

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7911-0183-00

Planning Report Date: November 28, 2011

#### **PROPOSAL:**

• **Rezoning** from RF to RF-9C in order to allow subdivision into 4 single family lots.

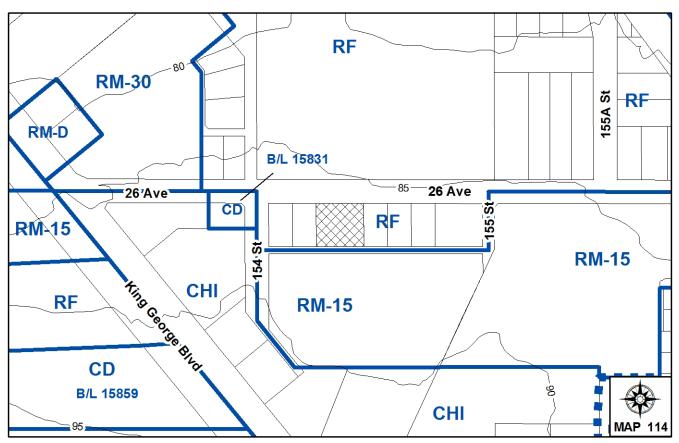
LOCATION: 15438 - 26 Avenue

**OWNER:** BMA Properties Ltd., Inc. No.

BC0915478

ZONING: RF
OCP DESIGNATION: Urban

LAP DESIGNATION: Townhouse 15 upa



#### **RECOMMENDATION SUMMARY**

• By-law Introduction and set date for Public Hearing for Rezoning.

#### **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

• The applicant is requesting an amendment to the King George Highway Corridor Plan to redesignate the land from Townhouse 15 upa to Urban Residential.

#### **RATIONALE OF RECOMMENDATION**

- Complies with OCP Designation.
- Area residents have not raised objections to the proposal.
- The proposed density and building form under RF-9C are appropriate for this part of the King George Highway Corridor and comparable to the Townhouse density.

#### **RECOMMENDATION**

The Planning & Development Department recommends that:

a By-law be introduced to rezone the subject site from "Single Family Residential Zone (RF)" (By-law No. 12000) to "Single Family Residential (9) Coach House Zone (RF-9C)") (By-law No. 12000) and a date be set for Public Hearing.

- 2. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (c) the applicant address the concern that the development will place additional pressure on existing park facilities to the satisfaction of the General Manager, Parks, Recreation and Culture;
  - (d) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department; and
  - (e) registration of a Section 219 Restrictive Covenant for tree preservation
- 3. Council pass a resolution to amend the King George Highway Corridor Plan to redesignate the land from Townhouse 15 upa to Urban Residential when the project is considered for final adoption.

#### **REFERRALS**

Engineering: The Engineering Department has no objection to the project as

outlined in Appendix III.

School District: Projected number of students from this development:

1 Elementary student at Sunnyside Elementary School

The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by Summer,

2012.

Parks, Recreation & Culture:

Parks, Recreation and Culture has no objection to the proposed rezoning, provided that the applicant addresses the concern that the development will place additional pressure on existing park facilities to the satisfaction of the General Manager, Parks,

Recreation and Culture.

#### **SITE CHARACTERISTICS**

Existing Land Use: Single family dwelling.

**Adjacent Area:** 

Direction	Existing Use	OCP/LAP (King George	Existing Zone
		Highway Corridor Plan)	
		Designation	
North (Across 26	Sunnyside Park.	Urban/Park	RF
Avenue ):			
East:	Single family dwelling.	Urban/Townhouse 15 upa	RF
South:	Townhouses.	Urban/ Townhouse 15 upa	RM-15
West:	Single family dwelling.	Urban/ Townhouse 15 upa	RF

#### **JUSTIFICATION FOR PLAN AMENDMENT**

• The subject property is designated Townhouse 15 upa in the King George Highway Corridor Land Use/Development Concept Plan. The size of the subject property would only yield 5.45 units if rezoned to RM-15. Under the Urban Residential land use designation (and corresponding RF-9C zone), the subject property will yield 4 single family units plus 4 coach house units for a total of 8 units. The existing lane to the south of the subject property supports RF-9C lots at this location. The applicant is proposing a 13.22 metre lot width for proposed Lot 4 in order to preserve four (4) shared trees along the east property line. Given the widening of proposed Lot 4, the number of trees that can be preserved under the RF-9C Zone is comparable to the RM-15 Zone.

