

# City of Surrey <br> PLANNING \& DEVELOPMENT REPORT <br> File: 7911-0056-00 

Planning Report Date: April 4, 2011
PROPOSAL:

- Development Permit
- Development Variance Permit
in order to permit the development of a two-storey industrial building for the reconstruction and servicing of heritage rail cars.

| LOCATION: | $5554-176$ Street |
| :--- | :--- |
| OWNER: | City of Surrey |
| ZONING: | IH |
| OCP DESIGNATION: | Industrial |
| TCP DESIGNATION: | Industrial |



## RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Seeking a relaxation of landscaping requirements.
- Seeking a relaxation of parking area paving requirements.


## RATIONALE OF RECOMMENDATION

- Complies with OCP Designation.
- Complies with the Cloverdale Town Centre Plan.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7911-0056-00 in accordance with the attached drawings (Appendix II).
2. Council approve Development Variance Permit No. 7911-0056-00, (Appendix IV) varying the following, to proceed to Public Notification:
(a) to waive the landscaping requirement in the IH Zone by not providing a continuous landscaped strip of at least 1.5 metres ( 5 ft .) in width along the east lot line; and
(b) to waive the requirement in Part 5 Off-Street Parking of Zoning By-law No. 12000 to not require the parking area be surfaced with asphalt, concrete or similar pavement.
3. Council instruct staff to resolve the following issues prior to approval:
(a) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the City Landscape Architect;
(b) resolution of all urban design issues to the satisfaction of the Planning and Development Department; and
(c) issuance of Development Variance Permit No. 7911-0056-00.

## REFERRALS

Engineering: The Engineering Department has no objection to the project as outlined in Appendix III.

## SITE CHARACTERISTICS

Existing Land Use: Vacant land, formerly with truck and container storage.
Adjacent Area:

| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| North (Across abandoned <br> rail right-of-way): | Restaurant, hotel, pub and <br> liquor store. | Commercial <br> Retail | CHI, C-15 (LUC <br> No. 484) |


| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| East (Across unopened <br> 176A Street road right-of- <br> way): | Vacant industrial land <br> under Development <br> Application No. 7908- <br> oo88-oo to discharge LUC <br> No. 570 (at Third <br> Reading). | Industrial | LUC No. 570 <br> (underlying IL <br> Zone) |
| South: | Automotive service use. | Industrial | IL |
| West (Across 176 Street): | Antique furniture retail <br> store. | Industrial | CHI |

## DEVELOPMENT CONSIDERATIONS

## Background

- The subject property is located at 5554-176 Street in Cloverdale Town Centre and is approximately 0.32 hectare ( 0.8 acre) in size. The property is zoned High Impact Industrial (IH), and designated Industrial in both the Official Community Plan (OCP) and the Cloverdale Town Centre Plan.
- On January 10, 2011, Council approved Corporate Report No. Roo7 (RES.Rı1-64) to allow the subject site to be the location for the Heritage Rail Demonstration Project. The Project will be operated by the Fraser Valley Heritage Rail Society (FVHRS). The proposed car barn and parking facilities support the implementation and operation of the Demonstration Project by FVHRS.
- The Fraser Valley Heritage Rail Society was established in 2001, with the goal of restoring and operating heritage Interurban rail cars on the Interurban line through Surrey and across the Fraser Valley. Currently, the Society's car barn is located at Sullivan Park at 6330-152 Street. The Society's operations will move permanently to the new site once the new car barn has been constructed.


## Current Proposal

- The FVHRS is proposing a Development Permit to construct a two-storey 705 square metre $(7,589$ sq. ft.) car barn to service and operate heritage Interurban rail cars. The car barn will also include a workshop, lunch room and storage areas.
- A small area of approximately 133 square metres ( $1,432 \mathrm{sq} . \mathrm{ft}$.) has also been reserved to the north of the proposed car barn, to accommodate the future location of a heritage streetcar on the site.


