

### CORPORATE REPORT

|          | NO: <b>R030</b>  | COUNCIL DATE: | March 6, 2023     |
|----------|--|---------------|-------------------|
| REGULAR  | COUNCIL  |               |                   |
| TO:      | Mayor & Council  | DATE:         | February 22, 2023 |
| FROM:    | City Solicitor<br>Director, Strategic Initiatives & Corporate Repo | FILE:         | 2480-01           |
| SUBJECT: | Surrey City Development Corporation                                |               |                   |

#### RECOMMENDATION

The City Solicitor and the Director, Strategic Initiatives & Corporate Reporting recommends that Council direct staff to complete the necessary actions to re-operationalize the Surrey City Development Corporation ("SCDC") as outlined in this report.

#### INTENT

The purpose of this report is to outline the actions necessary to re-operationalize SCDC and to obtain Council's support to undertake these actions.

#### BACKGROUND

In 2006, Council directed staff to incorporate a development corporation, and this corporation, SCDC, was subsequently incorporated in 2007.

In 2019, SCDC provided Council its 2019 Annual Report, a copy of which is attached as Appendix "I".

In 2020, Council directed staff to dissolve SCDC and transfer its assets and operations over to the City. Following this direction, SCDC's Board and officer positions were replaced by City staff, SCDC's office was closed, SCDC's employees were provided completion agreements, and most of SCDC's assets and operations were transferred to the City. A summary of these actions is outlined in Corporate Report R193;2020, a copy of which is attached as Appendix "II".

SCDC and its subsidiaries still remain as companies, and the only asset that SCDC continues to oversee with its development partner, Beedie Development Group, is the Weir Canada Development project which was a build-suit-project located in Campbell Heights.

As part of Corporate Report R207; 2022, a copy of which is attached as Appendix "III", Council directed staff to prepare a plan for Council's consideration to re-operationalize SCDC.

#### DISCUSSION

As SCDC and its subsidiaries still remain as active companies, the process to re-operationalize SCDC as a for-profit development company is relatively straight forward. The actions to re-establish SCDC are to be undertaken in the order as follows:

- 1) Council appointing independent members to the SCDC Board;
- 2) Council approving the SCDC's Board appointment of the President;
- 3) Council endorsing SCDC's Strategic Plan;
- 4) Council endorsing SCDC's Financial Plan; and
- 5) Council approving the SCDC President's appointment of SCDC officer positions (Chief Financial Office, Corporate Secretary and Solicitor and Vice President, Development).

#### **Next Steps**

As a next step, staff will initiate an Expression of Interest process to recruit independent Board members. The Expression of Interest process will be seeking independent Board members to help guide the development corporation whose focus will be on for-profit development in the City Centre (Centre Block and Gateway), Campbell Heights and the Newton Town Centre, and any other areas or opportunities as authorized by Council.

A Corporate Report will be presented to Council for its review and approval of applicants as independent Board members. SCDC's former independent Board members will be free to apply and be considered along with other candidates.

Upon appointment of the independent Board members to the SCDC Board, staff will work with the SCDC Board to recruit and fill the President position. Following Council's approval of the President, staff will work with the SCDC Board and the President to develop both a Strategic Plan and Financial Plan. Staff will then seek Council's approval of each of the Strategic Plan and Financial Plan.

With Council's approval of each of the actions described above, it is expected that SCDC will be able to assume operations in  $Q_2/Q_3$  2023.

#### CONCLUSION

SCDC operated as a wholly owned development corporation with an independent board from 2007 to 2020. This report provides a summary of the actions necessary to re-operationalize SCDC and to obtain Council's support to undertake these actions.

Philip Huynh City Solicitor

Appendix "I"SCDC 2019 Annual ReportAppendix "II"Corporate Report R193;2020Appendix "III"Corporate Report R207; 2022

Jeff Arason, P.Eng. Director, Strategic Initiatives & Corporate Reporting

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### 2019 Annual Report

APPENDIX "I"

scdc

### SCDC was created to accelerate the growth of the City of Surrey through strategic real estate development.

#### OUR MANDATE IS THREE-FOLD:

To act as a catalyst for positive development that will support and accelerate the City of Surrey's social, cultural, community, economic and environmental objectives To generate revenue through its real estate activity including building an income producing real estate portfolio To provide strategic real estate advice in support of the City's vision for redeveloping areas of the City including the best use of surplus City-owned lands

The City of Surrey is SCDC's sole shareholder. SCDC operates under the business practices consistent with a private sector real estate company. This includes having an expert non-political Board consisting of independent Directors who are respected external professionals involved in diverse aspects of real estate and urban development, as well as having two City appointed Directors represented by senior City staff. The Board reports to the Shareholder which is the City of Surrey.

SCDC is a for-profit real estate development company and is separate from the City of Surrey with independent finance, operations, and governance. As noted above, SCDC is governed by a professional Board of Directors. Established in 2007 by Mayor Diane Watts, SCDC has generated an annual surplus from operations since 2011 and has paid an annual dividend to the City of Surrey since 2013. The annual dividend is funded from SCDC's consolidated annual surplus from operations; the seven year cumulative total of dividends to the City now stands at \$31.5M. These funds have contributed to the City's budget for a number of important special initiatives including the biodiversity conservation program, technological infrastructure and library capital improvements.

The City of Surrey's population has grown to well over 500,000 people, and the city has matured into one of the most thriving and exciting communities in Western Canada. Through this journey SCDC has supported Surrey's growth into becoming a vibrant and complete community through their progressive real estate activities. Whether facilitating job creation and growing the commercial tax base through extensive industrial developments, remediation of abandoned and contaminated land so that it can be repurposed as a vibrant new residential community or expanding Metro's second downtown in Surrey City Centre, SCDC has contributed in many meaningful and positive ways to Surrey's growth. In developing lands that bring vitality and work opportunities, our citizens are able to live and work within the same community.

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### Letter from the Chair

Il am honoured to once again outline, from the Chair's perspective, the significant accomplishments of SCDC as set out in this 2019 Annual Report. As Chair of the Board, I am delighted to be able to report another active and successful year. Our financial strength has grown, and our goal of building an increasingly strong, successful and sustainable company for the people of Surrey was achieved.

Since its establishment in 2007, SCDC has created a strong reputation through its profitable and progressive development work. It has optimized the value of surplus City-owned lands while also enhancing the City financially, environmentally, socially and culturally through its "City Building" projects.

SCDC has been profitable since 2011, and since 2013 it has contributed an annual \$4.5 million dividend to the City. It is on track to deliver another \$4.5 million to the City by the end of 2020, for a total of \$36 million over the past eight years. Surrey's Mayor and Council have used these funds for several special initiatives in the City, including funding library enhancements and purchasing bio-diversity lands.

2019 has been another successful year for SCDC financially. The company achieved gross revenue of \$12.4 million and profit of \$6.6 million due to the sale of an industrial lot in Campbell Heights North, the sale of its interest in the Bosa LP at a profit, and ongoing revenues from our Weir Industrial and Cedar Hills Shopping Centre rental properties. SCDC's cumulative operating profits are in excess of \$67 million, of which \$31.5 million have been contributed in dividends to our shareholder, the City of Surrey.

SCDC has had the unique ability to work with both private and public sector partners on complex developments to enhance growth, opportunities and the economic well-being of the City of Surrey. Over the years the company has developed projects that would not otherwise have been advanced by either the public or the private sectors on their own. In April 2020, Surrey's Mayor advised SCDC that he and Council had voted to dissolve the company and transfer SCDC's assets and activities to the City to operate directly, in-house. SCDC was directed to work with City staff to create a transition plan that would allow for the company's orderly dissolution. This planning work is presently in progress and SCDC will continue to operate until the transition to the City is complete.

I would like to take this opportunity to thank the talented and dedicated Board of Directors who have worked selflessly to create great benefit for the City of Surrey. I also wish to recognize and thank our CEO, Michael Heeney, and his SCDC Team for their loyalty and hard work in continuing to advance projects that will produce a better and more rewarding place to live for the residents of City of Surrey.

Respectfully,

emla

Howard Nemtin, Chair of the Board, SCDC

### Letter from the President & CEO

On behalf of the entire team here at SCDC it is a pleasure to present our 2019 Annual Report.

2019 was yet another successful year for SCDC financially and I am pleased to report that we achieved gross revenue of \$12.4M and profit of \$6.6M. This revenue was achieved due to the ongoing revenue from our Weir Industrial and Cedar Hills Shopping Centre rental portfolio properties and the strategic profitable sales of an industrial lot in Campbell Heights North and our interest in the Bosa Limited Partnership. This has enabled us to again pay a \$4.5M dividend to our shareholder, the City of Surrey, for the seventh consecutive year. SCDC has much to be proud of with our cumulative operating profits now in excess of \$67M which have provided the basis of \$31.5M in dividend payments to the City of Surrey. The remaining surplus has been reinvested into our real estate portfolio which now has an appraised market value approaching \$250M.

SCDC's solid financial performance is just part of the story, and it represents only one dimension of our mission to harness the power of real estate to make the City of Surrey better for its citizens. SCDC's projects will also have long-lasting positive social, economic, community and environmental impacts on the City. These initiatives create high-value jobs, advance our nascent downtown, protect ecologically sensitive areas and generate different housing options. As you will see in this report, in 2019 the Company's activities were effectively focused on advancing meaningful real estate projects in Campbell Heights and the City Centre.

I want to take this opportunity to thank the highly talented people who have made the aforementioned results possible. Firstly, I would like to acknowledge my SCDC colleagues whose skill and dedication are the cornerstone of all our work. The advice, support and tireless work of our dedicated Board of Directors has also been vital to our success. Last but not least, we most certainly could not have achieved what we have without our private sector partners who have provided us with invaluable expertise, support and investment as we jointly developed projects over these past dozen years. SCDC's 2019 activities were positively capped off with Mayor and Council strongly supporting our 2020 Business Plan projecting the company's main activities for the next 5 years. Despite this, and SCDC's significant past contributions, it is with a great deal of disappointment that I must report that in April 2020, we were suddenly advised by the Mayor that he and Council had voted to dissolve the company.