#### **DEVELOPMENT CONSIDERATIONS**

#### **Proposal**

- The proposed rezoning is from Single Family Residential Zone (RF) to Single Family Residential (9) Coach House Zone (RF-9C) in order to permit subdivision into 4 Single Family Small Lots.
- The land south and east of the subject property are large RM-15 townhouse developments. The townhouses to the south of the subject property are separated from the subject property by a lane. The land to the west of the subject site (i.e. west of 154 Street) is a highway commercial development.
- The proximity of the subject property to commercial land uses, other medium-density developments and Sunnyside park make the subject property an ideal location for increased density. Although the subject site is designated for townhouse developments at 15 upa, the size of the subject property would only yield 5.45 units if rezoned to RM-15. Under the RF-9C zone, the subject property will yield 4 single family units plus 4 coach

house units for a total of 8 units. The existing lane to the south of the subject property supports RF-9C lots at this location.

• All of the proposed lots conform to the minimum requirements of the RF-9C Zone in terms of lot area, width and depth. The proposed RF-9C lots are 10 metres (32.8 feet) wide, 36.6 metres (120 feet) deep, and range in size from 367 square metres (3,950 square feet) to 368 square metres (3,961 square feet).

#### **Building Design Guidelines & Lot Grading**

- The applicant retained Michael E. Tynan of Tynan Consulting Ltd., as the Design Consultant for this project. The Design Consultant has conducted a character study of the surrounding homes and, based upon those findings, has proposed a set of building design guidelines for the proposed lots (Appendix IV).
- The designs for the proposed lots include Traditional, Neo-Traditional, Heritage and Neo-Heritage. The new homes would meet modern development standards relating to overall massing, and balance in each design, and to proportional massing between individual elements.
- The exterior design and character of the coach houses, including wall classing materials, exterior trip and detailing elements, roof slope and rood surfacing materials are to be compatible with those of the principal dwelling.
- Any lane-facing facades will be articulated with clear-glazed windows.
- An outdoor amenity feature will be required on each coach house.
- The roofing will reflect the desirable style objectives, and will require a minimum pitch of 8:12.
- The only permissible roof materials would consist of treated cedar shakes or cedar shingles, asphalt shingles in a shake profile, concrete roof tiles in a shake profile, and environmentally sustainable roofing products in a shake profile.
- A preliminary Lot Grading Plan, submitted by Aplin and Martin Consultants Ltd., has been reviewed by the Building Division and is generally acceptable.
- In-ground basements are proposed based on the lot grading and tree preservation information that was provided by the applicant. The information has been reviewed by staff and found to be generally acceptable; however a final Lot Grading Plan is required prior to Final Adoption.

#### Trees and Landscaping

• Trevor Cox, Certified Arborist of Diamond Head Consulting Ltd., prepared the Arborist Report and Tree Replacement Plan for the subject site (Appendix IV). The Arborist Report indicates there are 12 trees on the subject site that require protection. The following is a table providing the breakdown by species:

Tree Species	Total # of Trees	<b>Total Retained</b>	Total Removed
Douglas Fir	3	0	3
Catalpa	1	0	1
Cherry	1	0	1
Juniper	4	0	4
Maple (Big Leaf)	1	1	0
Maple (Norway)	2	1	1
To	tal 12	2	10

