

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7911-0128-00

Planning Report Date: July 25, 2011

PROPOSAL:

- Development Permit
- Development Variance Permit

in order to allow the construction of a distribution warehouse for Fed Ex.

LOCATION: 10225, 10279 and 10321 - 120 Street,

11966 - 103A Avenue, 10278 Grace

Road

OWNER: Pacific Link Industrial Park Ltd.

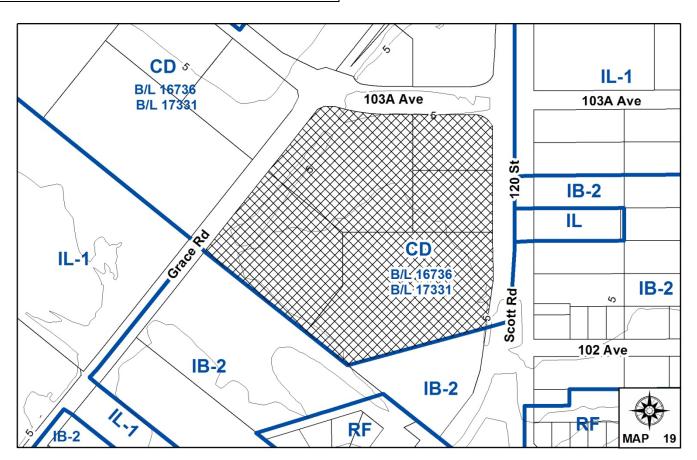
ZONING: CD (By-law No. 16736 as amended

by By-law No. 17331)

OCP DESIGNATION: Industrial

NCP DESIGNATION: Highway Commercial and Business

Park



RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

Request variance to the Sign By-law to allow for the fascia sign to extend above the roofline

RATIONALE OF RECOMMENDATION

- Complies with Industrial designation in the Official Community Plan (OCP).
- Complies with the South Westminster Neighbourhood Concept Plan (NCP).
- Supports the City's Economic Development and Employment Land Strategies.

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7911-0128-00 generally in accordance with the attached drawings (Appendix II)

- 2. Council approve Development Variance Permit No. 7911-0128-00 (Appendix IV) varying the following, to proceed to Public Notification:
 - (a) to vary the Sign By-law to allow two fascia signs to extend above the roof line.
- 3. Council instruct staff to resolve the following issues prior to approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way, where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a consolidation plan to the satisfaction of the Approving Officer;
 - (c) discharge of joint access agreements except for 10175 Scott Road;
 - (d) improve views from higher lands including Scott Road by providing a green roof and additional site landscaping to the satisfaction of the Planning & Development Department;
 - (e) improve the interface of the building to the street by minimizing building setbacks and transitioning grades to the sidewalk level without retaining walls to the satisfaction of the Planning & Development Department;
 - (f) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department; and
 - (g) resolution of all urban design issues to the satisfaction of the Planning and Development Department.

REFERRALS

Engineering: The Engineering Department has no objection to the project

Appendix III.

SITE CHARACTERISTICS

Existing Land Use: Vacant

Adjacent Area:

Direction	Existing Use	NCP Designation	Existing Zone
North (Across 103A	Vacant site with approved	Business Park	CD By-law Nos.
Avenue):	Development Permit No.		16736 as amended
	7910-0249-00 for Lordco and		by By-law No. 17331
	a multi-tenant commercial		
	complex.		
East (Across Scott	Mixed industrial and vacant	Business Park and Light	IB-2, IL-1 and IL
Road/120 Street):	land.	Impact Industrial	
South (Across Scott	Vacant land under	Business Park	Proposed CD based
Creek):	Development Application		on IB-2
	7911-0133-00 for a building		
	for an industrial equipment		
	business.		
West (Across Grace	Vacant land, and multi-	Light Impact Industrial	CD By-law Nos.
Road):	tenant industrial building		16736 and 17331

DEVELOPMENT CONSIDERATIONS

Background:

