

Present:

Chair - Councillor Steele
W. Farrand
R. Hart
B. Hol
L. Tannen

Absent:**Guests:****Staff Present:**

D. Luymes, Planning & Development
E. Schultz, Planning & Development
J. O'Donnell, Parks, Recreation and Culture
M. Petrovic, Engineering
C. Bonneville, Legislative Services

A. ADOPTION OF MINUTES

It was Moved by Commissioner Hol
Seconded by Commissioner Tannen
That the minutes of the Surrey Heritage Advisory
Commission meeting of July 21, 2010, be adopted, as circulated.

Carried

It was Moved by Commissioner Tannen
Seconded by Commissioner Hol
That the minutes of the Surrey Heritage Advisory
Commission Agenda of September 16, 2010, be adopted, as circulated.

B. DELEGATIONS**C. OUTSTANDING BUSINESS****D. NEW BUSINESS****1. PLANNING & DEVELOPMENT**

- (a) **Heritage Strategic Review / Heritage Foundation Feasibility Study –
Draft Final Report**
File No.: 6950-20 (HFFS); 6950-20 (HSR)

Memo dated August 26, 2010, from the Manager, Community Planning.

Donald Luxton, Heritage Consultant, provided an summary of the results of the Heritage Strategic Review and Heritage Foundation Feasibility Study, he stated the following:

- Four workshops were held with community stakeholders. The workshops helped to define the recommendations identified in the Heritage Strategic Review. There was general consensus on the recommendations by the end of the fourth workshop.

- The existing heritage program, which has been in place since the 1970s, has a solid planning base and foundation. There has been a great deal invested from the City and the community.
- A significant number of sites are currently under negotiation for heritage protection.
- The City's heritage strategy should react to current thinking, current practices, and recent changes in provincial legislation.
- Current heritage initiatives were reviewed along with the Heritage Register and Inventory.
- The Heritage Register was established in 1997. It is a list of sites that have heritage significance. The Heritage Register is a planning tool. After a review of the Heritage Register, it is recommended that demolished sites be removed.
- The Heritage Inventory is a listing of sites that have potential heritage value or character. This listing has no official legal status. Sites on the inventory that are determined to have heritage value should be moved to the register. The potential for positive heritage conservation outcomes should be considered when moving sites from the heritage inventory to the heritage register.
- There are heritage conservation incentives in place that not all property owners are taking advantage of. This includes the heritage restoration grant program. The promotion and distribution of heritage grants may be a potential role for a future Heritage Foundation.
- There are two key pieces of provincial legislation that refer to heritage register resources: the BC Building Code already mentions equivalencies for heritage register resources. Most recently, the *Energy Efficiency Act* and the *Home Owner Protection Act* have been changed by order in Council to allow exemptions for heritage register buildings. Key legislation is now aligned to recognize registered heritage buildings. This is another reason to eliminate the heritage inventory. Owners of sites on the heritage inventory do not benefit from these exemptions.
- Surrey is a pioneer in heritage education and awareness and there is a strong base on which to build. Within the report there is an assessment of strengths, weaknesses, opportunities and threats to the education and awareness program. A renewed vision is required that captures sustainability and the role of heritage as an economic generator.
- It is absolutely crucial, as discussed in the workshops, to tie to larger civic objectives and to produce long term benefits.
- During the workshop three goals were determined: First, make heritage planning more effective in identification and management of conservation and protection of Surrey heritage resources; Second, inspire residents to appreciate, learn about and support the heritage program and heritage resources in Surrey - reach out to the residents of Surrey; and, last, bring together heritage groups in Surrey and partner with broader municipal objectives, such as sustainability and economic development.
- To achieve the goals it was determined that effective heritage planning was required: One, eliminate the heritage inventory; Two, determine which resources are significant. To do this, develop a new evaluation framework based on a thematic framework. This process was already started in 2008 when statements of significance were written for the schools in Surrey along with a historic context statement; Three, provide heritage training

and education for staff, and for the Heritage Advisory Commission..

