

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7910-0120-00

Planning Report Date: April 4, 2011

PROPOSAL:

• Development Variance Permit

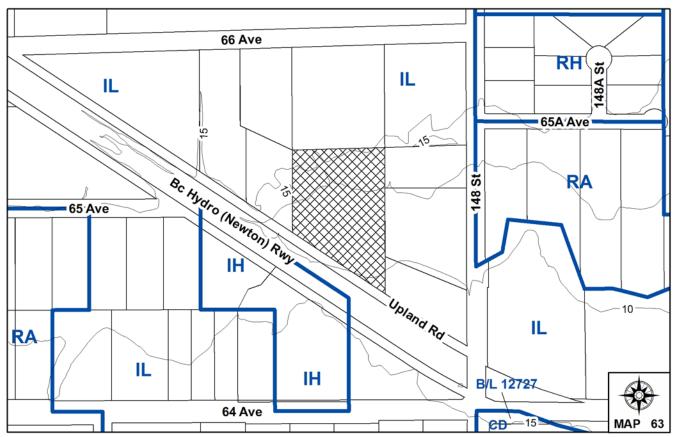
to vary the front, rear and side yard setbacks of two light industrial buildings proposed near Hyland Creek.

LOCATION: 14747 Upland Road

OWNER: BC Pole Cartage Ltd.

ZONING: IL

OCP DESIGNATION: Industrial



RECOMMENDATION SUMMARY

• Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- The applicant is requesting variances to the Zoning By-law to reduce the 7.5 metre (25 ft.) front, rear and side yard setbacks required under the Light Impact Industrial Zone (IL).
- The variances are required to accommodate the development of two light industrial buildings on the property, north and south of Hyland Creek.

RATIONALE OF RECOMMENDATION

- The requested setback relaxations will allow for the most efficient use of the site's developable area, while allowing for the preservation and enhancement of Hyland Creek and its riparian area.
- Through the development, the applicant will convey Hyland Creek and the riparian area to the City for ongoing environmental stewardship.
- The proposed relaxations will have little impact on the adjacent industrial properties which are used for outdoor storage, truck parking, warehousing and other light impact industrial uses.
- The two concrete tilt-up buildings proposed for the site are well designed and will provide an attractive addition to Newton's industrial area. The proposed use is in keeping with the OCP "Industrial" designation for the site.

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council approve Development Variance Permit No. 7910-0120-00, (Appendix V) varying the following minimum setback provisions of the IL Zone, to proceed to Public Notification:

- (a) to reduce the front yard setback from 7.5 metres (25 ft.) to 3.5 metres (11.48 ft.) for proposed Building B;
- (b) to reduce the interior side yard setback from 7.5 metres (25 ft.) to 1.5 metres (5 ft.) for proposed Building B;
- (c) to reduce the rear yard setback from 7.5 metres (25 ft.) to 1.21 metres (4 ft.) for proposed Building A; and
- (d) to reduce the west side yard setback from 7.5 metres (25 ft.) to 2 metres (6.57 ft.) for proposed Building A.
- 2. Council instruct staff to resolve the following issues prior to Development Variance Permit approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering; and
 - (b) submission of a subdivision layout to the satisfaction of the Approving Officer.

REFERRALS

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

Department of Fisheries and Oceans (DOF):

Hyland Creek, a Class A red coded watercourse, runs east to west on the subject property. On June 2, 2010, DFO approved a proposal to vary the 30-metre setback on both sides of the creek and to construct a clear span bridge across Hyland Creek, provided the land was rehabilitated, revegetated and conveyed to the City. Additional details on the decision are provided within the context

of this report.

SITE CHARACTERISTICS

Existing Land Use: The southern portion of the property is being used by a trucking and contracting

company for outdoor storage of vehicles, trucks, recreational vehicles, etc. Some temporary sheds and structures are situated on site. The northern portion of the

site is current vacant.

Adjacent Area:

Direction	Existing Use	OCP Designation	Existing Zone	
North:	Light industrial uses including warehousing and outdoor storage of vehicles.	Industrial	IL	
East:	Industrial hardwood plant, vehicle and boat repair operations and storage.	Industrial	IL	
South:	Cement manufacturing plant with office and outdoor storage.	Industrial	IH/IL	
West:	Various industrial parcels with outdoor storage.	Industrial	IL	

DEVELOPMENT CONSIDERATIONS

Background and Context

- The development site is located in an industrial area at the west end of Upland Road, off 148 Street in Newton. The site is approximately 12,348.36 m² (3.08 acres) in area and is designated "Industrial" in the Official Community Plan (OCP).
- The site is zoned for "Light Impact Industrial" (IL) use. A trucking and contracting company occupies the southern half of the site and leases a portion of the City's unopened road allowance (Upland Road) for additional outdoor vehicle storage.
- Hyland Creek, a red coded, fish bearing, Class A watercourse runs east to west on the site and
 effectively divides the parcel in two distinct areas. The property is highly disturbed and largely
 devoid of trees and vegetation as it was once used as a concrete plant.

Proposal

- The applicant is proposing to redevelop the site and build two light industrial buildings on either side of Hyland Creek. Building A, situated north of the creek, will be a 3,194 sq.m. (34,378 sq.ft.) multi-tenant warehouse with loading bays and limited office space. Building B, adjacent to Upland Road, will be a 790 sq.m. (8,500 sq.ft.) structure used for truck maintenance, with a 140 sq.m. (1,500 sq.ft.) caretaker suite.
- The proposed uses are in keeping with the OCP designation and the light industrial zoning of the site. While a Development Permit, regulating the form and character of the building, is not required due to the site's location'; a Development Variance Permit (DVP) is required to vary the front, rear and side yard setbacks associated with the IL zone.

¹Under the OCP, industrial developments located over 100 metres (327 ft.) away from Provincial highways and arterial roads, not located in industrial/business parks and not abutting other non-industrial uses are exempt from designated development permit areas.

• The DVP will make efficient use of the site's buildable area north and south of Hyland Creek, and provide protection to the creek and the riparian area, by delineating a watercourse protection zone to be conveyed to the City.

