

NO: R039

COUNCIL DATE: February 22, 2021

REGULAR COUNCIL

TO: **Mayor & Council**

DATE: **February 18, 2021**

FROM: **City Manager
General Manager, Parks, Recreation & Culture**

FILE: **7130-16**

SUBJECT: **Civic Facility Mass Vaccination Sites in Surrey**

RECOMMENDATION

The City Manager and Parks, Recreation & Culture Department recommends that Council:

1. Receive this report for information;
2. Endorse the proposed civic facility locations for use by the Fraser Health Authority to operate up to four mass vaccination sites in Surrey in support of the BC Vaccination Strategy response to the COVID-19 pandemic; and
3. Authorize staff to execute lease agreements for the use of space in up to four civic facilities by Fraser Health as generally described in this report.

INTENT

The purpose of this report is to provide Council information related to the Fraser Health Authority's ("Fraser Health") plan to distribute vaccinations in Surrey and to attain approval for the City to lease space for use at up to four civic facilities to Fraser Health for vaccination distribution.

BACKGROUND

The Province of BC has established a plan to roll out the largest immunization program in the province's history between April and September 2021 making the COVID-19 vaccine available to all eligible people living in BC who want to be vaccinated (approximately 4.3 million people).

Fraser Health needs to deliver 37,500 doses of vaccine each day during phase 3 and 4 (April – November 2021) of the BC Vaccination Strategy. Fraser Health reached out to the City of Surrey for support by providing indoor space in which to safely carry out vaccination distribution. Fraser Health is looking to soft launch vaccination sites in March 2021.

Based on comments by Fraser Health, the Fraser Health Region contains approximately 1.8 million people who are eligible for vaccination. 31% of those eligible for vaccination reside in Surrey.

DISCUSSION

In response to the request for support by Fraser Health, City staff analyzed a number of City owned facilities to determine suitability for hosting mass vaccination sites and civic impacts. Initially, 11 civic facilities were identified as potential vaccination distribution sites. Potential sites were identified based on a number of factors including, location accessibility, amenities (size and layout of space and other breakout areas), technology (Wi-Fi and power capabilities), community impact, and other facility requirements (ventilation and controlled entrance/exits and access to facilities). The City recommended 11 potential sites based on the broad considerations provided by Fraser Health. The long list of potential sites recommended were:

1. Cloverdale Arena;
2. Cloverdale Recreation Centre;
3. Clayton Recreation Centre;
4. Cloverdale Curling Club;
5. Guildford Recreation Centre;
6. Fraser Heights Recreation Centre;
7. Newton Arena;
8. Newton Recreation Centre;
9. Chuck Bailey Recreation Centre;
10. North Surrey Sport & Ice Complex; and
11. South Surrey Recreation and Arts Centre.

Fraser Health reviewed the long list of recommended potential sites and identified the following four sites for mass vaccination distribution, as they best met their requirements:

1. Clayton Recreation Centre;
2. Cloverdale Recreation Centre;
3. Guildford Recreation Centre; and
4. South Surrey Recreation and Arts Centre.

Fraser Health has indicated they are seeking to utilize the Clayton Recreation Centre, Cloverdale Recreation Centre and South Surrey Recreation and Arts Centre locations as primary sites with Guildford Recreation Centre as a back-up location at this time. These four sites are in addition to the existing three testing and vaccination sites being utilized by Fraser Health.

Mitigating Impacts to Parks, Recreation & Culture Programs and Services

Staff considered the impacts, both financial and practical, to hosting vaccination distribution in civic facilities and determined that shared use of the four civic facilities by Fraser Health will provide minimal disruption to existing operations given the current Public Health Order (“PHO”) restrictions in place regarding reduced capacity levels. At this time, it is anticipated that PHO restrictions will continue over the summer and into the fall until such a time as vaccinations have been substantially distributed. Therefore, the impact to operations is not the same as it would be for a ‘regular’ year and there is capacity to relocate any programs that will be potentially displaced during the operation period by Fraser Health to other recreational facilities in the area. Staff will continue to implement diverse approaches for program offerings as well as utilize outdoor amenity spaces and other remaining spaces in the buildings to maximize program and service offerings.

COVID-19 Safe Procedures

The four facilities proposed can all provide isolated access to and from the clinic area through shared one-way flow of the building with entrances and exits separate to the City operated portion of the building. Separate access will ensure COVID-19 safe protocols and procedures can continue to be achieved as well as mitigate any additional exposure to other patrons participating in activities at these facilities.

Fraser Health will establish their own COVID-19 Safety Plan that will include safety measures such as reduced occupancy limits, physical distancing signage, hand sanitation for visitors, directional arrows, plexiglass barriers on service desks, and increased cleaning of high-touch areas. Visitors will be required to wear masks.

Terms of Use for Space

The City intends to provide civic space for use, in-kind, to Fraser Health. Preliminary estimates at market rates for use of space at the Clayton Recreation Centre, Cloverdale Recreation Centre, the Guildford Recreation Centre and the South Surrey Recreation and Arts Centre is assessed by Realty Services to be valued at \$133,785/month (based on 8,000 ft.²). Based on this valuation, the estimated value of the contribution in-kind (for exclusive space only) in the four facilities (lease term April 1, 2021 until November 30, 2021) is \$1,070,283. This valuation does not include shared spaces at these facilities. The City also leases the property located at 14577 – 66 Avenue to Fraser Health for COVID-19 testing, at a monthly rate of \$3,000 (lease term September 1, 2020 until September 30, 2021). The market rate for use of this space is valued at \$52,500/month, providing Fraser Health with an additional benefit of \$49,500/month. To date, the City has provided in-kind support valued at \$297,000 for use of that space. It is estimated that the total value of in-kind support provided by the City will be \$1,713,783 at the end of November 2021.

The exact amount of space being provided to Fraser Health is not confirmed at this time and may scale up or down over the vaccination plan timeline based on population needs. The intended use will also include restricted access to designated space for storage and Fraser Health staff within each facility.

Fraser Health will be responsible for any incremental costs for additional services such as security, staffing, janitorial services and supplies or any costs related to repair from damage to the facility. Fraser Health would also cover any items which would be in addition to the facility, such as enhancements or modifications, extra chairs/tables, privacy dividers/curtains, power supply, temporary hygiene, and internet access/capacity. Any additional services required by Fraser Health would be provided on a cost recovery basis.

This approach balances the public health need to get the population vaccinated over the BC Vaccination Strategy timeline in an efficient manner while ensuring any additional costs incurred by the City are recovered from Fraser Health.

SUSTAINABILITY CONSIDERATIONS

The City of Surrey supports the objectives of the City's Sustainability Charter 2.0. In particular, the work relates to Sustainability Charter 2.0 themes of Health and Wellness, Built Environment and Neighbourhoods and Public Safety. Specifically, the project supports the following Desired Outcomes ("DO"):

- Wellness and Recreation DO06: Residents participate in a wide range of recreation and leisure opportunities;
- Wellness and Recreation DO07: Residents enjoy a high level of physical, social and mental wellness;
- Neighbourhoods and Urban Design DO08: The build environment enhances quality of life, happiness and well-being; and
- Emergency Preparedness and Prevention DO6: Surrey has proactive and coordinated emergency prevention measures in place and can effectively deal with emergencies that arise.

CONCLUSION

Based on the above discussion, the City Manager and the Parks, Recreation & Culture Department recommends that Council endorse the proposed locations for Fraser Health to operate up to four civic facility mass vaccination sites in Surrey and execute the appropriate lease agreements in support of the BC Vaccination Strategy response to the COVID-19 pandemic.

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