As SCDC works toward the transition of our assets and activities over to the City of Surrey, I again have to call out the outstanding professionalism and commitment of my colleagues and Board. SCDC is immensely proud of our track record advancing the City of Surrey's interests and I am hopeful that the City will continue work on many of our initiatives into the future.

I have been very proud to lead SCDC and feel privileged to have had this amazing opportunity to help shape this extraordinary city in meaningful ways. As the City of Surrey continues on its rapid growth trajectory, I wish it the very best as it charts a course to become the dynamic and complete city its citizens deserve.

Michael Heeney, Architect AIBC, FRAIC, RI (BC) President & CEO, SCDC

### Meet the Board

#### THE SCDC BOARD OF DIRECTORS IS COMPRISED OF FIVE INDEPENDENT DIRECTORS AND TWO CITY-APPOINTED DIRECTORS.







#### 1 HOWARD NEMTIN – Board Chair

Howard Nemtin established Nemtin Consultants Limited in Vancouver in 1976. The firm provides project management, consulting and real estate development expertise to institutional, government and large private clients throughout British Columbia. Prior to this, Howard worked with Marathon Realty developing shopping centres in western Canada and Narod Construction in project management. Howard has served as Chairman of Coast Mountain Bus Company and Vice-Chair of Translink. He is a Director of SFU Community Trust (UniverCity) and Chair of the Finance & Audit Committees.

Howard has been on the BC Mediator Roster since 2003 and is the author of "Communities in Cooperation – A Guide to Alternate Dispute Resolution for First Nations and Local Governments in British Columbia". Mr. Nemtin has a Bachelor of Science from York University and an MBA from the University of Western Ontario. He is a practicing mediator with over 2,000 successful commercial mediations. Howard is a member of the Institute of Corporate Directors.

### 2 SCOTT DUTCHAK

Scott Dutchak has more than 20 years of real estate experience including real estate development, asset management and portfolio strategies. Scott is currently with TELUS Corporation and leads their corporate real estate function. He has held senior management positions with BCI (*British Columbia Investment Management Corporation*), several major real estate organizations, including three of North America's largest investors, owners and managers of commercial real estate, as well as a leading multi-national retailer.

Scott is a professional urban planner with a Bachelor of Applied Arts from Ryerson University, a member of the Canadian Institute of Planners, and holds a Master of Business Administration from the Australian Institute of Business.

#### 3 KAM GREWAL (up until September 2019)

Kam Grewal is responsible for the City of Surrey's Financial Reporting, Corporate Audit, Risk Management and Corporate Procurement services. Kam has over 15 years of financial experience in the public sector and has held various leadership roles since joining the City of Surrey in 2008.

Kam is a Chartered Professional Accountant and has a Bachelor of Business Administration degree from Simon Fraser University.









#### 4 BRUCE JOYCE

Bruce Joyce was a Senior Partner at Deloitte in Ottawa where he served terms as the Office Managing Partner National Capital Region and the National Leader of the Federal Government Practice. He currently serves as Chair of the Audit Committee of the Auditor General of Canada and is on the Board and Audit Committee Chair of Saegis, a CMPA company. Mr. Joyce also Chairs the Audit Committees of two publicly listed technology companies, CounterPath Corporation in Vancouver and ProntoForms Corporation in Ottawa. He is Chair of the Audit Committee for Ross Video, a private global production technology company based in Ottawa. Bruce lives in South Surrey, with a second home in Ottawa.

Bruce has an FCPA, FCA (Fellow of the Chartered Professional Accountants of Ontario), has his ICD.D from the Institute of Corporate Directors and is Human Resources and Compensation Committee Certified through The Directors College.

### 5 VINCENT LALONDE

Vincent is the City Manager of the City of Surrey and leads an innovative and dynamic Senior Management team to help shape and guide the City's strategic and corporate goals as set by Council. Through value-based leadership, a commitment to continuous improvement, and a focus on inspiring and empowering his teams, Vincent is committed to working with Mayor and Council to deliver a thriving, green, inclusive city.

Vincent is a Professional Engineer with his Bachelor and Master of Science degrees from McGill University.

### 6 CHRISTINE LUNDVALL

Christine has nearly 30 years' experience in the Canadian real estate sector; specializing in portfolio strategy, asset management, development as well as acquisitions and dispositions. Christine worked primarily at Bentall Kennedy, one of North America's largest real estate investment managers. As a senior executive, she was dedicated to the growth and performance of the firm's largest client, the British Columbia Investment Management Corporation (BCI).Christine also led the Responsible Property Investing initiatives for the BCI account.

Christine was a management partner at Bentall Kennedy, involved in the transformational growth of the firm. Key programs included; strategic corporate planning, growth initiatives, risk management and governance frameworks. Christine holds an MBA from Dalhousie University and a BA (Economics) from the University of Western Ontario. She is a member of the Institute of Corporate Directors.

### 7 SUKI SEKHON

Suki Sekhon is President and CEO of CRS Group of Companies. The company has a diverse portfolio of retail shopping centres, office and warehouse buildings hotels and vineyards in western Canada. Suki's business portfolio includes 30 years of experience in the commercial real estate industry and he is well versed in the main sectors of the real estate market.

Suki attended the University of British Columbia before obtaining a Marketing Real Estate Diploma from BCIT. He is currently a member of the Real Estate Board of Greater Vancouver, AIOP Commercial Real Estate Development Association, and a Board member of the Rick Hansen Foundation.

### Meet the Team



#### 1 MICHAEL HEENEY ARCHITECT AIBC, FRAIC, RI (BC) President & CEO

A nationally and internationally recognized city builder, architect and urban strategist with over 25 years experience guiding organizations and leading diverse projects, Michael Heeney joined SCDC as President and CEO in 2017. Michael has led local and international projects, often ones without precedent and in highly complex situations and jurisdictions. With a long-term and deep commitment to Surrey, some of his project experience prior to SCDC includes Surrey Central City, the City Centre Library, the Guildford Aquatic Centre and the recently completed SFU Surrey Sustainable Engineering complex. Michael is passionate about enhancing communities through innovative urban design and architecture and sees the importance of creativity and culture in contributing to the health and vitality of urban centers.

Michael sits on the Boards of the Downtown Surrey Business Improvement Association (DSBIA) and Ballet BC. He also sits on the Executive of the Vancouver Chapter of Lambda Alpha International, an international land economics organization.



#### ROSS YAMAGUCHI Senior Development Manager

Ross Yamaguchi has over 18 years experience in real estate development, construction, and infrastructure. Ross is committed to the positive growth of Surrey and is professionally driven by the creation of a community that shares opportunity for both public and private realm benefits.

Ross' educational background includes a degree in Business/Economics from the University of California Riverside, a Masters in Intercultural Studies at Biola University and certificate programs of Light Construction and Land Development and Project Management at University of California Irvine.

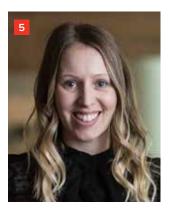


#### THOMAS ROWE **Development Manager**

Thomas is responsible for leading project consultant teams, communicating with municipal government, managing project budgets, as well as the creation and evaluation of RFP/RFQ documents. He supports SCDC's strategic decision making through financial analysis and market research. Thomas is passionate about how real estate projects can be leveraged to create benefit to the wider community. He has volunteered with community-based organizations to assist with the use of their real estate assets. Thomas has been working with SCDC for the past three and a half years.

Thomas holds a Bachelor of Commerce from the University of British Columbia.









#### 4 AMANDA ZIZEK CPA, CGA Controller

Amanda Zizek joined SCDC in 2013. She is part of the senior management team and brings over 10 years of experience in the real estate development and public accounting sectors. She provides financial leadership through the management of the day-to-day operations as well as the financial planning and analysis for the company.

Prior to completing her CPA, CGA designation, Amanda graduated with distinction from both the Bachelor of Technology in Accounting and the Financial Management Diploma programs through BCIT.



A key member of the accounting team, Jayme brings several years of accounting experience within the real estate industry to her role. Jayme supports the development team and corporate accounting through full cycle accounting activities. Jayme holds a Diploma in Accounting and completed her Bachelor of Technology in Accounting from BCIT in 2018.

#### 6 RENY KAHLON Office Manager / Executive Assistant

As a dedicated and knowledgeable professional with 20+ years of senior management experience in Board Governance and operations, Reny works closely with the CEO and President to ensure procedures and policies align with SCDC strategic vision. She is responsible for administrative operations and corporate governance.



Avnoor is SCDC's staff accountant who is responsible for its full cycle accounting activities. He works closely with both the senior accountant and controller to support the development team.

Avnoor completed his Bachelor of Accounting and Diploma in Accounting through BCIT. He is currently pursuing his CPA designation.

### **Recent Developments**

In 2018, the City of Surrey welcomed a new City Council. Throughout 2019, SCDC's management and Board met extensively with the new Mayor and Council to collaborate on a new set of priorities for the SCDC to help fulfill Council's vision for the City and its real-estate holdings. This cooperative effort culminated in SCDC's 2020 Business Plan which charted a new 5-year plan for SCDC, which Surrey City Mayor and Council overwhelmingly approved on December 16, 2019. Part of this plan involved the repositioning of the company to emphasize its city-building activities and it was agreed that the company should be renamed and branded to better reflect this mandate.

While regular discussions continued with the City on a rebranding and renaming for SCDC well into the first quarter of 2020, on April 22, 2020 Mayor Doug McCallum unexpectedly wrote to the company advising that Council had voted to dissolve SCDC. They instructed SCDC's management and Board to work with City staff to prepare a plan for the orderly transition of the company's assets and activities into the City of Surrey.

SCDC is currently working with City staff on this transition plan in a way that will continue the many positive activities and initiatives that SCDC has been undertaking over the past 13 years to ensure that they will continue on after the transition.



