

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7912-0148-00

Planning Report Date: June 25, 2012

PROPOSAL:

New Liquor Primary License

to allow liquor service at the RCMP "E" Division Headquarters

LOCATION: 14200 Green Timbers Way

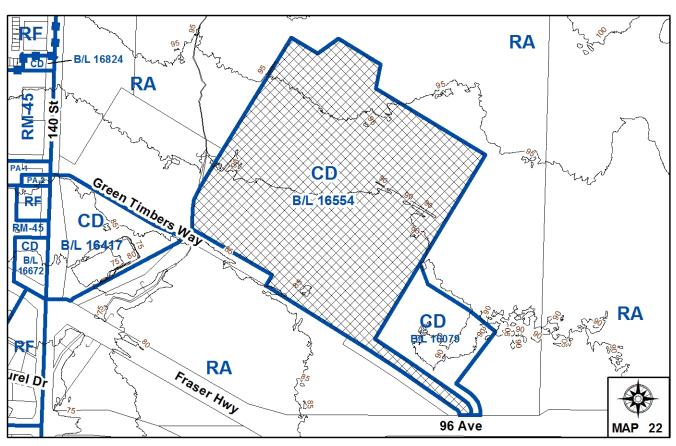
OWNER: Her Majesty the Queen in Right of

Canada, as Represented by the Minister of Public Works and

Government Services

ZONING: CD (By-law No. 15654)

OCP DESIGNATION: Conservation



RECOMMENDATION SUMMARY

• Set date for a Public Information Meeting in the form of a Public Hearing to solicit resident opinions on the proposed liquor primary license.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• None.

RATIONALE OF RECOMMENDATION

- The proposed operating hours are within Council's policy on hours of operation for liquor primary establishments.
- The proposed liquor primary license is to permit liquor to be sold and consumed by Commissioned Officers, Non-Commissioned Officers, civilian members, public service employees, and their guests only.
- There is little expected community impact if the application is approved. By-laws & Licensing Division has indicated no concerns with the proposal.

RECOMMENDATION

The Planning & Development Department recommends that a date be set for a Public Information Meeting in the form of a Public Hearing to solicit opinions from area residents regarding the proposed liquor primary license at RCMP "E" Division Headquarters, with liquor service hours of:

• 11:00 a.m. to 12:00 a.m. Sunday through Thursday; and

• 11:00 a.m. to 2:00 a.m. Friday and Saturday.

REFERRALS

Engineering: The Engineering Department has no objection to the proposal.

School District: No concerns.

Parks, Recreation &

No concerns.

Culture:

Surrey Fire Department: No concerns.

Surrey By-laws & Licensing

No concerns.

Services:

Surrey Building Division: No concerns.

SITE CHARACTERISTICS

Existing Land Use: RCMP "E" Division Headquarters, under construction, anticipated to open

in December 2012.

Adjacent Area:

Direction	Existing Use	OCP Designation	Existing Zone
North:	Green Timbers Park	Conservation	RA
East:	Green Timbers Park and Provincial Emergency Preparedness Centre.	Conservation	RA and CD (By-law No. 16079)

Direction	Existing Use	OCP Designation	Existing Zone
South (Across Green Timbers Way:	City of Surrey Nature Centre and Arboretum	Conservation	RA
West (Across):	Older former Provincial Government buildings and Outpatient Care and Surgery Centre	Conservation	RA and CD (By-law No.
			16417)