- At the beginning of the workshops there was a fairly negative response towards the development of a Heritage Foundation. During the four workshops a role for the Foundation was identified and it was determined how a Foundation could fit into the organizational diagram. The ultimate consensus was to develop a Foundation within approximately a two year period.
- Improving outreach strategies requires developing better communication. There is good website information which should be updated on an ongoing basis.
- Positive public relations need to be maintained by highlighting the successes of the heritage program and the benefits that heritage provide to the community.
- There can never be too much heritage information and education as there are always new residents, new people and children that access information about Surrey heritage and heritage resources. Fostering heritage at the neighborhood level will become more important as the City grows larger.
- Linking heritage with sustainability and linking heritage with cultural tourism is important.
- A hybrid model for the Foundation was recommended a two year window for establishment and funding was discussed in the workshops. It was determined that the baseline funding from the City should be approximately \$50,000 per year, this amount would allow for the administrative structure, including a half time person as a Executive Director that would be able to start the fundraising, it was suggested that the SHAC put forth matching funds of \$50,000 as a onetime investment for creating an endowment for the Foundation, this would show the financial stability and the financial commitment, and could act as the benchmark that can be shown as the endowment that the Foundation has.
- It was noted that on page 31 of the report there is an implementation plan that summarizes and prioritizes the recommendations, it also shows who has the lead role and who can support.
- The idea of partnerships is important in achieving these strategies, and we feel that this is doable within the resources that are already available to the heritage program.

Mr. Luxton responded to questions and made the following comments:

- A property could be flagged within the municipal database as a house that “has heritage benefits - discuss with owners”, the inventory is confusing because it does not have a reason to exist, and there are sites listed with no heritage building on them.
- There is a clear distinction between what you do in land use planning and what you do in historical interpretation and commemoration. In land use planning, properties have a legal framework with respect to what can be done with the property. If it is not a tangible thing or there is no integrity left how can it be conserved, it becomes something other than heritage conservation, it becomes heritage interpretation.
- The physical management of historic property has a significant legal framework within the Local Government Act, and careful consideration should be taken as to which mechanisms are tied to this management.

- On the inventory listing there are obvious sites that should be removed and there are obvious sites that should not be removed, there are some sites that will require evaluation and there is a presumption that documentation of the sites to be removed will be done for archiving purposes.
- For land uses planning you want to provide surety and clarity to heritage property owners. Surety and clarity of what it means to have a property on the heritage register and what can be done with their property.
- There is a legitimate concern of how many properties can be managed. If all properties are added to the register it will become difficult to maintain.
- Nesting heritage tourism within economic development would make the best sense.
- The Heritage Foundation would require a clear strong mandate, this could be quite broad or it could be very much focused what the foundation is being set up for.
- The logical partner in this whole process is the development industry and the home renovation industry.
- It is imperative to get the strategic thinking in place and if the Heritage Commission has any further thoughts please let either Erin Schultz or Don Luymes know as soon as possible.

The Commission made the following comments:

- The report was good reading and was very well done.
- Some recommendations within the report are not on the implementation list, such as on page six where it mentions 'standard of documentation' and on page nine where it states 'sites should be prioritized'.
- The power of ten is a philosophy in tourism that means if you have ten great things in a community to see or do, then you make them into a cultural package and people will stay for a few days to do all ten things.
- There is confusion regarding what it means to have a house on the heritage register and what it means to have a house designated as heritage. Many home owners think that the register and designation mean the same thing, and this requires clarification.
- There may be urgency to developing a thematic approach and there will be a need to invite others into that process to determine what themes are important.

It was Moved by Commissioner Tannen
 Seconded by Commissioner Hart
 That the Heritage Strategic Review / Heritage
 Foundation Feasibility Study – Draft Final Report, be received.
Carried

**(b) Heritage Revitalization Agreement – Sullivan Hall (6306 – 152 Street)
 File No.: 7906-0060-00**

Memo dated August 4, 2010, from the Manager, Community Planning.