Credit: Hariri Pontarini Architects and Urban Strategies

# Project Portfolio

Whether facilitating job creation and growing the commercial tax base through extensive industrial developments, remediation of abandoned and contaminated land so that it can be repurposed as a vibrant new residential community, or expanding Metro's second downtown in Surrey City Centre, SCDC has contributed in many meaningful and positive ways to Surrey's growth.



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## Surrey City Centre

Metro Vancouver's growth is physically constrained by the Pacific Ocean and the Coastal Mountains. As a result, as the region has grown over the past few decades the centre point of the region's population has been steadily moving south east, further and further away from Vancouver's downtown peninsula. This highly inefficient growth pattern was recognized as a challenge decades ago by Metro Vancouver who identified Surrey City Centre as the preferred location for a second downtown to serve the southern portion of the region. Rapid population growth south of the Fraser has brought us to the point where more people live proximate to Surrey City Centre than Downtown Vancouver. Despite this, Surrey City Centre has not developed a robust central business district sufficient to serve this part of region. For this reason, SCDC was asked early on in its mandate to undertake projects that would accelerate this transformation. To this end, last year SCDC completed in partnership with the Century Group, the 3 Civic Plaza project, a 52-story tower containing 500,000 sf of hotel, academic, office and residential uses. This building has gone a long way to building momentum in the city centre and has laid the groundwork for two other significant and impactful projects that you will see on the following pages.

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Credit: Hariri Pontarini Architects and Urban Strategies

## Centre Block

he excitement is building for Centre Block, a 2+ million sq. ft. commercial and institutional project that will significantly advance the development of Surrey's central business district and grow the City's commercial tax base. SCDC led the development of a master plan for this strategically important site in partnership with Simon Fraser University and the City. The master plan can be executed in up to 4 phases, depending on the market and other factors.

This plan outlines the comprehensive development of the decommissioned North Surrey Recreation Centre site and SFU land to the south. Emphasizing high-quality architecture, the plan provides for a generous public realm, integrating

pedestrian crossings, improved transit access and beautiful outdoor gathering spaces. The initial two phases will be developed on the city-owned property on the northern half of the site.

This impactful development will effectively double the total office and academic space in the City Centre and will provide the critical mass necessary to establish Surrey City Centre as the region's second business core. SCDC's unique structure has provided the ability to collaborate effectively with senior levels of government (Federal and Provincial), their agencies and the private sector to accelerate this development.











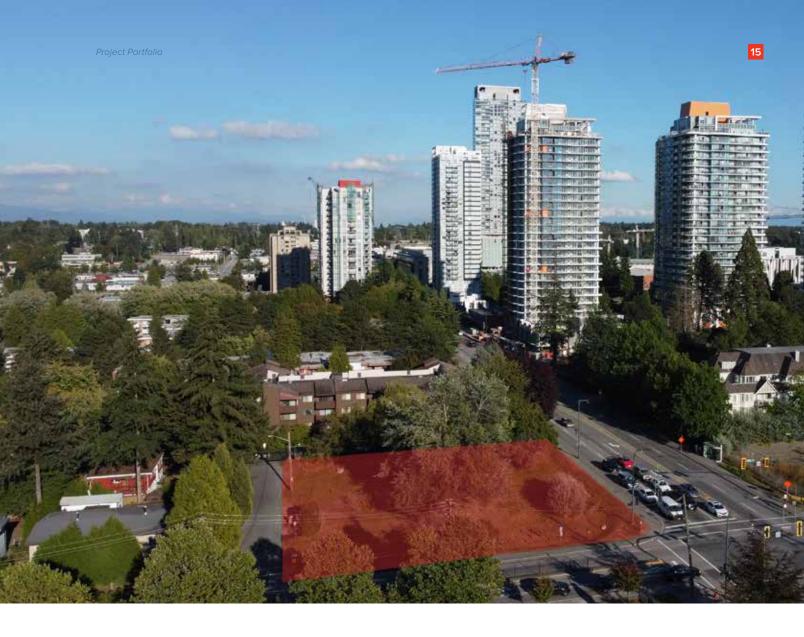
Credit: ZGF Architects

# Gateway

The Gateway project is SCDC's other priority project in the City Centre. The scale and high quality of this project will provide a powerful opportunity to ignite positive development in this transitional neighbourhood, ensuring its evolution into a vibrant and amenity rich, high-density residential neighbourhood within easy walking distance of both transit and the City's emerging downtown.

The site will be created through a consolidation of City owned properties with 2 adjacent lots that have been assembled and purchased by SCDC. A portion of the City's property is leased until 2023 to the Sunshine Co-op, a series of 39 low density townhouses reaching the end of their useful life. Once developed, the Gateway project will provide for approximately 1600 units of housing to support the growing Central Business District to the south. The master plan contemplates the development being undertaken in up to six building phases clustered around a magnificent fully restored natural landscape.

SCDC has purchased a nearby site to facilitate the creation of a new affordable housing development that can accommodate the Sunshine Co-op residents after their lease expires.



### Kwantlen Park

The Kwantlen Park project is an affordable housing project that SCDC is facilitating in order to support the relocation of the Sunshine Co-op and improve access to affordable housing in the Surrey City Centre. Located on land purchased by SCDC within a ten-minute walk of the present Sunshine Co-op site, the development is expected to create approximately 70 affordable units, of which approximately 40 will be earmarked for the Sunshine Co-op.

SCDC is working closely with the Community Land Trust and BC Housing to deliver the new facility. In addition to providing the development with a 60 year land lease on the property, SCDC has been assisting with the entitlement process to ensure that as much affordable housing as possible will be provided in addition to rehousing the Sunshine Co-op.



Credit: NSDA Architects



# Campbell Heights North

One of SCDC's early and ongoing initiatives is the development of the industrial lands in Campbell Heights North, located in the southeastern end of the city. These lands are well positioned to major transportation routes and the US Border. This development involved the master planning, rezoning, subdivision and servicing of approximately 250 acres of much needed new industrial lands. The development has attracted and supported the growth of many of Surrey's most successful companies, including Garaventa, Weir Canada and Starline Windows, the City's largest private sector employer. The economic importance of this development to both the City and the region as a whole cannot be overstated. This development has meaningfully grown the City's industrial tax base and supported the growth of well-paid jobs for its citizens. Critical shortages of industrial land in the region has been identified as a major threat to our future by the Port of Vancouver amongst others, so increasing the supply of new industrial land as SCDC has done is hugely beneficial.



Credit: D-Squared Architects



#### Lot 10

In close consultation with the City, SCDC has chosen to retain its last undeveloped lot in Campbell Heights North and to develop it as a long-term revenue property. This strategy will provide a sustainable revenue stream as well as the ability to use the property to support the City's economic development initiatives in the long term.

Preliminary design work has been initiated and Management has been working with the brokerage community and the City's Economic Development team to seek out potential "build to suit" tenant opportunities.

#### Weir Canada Inc

SCDC partnered with Beedie Development Group to develop a custom-built facility for Weir Canada Inc in Campbell Heights North. This development houses Weir's engineering services and the manufacturing activities for clientele throughout the world. Not only does this property provide the company with a sustainable revenue source, it is also aligned with SCDC's mandate to attract skilled and highvalue jobs to the City.

Beedie Development Group has been an excellent partner with SCDC and is one of the largest privately held real estate development companies in Western Canada.



## Campbell Heights East

The ongoing development of industrial i lands in Surrey has remained at the forefront of SCDC's activities. The Campbell Heights East development represents the next stage of SCDC's industrial land initiatives and will provide a major new contribution of industrial lands to the region.

SCDC has lead the rezoning and development process for the 80 acres of lands and the Company is particularly proud of the balance that the development plan has found between ecological sensitivity and commercial requirements.

SCDC received support from the Department of Fisheries & Oceans and the Ministry of Environment to ensure development on this ecological sensitive site would be appropriately managed. Land servicing has incorporated the dedication of significant amounts of land for conservation purposes, assisting the City in achieving its objectives of the Biodiversity Conservation Strategy and emphasizing SCDC's ongoing stewardship of environmentally sensitive lands.

Prior to completion of site development, SCDC entered into a land lease with Walmart Canada and is presently working with the City's economic development team and brokerage community to find a suitable tenant for the remaining 14 acres of the first phase. SCDC has also initiated the rezoning for the remaining forty acres representing the second phase of these lands. By choosing to retain ownership of these lands for the long term, SCDC and the City will be generating a long term sustainable revenue stream as well as advancing the City's future economic development agenda.



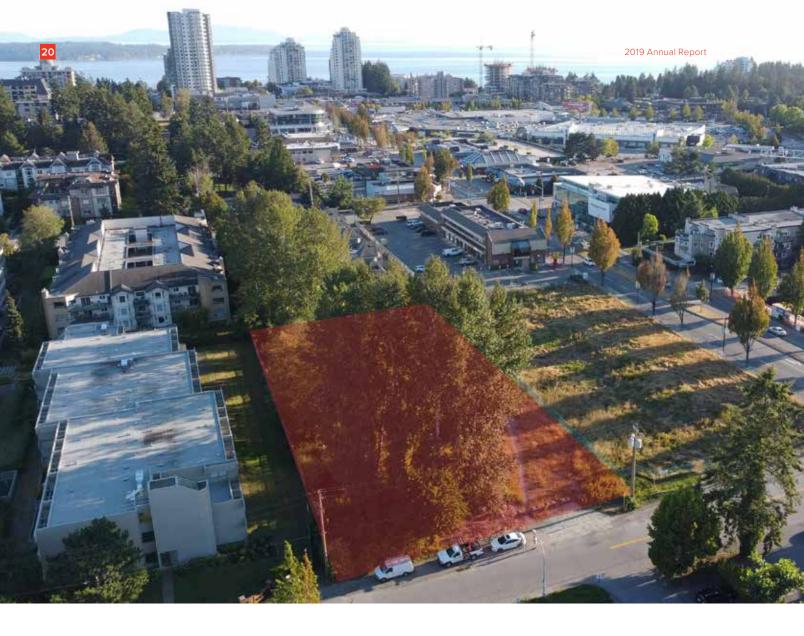
#### Walmart

Walmart is the first tenant that SCDC secured on the Campbell Heights East development. They have signed a 30-year land lease with options for six 5-year extensions. This 300,000 sq. ft. state-of the-art fulfilment centre represents the most advanced and sophisticated industrial building in Canada. Representing an investment in Surrey by Walmart of over \$175 million, the 90 ft. high structure integrates the latest in robotics and automation, utilizing land much more efficiently than traditional industrial development. The project is under construction and expected to open in 2021.