- The subject 6.6-hectare (16.3 acre) site, which comprises 5 properties, is located at the south-west corner of the 120 Street and 103A Avenue intersection. It is designated Industrial in the Official Community Plan (OCP), designated Highway Commercial and Business Park in the South Westminster Neighbourhood Concept Plan (NCP) and is currently zoned Comprehensive Development (CD By-law No. 16736) as amended by By-law No. 17331.
- The site is owned by Pacific Link Industrial Park Ltd. (Wesgroup). The site is part of a 23-hectare (56 acre) area that was rezoned in 2008 under Application No. 7907-0221-00 to Comprehensive Development Zone (CD By-law No. 16736) to permit development of a mixed-use business park with supporting commercial uses, called PacificLink.
- The original application also included a General Development Permit to provide an overall Master Plan and design guidelines for the larger area and an amendment to the South Westminster Neighbourhood Concept Plan (NCP) for a 3.3-hectare (8.1 ac) portion of the site from Business Park and Light Impact Industrial to Highway Commercial.

The General Development Permit and NCP Amendment were finalized as part of Application No. 7910-0249-00 which approved a General Development Permit and amended the CD Bylaw for the subject lands

Current Proposal

• The site is comprised of five lots, comprising a site area of 6.6 hectares (16.3 acres). Originally, this block was envisioned for smaller retail oriented buildings fronting 103A Avenue and Scott Road, with larger retail warehouses closer to Scott Creek.

- More recently, the owner has been able to secure Fed Ex as a tenant for the site and the current Development Permit application is to permit the development of a cross-dock warehouse facility for Fed Ex. A distribution warehouse is a permitted use under the CD Zone governing this site (By-law No, 16736).
- The applicant has advised this is a new facility for Fed Ex and will increase the efficiency of their service in the Lower Mainland. This facility will employ approximately 80 people.
- The proposed building has a floor area of 4,454 square metres (47,950 sq. ft.). The proposal represents a floor area ratio (FAR) of 0.65 and a lot coverage of 7% which is consistent with the maximum FAR of 1.0 and lot coverage of 60% as permitted in CD By-law No. 17331.
- Part 5 of Surrey Zoning By-law No. 12000 requires one parking space for every 100 square metres (1,075 sq. ft.) of gross floor area for light impact industrial uses. As such, the proposed building requires a total of 45 parking spaces to be provided on site for both employees and customers of the business. The applicant has proposed a total of 100 parking spaces, which complies with the By-law.

PRE-NOTIFICATION

In accordance with Council policy, a Development Proposal Sign was erected on the property. To date, staff have not received any comments with respect to the proposal.

DESIGN PROPOSAL AND REVIEW

- The proposed industrial building will be oriented north/south on the proposed lot.
- One main driveway access to the site is proposed from Grace Road. The employee parking lot
 is accessed from this main driveway. In accordance with security measures required by both
 Canada Customs and the United States Customs, access to both the main warehouse building
 and the employee parking will be secured with electronic controlled gates. Six parking stalls
 are provided along the drive aisle for customers requiring parking before being escorted into
 the secure area of the site.
- With the initial development applications, reciprocal access agreements were secured to provide joint accesses and promote vehicle circulation between the sites. With the consolidation of the properties, the majority of the joint access agreements can be discharged.
- Metro Vancouver subdivided the IB-2 zoned lot located at 10175 Scott Road by statutory rightof-way. Access to this site is provided through one of the subject lots located at 10225 Scott Road. The configuration of Scott Road adjacent to 10175 Scott Road precludes direct driveway access to this lot, and the vehicle access agreement over 10225 Scott Road is to be retained.

• The building is proposed to be constructed using tilt-up concrete panels with aluminum storefront glazing focused on the office component of the business. The primary colour of the building is a soft white. A dark grey metal canopy is proposed over the cross-dock loading areas. Additional dark grey panels are proposed as accents at the front of the building.

