating with university and collegiate level institutions and schools to be advocates and become involved.
- Just in the early stages of preparing the launch and working with a media group to help develop a brand, tag lines, etc., to get the message out in the community. Will be pulling in volunteers and also working with City to co-promote and include on the City's website, etc.

The Committee thanked the delegation for their presentation and noted that a collaborative outreach approach, going out to the schools and the community, will be key to the success of the project.

The General Manager, Parks, Recreation and Culture expressed appreciation for the presentation, noting that the City looks forward to continuing to partner and work with PLC project initiative. It was further reported that the City has embraced physical literacy for a number of years, developing some unique programs such as I AM GAME, encouraging children and youth in their progression to embrace and become more active; taking an integrated approach and recognizing it is across all age groups. The City is also doing a great job in keeping seniors active.

## 2. **Chuck Wilmot**

Chuck Wilmot was in attendance to provide a presentation regarding the Clayton Park Pickleball Project.

A short video was shown and the following comments were made:

- Pickleball was invented as a family game and has become a game for seniors over the years, providing recreation and the opportunity to socialize. There has been some recent interest from elementary schools, offering students an alternative to the standard physical education classes.
- Through word of mouth, a group of seniors started playing pickleball earlier this year at the tennis courts at Clayton Park, interacting with tennis players and encouraging them to also try pickleball.
- What started out as a small group of four players has grown to more than 20, often at the courts five times a week, morning and evening. The lure of pickleball draws seniors out of their houses, is extremely low cost, provides a social aspect as well as regular exercise, and even though the game can be quite competitive, typically lasts only 20 minutes. Many players have noticed improved health benefits, with one group of four losing 70 lbs. between them.

- The advantage of playing at Clayton Park is that there are quite a few trees that help reduce the wind and keep the sun off the courts until 11 am. However, the courts themselves are in poor condition. Therefore, it is requested that the courts be recoated and resurfaced, with a green background and white lines for tennis.
- There are four pickleball courts on one tennis court; four players per pickleball court. Similarly, played on badminton courts if played indoors.
- There is no cost to play and it would be great to be able to keep it that way. A couple of the players provide their own balls and portable nets.
- There were usually 10-12 players in the mornings and 20-22 players at the evening sessions. Players just show up, no registration or anything needed. Interest in the game is gaining momentum. Next year players will be sorted according to their playing ability once it has been determined how many players there will be.
- It is anticipated there will be greater interest next year for the evening sessions as it was only introduced at the end of July and proved to be quite popular. Hoping to have more evening times next year to get youth and working people participating.
- With the Cloverdale Recreation Centre having a large number of participants, typically 40+ and often as many as 60 (the maximum) per session, it would be ideal to be able to offer an alternative at Clayton. In that regard, it would be better to have days available as opposed to hours, in order to capture all the interested participants (day/evening).
- In closing, it is requested that the City consider the much needed surface improvements to the aging Clayton tennis courts and include pickleball lines. In addition, recognizing the growth of the sport with the Surrey Pickleball Club now having 160 members, the City is encouraged (at some point) to consider lights at the South Surrey courts, which could increase the opportunity for play every day of the week.
- It should be noted that Abbotsford has eight pickleball only courts with lights; similarly there are lighted courts in Ladner.

The Committee expressed their appreciation for the presentation and the General Manager, Parks, Recreation and Culture, reported that maintaining the City's outdoor courts by periodically resurfacing to refresh lines and patch any surface deficiencies, is part of its core business to help keep citizens healthy and engaged. It was further noted that the Clayton Park tennis courts are due to be resurfaced and with the growing popularity of pickleball trending upward, it is a reasonable cost and a benefit for the City to invest in the resurfacing of those courts and include pickleball lines, given the level of play.

The Manager, Park Facility Operations, reported that putting down the surface on these types of tennis courts requires good weather and that the current plan is to start renovation on the Clayton Park tennis courts once the warm weather begins in May 2018. Some remedial work (e.g. tree roots, etc.) will be required prior to resurfacing. The difference when the surfacing comes in for these courts is that pickleball lines will also be added.

Before the next item was presented, the General Manager, Parks, Recreation and Culture, informed the Committee that the Manager of Parks vacancy has successfully been filled by the appointment of Neal Aven, former Manager, Urban Forestry. The Committee congratulated Mr. Aven and acknowledged his accomplishments with the City since 2000.