#### 14 Acres (Remainder Parcel)

Approximately 14 acres of land will remain available for development after the Walmart site is accounted for. Services for this property will be completed in early 2020.

SCDC will work closely with the City's Economic Development team to determine the types of tenants that should be prioritized in order to advance the City's broader economic aspirations. SCDC will then work with Economic Development to attract potential build-to-suit tenants for the property.



### Bakerview

The Bakerview site is regarded as a high profile 'gateway' site into South Surrey. The site was originally obtained from the City with the intention of developing a mixed-use project in partnership with the private sector that would accommodate a market residential tower and a community arts facility. That proposal was ultimately not supported by the local community and the adjacent site was sold to BC Housing by SCDC's original partner.

SCDC and BC Housing, are actively exploring what type and form of development will best meet their mutual requirements for the site.



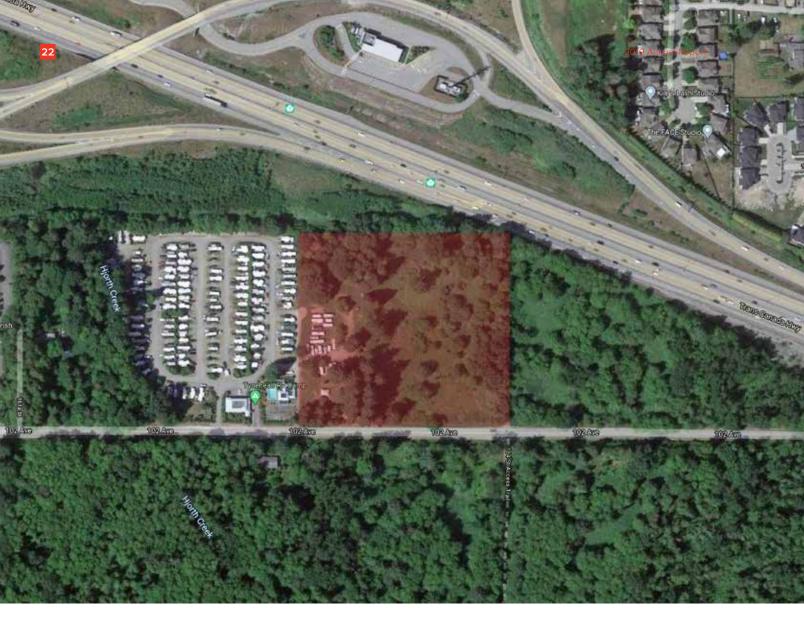
Image credit: Google Maps

### Brooksdale

The Brooksdale site is a 58.5 acre property that SCDC has been holding with the plan to eventually developing it in a way that is compatible with its highly sensitive ecology. Presently in the Agricultural Land Reserve, with the neighbouring A Rocha organization farming a portion of the property, it requires approval of Metro before development can proceed.

The South Campbell Heights Land Use Plan that includes the SCDC site within a much larger boundary successfully obtained third reading on November 6th, 2017, supporting the removal of these lands from the ALR. A Regional Growth Strategy Amendment was subsequently submitted to Metro Vancouver Board for consideration of a Type 3 minor amendment to allow the rezoning to proceed. Metro Vancouver Board voted to send the proposal back to the City of Surrey for reconsideration, although Metro did not have concerns about the portion of the submission that included the SCDC property.

In addition to supporting A Rocha's farming efforts, SCDC has been facilitating short-term revenue opportunities through rentals to the film industry and is monitoring ongoing progress on the South Campbell Heights Land Use Plan. It is anticipated that the City will be revising their proposal to Metro Vancouver at some point in the future.



# Tynehead

The Tynehead property was acquired from the City by SCDC in 2018 with the intention of increasing the land value by rezoning it to support townhouse development. Once rezoned, SCDC was planning to sell the property to the private sector for market housing, anticipating a significant gain in value for the corporation.

Conceptual planning work had been completed in preparation to submit the rezoning application when the directive changed and the project was put on hold due to concerns raised by the new Mayor and Council.



# Cedar Hills

Cedar Hills shopping centre was purchased by SCDC at a time that the company was building a revenue portfolio. The asset has been improved and fully leased out by SCDC (the last two vacant units being leased in 2019) and is now performing very well.

Cedar Hills has been an excellent investment for SCDC, providing a strong income stream and significantly increasing in value.





### Surrey City Development Corporation

### 2019 Statement of Governance Practices

Surrey City Development Corporation is incorporated under the Business Corporations Act of BC. Accordingly, the primary role of the Board of Directors is to provide direction and oversight to the Company's affairs. It has the responsibility to make a recommendation to appoint the CEO and to provide direction and oversight regarding the conduct of the Company's business and the management team which has been delegated the responsibility for the day-to-day operation of SCDC.

The Board of Directors is appointed by the City of Surrey, who is the sole shareholder. The Board is made up of the City Manager and a senior manager of the City of Surrey, along with five independent Directors who have no direct or indirect material relations with the Company or its subsidiaries and who are independent of management. Each term appointment is established by the City of Surrey. Re-appointment is recommended by the Board and approved by the City of Surrey. Directors are required to affirm annually that they will abide with the Director Code of Conduct and must declare any actual or potential conflicts of interest on an ongoing basis. Directors are selected based on expertise and competencies in areas such as risk management, finance, real estate law, and real estate development as established by the Board. The Board is responsible for appointing the Chair, who is responsible for appointing and evaluating the performance of the President & CEO and Officers of the Company and ensuring a succession plan is in place for the company. At this time, the Board has established two standing Committees: an Audit & Finance Committee which advises the Board on the adequacy and effectiveness of the Company's financial reporting, internal controls, information systems and risk management; and the Governance Human Resources & Compensation Committees which advises on the adequacy and effectiveness of the corporate governance practices and procedures, human resources, and compensation policies.

A Board evaluation process is completed each year, and time is set aside at each Board or Committee meeting for an in-camera discussion. The Board held a strategic planning session in November 2019, the Board reconstituted the two standing Committees: The Audit and Finance Committee and the Governance Human Resources Compensation Committee.

As ongoing business, the Board Chair was pleased to report completion of the annual board evaluation, a review of director competencies, as well as compliance with various governance and company policies.

### Management's Discussion & Analysis

With an annual surplus from operations of \$6.6M, fiscal 2019 was another profitable year for SCDC. The main factors contributing to the financial success in 2019 were due to increasing values of industrial lands, SCDC's disposal of its ownership interest in the Bosa Limited Partnership, and strong financial returns on SCDC's income properties. The 2019 annual surplus from operations came in slightly ahead of the budget of \$6.3M.

Strong financial results enabled the Corporation to re-invest its profits into site preparation works in Campbell Heights East. This has allowed SCDC to expand its income property portfolio to generate a long-term revenue stream. Additionally, SCDC's profits were used to pay the annual \$4.5M dividend to the City of Surrey for the seventh consecutive year. Since 2013, SCDC has paid cumulative dividends of \$31.5M to the City of Surrey.

The book value of SCDC's tangible capital assets as at December 31st 2019 was \$98.9M comprised of:

- Properties under development of \$78.2M,
- Income producing properties of \$20.6M, and
- Administrative assets of \$0.1M.

In accordance with generally accepted accounting principles, tangible capital assets are recorded at cost on the summary financial statements which does not represent the higher market value of those assets (see Note 8 to the 2019 Summary Consolidated Financial Statements). The fair market value of SCDC's tangible capital assets at December 31st 2019 totaled approximately \$250M.

#### FINANCIAL PERFORMANCE - 2019

Highlights from the 2019 Consolidated Statement of Operations include the following:

- Net income from development property sales came in at \$4.8M, representing profit from the sale of industrial land in Campbell Heights North.
- A gain of \$2.6M was generated from SCDC's disposal of its 20% ownership interest in the Bosa Limited Partnership (see Note 11 to the 2019 Summary Consolidated Financial Statements).
- Property lease income in 2019 increased 16% as compared to 2018 as SCDC's income properties are becoming more established.
- Income from government business partnership represents the net profit from the Beedie SCDC (34A Ave) Limited Partnership which is accounted for under the modified equity method of accounting (see Note 2 to the 2019 Summary Consolidated Financial Statements).

- Consolidated corporate operating expenses increased 3% overall to those in 2018. Corporate operating expenses came in 46% below budget primarily due to decreased spending on projects in the predevelopment phase as certain projects were delayed.
- The 2019 annual surplus from operations of \$6.6M was used to pay a dividend of \$4.5M to the City of Surrey.

#### Profits from operations in 2019 helped to strengthen SCDC's Consolidated Statement of Financial Position:

- Financial Assets decreased \$9.4M, from \$13.4M in 2018 to \$4.0M in 2019, due to the receipt of a \$4.0M accounts receivable from a future tenant (see Note 3 to the 2019 Summary Consolidated Financial Statements), SCDC's sale of its ownership interest in the Bosa LP, and cash drawn from short term investments to invest into various properties under development.
- Liabilities increased \$7.3M, from \$49.4M in 2018 to \$56.7M in 2019, primarily due to an increase in project financing from the City of Surrey as a result of ongoing development work on various properties. Loans from the City of Surrey bear interest at market rates (see Notes 6 and 7 to the 2019 Summary Consolidated Financial Statements).
- Net Debt, which represents the difference between Financial Assets and Liabilities, increased from \$36.0M in 2018 to \$52.7M in 2019 as a result of increased project financing from the City of Surrey to fund development work included in tangible capital assets. As described in Note 8 to the 2019 Summary Consolidated Financial Statements, the calculation of Net Debt excludes the value of Tangible Capital Assets.