- The OCP Development Permit Guidelines recommend that overhead doors be located away from the street. The orientation of the building on the site accommodates the turning movements of the large trucks associated with the business. Furthermore the site fronts three road frontages, making it impossible to locate the overhead doors away from the street frontages. The applicant has proposed that the overhead doors be the same colour as the building.
- The applicant has requested a 2.7 metre (9-ft.) high free-standing sign which is incorporated into the fence element at 103A Avenue and Scott Road.
- A stylized concrete panel with the company name is proposed adjacent to the front doors of
 the building to the office building. Channel letter signs identifying the tenant are proposed.
 This concrete panel extends above the roof line of the office building and requires a relaxation
 to the Sign By-law. This concrete panel is the same height as the remainder of the warehouse
 facility
- A third channel letter sign is proposed on the upper wall of the office component, facing 103A Avenue and Scott Road intersection.
- The applicant is proposing a 6.0-metre (20 ft.) wide landscape area long the Scott Road frontage, and a 3.0-metre (10 ft.) wide landscaping area along the 103A Avenue and Grace Road frontages, as required by the CD Zone. The planting incorporates evergreen and deciduous flowering and non-flowering trees and shrubs. An employee sitting area is proposed at the north side of the employee parking area and is proposed to include architectural benches and walkways.
- The applicant has indicated equipment storage areas at the ends of the truck parking aisles along Scott Road and Grace Road. These area should be revised to incorporate additional planting beds within the parking area to comply with the OCP Design Guidelines for parking lots.
- The applicant has indicated a metal screened fence along the road frontages. A chain link fence with barbed wire is proposed along the Metro Vancouver lot, and along Scott Creek. This fence is proposed to increase the security of the site along the undeveloped adjacent lots. A decorative metal picket fence with brick pilasters is proposed at the intersection with Scott Road and 103A Avenue.
- The applicant has provided a lighting plan, which indicates that the building and lot lighting all have downward cast shades to reduce the glare on the front streets and the up-lying residential area.

• The OCP Design Guidelines recommend one landscaping island per six parking spaces to break up the parking areas. This requirement can be altered for site specific constraints, however, it must be warranted and justified.

- The tenant, Fed Ex, has corporate requirements for the parking of their building and manoeuvring aisles. Their corporate standard requires a lot size of 8.1 hectares (20 acres).
- The subject site is 6.6 hectares (16.3 acres) which has constrained the Fed Ex business model. As a result of the lot being 1.5 hectares (3.7 acres) smaller, the opportunity to provide the required landscaping parking islands is negated.
- To compensate for the loss of landscaping in the parking lot, the applicant has been requested to incorporate a green roof into the building construction.
- The green roof will help in reducing the ecological footprint of the parking lot, building and the nature of the transportation industry. The incorporation of a green roof is supported by Surrey's Sustainability Charter.
- Prior to finalizing the Development Permit for Council's consideration, the applicant is to incorporate green roof elements into the design of the building.

ADVISORY DESIGN PANEL

This application was not referred to the ADP but reviewed by Planning staff and found to be generally acceptable. However, there are a number of outstanding design issues which the applicant will be required to resolve prior to final approval as follows:

- Improve the interface of the building to the street:
 - Locate the building closer to the street at the Scott Road / 103A Avenue intersection.
 - o Incorporate a 3-metre (10 ft.) wide landscaped edge along the streets.
 - o Transition grades to meet the street grades, without the use of retaining walls.
- Improve the gateway image and views from higher lands including the Scott Road hill:
 - o Provide a green roof on the building.
 - o Provide additional landscaping in the parking lot consisting of trees and shrubs.
 - Relocate outdoor equipment storage areas.
- Incorporate a stormwater management strategy for the surface parking run-off.
- Locate hydro kiosks and garbage enclosure and screen from public views.

BY-LAW VARIANCE AND JUSTIFICATION

- (a) Requested Variance:
 - To relax the Sign By-law to allow for a fascia sign to extend above the roofline.

Applicant's Reasons:

• The fascia sign is proposed on an architectural element, which is higher than the office component of the building, but is the same height as the main warehouse portion of the building. The sign identifies the tenant of the building.

Staff Comments:

• The fascia sign extends above the roof line of the office component and is lower than the warehouse component. The architectural element provides interest to the intersection of Scott Road and 103A Avenue. The requested variance can be supported.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Proposed Subdivision Layout, Site Plan, Building Elevations, Landscape Plans

and Perspective

Appendix III. Engineering Summary

Appendix IV Development Variance Permit No. 7911-0128-00

INFORMATION AVAILABLE ON FILE

• Complete Set of Architectural and Landscape Plans prepared by Taylor Kurtz Architecture and Design and PWL Partnership, respectively.

original signed by Judith Robertson

Jean Lamontagne General Manager Planning and Development

LAP/kms

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Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Adam Donnelly