History

- This is the second application for this site. In 2006, DVP application 7906-0341-00 was opened to accommodate a similar proposal on the property, which was endorsed by the Environmental Review Committee (ERC). In September 2009, the application was closed due to a lack of activity. The ERC decision of April 2007 also expired in April 2010, after two extensions were granted.
- During 2008, however, the owner did work to partially rehabilitate the site by removing concrete and slabs from the riparian zone and at the north portion of the site. The owner also installed bridge pilings for the future creek crossing as per the ERC decision, and later purchased a bridge deck for installation. In 2009, the City received a building application to install the bridge deck. This latter application, however, stalled when the ERC decision expired prior to the completion of the environmental works.

DFO/ERC Decision

- In June 2010, the DFO and ERC again reviewed and approved the current application to vary the
 creek's 30-metre setback and to construct a clear span bridge across Hyland Creek from top-ofbank to top-of-bank.
- The final approved riparian area influenced the site's layout and design and provides much of the rationale behind the current DVP application.
- Specifically, DFO (and the ERC) endorsed a watercourse setback fluctuating between 18.69-19.10 metres on the north side of the Hyland creek, and 15.07-21.88 metres on the south side of the creek, subject to the following conditions:
 - The entire riparian area be restored, replanted and conveyed to the City for drainage purposes. The total watercourse area, based on the approved setbacks, will measure 4,880 sq.m. (52,527 sq.ft.) in area. The setback relaxations are justified in part by the site's configuration, and the fact that the planting and restoration of the riparian area would involve the removal of extensive concrete from the site.
 - o A fence be provided on the owner's property, o.2 metres away from the riparian area, to delineate and protect the watercourse area.
 - o A two (2) metre wide right-of-way at the west property line, north of the riparian area to the north property line be provided for drainage purposes, and
 - A restrictive Section 219 covenant be registered against title to prohibit any truck or vehicle washing onsite outside of buildings.

• The decision also allowed for bioswales to extend a maximum of 3 metres into the riparian area. The bioswales, linked to an Atlantis storm water management system via a filtration system, will allow for planting and improved water infiltration and benefit Hyland Creek's ecosystem. While the swales will be located on City property, the maintenance of the swales and Atlantis system will remain the responsibility of the owner.

Tree Retention

• In January 2011, an arborist report was also submitted for the site. The report identified that all of the five trees on-site, protected by the City's Bylaw, were in good condition and could be retained. The trees to be retained – all cottonwoods – are located within creek's riparian zone and will be included in the site's final riparian planting plan. The City's Landscape Architect has approved the Arborist report.

Design and Landscaping

- In addition to the DVP variance, staff reviewed and provided input on the building drawings submitted as part of the application. Each of the proposed concrete tilt up buildings will use projecting vertical elements, architectural reveals, and contrasting colours (gray and red) to add visual interest and articulation to the building facades. A combination of windows, glazing and light treatments will help break up the massing of building and identify key entry ways. The buildings will be an attractive addition in the area.
- Access to the site will be via Upland Road and the proposed bridge crossing. Outside of the
 riparian area, the landscaping plan for the site calls for 13 deciduous and flowering trees, along
 with planted islands, shrubs, landscaping strips and decorative pavers in and around the front
 yard, building and parking areas.

BY-LAW VARIANCES AND JUSTIFICATION

(a) Requested Variance:

• The following variances to the IL zone are requested to accommodate the proposed development:

Building B

- o Reduce the front yard setback from 7.5 metres (25 ft) to 3.5 metres (11.48 ft.)
- o Reduce the interior side yard setback (from the new property line at the riparian area) from 7.5 metres (25 ft) to 1.5 metres (5 ft.)

Building A

- o Reduced the rear yard setback from 7.5 metres (25 ft) to 1.21 metres (4 ft.)
- o Reduce the west side yard setback from 7.5 metres (25 ft) to 2 metres (6.57 ft.)

Applicant's Reasons:

- Setback relaxations are required to develop the site and provide on-site parking areas with adequate truck turning and manoeuvring areas. Hyland Creek and the surrounding environmentally sensitive area effectively split the parcel into two developable areas. 7.5 metre (25 ft.) setbacks from all property lines would render the site undevelopable.
- The applicant has also agreed to rehabilitate and restore the site and convey Hyland Creek to the City for protection and ongoing stewardship.

Staff Comments:

- The requested relaxations to front, rear and side yard setbacks provide a reasonable footprint for the site, while preserving the Hyland Creek and riparian area.
- The proposed relaxations will have a negligible effect on the adjacent properties which are used for outdoor storage, truck parking, warehousing and other light industrial uses.
- The applicant has employed CPTED principles to minimize the impact of reduced side and rear
 yards by lighting, planting, gating, and otherwise restricting access between building walls and
 fenced property lines.
- Staff support the requested setback variances given the work to rehabilitate and develop the site in an environmentally responsive manner.

DVP Approval Requirements

- As conditions of DVP approval, staff recommend the applicant :
 - O Convey the Hyland Creek riparian area to the City (this will require a subdivision plan providing for a hooked lot);
 - Submit an approved riparian planting plan;
 - o Bond for on-site restoration work, including concrete and retaining wall removal, planting and the fence installation; and
 - o Provide the required ROWs and Section 219 Restrictive covenants for the site.
- The City's Drainage Section will accept the ongoing maintenance and stewardship of Hyland Creek area on behalf of the City. As part of the conveyance, agreements and contracts indemnifying the City against soil erosion etc. will be required. The City will not take any responsibility for the maintenance of the bridge.
- At building permit stage, the applicant will be required to enter into a servicing agreement for the site, demolish any on-site structures and construct the northern half of Upland Road fronting the site. The applicant will also be requested to move any vehicles and outdoor storage from the unopened (Upland) road allowance and the City's lease agreement with the applicant will be cancelled. The design and installation of the Atlantis system will also be reviewed at building permit issuance.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Proposed Subdivision Layout, Site Plan, Building Elevations, Landscape Plans and

Perspective

Appendix III. Engineering Summary

Appendix IV. Summary of Tree Survey and Tree Preservation Appendix V. Development Variance Permit No. 7910-0120-00

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

HP/kms

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<u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Samuel Chan c/o Ionic Architecture Inc.