## C. STAFF PRESENTATION

### 1. **Daljit Gill-Badesha, Healthy Communities Manager, and Rajdeep Kandola, Coordinator, Sport Development and Health**

Daljit Gill-Badesha, Healthy Communities Manager, and Rajdeep Kandola, Coordinator, Sport Development and Health, were in attendance to discuss the "Afterschool for All" program.

A PowerPoint presentation was shown, providing an overview, progress report and statistics with respect to middle years and afterschool services offered and developing for Surrey's child and youth development.

The following comments were made:

- Surrey is the second largest city in BC with a growing population of over 514,390 (2015) and the largest growth when it comes to children; nearly 500 infants are born every month.
- Surrey also has the largest South Asian population, growing Aboriginal population and is the top destination for refugee settlement.
- There are large pockets of vulnerability; one in five children/youth ages 18 years and under live in poverty in Surrey; 34% of kindergarten age children are vulnerable.
- Surrey has the largest cohort of school-age children in BC. In particular, the upcoming Census projects a further 3,000 children ages 6-12 years (middle years) in addition to the current 41,514.
- One in three children and youth are accessing services throughout Surrey each year.
- Research tells us middle years are a critical period where important competencies are developed.
- Critical hours (Monday thru Friday, 3pm-6pm) is the time when productive engagement of children is necessary to optimize healthy child development and learning. Left unsupervised, afterschool is when children are most likely to be engaged in activities that could lead to injuries, victimization, abuse, and unproductive use of time.
- Programs offered during afterschool times can bring about changes in a number of arenas, including crime reduction, increase in positive behaviour, increase in self-confidence, increase in academic related outcomes, and support healthy child development.

- The Community and Recreation Services (CRS) work is guided through the framework for child and youth development "Healthy/Engaged/Connected/Supported", and achieved through a community development approach with active/collaborative partnerships and evidence informed practices and programs.
- We know that opportunity and accessibility are critical to our children, their families and the adults they become. Therefore, as a city to improve the state of children in Surrey, an aspirational and bold goal has been set that "all children in Surrey will have the opportunity to participate in after-school activities by 2030".
- In order to achieve such an aspirational and bold goal, a framework has been developed. With seven strategic areas of intervention, each with a specific focus and goal(s), the Afterschool Stretch Goal Framework will inform the plans and commitment to children in Surrey. It is intended to stimulate innovation, collective engagement, and performance from within the CRS and beyond, extending to all partners sharing in the City's vision for Surrey's children. (A detailed illustration for each of the seven strategies was shown).
- Progress to date include:
  - Internal and external stakeholder engagement:
    - lead external stakeholder consultation to develop the Afterschool Strategic Framework;
    - ongoing meetings with internal and external partners to further develop frameworks' implementation plan; and
    - tentative working groups identified to support implementation plan within each of the seven focus areas.
  - Framework and implantation plan developed:
    - afterschool framework developed; and
    - implementation plan developed and currently under review.
  - Business Operations and Marketing Plan:
    - business operations improvements working group convened to determine quantitative data needs to respond strategically; and
    - meeting held with Illuminata Marketing to review/develop marketing strategies to increase public knowledge and shift importance to the values of joining the various programs beyond just gaining a skill.
  - Expansion of existing services:
    - MYzone and Out of School Care successful with all applications submitted to BCRPA for the Before and After school Recreation Program Spaces Grant (15 applications submitted);
    - expansion of the MYzone program (now 14 locations):
      - three new sites located in the multi-use spaces within the Kekinow Native Housing Society's townhouse complexes;
      - Bear Creek Park in partnership with Parks; and
      - Strawberry Hill Library in partnership with Surrey Libraries;
    - feedback gathering process implemented within the MYzone program;

- expansion of Licenced Out of School Care program at two new locations and expansion of program space at one existing site; and
- expansion of Live 5210 in 4 new parks
- Developed new products:
  - MY Fun Pass developed with a focus to improve options for the most vulnerable without compromising program effectiveness; and
  - successful application submitted to BC Alliance for Healthy Living to develop a street play program (Active PLAYces) in partnership with Healthy Communities Partnership and the RCMP Block Watch program.