Wesgroup Properties

Address: #2000 1055 Dunsmuir Street

Vancouver BC V7X 1L5

Tel: 604-648-6207 - Work

604-648-6207 - Fax

2. Properties involved in the Application

(a) Civic Address: 10321 – 120 Street, 11966 – 103A Avenue, 10278 Grace Road,

10225 - 120 Street and 10279 - 120 Street

(b) Civic Address: 10321 – 120 Street

Owner: Pacific Link Industrial Park Ltd

PID: 027-169-812

Lot 1 Section 25 Block 5 North Range 3 West Plan BCP31641

Civic Address: 11966 – 103A Avenue

Owner: Pacific Link Industrial Park Ltd

PID: 027-160-821

Lot 2 Section 25 Block 5 North Range 3 West Plan BCP31641

Civic Address: 10278 Grace Road

Owner: Pacific Link Industrial Park Ltd

PID: 027-169-839

Lot 3 Section 25 Block 5 North Range 3 West Plan BCP31641

Civic Address: 10225 – 120 Street

Owner: Pacific Link Industrial Park Ltd

PID: 027-169-847

Lot 4 Section 25 Block 5 North Range 3 West Plan BCP31641

Civic Address: 10279 – 120 Street

Owner: Pacific Link Industrial Park Ltd

PID: 027-169-855

Lot 5 Section 25 Block 5 North Range 3 West Plan BCP31641

- 3. Summary of Actions for City Clerk's Office
 - (a) Proceed with Public Notification for Development Variance Permit No. 7911-0133-00 and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk in conjunction with the final approval of the associated Development Permit.

DEVELOPMENT DATA SHEET

Existing Zoning: CD (By-law No. 16736, amended by Bylaw No. 17331)

Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA* (in square metres)		
Gross Total		
Road Widening area		
Undevelopable area		
Net Total		66, 438 m²
LOT COVERAGE (in % of net lot area)		
Buildings & Structures	60%	8.4%
Paved & Hard Surfaced Areas		69%
Total Site Coverage	60%	77.4%
SETBACKS (in metres)		
Front	6.om	37.5m
Rear	7.5m	74m
Side #1 (E – Scott Rd.)	7.5m	42.8
Side #2 (W- Grace Road)	7.5m	121.71m
Side #3 (N, S, E or W)		
BUILDING HEIGHT (in metres)		
Principal	14m	10.5m
Accessory	6.0	n/a
NUMBER OF RESIDENTIAL UNITS	n/a	n/a
Bachelor	·	·
One Bed		
Two Bedroom		
Three Bedroom +		
Total		
FLOOR AREA: Residential		
FLOOR AREA: Commercial		
Retail		
Office		634m²
Total		634m²
FLOOR AREA: Industrial	66,438m²	3,820m²
FLOOR AREA: Institutional		
TOTAL BUILDING FLOOR AREA	66,438m²	4,454m²

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)	1.0	.07
FAR (net)		
AMENITY SPACE (area in square metres)		
Indoor		
Outdoor		
PARKING (number of stalls)		
Industrial - Cars	45	100
Industrial - Trucks and Trailers		249
Residential Bachelor + 1 Bedroom		
2-Bed		
3-Bed		
Residential Visitors		
Institutional		
Total Number of Parking Spaces	45	349
Number of disabled stalls		6
Number of small cars		
Tandem Parking Spaces: Number / % of Total Number of Units		
Size of Tandem Parking Spaces width/length		