Address: 201, 5500 – 152 Street

Surrey, BC V₃S₅J₉

Tel: 778-571-0618

2. Properties involved in the Application

(a) Civic Address: 14747 Upland Road

(b) Civic Address: 14747 Upland Road

Owner: B.C. Pole Cartage Ltd., Inc. No. 696383

PID: 010-528-474

Lot 25 Section 15 Township 2 New Westminster District Plan 2563

3. Summary of Actions for City Clerk's Office

(a) Proceed with Public Notification for Development Variance Permit No. 7910-0120-00 (when all outstanding items are completed).

DEVELOPMENT DATA SHEET

Existing Zoning: IL

Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA* (in square metres)		
Gross Total		12,468.36 m ²
Road Widening area		-
Undevelopable area		4,880.50 m ²
Net Total		7,587.86 m ²
LOT COVERAGE (in % of net lot area)		
Buildings & Structures	60%	43.7%
Paved & Hard Surfaced Areas		12 /
Total Site Coverage		
SETBACKS (in metres)		
Front	7.5 m	3.5 m
Rear	7.5 m	1.21 M
Side #1 (East)	o m	1.21 M
Side #2 (West)	7.5 m	2 M
BUILDING HEIGHT (in metres/storeys)		
Principal	18 m	13.25 m
Accessory	18 m	13.25 m
NUMBER OF RESIDENTIAL UNITS		
Bachelor		
One Bed		
Two Bedroom		
Three Bedroom +		
Total		
FLOOR AREA: Residential		
FLOOR AREA: Commercial		
Retail		
Office		
Total		
FLOOR AREA: Industrial		3,983.5 m ²
FLOOR AREA: Institutional		
TOTAL BUILDING FLOOR AREA		3,983.5 m ²

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)		
FAR (net)	1.00	.52
AMENITY SPACE (area in square metres)		
Indoor		
Outdoor		
PARKING (number of stalls)		
Commercial		
Industrial	41	44
Residential Bachelor + 1 Bedroom		
2-Bed		
3-Bed		
Residential Visitors		
Institutional		
Total Number of Parking Spaces	41	44
Number of disabled stalls		2
Number of small cars		2
Tandem Parking Spaces: Number / % of Total Number of Units		
Size of Tandem Parking Spaces width/length		

Heritage Site	NO	Tree Survey/Assessment Provided	YES
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UPLAND ROAD INDUSTRIAL BUILDINGS