The Committee thanked the delegation for the informative presentation and in response to the Committee's questions, the delegation noted:

- CRS staff works closely with Fraser Health, and from a recreational perspective, also partnering with the Surrey School District to take on capacity for MDI.
- With respect to the afterschool pass and the range of drop-in activities that are available, many of the children are already at the location or take the bus home and then go to the program. Transportation has to be a part of how to address opportunities for programming.
- There are vulnerable children that are hard to reach. Through partnerships with agencies and working with the schools, every effort is made to share information and to reach those vulnerable families.
- With respect to MYzone at Newton, CRS are partnering with the Code Blue Program.
- Performance measures for the strategic goals and plans have been developed within the implementation of the Framework which will be reported out on an annual basis.

## 2. **Doug Merry, Parks and Recreation Planner**

Doug Merry, Parks and Recreation Planner, was in attendance to discuss the Fraser View Dog Off-Leash Area.

A PowerPoint presentation was shown to provide an overview of the parks within Fraser Heights.

The following comments were made:

- At the July 19th Committee meeting, staff presented the Fraser View Park dog off-leash plan. It has been noted that there was good support from the general public (70%), but some concerns from immediate neighbours were raised. The Committee requested more information relating to two key points: the possibility of alternate locations in Fraser Heights; and the potential for increased traffic speed and volume along 112 Avenue.
- All parks with sufficient size in Fraser Heights were reviewed except Port Mann Park as it is not open and will be subject to a planning process in the



future. Surrey Bend Regional Park was also not considered as it is open but is managed by Metro Vancouver and has an existing management plan that forbids off-leash areas.

- The majority of the scenarios for a dog off-leash area within the alternate parks considered were identified as not suitable alternatives (e.g. existing sports fields, existing playgrounds in the park, poor sight lines into the park, etc.).
- With respect to the potential for increased traffic speed and volume along 112 Avenue, Parks staff worked with Engineering to conduct traffic studies along 112 Avenue in August and September. The study looked at speed and volume of traffic for a one week period in both months.
- A typical collector road is considered to have high volume at 6,000 cars/day. In August, 112 Avenue had an average of 1,600 cars/day on weekdays and 1,700 cars/day on weekends. In September that number dropped to 1,000 on weekdays and 850 on weekends.
- 112 Avenue is a collector road but has volume and speed consistent with a local road. Increased volume, if any, will not result in this road being considered high volume or busy.
- Speed along 112 Avenue was also measured and averaged 45 km/hr in both August and September. This is lower than the posted speed limit of 50 km/hr.
- With respect to parking, on 112 Avenue, there is currently no parking permitted on one side. The intent is to remove the signs and allow for parking on both sides of the road which will potentially provide up to 40 parking spots close to Fraser View Park.

In response to questions from the Committee, the following was noted:

- There will be traffic calming measures put in place.
- Port Mann Park is an old land fill that has been settling for the last 10 years. Reports indicate it is getting close to being finished. Staff are expecting to be able to include the park in the Master Park Planning from 2018; park construction is still three to four years out.
- In 2012-2013, staff consulted with the community about the Dog Off-Leash Strategy, confirming the large number of interested residents. A fair number of inquiries for when Fraser View Park, in particular, would have a dog off-leash have been received over time, resulting in the need to prioritize it next once Grandview Park had been addressed. Overall, Surrey is underserved for dog off-leash areas.

## D. OUTSTANDING BUSINESS

**E. NEW BUSINESS****1. Fraser View Park Concept Plan**

File No. 6140-20/F

The memorandum from the Parks Planner, dated October 12, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

Discussion ensued with respect to the information presented under Item C.2, including that the geography is lacking a dog off-leash area. The Committee's direction was sought with respect to two options: Does the Committee want staff to meet with the group that had presented their concerns and provide the new information, or does the Committee wish for staff to meet with the community again to confirm the needs of the community for a dog off-leash area.

The Committee acknowledged they had asked staff to provide the additional information which has been presented. It was then suggested that the initial proposed concept plan for the Fraser View Park was the best plan for the area and that there was a need in that community for a dog off-leash area. In response, concern was expressed regarding the lack of correspondence or acknowledgement from those residents with dogs and what their need/preference is.