## DESIGN PROPOSAL AND REVIEW

## Architectural Design

- The proposed car barn is a two-storey industrial building that is similar in design and colour to the existing FVHRS car barn at Sullivan Park. The proposed car barn reflects the heritage style in the Cloverdale area, with its simple rectangular shape and two (2) cupolas on a gable roof.
- At the front of the car barn, there will be one (1) large sliding door for rail access to 176 Street. At the rear of the building, there will be two (2) large sliding doors for movement of rail cars on and off the site, and for future rail access to the Southern Rail main line to the east of the site.
- The primary materials and colours for the car barn include external metal cladding in dark green, metal fascia and trim in dark red, side doors in yellow, and a grey prefinished metal roof.


## Vehicular Access

- There are two (2) driveways from 176 Street to access the site. The main driveway leading to the parking lot will be located in the northwest corner of the site. A secondary driveway will be located in the southwest corner of the site to accommodate flat-bed trucks moving rail cars on and off the site. Both driveway accesses will be secured by a gate along 176 Street.
- The east lot line is adjacent to an unopened portion of 176A Street, which is intended to be closed in the future. There will be no vehicular access to 176A Street from the eastern portion of the lot; however, there are plans to extend the rail tracks across 176A Street for access to the Southern Rail main line by the heritage Interurban rail cars. Two (2) security gates are proposed along the east property line in anticipation of a future access to the main rail line.


## Parking

- Zoning By-law No. 12000 requires seven (7) parking spaces for the site based on one (1) space per every 100 square metres ( $1,076 \mathrm{sq}$. ft .) of industrial floor area. The proposed development will be providing eight (8) parking spaces which will be screened from 176 Street with trees and a planting bed.
- The proposed parking area will be covered with crushed gravel to accommodate the heavy loads and machinery needed to move and service the heritage Interurban rail cars. A Development Variance Permit is required to waive the requirements in Zoning By-law No. 12000 to surface parking areas with asphalt, concrete or other similar pavement (see By-law Variance Section).


## Landscaping

- There are no existing trees on the subject site. The site will be landscaped with new trees, shrubs and grasses.
- In planting beds along 176 Street, five (5) conifers and one (1) deciduous tree will be planted near the main driveway to screen the parking area. A large Horse Chestnut tree, a species which has historical roots in the Cloverdale area, will be planted near the secondary driveway.
- A 1.5-metre ( 5 ft .) wide landscape strip of shrubs and grasses are proposed along the northern edge of the main driveway area. A portion of the secondary driveway will also be landscaped with a 1.5 -metre ( 5 ft .) wide landscape strip of shrubs and grasses along the south lot line. No landscaping is proposed along the south lot line adjacent to an existing industrial building as it is not likely to survive.
- Future rail access to the Southern Rail main line to the east of the site limits the amount of landscaping that can be planted along the east lot line. No landscaping is proposed along the east lot line. A Development Variance Permit is required to waive the requirement in the IH Zone to provide a continuous strip of landscaping along frontages abutting a highway (see By-law Variance Section).
- The entire perimeter of the site will be fenced with a 1.5 -metre ( 5 ft .) high black vinyl-coated chain-linked fence. Security gates will be provided for the two driveways along 176 Street and two future rail access points along the rear lot line.


## Signage

- There are two (2) fascia signs proposed, located on either end of the building. The proposed sign will be a circular cut-out of the current logo of FVRHS. The proposed fascia signs will be green with yellow lettering and red accents, reflecting the colour scheme for the building.


## BY-LAW VARIANCES AND JUSTIFICATION

(a) Requested Variance:

- To waive the landscaping requirement of the IH Zone by not providing a continuous landscaping strip of at least 1.5 -metres ( 5 ft .) wide along the east lot line.


## Applicant's Reasons:

- Future rail access to the Southern Rail main line to the east will be from the rear (east) of the lot. This will impact any landscaping along the rear lot line.