- It was Moved by Commissioner Hart
Seconded by Commissioner Hol
That the Heritage Advisory Commission:
1. Receive the report regarding the Heritage Revitalization Agreement ('HRA') for Sullivan Hall (6306 – 152 Street); and,
 2. Recommend to the General Manager, Planning and Development that the HRA for Sullivan Hall (6306 – 152 Street) be forwarded to Council for consideration.

Carried

(c) John Horner House, 12645 = 14B Avenue – Heritage Revitalization Agreement Application
File No.:

Memo dated August 31, 2010, from the Manager, Community Planning.

- It was Moved by Commissioner Hart
Seconded by Commissioner Tannen
That the Heritage Advisory Commission:
1. Receive the report regarding the application for a Heritage Revitalization Agreement ('HRA') for John Horner House (12645 – 14B Avenue);
 2. Allocate up to \$2,000.000 from the HAC unrestricted reserve for future expenditures to hire a heritage consultant to prepare a Statement of Significance for the John Horner House (12645 – 14B Avenue); and
 3. Recommend that the General Manager, Planning and Development direct staff to proceed with the preparation of a HRA for the John Horner House.

Carried

(d) Heritage Advisory Commission Task List
File No.: 0540-20 V

Memo dated August 4, 2010, from the Manager, Community Planning.

Staff noted that the draft interim HRA (regarding the prevention of deterioration of vacant heritage buildings during the development process) is with Legal for review and will be forwarded to Council thereafter.

The Commission made the following comments:

- Commissioner Farrand advised that he has not received a response from the Kwantlen Cloverdale Campus regarding the Loyal Orange Lodge, however he did speak to the head of the Construction Division and the Assistant to the Dean.
- Commissioner Farrand will forward the last email he sent to Kwantlen to Don Luymes and Councillor Steele for further action.

It was Moved by Commissioner Hart
 Seconded by Commissioner Farrand
 That the Heritage Advisory Commission
 recommends that a letter be send under Councillor Steele's signature to the
 Dean of Kwantlen College.

Carried

(e) **Heritage Alteration Permit Application**
Proposed Addition to Historic South Westminster School
File No.:

Memo dated August 25, 2010, from the Manager, Area Planning &
 Development – North Division.

The Commission made the following comments:

- The developer has worked with the site to the best of their ability.
- The glazed entry atrium allows for full exposure of the existing heritage features, which was quite innovative.

It was recommended by Commissioner Hart that after construction is completed staff send a letter to the owners of South Westminster School (12469 – 104 Avenue), regarding the Commission's appreciation for the developer tying together the heritage features with a new addition with a glass atrium.

It was Moved by Commissioner Hart
 Seconded by Commissioner Tannen
 That the Heritage Advisory Commission:

1. Receive the report regarding the Heritage Alteration Permit ('HAP') for South Westminster School (12469 – 104 Avenue); and,
2. Recommend to the General Manager, Planning and Development that the HAP for South Westminster School (12469 – 104 Avenue) be forwarded to Council for consideration.

Carried

2. **PARKS AND RECREATION**

There are no reports from Parks and Recreation.

3. **ENGINEERING**

There are no reports from Engineering.

4. **LEGISLATIVE SERVICES**

There are no reports from Legislative Services.

E. ITEMS REFERRED BY COUNCIL**F. CORRESPONDENCE****1. Heritage BC**

Letter dated August 19, 2010 regarding the provincial heritage program, requesting a call to action to the provincial government to renew BC heritage program; and a recent publication celebrating the first five years of the Heritage Legacy Fund.

The Commission made the following comments:

- The City is struggling to maintain its programs.
- The City has absorbed the cost of the statements of significance.