It was  
Moved by C. Annable  
Seconded by R. Benson  
That the Parks, Recreation and Sport  
Tourism Committee receive the report from the Parks Planner, dated  
October 12, 2017, entitled "*Fraser View Park Concept Plan*" as information, and that  
a copy of the report be attached to the minutes of the meeting for Council  
reference.

Carried

**COMMITTEE RECOMMENDATION:**

It was  
Moved by C. Annable  
Seconded by R. Benson  
That the Parks, Recreation and Sport  
Tourism Committee recommend that:

1. Council receive the report from the Parks Planner, dated October 12, 2017, entitled "*Fraser View Park Concept Plan*" (attached as **Appendix 1**), as information; and
2. Council endorse the Concept Plan for Fraser View Park attached as Appendix "1" to the report.

Carried with B. Burnside and M. Booth opposed

**2. Action BMX Facility Upgrades**

File No. 6140-20/N

The memorandum from the Manager, Park Development Services, dated October 4, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was

Moved by T. Allen

Seconded by C. Annable

That the Parks, Recreation and Sport Tourism Committee receive the report from the Manager, Park Development Services, dated October 4, 2017, entitled "*Action BMX Facility Upgrades*" as information.

Carried**3. Sport Tourism Report – August 2017**

File No. 6980-01

The memorandum from the General Manager, Parks, Recreation and Culture, dated October 12, 2017, regarding the above subject line, was reviewed. It was recommended that the Parks, Recreation and Sport Tourism Committee receive the report as information.

It was

Moved by T. Allen

Seconded by G. Rai

That the Parks, Recreation and Sport Tourism Committee receive the report from General Manager, Parks, Recreation and Culture, dated October 12, 2017, entitled "*Sport Tourism Report –August 2017*", as information.

Carried**F. ITEMS REFERRED BY COUNCIL****G. CORRESPONDENCE****1. Proposed 2018 Meeting Dates**

The memo from the City Clerk, dated October 12, 2017, regarding the proposed 2018 Parks, Recreation and Sport Tourism Committee meeting dates, was reviewed.

It was

Moved by T. Allen

Seconded by B. Burnside

That the Parks, Recreation and Sport Tourism Committee adopt the 2018 Meeting Schedule, as presented.

Carried

## H. INFORMATION ITEMS

### I. OTHER BUSINESS

#### 1. Calendar of Events

The calendar of upcoming Parks, Recreation and Culture and Community Events was acknowledged.

#### 2. Verbal Update

L. Cavan, General Manager, Parks, Recreation and Culture, provided the following update:

- **Cloverdale Athletic Park – New Synthetic Turf Field** – after delays due to the new sanitary line installation, the project is back on schedule and is expected to be ready to receive the synthetic turf by the end of October. As weather permits, the field should be complete and ready for use by the end of November.
- **Forsyth Park Grand Opening** – The project is nearing completion and well ahead of schedule for the grand opening on October 28<sup>th</sup>. The pour is in place and the rubber surfacing around the playground was done last week. The finished product looks great and is a new benchmark for natural play in urban environments in Surrey. Hats off to the design and construction team!
- **“Tree to Our Nature” Canada 150 Legacy Program** - a tree planting event will be held at Ocean Park Community Orchard on October 21<sup>st</sup>. As part of Tree Canada's celebration of the 150<sup>th</sup> anniversary of the Confederation, 150 tree planting initiatives are taking place in communities in every province and territory across the country. These national Canada 150 community celebrations are proudly coordinated by Tree Canada with the generous support of the Canadian National Railway (CN) and the Government of Canada. The Ocean Park Community Orchard Stewardship Committee, with the support of Parks staff, is hosting the public event that will feature ceremonial tree plantings with representatives from Tree Canada, activities, interactive booths and a Bulbs for Beauty planting.
- **Hometown Hockey** - December 9<sup>th</sup> and 10<sup>th</sup> - The City of Surrey has been added as a stop on the fourth season of Rogers Hometown Hockey, a cross-Canada road trip offering a weekend of free outdoor hockey festivities for the entire community. Meet NHL alumni and our very own hometown hockey heroes, plus watch an all-Canadian match-up between the Edmonton Oilers and Toronto Maple Leafs. The game will be played live on Sportsnet at the outdoor viewing party hosted by iconic Canadian sportscaster Ron MacLean and co-host Tara Slone.
- **Frances Park** – Design of a new playground for Frances Park, adjacent to the Fleetwood Community Centre, has begun. The new playground will provide for a variety of activity, including a stage area and shaded picnic tables.