- The applicant conducted an assessment of tree retention and has determined that of that 12 protected onsite trees, 10 must be removed.
- Despite the removal of trees on the subject site, the applicant will be required to replant
  the trees on a 2 to 1 replacement basis for coniferous trees and a 1 to 1 replacement for
  deciduous trees.
- This will require a total of 20 replacement trees on the subject site. The applicant is proposing to replant 4 replacement trees, therefore the deficit of 8 replacement trees will require a cash-in-lieu payment of \$2,400 representing \$15,000 per acre of land, to the City's Green Fund in accordance with the City's Tree Protection By-law prior to final approval of this application.
- Although it is currently proposed to be removed, the applicant will endeavour to retain
  one additional Douglas Fir tree on proposed lot 4, subject to building envelope analysis
  and project detailing.

#### **PRE-NOTIFICATION**

Pre-notification letters were sent on September 13, 2011 to 155 households within 100 metres (328 feet) of the subject site. Staff received no comments.

#### **INFORMATION ATTACHED TO THIS REPORT**

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets and Survey Plan

Appendix II. Proposed Subdivision Layout

Appendix III. Engineering Summary

Appendix IV. Summary of Building Design Guidelines

Appendix V. Summary of Tree Survey and Tree Preservation

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

#### <u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

ı. (a) Agent: Name: Maggie Koka

Aplin & Martin Consultants Ltd.

Address: Suite 201 - 12448 82 Avenue

Surrey BC V<sub>3</sub>W <sub>3</sub>E<sub>9</sub>

Tel: 604-597-9058

2. Properties involved in the Application

(a) Civic Address: 15438 - 26 Avenue

(b) Civic Address: 15438 - 26 Avenue

Owner: BMA Properties Ltd., Inc. No. BC0915478

PID: 000-619-744

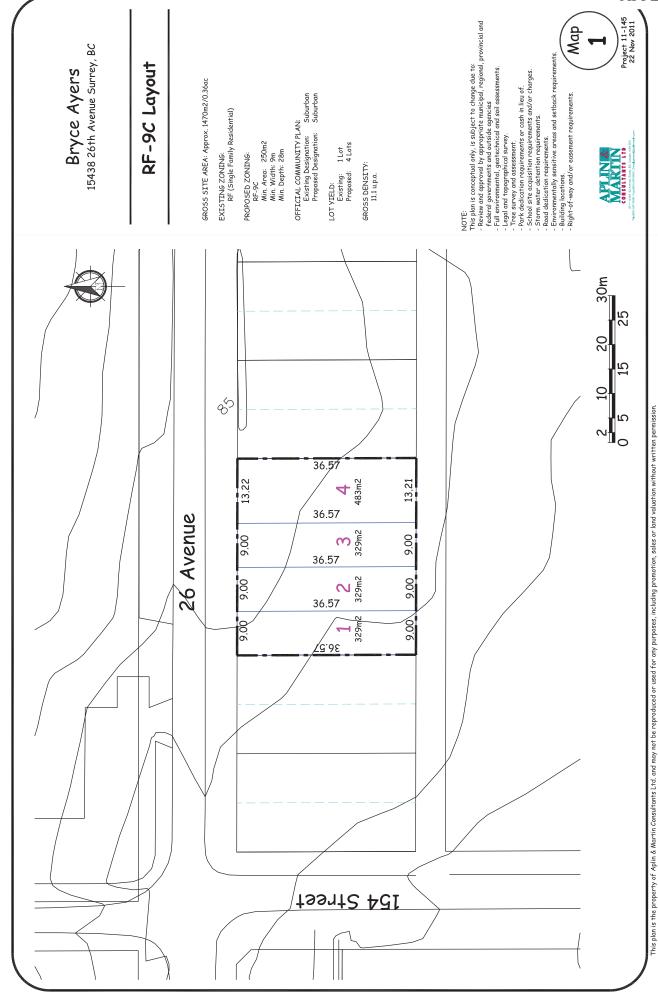
Lot "C" Section 23 Township 1 New Westminster District Plan 20697

- 3. Summary of Actions for City Clerk's Office
  - (a) Introduce a By-law to rezone the property.