14747 UPLAND ROAD, SURREY, B.C.



BUILDING - A - SOUTH ELEVATION

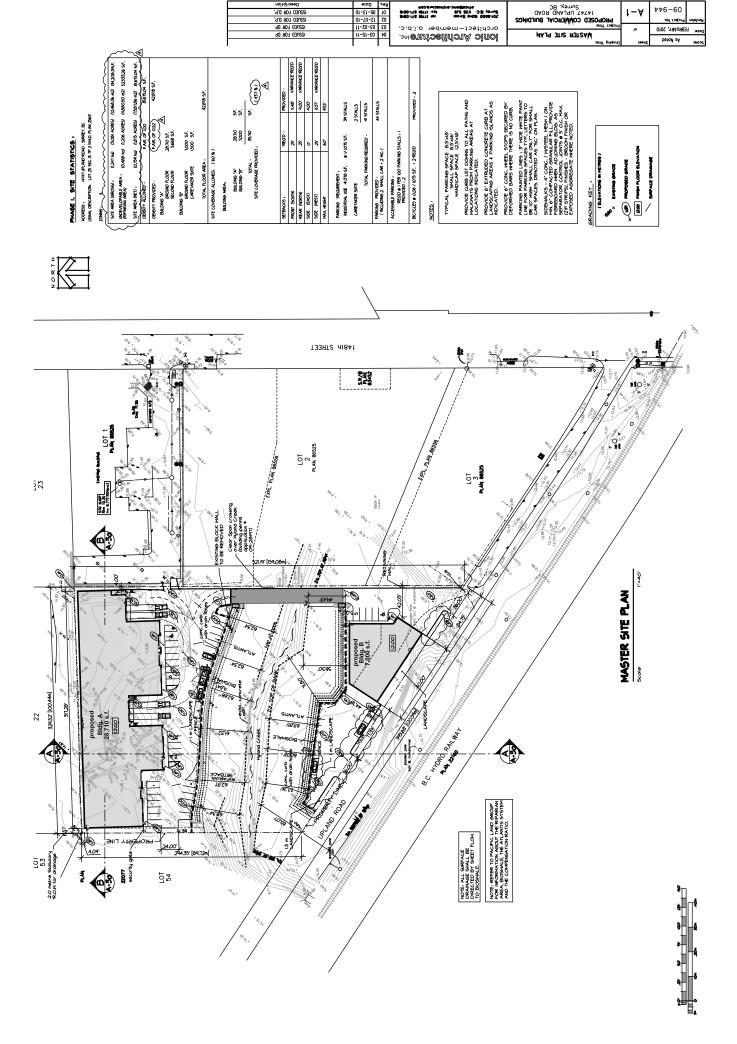


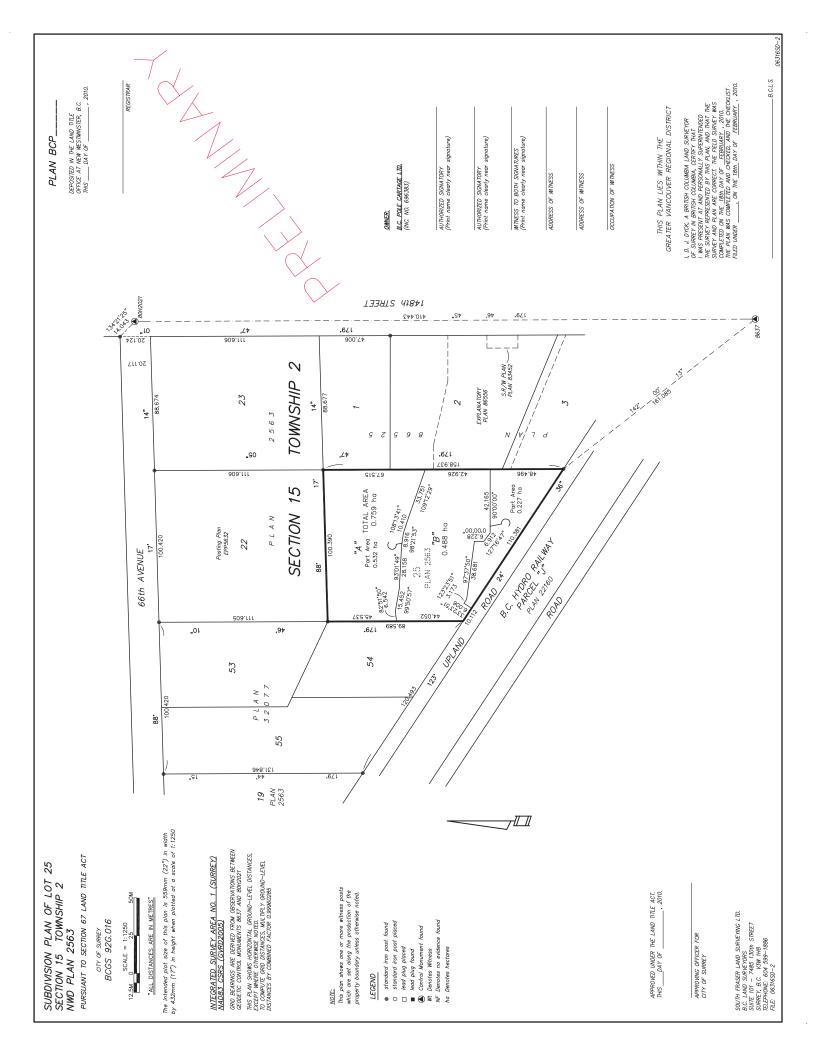
BUILDING - B - FRONT ELEVATION

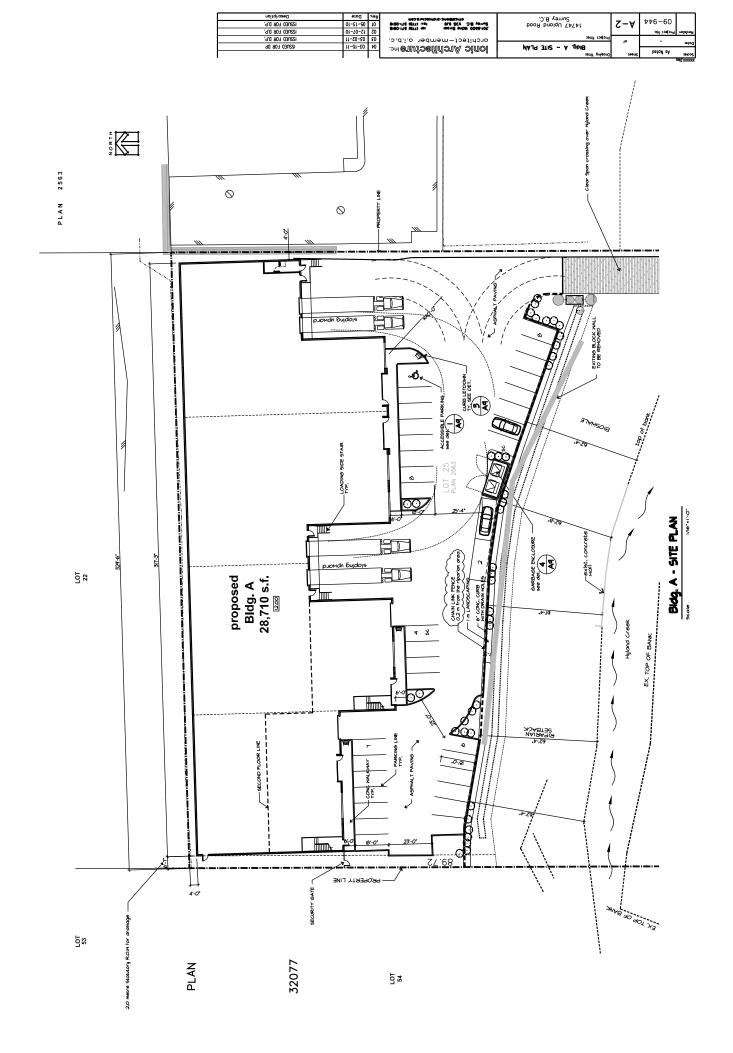


BUILDING - B - SOUTH EAST ELEVATION

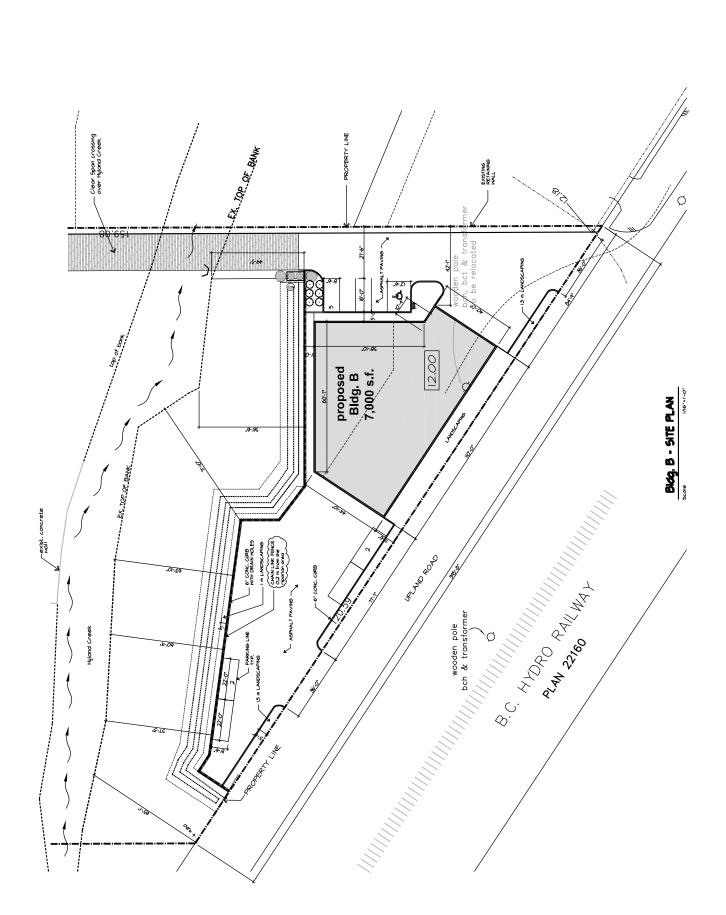
COLORED ELEVATION

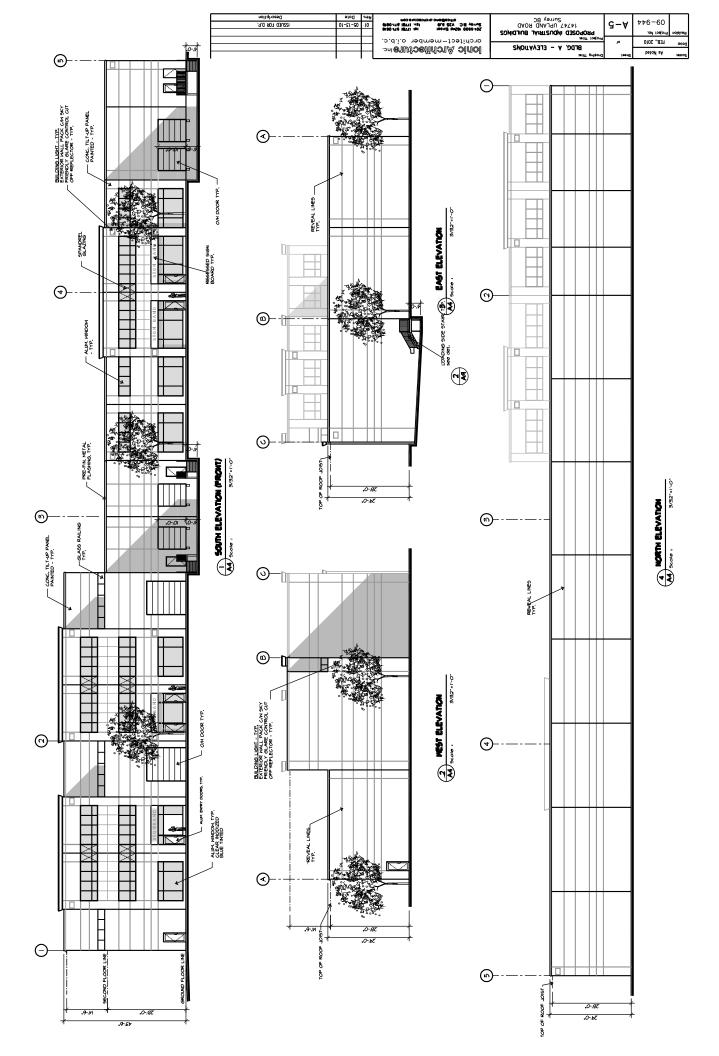


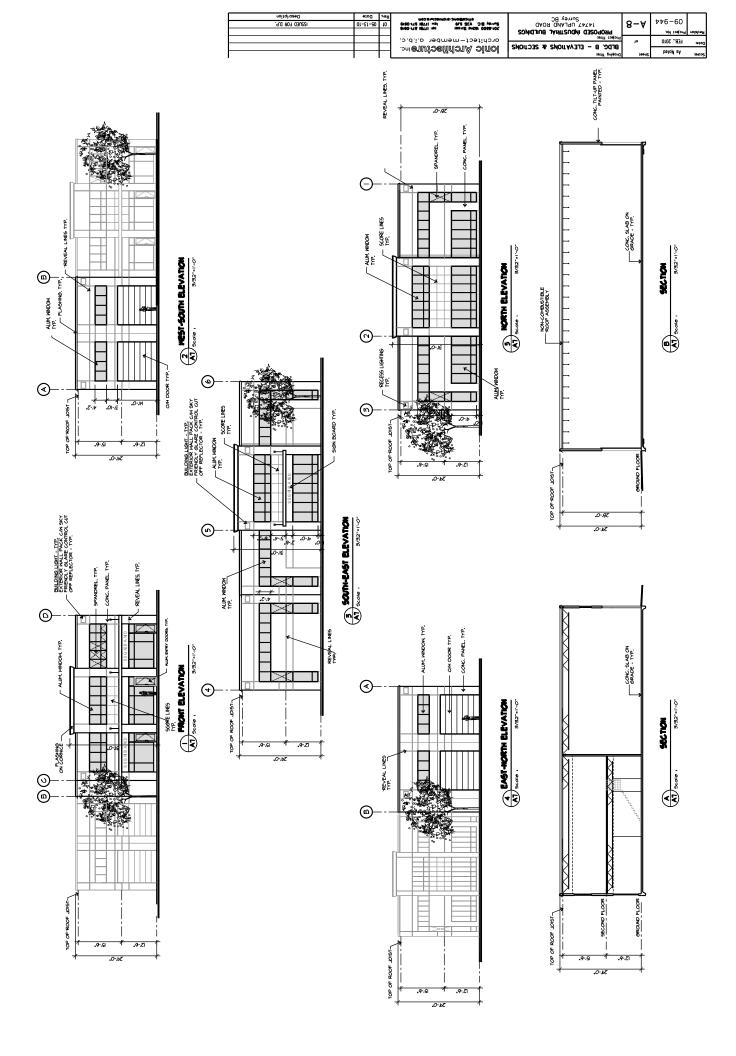


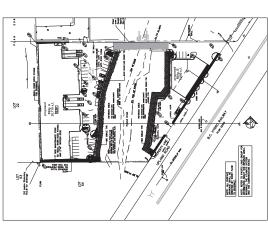