## Staff Comments:

- The IH Zone requires a continuous strip of landscaping of at least 1.5 -metres ( 5 ft .) wide along the developed sides of the lot which abut a highway. The portion of 176A Street along the east lot line of the property is considered a highway, even though it is currently unopened road right-of-way.
- The portion of 176A Street adjacent to the subject site is intended to be closed in the future. When the portion of 176A Street is closed, the east lot line of the site will no longer be considered to be fronting a road right-of-way and the landscaping provisions in the IH Zone will no longer apply.
- Any planting along the east lot line will likely be impacted by the movement of rail cars and equipment in the rear portion of the site.
- Staff support the variance.
(b) Requested Variance:
- To waive the requirement in Part 5 Off-Street Parking of Zoning By-law No. 12000 to not require the parking area to be surfaced with asphalt, concrete or similar pavement.

Applicant's Reasons:

- The heavy loads and machinery required to move and operate the heritage Interurban rail cars will likely damage any pavement in the parking area.

Staff Comments:

- The Off-Street Parking provisions in Zoning By-law No. 12000 requires all parking areas to be paved with asphalt, concrete, or similar pavement to prevent the generation of dust.
- The proposed site will not be a high traffic area that will generate a substantial amount of dust. The site will be mainly accessed by Fraser Valley Heritage Rail Society volunteers, City staff and visitors on an intermittent basis.
- The gravel parking area will be setback at least 5 metres (16 ft.) from the front property line and landscaped with trees and a planting bed, which will lessen any dust from settling along 176 Street. The dust generated from the site will have little impact on the existing rail right-ofway and 176A Street to the north and east, or on the industrial building to the south.
- The proposed crushed gravel surfacing in the parking area will create a more permeable surface for storm water drainage for the site.
- Staff support the variance.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Lot Owners, Action Summary and Project Data Sheets
Appendix II. Site Plan, Building Elevations and Landscape Plans
Appendix III. Engineering Summary
Appendix IV. Development Variance Permit No. 7911-0056-oo
original signed by Judith Robertson
Jean Lamontagne
General Manager
Planning and Development

## LC/kms

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## Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name:

Allen Aubert, Fraser Valley Heritage Rail Society
Address:
1085-165 Street
Surrey, BC
V4A 9A2
Tel: 604-538-96ı
2. Properties involved in the Application
(a) Civic Address: $5554-176$ Street
(b) Civic Address: 5554-176 Street Owner: City of Surrey PID: 027-239-306
Parcel 77 Section 5 Township 8 New Westminster District Plan BCP32766
3. Summary of Actions for City Clerk's Office
(a) Proceed with Public Notification for Development Variance Permit No. 7911-0056-oo.

## DEVELOPMENT DATA SHEET

Existing Zoning: IH

| Required Development Data | Minimum Required / Maximum Allowed | Proposed |
| :---: | :---: | :---: |
| LOT AREA* (in square metres) |  |  |
| Gross Total |  | 3,190 m ${ }^{2}$ |
| Road Widening area |  | $111 \mathrm{~m}^{2}$ |
| Undevelopable area |  |  |
| Net Total | $\geq 4,000 \mathrm{~m}^{2}$ | 3,079 m ${ }^{2}$ |
|  |  |  |
| LOT COVERAGE (in \% of net lot area) |  |  |
| Buildings \& Structures |  |  |
| Paved \& Hard Surfaced Areas |  |  |
| Total Site Coverage | 6o\% | 19\% |
|  |  |  |
| SETBACKS ( in metres) |  |  |
| Front | 7.5 m | 12 m |
| Rear | 7.5 m | 22 m |
| Side \#1 (North) | 3.6 m | 13 m |
| Side \#2 (South) | 3.6 m | 7.6 m |
|  |  |  |
| BUILDING HEIGHT (in metres/storeys) |  |  |
| Principal | 18 m | 7.3 m |
| Accessory | 18 m |  |
|  |  |  |
| NUMBER OF RESIDENTIAL UNITS |  |  |
| Bachelor |  |  |
| One Bed |  |  |
| Two Bedroom |  |  |
| Three Bedroom + |  |  |
| Total |  |  |
|  |  |  |
| FLOOR AREA: Residential |  |  |
|  |  |  |
| FLOOR AREA: Commercial |  |  |
| Retail |  |  |
| Office |  |  |
| Total |  |  |
|  |  |  |
| FLOOR AREA: Industrial | 3,079 m ${ }^{2}$ | $705 \mathrm{~m}^{2}$ |
|  |  |  |
| FLOOR AREA: Institutional |  |  |
|  |  |  |
| TOTAL BUILDING FLOOR AREA | 3,079 m ${ }^{2}$ | $705 \mathrm{~m}^{2}$ |

*If the development site consists of more than one lot, lot dimensions pertain to the entire site.