### **SUBDIVISION DATA SHEET**

**Proposed Zoning: RF-9C** 

Requires Project Data	Proposed
GROSS SITE AREA	0.36
Acres	0.15
Hectares	
NUMBER OF LOTS	
Existing	1
Proposed	4
SIZE OF LOTS	
Range of lot widths (metres)	10 metres – 10.1 metres
Range of lot areas (square metres)	367 m² - 368 m²
DENSITY	
Lots/Hectare & Lots/Acre (Gross)	26.7 uph / 11.1 upa
Lots/Hectare & Lots/Acre (Net)	26.7 uph / 11.1 upa
SITE COVERAGE (in % of gross site area)	
Maximum Coverage of Principal &	40%
Accessory Building	
Estimated Road, Lane & Driveway Coverage	12%
Total Site Coverage	52%
PARKLAND	
Area (square metres)	N/A
% of Gross Site	N/A
70 01 01000 Dite	11/11
	Required
PARKLAND	•
5% money in lieu	YES
TREE SURVEY/ASSESSMENT	YES
MODEL BUILDING GOVERNE	VIDO
MODEL BUILDING SCHEME	YES
HERITAGE SITE Retention	NO
TIERT TIGE STIE RECEIVED	1,0
BOUNDARY HEALTH Approval	NO
DEV WARIANCE DEDMIT	
DEV. VARIANCE PERMIT required	NO
Road Length/Standards	NO NO
Works and Services	NO NO
Building Retention	NO NO
Others	NO





### INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

**Planning and Development Department** 

FROM:

**Development Project Engineer, Engineering Department** 

DATE:

October 19, 2011

PROJECT FILE:

7811-0183-00

RE:

Engineering Requirements Location: 15438 26 Ave.

#### **REZONE/SUBDIVISION**

#### Property and Right-of-Way Requirements

• Provide 0.5 metre wide statutory right-of-way on 26 Avenue.

#### Works and Services

- Construct the south side of 26 Avenue to the modified Neo-Traditional Standard;
- Construct lane to SSD-R.12;
- Construct sanitary sewer main on 26 Avenue; and
- Construct storm sewer mains.

A Servicing Agreement is required prior to Rezone/Subdivision.

Bob Ambardar, P.Eng.

Development Project Engineer

HB

#### **BUILDING GUIDELINES SUMMARY**

Surrey Project no: 7911-0183-00

Project Location: 15436 – 26 Avenue, Surrey, B.C.

Design Consultant: Tynan Consulting Ltd., (Michael E. Tynan)

The draft Building Scheme proposed for this Project has been filed with the City Clerk. The following is a summary of the Residential Character Study and the Design Guidelines which highlight the important features and form the basis of the draft Building Scheme.

#### 1. Residential Character

## 1.1 General Description of the Existing and/or Emerging Residential Character of the Subject Site:

The subject site is located in an area that was substantially built out in the 1960's and 1970's. There is only one 70 (plus) year old (1940's or older), 500 sq.ft. simple small "Old Urban" Bungalow. All other homes were constructed in the 1960's and 1970's.

There is one 2200 sq.ft. "West Coast Traditional" style Split Level home with low to mid-scale massing characteristics. The home is well balanced and proportionally consistent, but is more than 50 feet wide, and so does not provide acceptable context for the proposed 25 foot wide homes on RF9C lots.

There are two Bungalows from the 1960's; the site home at 15438 - 26 Avenue, which is a simple rectangular, 60 foot wide structure that is proposed for demolition, and so will not form a part of the future character area. The other Bungalow is a 40 foot wide simple rectangular structure with  $4 \frac{1}{2}$ :12 pitch main common hip roof. The home and landscaping are agreeable, but not suited to a new RF-9C development, and so these homes should not be used for context.