Heritage Site NO	Tree Survey/Assessment Provided	N/A
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	Retail	Not Applicable
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NAC 10 MONTALOD	2 Bed	
SWITTLE SP.	Residential Vietness	
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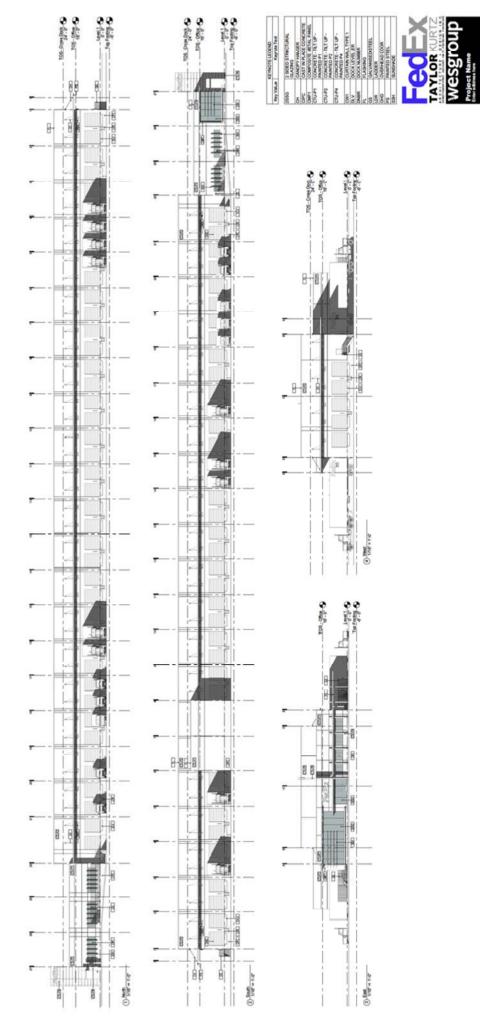
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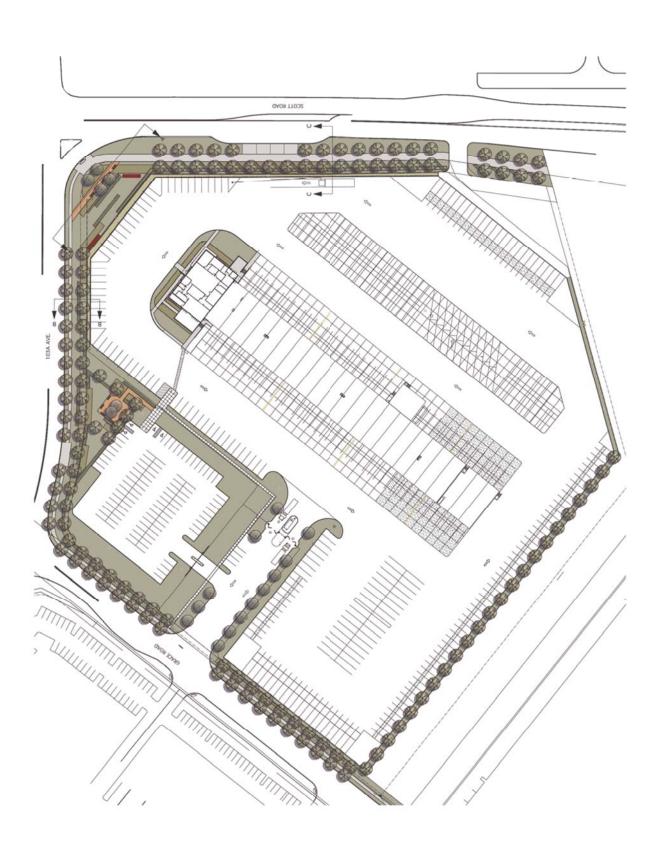
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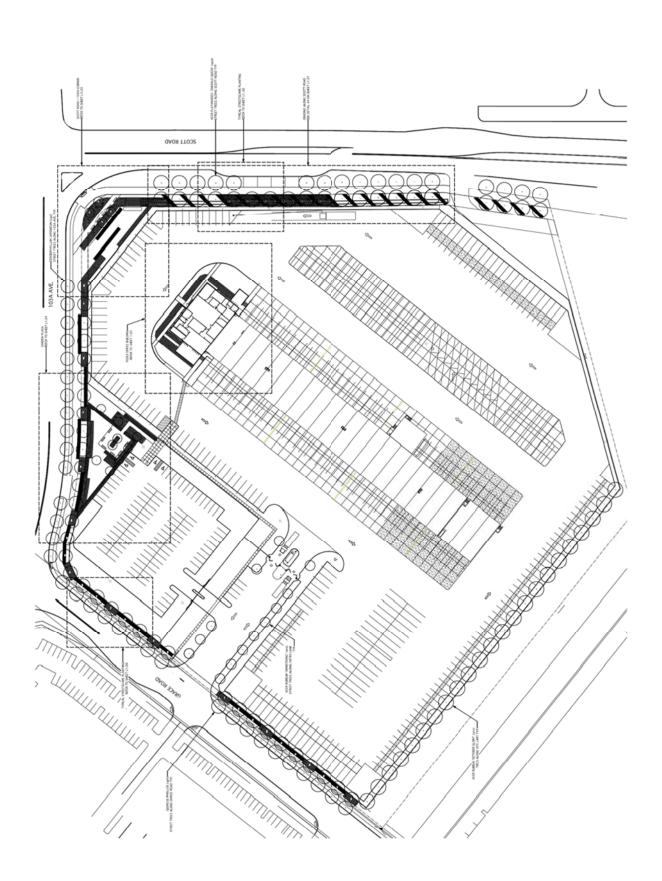