- **Sunnyside Saddle Club and Orchard Grove** – Design is underway. With the growing population there is a demand for more neighbourhood and community parks. Staff will be moving ahead with more parks to support the demand sooner rather than later.

Committee members requested updates on the following to be provided at an upcoming Committee meeting when available:

- Volleyball and beach volleyball at Holland Park – with respect to the delegation received September 2016;
- New YMCA for City Centre;
- Additional benches for Unwin Park;
- Disposal of needles; and
- A grand opening event for the new water park and playground in South Surrey. Staff advised that the grand opening of the water park will take place when it opens for the 2018 season.

The Chair informed the Committee that there may be the potential for a stadium in Surrey, noting that the City had received an unsolicited proposal that could have real potential and provide an exciting opportunity for the City. As the City cannot enter into an agreement with one organization without putting out to tender, an RFI was issued on October 13<sup>th</sup>, with bids to be received by November 16<sup>th</sup>. Bids will be reviewed once they have all been received.

Committee member G. Rai reported that the Request for Expressions of Interest on the City's website was very well done and the Press Release was well worded.

#### J. NEXT MEETING

The next meeting of the Parks, Recreation and Sport Tourism Committee is scheduled for 5:30 p.m. on **Tuesday, November 28, 2017** in **Meeting Room 2E – Community Room B**.

#### K. ADJOURNMENT

It was

Moved by T. Allen  
Seconded by B. Burnside  
That the Parks, Recreation and Sport

Tourism Committee do now adjourn.

Carried

The Parks, Recreation and Sport Tourism Committee adjourned at 7:20 p.m.

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Jane Sullivan, City Clerk

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Councillor Bruce Hayne  
Parks, Recreation and Sport Tourism Committee



## INTER-OFFICE MEMO

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TO: **Parks, Recreation & Sport Tourism Committee**

FROM: **Parks Planner**

DATE: **October 12, 2017** FILE: **6140-20/F**

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RE: **Fraser View Park Concept Plan**

### RECOMMENDATION

The Parks, Recreation & Culture Department recommend that the Parks, Recreation & Sport Tourism Committee receive this report as information.

### BACKGROUND

In July 2017, Parks staff presented the Parks, Recreation & Sports Tourism Committee (PRST) with a report on the results of public consultation and a concept plan including a dog off-leash area in Fraser View Park attached as Appendix "I" to this report. At that meeting, local residents expressed their concerns about the dog off-leash area in the concept plan. Specific concerns focussed on increased traffic and safety on 112 Avenue as well as loss of park space to a designated dog off-leash area. Residents also requested that staff review other possible locations in Fraser Heights for a dog off-leash area. The Committee requested staff investigate these concerns further and return with a follow up report to provide more information on these key issues.

### Fraser View Park

Fraser View Park is a 6 hectare (16 acre) neighbourhood park located in the Fraser Heights neighbourhood stretching north-south near 160 Street between 112 and 114 Avenues. The concept plan presented in this report focuses on the southern 2.5 acres of the park, fronting 112 Avenue. A park location map is attached to this report as Appendix "II".

### DISCUSSION

#### Alternative Locations

After the July PRST meeting, staff looked at various alternative locations for a dog off-leash area in Fraser Heights. Their suitability for an off-leash area was assessed based on the criteria for off-leash areas established in the Dog Off-Leash Master Plan. The following parks were analyzed:

- Fraser Heights Park – This park is fully programmed with sports fields and tennis courts along with Hjorth Creek running north-south along the eastern edge of the park. Staff looked specifically at the southern area of the park as requested by residents but determined there is insufficient space in that area due to riparian setbacks and a new multi-use path. The Strategy specifies to avoid encroaching on riparian areas so this site is not appropriate.