There are two Cathedral Entry type homes from the 1960's, one Cathedral Entry home from the 1970's, and one Basement Entry home from the 1970's. These homes all share the common characteristic in which the upper floor is constructed directly above the lower floor on all sides of the structure, resulting in a box-like massing appearance that does not meet common new massing design standards. These homes also do not meet new RF zoning by-law restrictions (which were not in place when these homes were constructed), that require the upper floor to be set back from the lower floor at the front of the home.

There is one 1970's, 3000 sq.ft. "Traditional English Tudor" style Two-Storey type home at 15490 – 26 Avenue. This is a well balanced, well proportioned attractive home with an estate-like appearance. However, the scale of this home makes it unsuitable for use as context at the subject site, except that the traditional style could provide some reference.

Roof slopes range from 2:12 to 12:12. Roof surfaces include asphalt shingles, cedar shingles, and tar & gravel, in order of precedence. Homes are clad in cedar or stucco. Yards are landscaped to an old urban standard.

# 1.2 Prevailing Features of the Existing and Surrounding Dwellings Significant to the Proposed Building Scheme:

- 1) <u>Context Homes:</u> None of the neighbouring housing stock provides suitable architectural context for a year 2011 RF-9C type development. A new character is proposed in which 25 foot wide, 1865 sq.ft. "Traditional", "Neo-Traditional", and "Neo-Heritage" style Two-Storey type homes are constructed to a high modern standard.
- 2) <u>Style Character</u>: There is one "Traditional" style home in this neighbourhood that is significant to the styles proposed for this neighbourhood.
- 3) <u>Home Types</u>: There are a wide variety of home types including Bungalows, Split Level, Cathedral Entry, Basement Entry, and Two-Storey.
- 4) <u>Massing Designs</u>: Massing designs for existing homes are not suitable for the subject site because the existing homes are either too wide or too box-like to be considered appropriate for a year 2011 RF9C development.
- 5) <u>Front Entrance Design:</u> All homes in this area have a one storey high front entrance.
- 6) <u>Exterior Wall Cladding</u>: A wide variety of wall cladding materials have been used in this area, and a wide variety should therefore be permitted.
- 7) Roof surface: Roof surfaces are asphalt shingles (dominant), cedar shingles (used on two homes), or tar&gravel (one home).
- 8) Roof Slope: Roof pitch ranges from 2:12 to 12:12.

Dwelling Types /Locations:

Two-Storey, Basement Entry/Cathedral Entry, Rancher (bungalow), and

Split Level type homes are all found in this area.

**Exterior Treatment** Wall cladding materials include stucco, cedar, brick, and stone.

Roof Pitch and Materials: Roof surface materials include asphalt shingles (dominant), cedar

shingles (used on two homes), or tar&gravel. Roof slope range is 2:12

to 12:12.

Window/Door Details: Rectangular dominant.

Streetscape:

The area surrounding the subject site contains numerous old urban Bungalow, Cathedral Entry, Basement Entry, Split Level and Two-Storey type homes. The Bungalows have a low, wide profile, and the Cathedral Entry/Basement Entry type homes have a high mass, box-like appearance. There are a wide range of roof slopes, and a range of roof surface materials including asphalt shingles, cedar shingles, and tar and gravel. Most homes are clad in stucco, or in cedar, and only a few homes have a brick or stone accent. Landscapes are "old urban" featuring mature shrubs and trees. Most homes have an asphalt driveway.

### 2. Proposed Design Guidelines

# 2.1 Specific Residential Character and Design Elements these Guidelines Attempt to Preserve and/or Create:

the new homes are readily identifiable as one of the following styles: "Traditional", "Neo-Traditional", "Heritage", or "Neo-Heritage". Note however that the proposed style range is not contained within the building scheme, but is contained within the residential character study which forms the basis for interpreting building scheme regulations.