- Non-Financial Assets increased from \$80.2M in 2018 to \$99.0M in 2019 as development work continued on properties under development.
- Accumulated Surplus as at December 31, 2019 sits at \$46.3M as compared to \$44.2M as at December 31, 2018. As shown in Note 9 to the 2019 Summary Consolidated Financial Statements, Accumulated Surplus increased during 2019 as a result of profitable operations.

# Financial Performance

SCDC has provided consistent revenues for the City to support its goals. Since 2013, SCDC has paid a \$4.5 million annual dividend to the City. By the end of 2019, SCDC had paid cumulative dividends of \$31.5 million to the City of Surrey.

The corporation is on track to pay another \$4.5-million dividend by the end of 2020, bringing the total of dividends provided by SCDC to the City to \$36 million.

### Management and Board Responsibilities for Reporting

The 2019 Annual Report, including the summary consolidated financial statements, was prepared by the management of Surrey City Development Corporation ("SCDC"). These summary statements are based on complete consolidated financial statements prepared in accordance with the Canadian public sector accounting standards, and the integrity and objectivity of these statements are management's responsibility. Management is also responsible for implementing and maintaining a system of internal controls to provide reasonable assurance that reliable financial information is produced.

The summary consolidated financial statements do not contain all the disclosures required by Canadian public sector accounting standards and readers are cautioned these statements may not be appropriate for their specific purposes. Management considers that the basis of presentation is appropriate to summarize financial information for inclusion in the annual report. The complete consolidated financial statements including Auditors' Report are available on request. The Board of Directors are responsible for ensuring that management fulfills its responsibilities for financial reporting and internal controls and exercises these responsibilities through the Board and through an Audit Committee. Internal financial reports are reviewed on a quarterly basis and externally audited financial statements are reviewed annually. The Board of Directors has approved this Annual Report.

The external auditors, BDO, conduct an independent examination, in accordance with Canadian auditing standards, and express their opinion on the statements. The external auditors have full and free access to financial management of SCDC and meet when required. BDO's report on the summary consolidated financial statements appears herein.

On behalf of SCDC

MICHAEL HEENEY President & CEO

AMANDA ZIZEK Controller

emla

HOWARD NEMTIN Chair of the Board

### Report of the Independent Auditor on the Summary Consolidated Financial Statements

### To the Shareholder of Surrey City Development Corporation

#### Opinion

The summary consolidated financial statements, which comprise the summary consolidated statement of financial position as at December 31, 2019, and the summary consolidated statements of operations, changes in net debt and cash flows for the year then ended, and related notes, are derived from the audited consolidated financial statements of Surrey City Development Corporation (the Entity) for the year ended December 31, 2019.

In our opinion, the accompanying summary consolidated financial statements are a fair summary of the audited consolidated financial statements, in accordance with the criteria disclosed in Note 1.

#### Summary Consolidated Financial Statements

The summary consolidated financial statements do not contain all the disclosures required by Canadian public sector accounting standards. Reading the summary consolidated financial statements and the auditor's report thereon, therefore, is not a substitute for reading the Entity's audited consolidated financial statements and the auditor's report thereon.

#### The Audited Consolidated Financial Statements and Our Report Thereon

We expressed an unmodified audit opinion on the audited consolidated financial statements in our report dated April 15, 2020.

#### Management's Responsibility for the Summary Consolidated Financial Statements

Management is responsible for the preparation of the summary consolidated financial statements in accordance with the criteria disclosed in Note 1.

#### Auditor's Responsibility

Our responsibility is to express an opinion on whether the summary consolidated financial statements are a fair summary of the audited consolidated financial statements based on our procedures, which were conducted in accordance with Canadian Auditing Standard (CAS) 810, Engagements to Report on Summary Financial Statements.

### BDO Canada LLP

Chartered Professional Accountants April 15, 2020 Vancouver, Canada



BDO Canada LLP 600 Cathedral Place 925 West Georgia Vancouver BC V6C 3L2 Canada Tel: 604 688 5421 Fax: 604 688 5132

www.bdo.ca

## SCDC

#### Summary Consolidated Statement of Financial Position

As at December 31, 2019, with comparative figures for 2018

|  | 2019          | 2018               |
|--|---------------|--------------------|
|  |               | RESTATED (NOTE 12) |
| FINANCIAL ASSETS   |               |                    |
| Cash   | \$ 2,104,659  | \$ 1,606,317       |
| Due from governments                                       | 187,323       | 167,577            |
| Investment in government business partnership (Note 2)     | 530,591       | 444,339            |
| Accounts receivable (Note 3)                               | 97,848        | 4,202,859          |
| Portfolio investments                                      | 955,025       | 6,838,877          |
| Performance bonds and deposits                             | 35,000        | 30,000             |
| Tenant inducements   | 90,009        | 111,487            |
|  | 4,000,455     | 13,401,456         |
| IABILITIES   |               |                    |
| Accounts payable and accrued liabilities                   | 2,132,377     | 1,373,643          |
| Due to governments   | 252           | 153,91             |
| Loans payable  | 12,111,747    | 12,569,43          |
| Deposits   | 541,943       | 547,177            |
| Deferred gains   | 405,130       | 416,097            |
| Unearned revenue (Note 4)                                  | 5,600,652     | 3,885,366          |
| Due to City of Surrey – preferred shares with specific     |               |                    |
| redemption provisions (Note 5)                             | 14,667,372    | 18,914,372         |
| Due to City of Surrey – interim project financing (Note 6) | 15,581,752    | 5,673,04           |
| Due to City of Surrey – promissory notes (Note 7)          | 5,682,361     | 5,875,094          |
|  | 56,723,586    | 49,408,138         |
| NET DEBT (Note 8)  | (52,723,131)  | (36,006,682)       |
| ION-FINANCIAL ASSETS                                       |               |                    |
| Tangible capital assets                                    | 98,950,829    | 80,183,796         |
| Prepaid expenses   | 52,041        | 50,077             |
|  | 99,002,870    | 80,233,873         |
| ACCUMULATED SURPLUS (Note 9)                               | \$ 46,279,739 | \$ 44,227,191      |

See accompanying notes to summary consolidated financial statements.

# SCDC

#### Summary Consolidated Statement of Operations

Year ended December 31, 2019, with comparative figures for 2018

|  |                  | T 2010      |      | 2019        |        | 2018         |  |  |
|--|------------------|-------------|------|-------------|--------|--------------|--|--|
| В  | BUDGET 2019 2019 |             |      |             |        |              |  |  |
|  |                  |             |      |             | RESTAT | ED (NOTE 12) |  |  |
| PROPERTY AND OTHER INCOME, NET                       |                  |             |      |             |        |              |  |  |
| Development property sales income, net               | \$               | 9,252,389   | \$   | 4,780,498   | \$     | 275,420      |  |  |
| Gain on sale of partnership interest (Note 10)       |                  | -           |      | -           |        | 7,338,183    |  |  |
| Gain on sale of portfolio investment (Note 11)       |                  | -           |      | 2,641,520   |        | -            |  |  |
| Property lease income, net                           |                  | 671,876     |      | 703,741     | 60     | 5,814        |  |  |
| Income from government business partnership (Note 2) |                  | 275,287     |      | 301,436     | 273    | ,922         |  |  |
| Other income   |                  | 40,000      |      | 262,389     |        | 195,212      |  |  |
|  |                  | 10,239,552  |      | 8,689,584   |        | 8,688,551    |  |  |
| CORPORATE OPERATING EXPENSES                         |                  |             |      |             |        |              |  |  |
| Administration                                       |                  | 1,186,899   |      | 640,469     |        | 620,940      |  |  |
| Income properties                                    |                  | 593,450     |      | 320,235     |        | 206,980      |  |  |
| Real estate development and sales                    |                  | 2,175,981   |      | 1,174,193   |        | 1,241,880    |  |  |
|  |                  | 3,956,330   |      | 2,134,897   |        | 2,069,800    |  |  |
| PARTNERSHIP OPERATING EXPENSES                       |                  | -           |      | 2,139       |        | 4,166        |  |  |
|  |                  | 3,956,330   |      | 2,137,036   |        | 2,073,966    |  |  |
| ANNUAL SURPLUS FROM OPERATIONS                       |                  | 6,283,222   |      | 6,552,548   |        | 6,614,585    |  |  |
| Preferred shares redeemed                            |                  | (1,360,000) |      | -           |        | (1,581,000)  |  |  |
| Distribution of earnings to shareholder              |                  | (4,500,000) |      | (4,500,000) |        | (4,500,000)  |  |  |
| ANNUAL SURPLUS                                       |                  | 423,222     |      | 2,052,548   |        | 533,585      |  |  |
| ACCUMULATED SURPLUS, BEGINNING OF YEAR               |                  | 44,227,191  |      | 44,227,191  |        | 43,693,606   |  |  |
| ACCUMULATED SURPLUS, END OF YEAR                     | \$4              | 4,650,413   | \$46 | 6,279,739   | \$     | 44,227,191   |  |  |

## SCDC

#### Summary Consolidated Statement of Changes in Net Debt

Year ended December 31, 2019, with comparative figures for 2018

|   | ΒU | DGET 2019    | 2019               |    | 2018             |
|---|----|--------------|--------------------|----|------------------|
|   |    |              |                    | RE | STATED (NOTE 12) |
| ANNUAL SURPLUS                          | \$ | 423,222      | \$<br>2,052,548    | \$ | 533,585          |
| Acquisition of tangible capital assets  |    | (63,395,137) | (19,388,273)       |    | (15,383,835)     |
| Amortization of tangible capital assets |    | 288,587      | 285,015            |    | 302,695          |
| Capitalization of wages                 |    | (1,075,000)  | (853,369)          |    | (976,910)        |
|   |    | (64,181,550) | (19,956,627)       |    | (16,058,050)     |
| Transfer to properties held-for-sale    |    | 4,200,868    | 1,189,594          |    | 43,791,817       |
| Change in prepaid assets                |    | (20,000)     | (1,964)            |    | 14,854           |
|   |    | 4,180,868    | 1,187,630          |    | 43,806,671       |
| DECREASE (INCREASE) IN NET DEBT         |    | (59,577,460) | (16,716,449)       |    | 28,282,206       |
| NET DEBT, BEGINNING OF YEAR             |    | (36,006,682) | (36,006,682)       |    | (64,288,888)     |
| NET DEBT, END OF YEAR (Note 8)          | \$ | (95,584,142) | \$<br>(52,723,131) | \$ | (36,006,682)     |

See accompanying notes to summary consolidated financial statements.