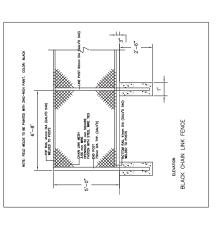


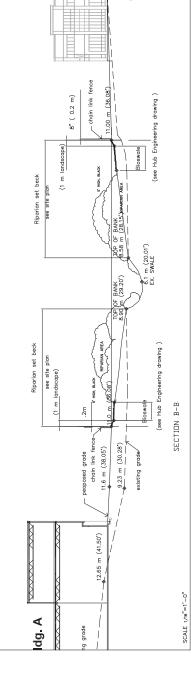
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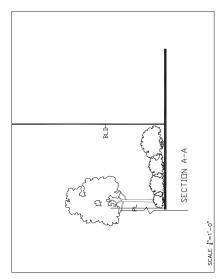


NOTES:

- 1. Maintain min. 2% slope away from building.
- $2.\ All\ landscape\ installtion\ and\ landscape\ materials\ to\ conform\ to\ the\ latest\ edition\ of\ the\ BCSLA/\ BCLNA\ Landscape\ Standard.$
- All growing medium to be tested by PSAI (604-273-8226) and amended accordingly if necessary, and to be tested again at sustantial Completion.
- 4. Minimum planting medium depths: Indume 5/130mm groundcover & Markes 18/1450mm trees-12/130mm, all around the rootball For detailed into see specifications
- 5. All plant material shall meet minimum size requirements as indicated in plant list.
- 6. Make sure that trees planted in the lawn area have 1 m dia mulched rings.