- a new single family dwelling constructed on any lot meets year 2000's design standards, which
  include the proportionally correct allotment of mass between various street facing elements, the
  overall balanced distribution of mass within the front facade, readily recognizable style-authentic
  design, and a high trim and detailing standard used specifically to reinforce the style objectives
  stated above.
- trim elements will include several of the following: furred out wood posts, articulated wood post bases, wood braces and brackets, louvered wood vents, bold wood window and door trim, highly detailed gable ends, wood dentil details, stone or brick feature accents, covered entrance verandas and other style-specific elements, all used to reinforce the style (i.e. not just decorative).
- the development is internally consistent in theme, representation, and character.
- the entrance element will be limited in height (relative dominance) to one storey.

#### 2.2 Proposed Design Solutions:

Interfacing Treatment with existing dwellings)

No existing neighbouring homes provide suitable context for the proposed RF-9C type homes at the subject site. Interfacing

treatments are therefore not contemplated.

**Exterior Materials/Colours:** Stucco, Cedar, Vinyl, Hardiplank, Brick, and Stone.

"Natural" colours such as browns, greens, clays, and other earth-tones, and "Neutral" colours such as grey, white, and cream are permitted. "Primary" colours in subdued tones such as navy blue, colonial red, or forest green can be considered providing neutral trim colours are used, and a comprehensive colour scheme is approved by the consultant. "Warm" colours such as pink, rose, peach, salmon are not permitted. Trim colours: Shade variation of main colour, complementary,

neutral, or subdued contrast only.

**Roof Pitch:** Minimum 8:12.

**Roof Materials/Colours:** Cedar shingles, shake profile concrete roof tiles, and shake

profile asphalt shingles with a raised ridge cap. Grey, black, or

brown only.

**In-ground basements:** Permitted, subject to determination that service invert locations

are sufficiently below grade. Basements will appear

underground from the front.

**Treatment of Corner Lots:** Not applicable - there are no corner lots

**Landscaping:** Moderate modern urban standard: Tree planting as specified on

Tree Replacement Plan plus minimum 12 shrubs of a minimum 3 gallon pot size. Sod from street to face of home. Driveways: exposed aggregate, interlocking masonry pavers, or stamped

concrete.

Compliance Deposit: \$5,000.00

Summary prepared and submitted bv: Tvnan Consulting Ltd. Date: Sep 30, 2011

Reviewed and Approved by: Date: Sep 30, 2011



TREE PRESERVATION SUMMARY					
Sur	rey Project No.:				
Pro	ject Location:	15438 26 <sup>th</sup> Street, Sur	rey BC		
Registered Arborist:		Trevor Cox, MCIP			
		ISA Certified Arboris	st (PN1920A)		
		Certified Tree Risk A	ssessor (43)		
		BC Parks Wildlife an	d Danger Tree Assesso	r	
Det	ailed Assessment of the	existing trees of an Arboris	t's Report is submitted	on file. The	
foll	owing is a summary of	the tree assessment report for	or quick reference.		
1.		ent of the Subject Site: Less rear with no access. Protect	-		
2.	Summary of Proposed	l Tree Removal and Placem	ent:		
	The summary will be	available before final adopt	ion.		
	Number of Protected	-		12	(A)
	Number of Protected	Trees declared high risk due	e to natural causes	0	(B)
	Number of Protected	e e		6	(C)
	Number of Protected	Trees to be Retained	(A-B-C)	6	(D)
	Number of Replaceme	ent Trees Required	(C-B) x 2	12	(E)
	Number of Replaceme	-		4	(F)
	Number of Replaceme	•	(E-F)	8	(G)
	Total Number of Protected and Replacement Trees on Site (D+F)			10	(H)
		Number of Lots Proposed in the Project			(I)
	Average Number of T	,	(H/I)	2.5	( )
3.	Tree Survey and Prese	ervation / Replacement Plan			
		ervation / Replacement Plan	is attached		
	This plan will be avail	able before final adoption			

Summary prepared and submitted by:		Jan 3	October 14, 2011
	Arborist		Date