- Northview Park – This park is primarily forested with a playground along 156 Street. An off-leash area would require significant tree loss and would conflict with the playground on site.
- Erma Stephenson Park – This park has no room for an off-leash area with the majority of the park housing sports fields and a playground. The Strategy specifies to not locate dog off leash areas adjacent to elementary schools and playgrounds.
- JR Douglas Park – This park is primarily forested with many existing walking trails throughout and a playground along 110 Avenue.
- Fraser Wood Park – This park has poor site lines off of Arbutus Wynd and is adjacent to an elementary school.
- West Fraser Heights Park – This park is primarily forested and an off-leash area would require significant impact to the natural area.

Other parks that are in the general area include Port Mann Park and Surrey Bend Regional Park. Port Mann Park was not considered in this evaluation as the off-leash area in Fraser Heights is meant to be a neighbourhood scale amenity that is local and walkable. Port Mann Park is not open to the public at this time and access will generally be from below the Port Mann Bridge . Port Mann Park may have a destination off-leash area in the future, but it would be at a very different scale and scope than this proposed off-leash area. A full public engagement process will be undertaken when planning for the future Port Mann Park begins.

Surrey Bend Regional Park is also a much larger park and has an existing management plan that explicitly speaks to the importance of protecting natural habitats and ecosystems and does not permit an off-leash area. After reviewing all alternative sites in Fraser Heights, there is no location that is more suitable for an off-leash area than Fraser View Park.

### **Traffic Volume and Speed on 112 Avenue**

112 Avenue is a collector road as defined by the City's road classification system. It, along with 108 Avenue, is an east-west collector road that runs continuously through Fraser Heights. Throughout August and September, 2017, City staff conducted traffic studies to determine the volume and speed of traffic along 112 Avenue.

In consultation with Engineering staff it is understood that a collector road is considered to have high volume at 6,000 cars/day. Results from the study indicate an average of 1,600 cars/weekday and 1,700 cars/weekend day in August and 1,000 cars/weekday and 850 cars/weekend day in September. This volume of traffic is well below what would be considered high volume.

Staff also looked at 60 Avenue, a collector road in Newton. It is a comparable road with the Panorama off-leash area built in Panorama Park. In 2014, volume on 60 Avenue was 4,000 cars/weekend day and in 2017 volume was 2,800 cars/weekend day.

Speed along 112 Avenue was measured in both August and September and in both cases the average speed was registered at approximately 45km/hr. This is under the posted speed limit of 50km/hr.

Both the speed and volume of traffic along 112 Avenue are well under what would be considered a high volume collector road. The potential for increased traffic along 112 Avenue is limited and would not likely increase the volume or speed to levels where traffic calming or other measures would be required.

### **Park Concept Plan**

The concept plan attached as Appendix "I" proposes an off-leash area of approximately 1.3 acres. The off-leash area is proposed as one large, fenced area roughly kidney shaped mirroring the forested edge. There will also be a walking loop around the park outside of the dog off leash area with benches for rest and to enjoy the views. Invasive species removal, tree planting and improved drainage will also be part of the park development project. Parking will be provided along the frontage of the park and a safe crossing point of 112 Avenue will be coordinated with the Engineering Department.

### **SUMMARY**

As identified in the *2012-2021 Dog Off-Leash Area Strategy*, and through consultation over the last several months a concept plan for Fraser View Park was developed, attached as **Appendix "I"**. The Plan responded to a number of concerns expressed by residents. At the September 2017 PRST meeting, the Committee requested staff investigate alternate locations for a dog off-leash area in Fraser Heights and investigate traffic concerns raised by the delegation. This report documents the alternative locations and provides a summary of traffic patterns. Staff will receive comments from the Committee regarding the information provided in this report.



Doug Merry  
Parks Planner

Appendix "I" – Fraser View Park Preferred Concept Plan  
Appendix "II" – Fraser View Park Location Map



Fraser View Park Preferred Concept Plan



# Fraser View Park Location Map



**CITY OF SURREY**  
the future lives here.

Context Map for Fraser View Park

0 10 20m

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J:\PARK-REC\Flandesg\General\PROJECTS\Fraser View Park\Public Consult\Open House 1\Open House Boards

The data provided is compiled from various sources and IS NOT warranted as to its accuracy or sufficiency by the City of Surrey.  
This information is provided for information and convenience purposes only. Lots sizes and legal descriptions must be confirmed at the Land Title Office.