It was

Moved by Commissioner Hol

Seconded by Commissioner Hart

That Councillor Steele on behalf of the Heritage

Advisory Commission write a letter of support to renew BC heritage program, to Premier Gordon Campbell and the Honorable Kevin Krueger, Minister of Tourism, Culture and the Arts, and further that letter reference the executive summary on page 3 of the Heritage BC publication 'A Call to Renew BC's Heritage Program'.

Carried

2. Fraser Valley Heritage Railway Society (FVHRS)

Provided on table was a letter dated September 2, 2010, from John Sprung, Chair FVHRS regarding the postponement of the 100th Anniversary excursion rail trip from New Westminster to Chilliwack, that was planned for October 9th and 10th.

The Commission made the following comments:

- The 100th Anniversary is the whole year; the celebration is not just the excursion rail trip.
- The Commission provided a \$10,000 cheque for marketing of the celebration.
- It was suggested that staff contact the FVHRS and ask for clarification on the postponement of the event and report back to the Commission.

G. INFORMATION ITEMS**1. Regular Council Public Hearing Minutes – July 26, 2010**

RES.R10-1449

2. The Magazine of the Heritage Canada Foundation – Vol.XIII No.2

(to be provided on-table at the meeting).

3. **The Newsletter of Heritage BC – Summer 2010**
(to be provided on-table at the meeting).

It was Moved by Commissioner Tannen
Seconded by Commissioner Hart
That the Surrey Heritage Advisory Commission received
Items G.1, G.2, and G.3 of the Information items.
Carried

H. OTHER BUSINESS

1. **2017 – Canada’s 150th Birthday**

Commissioner Tannen noted that 2017 is Canada’s 150th Birthday, and funding may become available to promote the anniversary. It was suggested that consideration be given to what project would be appropriate, and it was suggested that phase two of the museum be considered.

Staff advised that they will report back to the Heritage Commission on Surrey’s significant upcoming birthday.

2. **Charles Bell House**

Staff advised that at the last meeting it was mentioned that the owner of the Charles Bell House was building on the lot; staff did a site visit, and advise that he is not building on the lot.

Commissioner Hol left the meeting at 6:59 p.m.

3. **Friends of the Museum Event**

Councillor Steele noted that she and other Commissioners had attended the event last weekend at the Museum, hosted by the Friends of the Museum. And she advised that the Friends of the Museum raised enough money to allow free entry to the museum for the next year.

4. **Heritage tree**

Councillor Steele noted that at the Public Hearing of Monday it was mentioned that there is a heritage tree with a plaque located in the vicinity of Application 7910-0084-00 (18537 – 54 Avenue), south of highway 10. She requested that staff provide the Chair with additional information about the tree in question.

5. **Surrey Heritage to share at the Conference**

Commissioner Hart requested that he be provided with Surrey Heritage material to provide to others at the Heritage Conference.

6. Chair/Deputy Chair

Councillor Steele noted that she will be accepting the position of President of the UBCM and the deputy chair may have to step up during her absences from future meetings.

7. Appointments to the Commission

Commissioner Hart noted that there are terms expiring at the end of this year. It was noted that notification of vacancies and expiring terms will be forwarded to the October/November agenda; Council may appointment a full complement of Commissioners this year and the criteria may include a professional designation.

I. TASK/LIAISON GROUPS**J. FRIENDS OF HERITAGE****K. FINANCIALS****1. Financial Summary as at August 31, 2010.**

It was received.

Moved by Commissioner Hart
Seconded by Commissioner Farrand
That Financial Summary as at August 31, 2010, be

Carried

L. NEXT MEETING

The next meeting of the Heritage Advisory Commission is scheduled for October 27, 2010 in the Planning Boardroom #1 – 5:00 p.m.

M. ADJOURNMENT

The Surrey Heritage Advisory Commission adjourned at 7:05 p.m.

Jane Sullivan, City Clerk

Councillor Steele, Chairperson
Surrey Heritage Advisory Commission