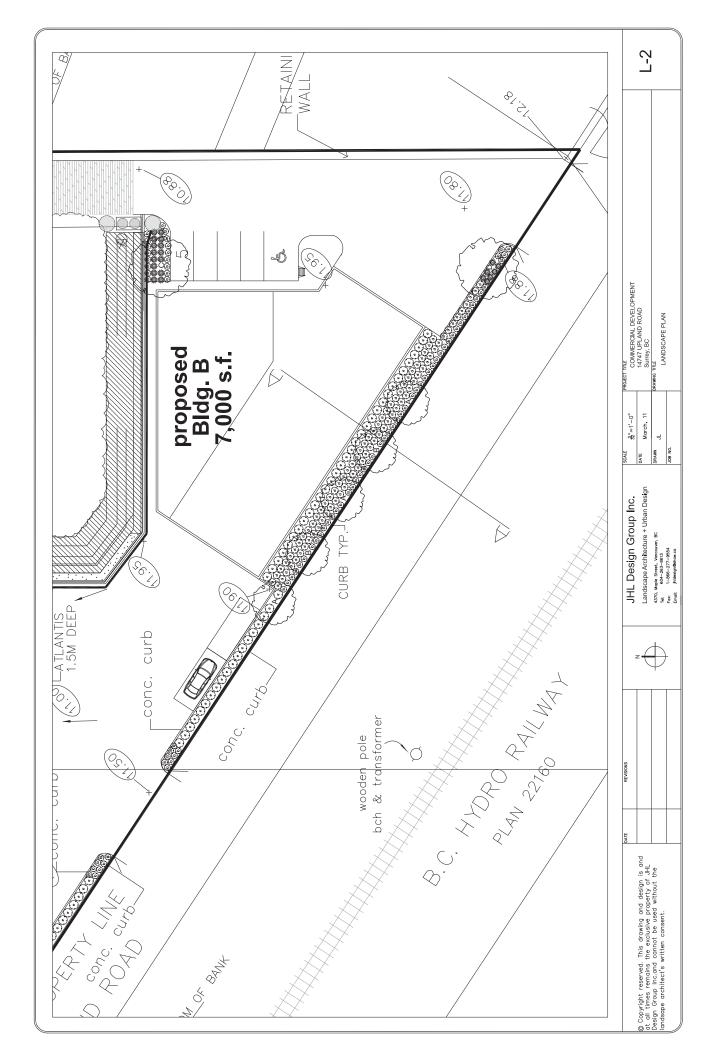


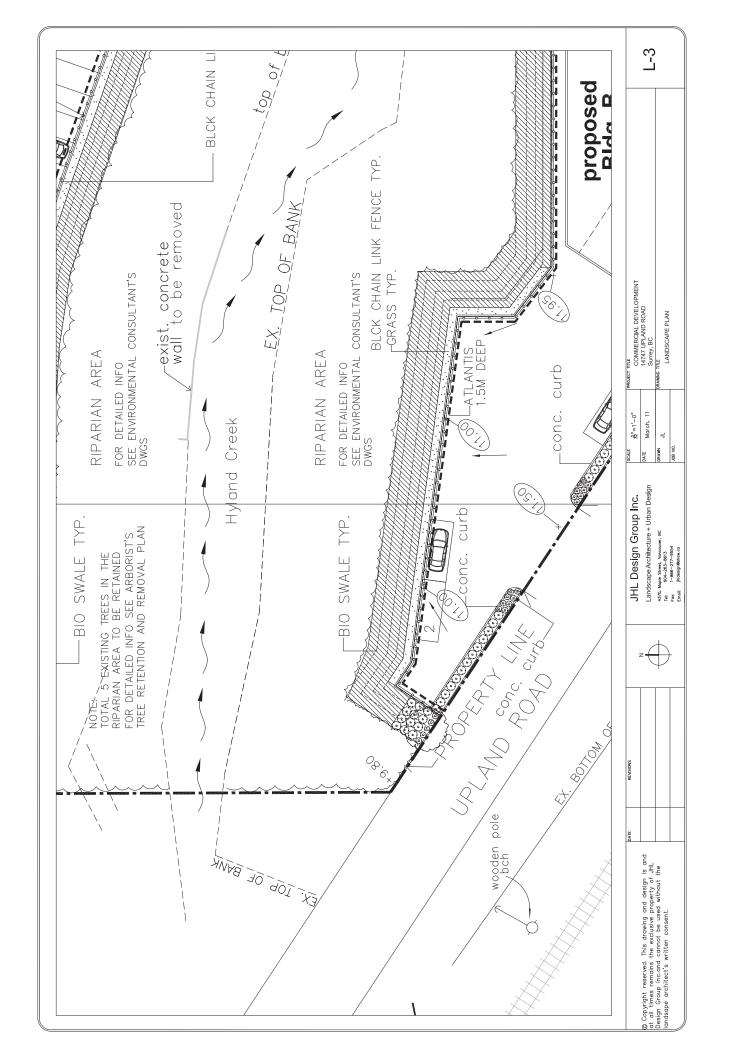
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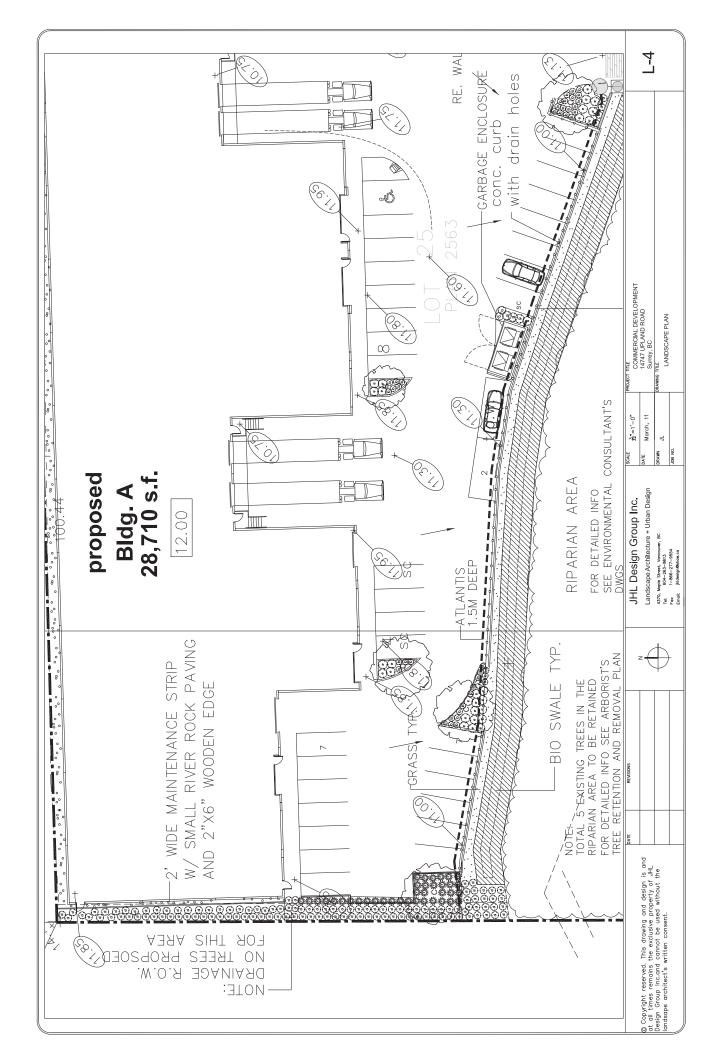
JHL Design Group Inc.	Landscape Architecture + Urban Design	4370, Maple Street, Vancouver, BC let: 604–25813 co. 1–686–277–9554 mail: pladelign@snow.c
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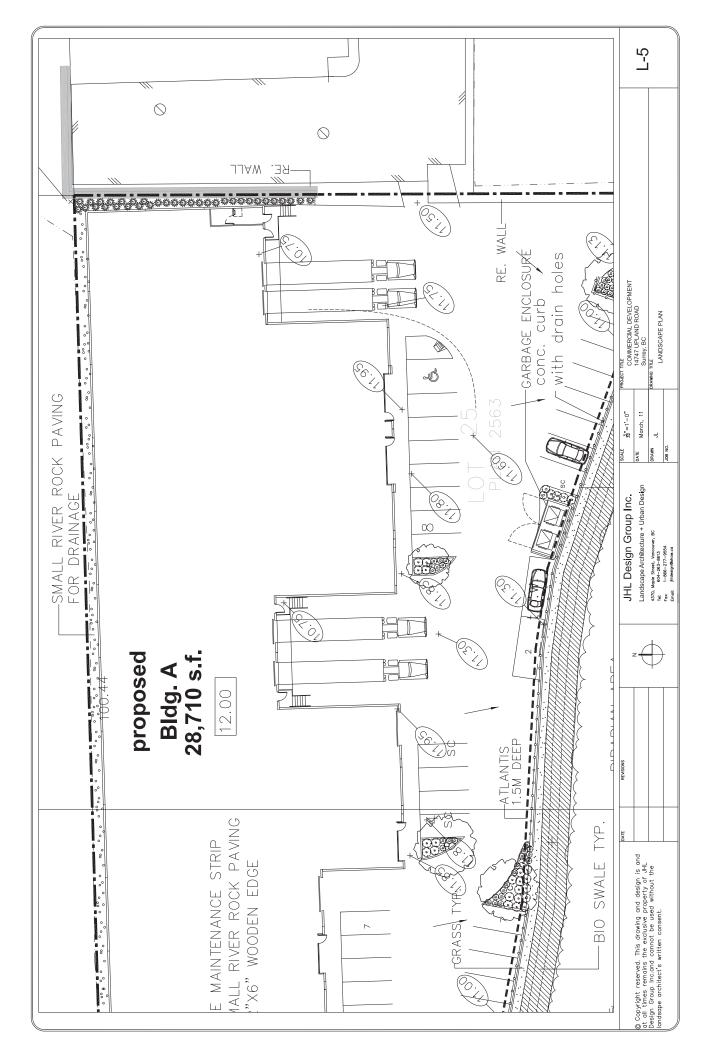
	COMMERCIAL DEVELOPMENT	14747 UPLAND ROAD			OVERALL REFERENCE PLAN/ PLANT LIST/NOTES/ SECTIONS/DETAIL/		
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INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Acting Development Services Manager, Engineering Department