## Development Data Sheet cont'd

| Required Development Data | Minimum Required / <br> Maximum Allowed | Proposed |
| :---: | :---: | :---: |
| DENSITY |  |  |
| \# of units/ha /\# units/acre (gross) |  |  |
| \# of units/ha /\# units/acre (net) |  |  |
| FAR (gross) |  | 0.23 |
| FAR (net) |  |  |
|  |  |  |
| AMENITY SPACE (area in square metres) |  |  |
| Indoor |  |  |
| Outdoor |  |  |
| PARKING (number of stalls) |  |  |
| Commercial |  |  |
| Industrial |  |  |
| Residential Bachelor + 1 Bedroom |  |  |
| 2-Bed |  |  |
| Residential Visitors |  |  |
| Institutional |  |  |
| Total Number of Parking Spaces |  |  |
| Number of disabled stalls |  |  |
| Number of small cars |  |  |
| Tandem Parking Spaces: Number / \% of <br> Total Number of Units |  |  |
| Size of Tandem Parking Spaces <br> width/length |  |  |


| Heritage Site | NO | Tree Survey/Assessment Provided | NO |
| :--- | :--- | :--- | :--- |

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| :---: | :---: | :---: | :---: | :---: | :---: |












## INTER-OFFICE MEMO

T0: $\begin{aligned} & \text { Manager, Area Planning \& Development } \\ &- \text { North Surrey Division } \\ & \text { Planning and Development Department }\end{aligned}$
FROM: Development Project Engineer, Engineering Department
DATE: March 24, $\mathbf{2 0 1 1}$ PROJECTHLE: 7811-0056-oo

RE: Engineering Requirements (Commercial/Industrial)
Location: 5554-176 Street

## DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

## Property and Right-of-Way Requirements

- Dedicate 1.942 -metres along 176 Street; and
- Provide 0.5 -metre statutory right-of-way (SRW) along the 176 Street frontage.


## BUILDING PERMIT

## Works and Services

- Construct east half of 176 Street to a Major Collector road standard; and
- Construct storm, water, and sanitary service connections.

A Servicing Agreement is required prior to Building Permit.


Development Project Engineer
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## DEVELOPMENT VARIANCE PERMIT

NO. 7911-0056-oo

Issued To:
CITY OF SURREY
(the "Owner")
Address of Owner: 14245-56 Avenue
Surrey, BC
$\mathrm{V}_{3} \mathrm{X} 3 \mathrm{~A}_{2}$

1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 027-239-306<br>Parcel 77 Section 5 Township 8 New Westminster District Plan BCP32766

5554-176 Street
(the "Land")
3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
(a) In Section I. 2 of Part 49 High Impact Industrial Zone (IH) the minimum landscaping is reduced from 1.5 metres ( 5 ft .) to o metre along the east lot line; and
(b) In Sub-section A.5(a) of Part 5 Off-Street Parking and Loading/Unloading, the requirement for all parking areas to be surfaced with an asphalt, concrete or similar pavement is waived.
4. This development variance permit applies to only the portion of the Land.
5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
6. This development variance permit shall lapse if the Owner does not substantially start any construction within two (2) years after Development Permit No. 7911-0056-oo is issued.
7. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
8. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , $\mathbf{~ o ~ . ~}$
ISSUED THIS DAY OF , 2o .

Mayor - Dianne L. Watts

City Clerk - Jane Sullivan


SCHEDULE A