#### Summary Consolidated Statement of Cash Flows

Year ended December 31, 2019, with comparative figures for 2018

|  | 2019          | 2018         |
|--|---------------|--------------|
| CASH PROVIDED BY (USED IN):                                  |               |              |
| OPERATIONS   |               |              |
| Annual surplus from operations                               | \$ 6,552,548  | \$ 6,614,585 |
| Items not involving cash:                                    |               |              |
| Amortization   | 285,015       | 302,695      |
| Amortization of deferred gains                               | (10,967)      | (10,966)     |
| Gain on sale of properties under development                 | (4,780,498)   | (7,613,603)  |
| Gain on sale of Investment in Bosa Properties (Bright A.1) L | P (2,641,520) | -            |
| Increase in investment in government business partnership    | (302,252)     | (278,733)    |
| Change in non-cash working capital                           | 6,414,906     | (2,339,397)  |
| Net change in cash from operating activities                 | 5,517,232     | (3,325,419)  |
| CAPITAL  |               |              |
| Purchase of tangible capital assets                          | (20,241,642)  | (9,660,745)  |
| Increase in costs on projects sold in prior years            | (199,848)     | -            |
| Investment in available-for-sale properties                  | (181,244)     | (48,394)     |
| Net change in cash from capital investments                  | (20,622,734)  | (9,709,139)  |
| INVESTING  |               |              |
| Distribution of cash from Beedie LP                          | 216,000       | 208,000      |
| Change in term deposits and GIC                              | 5,500,000     | 545,000      |
| Increase in Investment in Bosa Properties (Bright A.1) LP    | _             | (80,354)     |
| Net proceeds from disposal of Investment in Bosa Properties  |               |              |
| (Bright A.1) LP  | 3,025,372     | -            |
| Net proceeds from disposal of properties held-for-sale and   |               |              |
| properties under development                                 | 6,351,184     | 22,235,894   |
| Net change in cash from investing activities                 | 15,092,556    | 22,908,540   |
| FINANCING  |               |              |
| Distribution of earnings to shareholder                      | (4,500,000)   | (4,500,000)  |
| Increase (decrease) in due to City of Surrey                 | 5,468,978     | (2,256,287)  |
| Repayment on loans payable                                   | (457,690)     | (440,133)    |
| Redemption of preferred shares                               | -             | (1,581,000)  |
| Net change in cash from financing activities                 | 511,288       | (8,777,420)  |
| NET CHANGE IN CASH   | 498,342       | 1,096,562    |
| CASH, BEGINNING OF YEAR                                      | 1,606,317     | 509,755      |
| CASH, END OF YEAR  | \$ 2,104,659  | \$ 1,606,317 |
| SUPPLEMENTARY CASH FLOW INFORMATION:                         |               |              |
| Non cash transactions:                                       |               |              |
| Land transfers in exchange for preferred shares              | \$ -          | \$ 6,700,000 |

#### Notes to the Summary Consolidated Financial Statements Year ended December 31, 2019

#### **1. Summary consolidated financial statements:**

The summary consolidated financial statements are derived from the audited complete consolidated financial statements and notes, prepared in accordance with Canadian PSAS established by the Canadian Public Sector Accounting Board, as at and for the year ended December 31, 2019. Those audited complete consolidated financial statements were approved by the Board of Directors on April 15, 2020 and are available on request.

The preparation of these summary consolidated financial statements requires management to determine the information that needs to be reflected in them so that they are consistent in all material respects with, or represent a fair summary of, the audited consolidated financial statements.

The summary consolidated financial statements were prepared by management based on the following criteria:

To fairly summarize financial information, extracted from the audited complete financial statements, for inclusion in the 2019 Annual Report, which provides the public with relevant information on the financial performance of SCDC.

- a. the summary consolidated financial statements include a statement for each statement included in the audited consolidated financial statements;
- b. information in the summary consolidated financial statements agrees with the related information in the audited consolidated financial statements;
- c. major subtotals, totals and comparative information from the audited consolidated financial statements are included; and
- d. the summary consolidated financial statements contain the information from the audited consolidated financial statements dealing with matters having a pervasive or otherwise significant effect on the summary consolidated financial statements.

#### 2. Investment in government business partnership:

The Beedie LP meets the criteria of a government business partnership and results are accounted for under the modified equity method. Under the modified equity method, the Corporation's share of net assets are reflected in a single line item on the Statement of Financial Position and the Corporation's share of net profits are reflected in a single line item on the Statement of Operations.

#### 3. Accounts receivable:

Accounts receivable includes nil (2018 – \$4,012,120) relating to development cost charges that were billed and receivable from a future tenant with respect to a property under development.

#### 4. Unearned revenue:

Unearned revenue represents development cost charges and additional site work performed for a future tenant with respect to a property under development, as described in Note 3.

Notes to the Summary Consolidated Financial Statements (continued) Year ended December 31, 2019

#### 5. Due to City of Surrey – preferred shares with specific redemption provisions:

Class A preferred shares were issued to the City of Surrey in exchange of land. These shares are non-interest bearing and are classified as debt as the Corporation is obligated to redeem the shares on set timelines or events, depending on the development project they relate to. The issuance of debt results in an increase in Net Debt, with the offsetting asset included in tangible capital assets, reported below the net debt line.

#### 6. Due to City of Surrey – interim project financing:

Interim project financing is provided by the City of Surrey to fund development projects in progress and bears interest at market rates. Funds are repaid to the City upon the sale of development projects or as external financing becomes available.

#### 7. Due to City of Surrey – promissory notes:

Promissory notes are exchanged for land when the City of Surrey expends funds on behalf of SCDC to purchase the associated lands. The promissory notes bear interest at the Municipal Finance Authority of BC's 10-year lending rate. Promissory notes are repaid to the City on a monthly basis or upon the sale of the development projects they relate to. The issuance of debt results in an increase in Net Debt, with the offsetting asset included in tangible capital assets, reported below the net debt line.

#### 8. Net debt:

Consistent with Public Sector Accounting Standards (PSAS) real estate assets are included in one of two categories on the Consolidated Statement of Financial Position:

- 1. Where investment has been made towards the development of a City-owned property, costs are classified as "Due from governments".
- 2. Income properties, properties-under-development and administrative assets are classified as "Tangible capital assets".
  - Income properties represent the cost of properties held with the expectation of earning rental income and include retail or commercial space that the Corporation leases to third parties. Income properties are recorded at cost less accumulated amortization.
  - Properties under development include costs related to projects currently under planning, development or construction that will result in a finished real estate asset at a future date. Interest incurred on the development project is capitalized. Completed assets will either be reclassified as income properties or properties held-for-sale. Costs related to planning, development or construction are capitalized until such time as the property is ready for use or sale.
  - Administrative assets include assets required by the Corporation to operate and manage overhead and administrative
    activities and include computer equipment and software, furniture and fixtures, tenant improvements and other related
    assets. Administrative assets are amortized on a straight-line basis over their estimated useful lives.

Under PSAS "Due from governments" are considered to be Financial assets. Tangible capital assets are considered to be Non-financial assets.

The calculation of Net Debt under PSAS represents the difference between Financial assets and liabilities. Tangible capital assets are therefore specifically excluded in the calculation of Net Debt. Further, Financial assets are recorded at cost and do not represent the potential market value of those properties.

Notes to the Summary Consolidated Financial Statements (continued) Year ended December 31, 2019

#### 9. Accumulated surplus:

Accumulated surplus is comprised of:

|   | 2019             |      | 2018           |
|---|------------------|------|----------------|
|   |                  | REST | ATED (NOTE 12) |
| Share capital, common shares            | \$<br>100        | \$   | 100            |
| Share capital, preferred shares         | 10,380,628       |      | 10,380,628     |
| Accumulated operating surplus, opening  | 33,846,463       |      | 31,731,878     |
| Annual surplus current year             | 6,552,548        |      | 6,614,585      |
| Distribution of earnings to shareholder | (4,500,000)      |      | (4,500,000)    |
|   | \$<br>46,279,739 | \$   | 44,227,191     |

#### **10.** Gain on sale of partnership interest:

On October 9, 2018, SCIC, a wholly owned subsidiary of SCDC, disposed of its ownership interest in the Surrey Centre Limited Partnerships and its shares of Surrey Centre Tower Holdings for proceeds of \$22 million which resulted in a net gain on sale totaling \$7.3 million, including previously deferred gains of \$3.8 million.

#### **11.** Gain on sale of portfolio investment:

On August 29, 2019, the Corporation disposed of its 20% ownership interest in the Bosa Properties (Bright A.1) LP for net proceeds of \$3.0 million, after settlement of SCDC's portion of partnership debt and other costs of sales. The disposition has resulted in a net gain on sale of portfolio investment of \$2.6 million.

#### Notes to the Summary Consolidated Financial Statements (continued) Year ended December 31, 2019

#### **12.** Prior period restatement:

The Corporation identified a difference in classification that required a restatement of previously issued consolidated financial statements. Preferred shares which the Corporation is obligated to redeem were misclassified as accumulated surplus as opposed to liabilities.