DATE:

March 25, 2011

PROJECT FILE:

7810-0120-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 14747 Upland Rd

DEVELOPMENT VARIANCE PERMIT/BUILDING PERMIT

The following issues are to be addressed as a condition of issuance of the Development Variance Permit:

Works and Services

- Provide SROW for maintenance access to the Riparian area and Hyland Creek.
- Provide SROW along west property line to the riparian area for storm drainage and access to inspection chamber.
- Provide Restrictive Covenant for water quality/sediment control.
- Provide Restrictive Covenant to prohibit refueling, work or washing of vehicles.
- Provide Riparian areas as confirmed by DFO.
- Provide a Landscaping bond for the landscaping and maintenance of Hyland Creek.
- Remove concrete and debris from Hyland Creek.
- Install fence along property line between proposed properties and Hyland Creek
- Provide agreement for bridge over Hyland Creek.

The following issues are to be addressed as a condition of issuance of the Building Permit:

Works and Services

- Construct the north half of Upland Road fronting the site.
- Construct sanitary sewer fronting site on Upland Road.
- Construct watermain fronting site on Upland Road.
- Provide SWCP addressing discharge into Hyland Creek.
- Provide designs and locations of Bioswales and other drainage management devices.

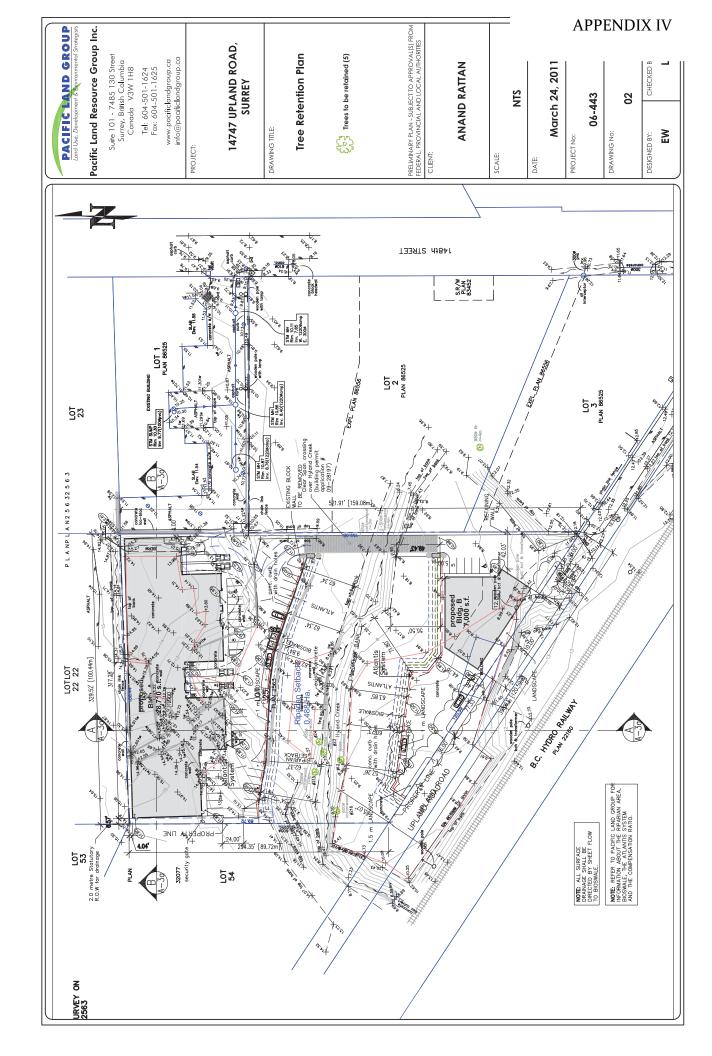
A Servicing Agreement is required prior to Building Permit.

Rémi Dubé, P.Eng.

Acting Development Services Manager

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NOTE: Detailed Land Development Engineering Review available on file



CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO. 7910-0120-00

Issued To: B.C. POLE CARTAGE LTD., INC. NO. 696383

(the "Owner")

Address of Owner: 200 – 8120 – 128 Street

Surrey, BC V₃W₁R₁

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 010-528-474 Lot 25 Section 15 Township 2 New Westminster District Plan 2563

14747 Upland Road

(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) In Section F of Part 48 Light Impact Industrial Zone (IL) the minimum front yard setback is reduced from 7.5 metres (25 ft.) to 3.5 metres (11.48 ft.);
 - (b) In Section F of Part 48 Light Impact Industrial Zone (IL) the minimum rear yard setback is reduced from 7.5 metres (25 ft.) to 1.21 metres (4 ft.);
 - (c) In Section F of Part 48 Light Impact Industrial Zone (IL) the minimum west side yard setback for Building A is reduced from 7.5 metres (25 ft.) to 2 metres (6.57 ft.); and
 - (d) In Section F of Part 48 Light Impact Industrial Zone (IL) the minimum north interior yard setback for Building B is reduced from 7.5 metres (25 ft.) to 1.5 metres (5 ft.).

4.	This development variance permit applies to Land shown on Schedule A which is attached variance permit.	2
5.	The Land shall be developed strictly in accord provisions of this development variance perm	
6.	This development variance permit shall lapse construction with respect to which this devel (2) years after the date this development variance.	opment variance permit is issued, within two
7.	The terms of this development variance perm persons who acquire an interest in the Land.	nit or any amendment to it, are binding on all
8.	This development variance permit is not a bu	ilding permit.
	ORIZING RESOLUTION PASSED BY THE CO D THIS DAY OF , 20 .	UNCIL, THE DAY OF , 20 .
		Mayor – Dianne L. Watts
		City Clerk – Jane Sullivan

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