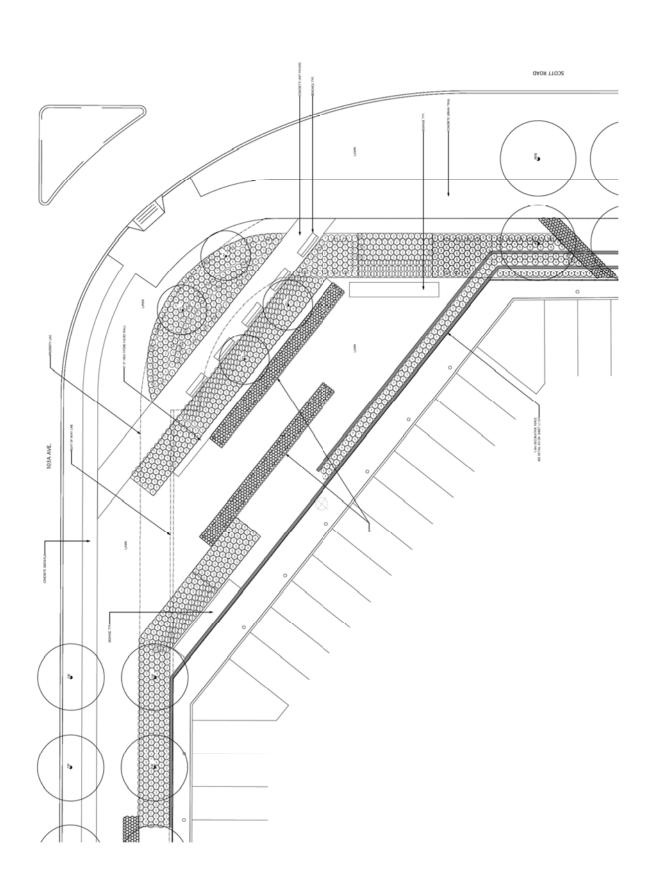






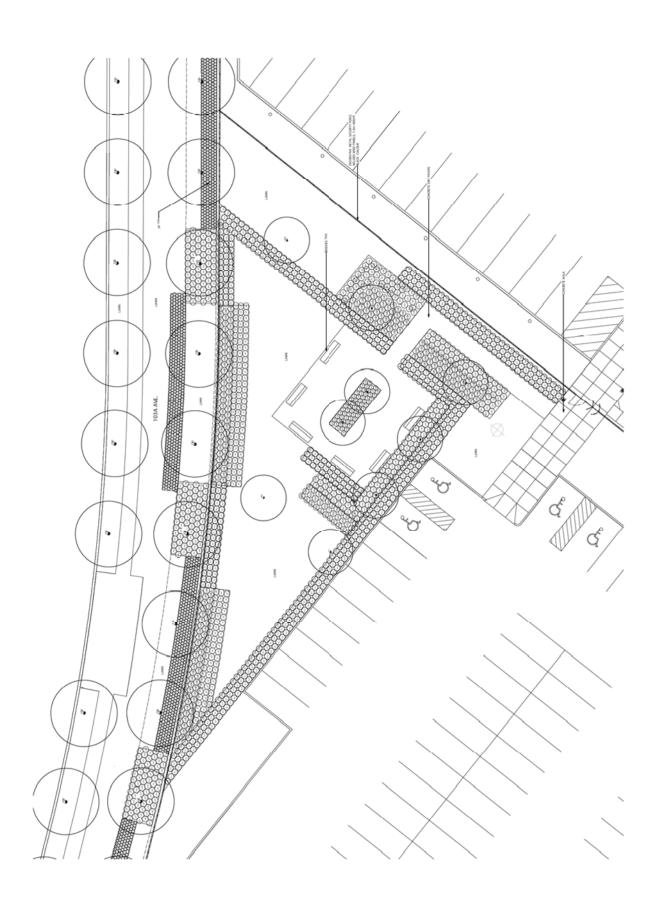






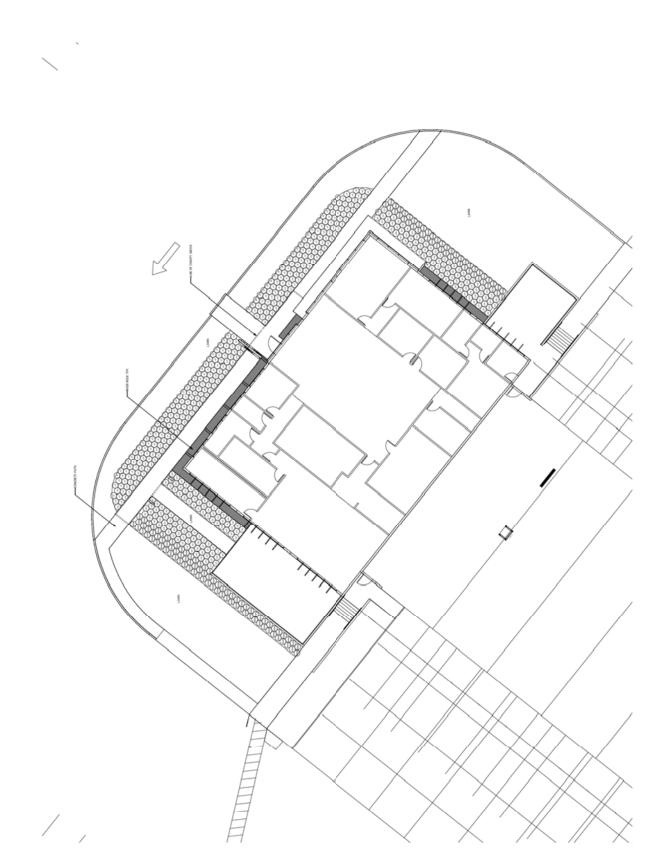






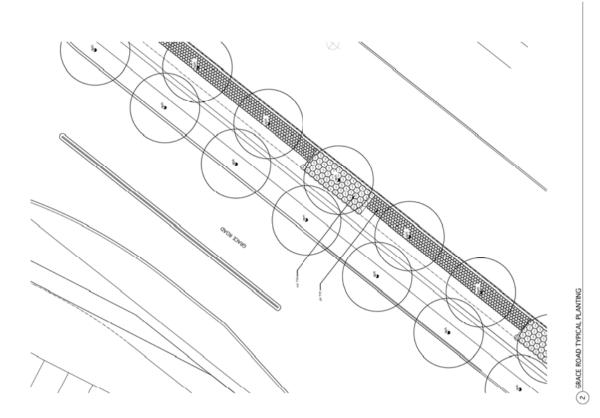


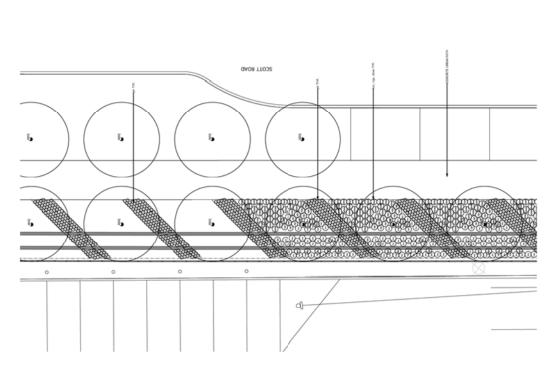






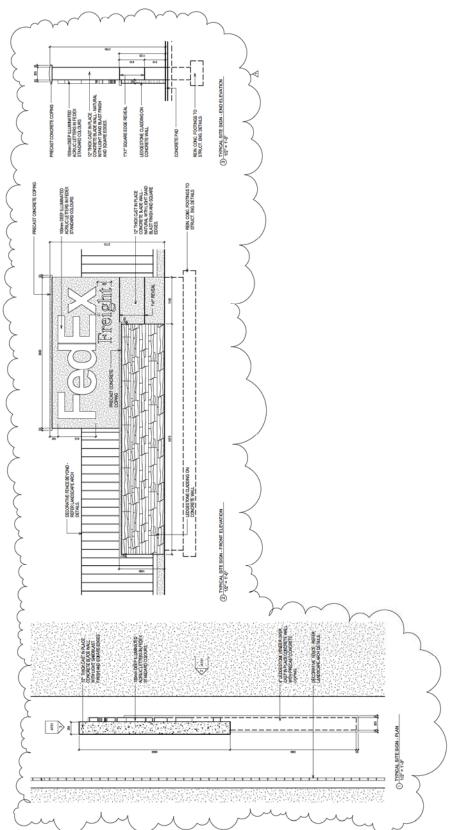






(1) SCOTT ROAD TYPICAL PLANTING









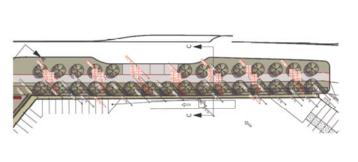


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SECTION A-A NOT TO SCALE VEW FROM CORNER SCOTT ROAD / 103A AVE.

SCOTT RD. 1200

SCITON B-B NOT TO SCALE TC3A AVE.



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202

ELEVATION - DECORATIVE ALLMINUM FENCE

3 DECORATIVE ALUMINUM FENCE DETAIL

TAYLOR KURTZ Wesgroup

PLANT LIST / DETAILS





INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- North Surrey Division

Planning and Development Department

FROM:

Development Project Engineer, Engineering Department

DATE:

July 20, 2011

PROJECT FILE:

7811-0128-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 10225, 10279 & 10321 - 120 Street,

10278 Grace Road and 11966 - 103A Avenue

SUBDIVISION

Property and Right-of-Way Requirements

- dedicate 1.om fronting Grace Road and discharge existing 24.om wide statutory right-ofway;
- provide reciprocal access easement with property to the south.