The impact of these changes in the prior period was a decrease in opening accumulated surplus by \$16,461,372 and closing accumulated surplus by \$18,914,372 and a decrease in the annual surplus by \$2,453,000 as follows:

| AS PREVI                               | OUSLY STATED | ADJUSTMENT   | RESTATED     |
|--|--------------|--------------|--------------|
| Statement of Financial Position:       |              |              |              |
| Due to City of Surrey                  | 11,548,135   | 18,914,372   | 30,462,507   |
| Accumulated surplus                    | 63,141,563   | (18,914,372) | 44,227,191   |
| Statement of Operations:               |              |              |              |
| Preferred shares issued                | 6,700,000    | (6,700,000)  | -            |
| Preferred shares redeemed              | (5,828,000)  | 4,247,000    | (1,581,000)  |
| Annual surplus                         | 2,986,585    | (2,543,000)  | 533,585      |
| Accumulated surplus, beginning of year | 60,154,978   | (16,461,372) | 43,693,606   |
| Accumulated surplus, end of year       | 63,141,563   | (18,914,372) | 44,227,191   |
| Statement of Changes in Net Debt:      |              |              |              |
| Annual surplus                         | 2,986,585    | (2,453,000)  | 533,585      |
| Decrease in net debt                   | 30,735,206   | (2,453,000)  | 28,282,206   |
| Net debt, beginning of year            | (47,827,516) | (16,461,372) | (64,288,888) |
| Net debt, end of year                  | (17,092,310) | (18,914,372) | (36,006,682) |

#### 13. Subsequent events:

- (a) Subsequent to year end, the impact of COVID-19 in Canada and on the global economy increased significantly. As the impacts of COVID-19 continue, there could be further impact on the Corporation, its shareholder, employees, suppliers, tenants and other third party business associates that could impact the timing and amounts realized on the Corporation's assets and future ability to deliver projects. At this time, the full potential impact of COVID-19 on the Corporation is not known. Although the disruption from the virus is expected to be temporary, given the dynamic nature of these circumstances, the duration of disruption and the related financial impact cannot be reasonably estimated at this time. The Corporation may have experienced a decline in the fair value of some of its properties since December 31, 2019, but the fair values still significantly exceed the net book values and therefore the Corporation still expects to generate future profits once properties are fully developed and disposed. The Corporation's ability to continue to deliver projects and employ staff will depend on the legislative mandates from the various levels of government. The Corporation will continue to focus on managing collections from lessees, monitoring expenditures, and leveraging existing reserves and available credit facilities to ensure it is able to continue operations and fulfill external obligations.
- (b) Subsequent to year end, the Surrey City Council gave support to a motion to dissolve the Corporation. The specific plans have not yet been finalized, but it is expected that the assets and liabilities will be transferred from the Corporation to the City in an orderly manner. As such, there is no expected impairment of the Corporation's assets or limitations to settling any of the obligations in accordance with the stated terms.

# Thank You

Over the past thirteen years, SCDC is proud to have had an opportunity to create a positive financial, economic, social and physical legacy for the City of Surrey that will provide benefits for all its citizens well into the future.

Throughout its existence, SCDC has been fully committed to transparency. Please visit our web page at **www.scdc.ca** where you can find out more about SCDC including a record of all our Annual Reports and audited financial statements.

Please also feel free to email info@scdc.ca or call 604 581 8787.



Surrey City Development Corporation 1870 – 13450 102 Avenue Surrey, BC V3T 5X3 Tel. 604.581.8787 Fax. 604.582.9379

www.scdc.ca



CITY MANAGER'S APPENDIX "II" DEPARTMENT

# CORPORATE REPORT

# NO: R193

# COUNCIL DATE: December 21, 2020

**REGULAR COUNCIL** 

TO:Mayor & CouncilDATE:December 17, 2020FROM:General Manager, Finance<br/>General Manager, Engineering<br/>Director, Strategic Initiatives & Corporate<br/>ReportingFILE:2480-01

SUBJECT: Completion of the Transfer of the Surrey City Development Corporation

# RECOMMENDATION

The General Manager, Finance, the General Manager, Engineering and the Director, Strategic Initiatives & Corporate Reporting recommends that Council:

- 1. Receive this report for information;
- 2. Appoint Jeff Arason as President of Surrey City Development Corporation ("SCDC") effective January 1, 2021;
- 3. Appoint the directors and signing authorities as detailed in Appendix "II" effective January 1, 2021; and
- 4. Set the term for SCDC's independent Directors to end on December 31, 2020.

# INTENT

The purpose of this report is to advise Council of the actions taken to date to complete the transfer all of the activities of the SCDC in house, and to seek Council's approval acting in its capacity as SCDC's sole shareholder to appoint a City employee as the new President of SCDC and authorize the appointment of City employees as directors as signing authorities to SCDC and its various subsidiaries, and to set the term for SCDC's independent Directors to end on December 31, 2020 which by doing so will complete the transfer of all of the activities of SCDC in house.

# BACKGROUND

Council voted to dissolve SCDC, a for-profit development company owned by the City and transfer its assets and operations over to the City. Following this direction, staff have formed a transition team comprising of the General Manager, Finance, City Solicitor and Director, Strategic Initiatives & Corporate Reporting (the "Transition Team") to work with SCDC's Board and staff in the dissolution and transition of SCDC's projects, obligations and liabilities to the City.

To support the Transition Team, the City has retained BDO Canada LLP ("BDO") to provide professional expertise, guidance and review of the City's plans and actions in order to ensure that SCDC projects are successfully transitioned over to the City. BDO has experience in working with the City and SCDC in the capacity of providing annual financial audit services for the last three years and also have specialized knowledge and experience in assisting in the dissolving of corporate entities.

There are a number of considerations with transferring the projects and responsibilities of SCDC to the City. They are as follows:

- Project Transition;
- Staffing Needs;
- Partnerships and Continuing Obligations;
- Additional Financial Considerations; and
- Administrative Considerations.

A detailed summary of these considerations was provided to Council at their Regular Meeting on November 9, 2020 as part of Corporate Report R164; 2020, a copy of which is attached as Appendix "I".

# DISCUSSION

Since Council approved the recommendations of Corporate Report 164;2020, staff have completed a number of actions related to transfer of projects and responsibilities of SCDC to the City.

# Staffing Needs

The City has commenced recruiting for a Development Manager and a Development Project Manager. The City will commence recruiting for an Accountant in early 2021.

Staff have secured SCDC's outgoing President and Chief Executive Officer, on a short-term consulting agreement in 2021 to support ongoing projects, in particular Centre Block.

#### **Project Transition**

SCDC held a Board Meeting on November 25, 2020. At this meeting, the SCDC Board resolved that the properties related to the following projects be transferred to the City at their estimated book value.

| Project                       | Asset Type          | Timeframe            |
|-------------------------------|---------------------|----------------------|
| Tynehead                      | Development Project | Long term (5+ years) |
| Bakerview                     | Development Project | Short term           |
| Brooksdale                    | Development Project | Long term (5+ years) |
| CH North Phase 5 - Lot 10     | Development Project | Short term           |
| Cedar Hills                   | Income Property     | Active               |
| Campbell Heights East Phase 1 | Development Project | Short term           |
| - Remainder parcel            |                     |                      |

| Project                       | Asset Type                        | Timeframe |
|-------------------------------|-----------------------------------|-----------|
| Campbell Heights East Phase 1 | Development Project transitioning | Active    |
| - Walmart                     | to an Income Property             |           |
| Gateway                       | Development Project               | Active    |

Staff are working with SCDC to complete all of the actions related to the transfer of these assets.

# Partnerships and Continuing Obligations

At SCDC's Board Meeting on November 25, 2020, the SCDC Board also resolved that:

- Jeff Arason and Vipin Sachdeva (both City employees) be appointed as authorized signatories of SCDC;
- Jeff Arason and Vipin Sachdeva be appointed as a Director of Surrey City Investment Corporation, Surrey City Investment (Industrial) Corporation, and Kwantlen Park Development Corporation – all of which are wholly owned subsidiaries of SCDC; and
- Jeff Arason and Vipin Sachdeva be appointed as Director of SCDC (34A Ave) GP Ltd. and Beedie SCDC (34A Ave) Holdings Ltd.

Further to these appointments by the SCDC Board, it is recommended that Council acting in its capacity as SCDC's sole shareholder approve the appointments and signing authorities as detailed in Appendix "II" effective January 1, 2021.

The property transfers noted above along with the recommended appointments ensures that all of SCDC's projects are under the sole administration of City staff, with the exception of the Weir Canada Development project and the Grove project.

The Weir Canada Development project is an industrial build-suit-project located in Phase 3 of the SCDC's Campbell Heights North development. The project was developed in partnership with Beedie Development Group. SCDC's interest in the project is via a wholly owned subsidiary, which itself owns shares in the partnership entity. The Grove project is a residential townhouse development project located in East Clayton. The project was developed with Townline Homes Inc. SCDC's interest in the project is through a limited partnership. Following the recommended appointments, these two projects will be jointly administrated by City staff and the development partners.

# SCDC President

The Transition Team has worked with SCDC staff to secure termination and completion agreements with each employee so that effective January 1, 2021, SCDC has no employees. Therefore, SCDC will need a new President as of January 1, 2021. This role will be entirely perfunctory, effectively providing a signing authority to meet the requirements of the Corporations Act and various partnerships. As of January 1, 2021, all SCDC activities will be entirely directed and overseen by staff directly employed by the City.

It is recommended that Council acting in its capacity as SCDC's sole shareholder approve the appointment of Jeff Arason as President of SCDC effective January 1, 2021. *SCDC Board* 

SCDC is governed by a Board od Directors. SCDC's Board is currently made up of two independent directors and three City staff. The term of three other independent directors expired earlier this year and were not renewed given Council's direction to dissolve SCDC. As part SCDC's Articles of Incorporation, SCDC's Board shall not be less than three members or greater than seven members.

Given that SCDC has no employees as of January 1, 2021, that with the transfer of SCDC's properties and with the recommended appointments, all of SCDC's projects as of January 1, 2021 are being administrated by City staff, or through a partnership that includes City staff, it is recommended that as of January 1, 2021 the SCDC Board be comprised of only City employees: the City Manager, the Director, Strategic Initiatives & Corporate Reporting and the Senior Manager, Finance. As such, it is recommended that the term for SCDC's two remaining independent directors be set to end on December 31, 2020.

### Administrative Considerations

SCDC is currently leasing 3,922 square feet of office space in Surrey Central Tower. Their lease is until September 30, 2023. SCDC has retained a broker to assist in the search for a party to assume the lease of this office space.

#### Legal Services Review

The City Solicitor is part of the City's Transition Team. The Legal Services Division is providing continuous support to the Transition Team. The Legal Services Division have reviewed this report and have no concerns with the contents.

### **Company / Project Updates**

Council serving as SCDC's sole shareholder will continue to receive updates on the status of its projects through the Annual Information Meeting and Annual General Meeting

## SUSTAINABILITY CONSIDERATIONS

The transfer of the majority of SCDC's real estate assets to the City and the City's continued advancement of their development projects and other future opportunities supports the objectives of the City's Sustainability Charter 2.0. In particular, this work relates to Sustainability Charter 2.0 themes of Built Environment and Neighbourhoods, and Economic Prosperity and Livelihoods. Specifically, this work supports the following Desired Outcomes ("DO") and Strategic Direction ("SD"):

- Built Environments and Neighbourhoods DO 3: The City Centre is a dynamic, attractive and complete metropolitan area and important international destination, and is one of North America's most livable and desirable downtowns;
- Neighbourhoods and Urban Design DO6: Land is used efficiently and sensitively and development minimizes the impacts on the natural environment, views capes, agricultural land and urban wildlife;
- Neighbourhoods and Urban Design SD1: Promote mixed use development in and around Town Centres and along transit corridors;

- Economic Prosperity and Livelihoods DO 1: Diverse and meaningful employment and business opportunities are available close to where people live, and provide incomes that can support a high quality of life; and •
- Economy DO8: The City's strong revenue base includes a balance of commercial and residential property taxes.

#### **CONCLUSION**

Following the approval of the recommendations of this report and the completion of the transfer of SCDC's properties to the City at the end of this year, the transfer all of SCDC's activities in house will be complete.

Kam Grewal, CPA General Manager, Finance

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Scott Neuman, P.Eng. General Manager, Engineering

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Jeff Arason, P.Eng. Director, Strategic Initiatives & Corporate Reporting

\* Appendices available upon request

JA/ \* Appendices avail Appendix "I" – Corporate Report R164; 2020 Appendix "II" – Recommended Appointments and Signing Authorities

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# CORPORATE REPORT

NO: Rao1

COUNCIL DATE: NOV 28, 2022

**REGULAR COUNCIL** 

TO: **Mayor & Council** FROM: **City Solicitor** FILE: 2480-01 Surrey City Development Corporation - 2022 Annual General Meeting SUBJECT:

# RECOMMENDATION

The Legal Services Division recommends that Council:

- Receive this report for information; 1.
- Receive the Notice of the 2022 Annual General Meeting ("AGM") and Agenda for Surrey 2. City Development Corporation ("SCDC"), a copy of which is attached as Appendix "I" to this report;
- 3. Appoint the City Solicitor to represent the City of Surrey (the "Shareholder") at the 2022 AGM for the Corporation;
- 4. As sole shareholder of SCDC, endorse the recommendations that are listed below and as set out in the Notice of Annual General Meeting and Agenda:
  - a. Approve the Agenda;
  - b. Approve the Minutes of the October 25, 2021 Annual General Meeting;
  - c. Approve the Financial Statements and Report of the Auditor for the Year Ended December 31, 2021;
  - d. Approve the Appointment of BDO Canada LLP ("BDO") as SCDC's Auditor for the Year Ending December 31, 2022; and
  - e. Receive the 2021 Report from the Board of Directors to the Shareholder; and
- 5. Endorse one of the following two options for the future of SCDC:
  - a. Option 1 continue to maintain SCDC in its present form for the purpose of satisfying obligations and managing commitments that pre-date Council's 2020 direction for dissolution; or
  - b. Option 2 direct staff to prepare a plan for Council's consideration to reoperationalise SCDC as a for-profit entity, including recommendations with respect to SCDC's mandate, source(s) of funding, and operational model.

DATE: November 24, 2022

### INTENT

The purpose of this report is to have Council, on behalf of the City of Surrey as the sole shareholder of SCDC, address matters related to the 2022 AGM for SCDC, which is scheduled for December 14, 2022, at 5:30 pm and to approve these items in accordance with the *Business Corporations Act*. The purpose of this report is to also have Council advise on the future mandate for SCDC.

### BACKGROUND

SCDC was incorporated on April 24, 2007. SCDC is a for-profit entity whose mandate is to develop City-owned surplus lands in ways that advance the City into a more modern and complete community.

Pursuant to a Council resolution in 2020, which directed staff to complete an orderly dissolution of SCDC, staff have completed all aspects of the City assuming SCDC operations as discussed in Corporate Report *R193*; 2020 Completion of the Transfer of the Surrey City Development Corporation, a copy of which is attached as Appendix "IV" and Corporate Report *R206*; 2021 Surrey City Development Corporation - 2021 Annual General Meeting, a copy of which is attached as Appendix "V".

Since Corporate Report R206; 2021, staff have completed the transfer of the final projects from SCDC to the City. These projects include:

- Tynehead at 10279 164 Street and 16329 102 Avenue;
- Bakerview at 15238 19 Avenue;
- Brooksdale at 1760 192 Street and 192230 20 Avenue;
- Campbell Heights East Phase 1 Remainder at 2750 194A Avenue; and
- Campbell Heights East Phase 1 Walmart at 19525 24 Avenue.

#### DISCUSSION

SCDC's sole shareholder is the City of Surrey and SCDC is accountable to the City for its activities. In turn, the City of Surrey is accountable to the residents of Surrey. Until SCDC has completely divested itself of all assets and liabilities, it cannot be legally dissolved. Accordingly, SCDC and its shareholder must still conduct standard corporate business such as approving financial statements and appointing an auditor. This business may be conducted at the AGM. Having the AGM for SCDC and a public information meeting enables the company to report to the City and its residents on progress made during the prior year, and provides an opportunity for the shareholder or the public to raise questions and concerns. The *Business Corporations Act* provides that, for each Corporation, an AGM is to be held in every calendar year and not more than 15 months after the annual reference date for the preceding calendar year. The last AGM for SCDC was held on October 25, 2021. The Notice of Annual General Meeting and Agenda for 2022 includes those items that should be addressed at the 2022 AGM of SCDC. For reference, the Minutes for the 2021 AGM are attached to this report as Appendix "II"; and Appendix "III" shows the Financial Statements and Report of the Auditor for the Year Ended December 31, 2021.

With the completion of the transfers listed above, staff have completed transferring all of SCDC's planned projects to the City. SCDCs remaining obligations relate to the management of two projects:

- The Weir Canada Development is an industrial build-to-suit project located in Phase 3 of the SCDC's Campbell Heights North development. The project was developed in partnership with Beedie Development Group. SCDC's interest in the project is via a wholly owned subsidiary, which itself owns shares in the partnership entity; and
- The Grove project is a residential townhouse development project located in East Clayton. The project was developed with Townline Homes Inc. SCDC's interest in the project is through a limited partnership.

Given the above, it is recommended that Council endorse one of the following two options:

- a. Option 1 continue to maintain SCDC in its present form for the purpose of satisfying obligations and managing commitments that pre-date Council's 2020 direction for dissolution; or
- b. Option 2 direct staff to prepare a plan for Council's consideration to re-operationalise SCDC as a for-profit entity, including recommendations with respect to SCDC's mandate, source(s) of funding, and operational model.

# Option 1 - Continue to Maintain SCDC in its Present Form

If Council endorses Option 1, the status quo will be maintained. City staff members will continue to perform day-to-day work flowing from SCDC's pre-dissolution activities; work associated with projects that could otherwise be the responsibility of SCDC will be carried out in-house.

# Option 2 - Direct Staff to Prepare a Plan for Council's Consideration to Re-operationalise SCDC

Endorsing Option 2 will prompt staff to draft a report that outlines various options and pros/cons associated with reactivating SCDC, including recommendations with respect to SCDC's mandate, source(s) of funding, and operational model.

# SUSTAINABILITY CONSIDERATIONS

SCDC and City staff following the move of SCDC operations to the City support the objectives of the City's Sustainability Charter 2.0. In particular, their work relates to Sustainability Charter 2.0 themes of Built Environment & Neighbourhoods and Economic Prosperity & Livelihoods. Specifically, their work supports the following Strategic Directions ("SD") and Desired Outcomes ("DO"):

- Neighbourhoods and Urban Design SD1: Promote mixed use development in and around Town Centres and along transit corridors;
- Neighbourhoods and Urban Design SD5: Leverage, incentivize and enhance community benefits through the planning and construction of new development;
- Economy DO4: Surrey's economy is diversified with a mix of service, industrial, agricultural and innovation-based businesses; and
- Economy DO8: The City's strong revenue base includes a balance of commercial and residential property taxes.

## **CONCLUSION**

As discussed in this report, staff recommend that Council appoint a shareholder representative to attend SCDC's AGM and authorize them to take all necessary actions in order to carry out the AGM agenda and that Council direct staff on SCDC mandate moving forward.

Philip Huynh **City Solicitor** 

SCDC Notice and Agenda of the 2022 Annual General Meeting Appendix "I": Appendix "II": Minutes of the October 25, 2021 Annual General Meeting Appendix "III": Financial Statements for the year ending December 31, 2021 Appendix "IV": Corporate Report R193; 2020 Appendix "V": Corporate Report R206; 2021

\*Appendices available upon request

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