Works and Services

construct low pressure sanitary system along the full frontage of 103A.

A Servicing Agreement is required prior to Subdivision.

DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

There are no issues to be addressed as a condition of issuance of the Development Permit / Development Variance Permit:

Bob Ambardar, P.Eng.

Development Project Engineer

RSS/brb

CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7911-0128-00

Issued To: PACIFIC LINK INDUSTRIAL PARK LTD

("the Owner")

Address of Owner: 2000-1055 Dunsmuir Street

PO Box 49150 Stn Bentall Centre

Vancouver BC V7X 1J1

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 027-169-812

Lot 1 Section 25 Block 5 North Range 3 West New Westminster District Plan BCP31641

10321 120 Street

Parcel Identifier: 027-169-821 Lot 2 Section 25 Block 5 North Range 3 West New Westminster District Plan BCP31641 11966 - 103A Avenue

Parcel Identifier: 027-169-839

Lot 3 Section 25 Block 5 North Range 3 West New Westminster District Plan BCP31641

10278 Grace Road

Parcel Identifier: 027-169-847

Lot 4 Section 25 Block 5 North Range 3 West New Westminster District Plan BCP31641

10225 - 120 Street

Parcel Identifier: 027-169-855

Lot 5 Section 25 Block 5 North Range 3 West New Westminster District Plan BCP31641

10279 - 120 Street

(the "Land")

3.	(a)	As the legal description of the Land is to change, the City Clerk is directed to insert the new legal description for the Land once title(s) has/have been issued, as follows:						
		Parcel Identifier:						
	(b)	If the civic address(es) change(s), the City Clerk is directed to insert the new civic address(es) for the Land, as follows:						
4.	Surrey	Sign By-law, 1999, No. 13656, as amended is varied as follows:						
	(a)	Part 5 Section $27(2)(d)$ is relaxed to allow for two fascia signs to extend beyond the roofline of the building.						
5.		and shall be developed strictly in accordance with the terms and conditions and ions of this development variance permit.						
6.	constr	evelopment variance permit shall lapse if the Owner does not substantially start any ruction with respect to which this development variance permit is issued, within two ars after the date this development variance permit is issued.						
7.	The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.							
8.	This d	evelopment variance permit is not a building permit.						
	IORIZIN D THIS	NG RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . DAY OF , 20 .						
		Mayor – Dianne L. Watts						
		City Clerk – Jane Sullivan						