DEVELOPMENT CONSIDERATIONS

Background

- The subject site is located at 14200 Green Timbers Way, and over 300 metres (1,000 ft.) east of 140 Street. The site is currently under construction for the new RCMP "E" Division Headquarters, anticipated to open in December 2012 (Development Application No. 7910-0031-00). The site is designated "Conservation" in the Official Community Plan (OCP).
- The RCMP "E" Division Headquarters will comprise of four buildings, which are currently under construction. The new RCMP "E" Division Headquarters will replace the current headquarters located in Vancouver. Approximately 2,700 employees will work at this new location.
- The proposed liquor primary license will be located within the Operations Administration Building (Building A). The Operations Administration Building will include three mess establishment areas: a Non-Commanding Officer's Mess, an Officer's Mess, and the cafeteria (see Appendix II for site plan).
- A liquor primary license is considered a permitted ancillary use under the CD Zone (By-law No. 15654). According to information provided by the agent, all mess establishments, which are places for RCMP personnel to eat and socialize, are granted to exist by the Commissioner of the RCMP. Mess establishments are not open to the general public.
- The applicant's agent informs staff that, as directed by the national RCMP Administration Manual, all mess facilities may be used by RCMP personnel and their guests to:
 - enhance social values, camaraderie and RCMP traditions;
 - provide a comfortable, secure and hospitable environment for private and public use, formal and informal business, and social events;
 - develop and strengthen communication, fellowship, and esprit de corps with judicial, civic, aboriginal, multi-cultural, community and foreign partners in community policing;
 - celebrate significant RCMP related events, e.g. regimental dinners, retirements, promotions, transfers and leaves;

- raise money to support charitable and service agencies in the community;
- raise funds for gifts or donations regarding illness, death of a member or a members immediate family;
- accommodate mess meetings, and events, e.g. blood donor clinics, community meetings or any other gathering, which will enhance the RCMP's relationship with the community.

<u>Proposed Liquor Primary License</u>

- The applicant proposes a liquor primary license which would permit liquor to be sold and consumed within the mess areas and associated patios. Under the terms and conditions of the license, minors are not permitted.
- The proposed liquor primary license is to replace the liquor primary license currently held at the current RCMP "E" Division headquarters located in Vancouver. It will operate like a private club.
- On the application to the Liquor Control and Licensing Branch (Appendix III), the applicant requested a liquor primary license for a capacity of 1,198, and the hours of 12:00 p.m. to 2:00 a.m., every day of the week.
- The applicant subsequently agreed to adjust the proposed hours to be consistent with City policy, as described below. The revised proposed hours of operation for the liquor primary licence are as follows:
 - 11:00 a.m. to 12:00 a.m. Sunday through Thursday; and
 - 11:00 a.m. to 2:00 a.m. Friday and Saturday.
- While the liquor primary license under application is for three distinct areas with the hours noted above, the typical hours of where liquor would be served for each area are as follows:
 - Non-Commanding Officers' Mess (134 seats): Wednesday through Friday between the hours of 3:30 p.m. and 11:00 p.m., and other days or extended hours for special events
 - Officers' Mess (121 seats): Occasionally for special events
 - Cafeteria (306 seats): Occasionally for large special events
- It should be noted that the person capacity requested on the Liquor Control and Licensing Branch application is 1,198 people, and that the seating capacity proposed is 561 seats. As the building is currently under construction, the total person capacity of 1,198 people is subject to final approval of the floor plans (Tenant Improvement Permit).
- Council adopted the following hours of operation for liquor primary licenses (in Corporate Report No Loo3 on February 23, 2004) as a standard against which applications can be evaluated:
 - 11:00 a.m. to 12:00 a.m. Sunday through Thursday;
 - 11:00 a.m. to 2:00 a.m. Saturday and Sunday; and

• 11:00 a.m. to 10:00 p.m. for outdoor patios, every day of the week, when located 100 metres (328 ft.) of a residential area.

The proposed hours are consistent with the policy.

<u>Liquor Licensing Approval Procedure</u>

- The Liquor Control and Licensing Branch (LCLB) requires that the applicant secure Local Government endorsement before a liquor primary application can be considered for approval by the LCLB.
- The LCLB requires that Council comment on how the site satisfies a specified list of criteria to ensure that adequate consideration has been given to the application by the local government. The analysis of the criteria for this site is provided as follows:

(a) The location of the establishment

- The City's long-standing locational guidelines for liquor primary establishments are as follows:
 - o Select a site close to a residential area but not surrounded by a residential area;
 - o Select a site that is adjacent to or in a local commercial node;
 - o Do not select a site on a provincial highway; and
 - Locate further than 400 metres (1,310 ft.) from a school, children's park, or playground.
- The RCMP "E" Division Headquarters is located near residential areas, but is not surrounded by a residential area. The site is surrounded by the Green Timbers Urban Forest. The mess establishments will not be open to the general public.
- The site is located within an employment node, containing Provincial, Federal and civic facilities (i.e., Outpatient and Surgical Centre, Emergency Preparedness Centre, City of Surrey Nature Centre and Arboretum). The proposed liquor license is consistent with the nature of RCMP Mess establishments.
- The site is not located on a provincial highway.
- The site is quite isolated, although within 800 metres (0.5 mile) of Lena Shaw Elementary School. Given the nature of the proposed liquor primary license, the Surrey School District No. 36 has no concerns with the proposal.
- The site is surrounded by the Green Timbers Urban Forest and across the street from the City of Surrey Nature Centre and Arboretum. However, given the nature of the proposed liquor primary license, the Parks Recreation and Culture Department has no concerns with the proposal.
- Under the locational criteria established by the City, a new liquor primary license should not locate within 1.6 kilometres (1 mile) of an existing liquor primary license. There are the following liquor primary licences within the vicinity of the subject site:

o Amber Jack's Taphouse at the Compass Point Inn, located approximately 1.2 km (0.7 mile) from the subject site, at 9850 King George Boulevard;

- o Green Timbers Pub, located approximately 1.4 km (0.9 mile) from the subject site, at 9167-148 Street;
- o Moose Pub, located approximately 1.8 km (1.1 miles) from the subject site, at 14974-104 Avenue; and
- o Charlie Hamilton's, located approximately 1.8 km (1.1 miles) from the subject site, at 9547-152 Street.

(b) The proximity of the establishment to social or recreational facilities and public buildings

- The site is not within close proximity of any elementary school or secondary school.
- The site is mostly bound by the Green Timbers Urban Forest on three sides and across Green Timbers Way from the City of Surrey Nature Centre and Arboretum. However, given the nature of the proposed liquor primary license, no impact is anticipated on these public facilities.

(c) The person capacity and hours of liquor service of the establishment

- On the application to the Liquor Control and Licensing Branch (Appendix III), the applicant requested a liquor primary license for a capacity of 1,198, and the hours of 12:00 p.m. to 2:00 a.m., every day of the week.
- The applicant subsequently agreed to adjust the proposed hours to be consistent with City policy, with the following hours of operation for liquor service:
 - o 11:00 a.m. to 12:00 a.m. Sunday through Thursday; and
 - o 11:00 a.m. to 2:00 a.m. Friday and Saturday.
- While the Liquor Primary License under application is for three distinct areas with the hours noted above, the typical hours when liquor would be served for each area are as follows:
 - o Non-Commanding Officers' Mess (134 seats): Wednesday through Friday between the hours of 3:30 p.m. and 11:00 p.m., and other days or extended hours for special events
 - o Officers' Mess (121 seats): Occasionally for special events
 - o Cafeteria (306 seats): Occasionally for large special events
- It should be noted that the person capacity requested on the Liquor Control and Licensing Branch application is 1,198 people, and that the seating capacity proposed is 561 seats. As the building is currently under construction, the total person capacity of 1,198 people is subject to final approval of the floor plans (Tenant Improvement Permit).
- The above-noted proposed hours meet Council's policy on hours of operation for liquor primary establishments which are 11:00 a.m. to 1:00 a.m. Sunday to Thursday, and 11:00 a.m. to 2:00 a.m. on Friday and Saturday, and accurately reflect the intent which is to provide liquor service to RCMP personnel and their adult guests only.

(d) The number and market focus or clientele of liquor primary licensed establishments within a reasonable distance of the proposed location.

- The intent of the proposed liquor primary license is to provide liquor service only to Commissioned Officers, Non-Commissioned Officers, civilian members, public service employees (RCMP personnel), and their adult guests.
- The proposed liquor primary license will operate like a private club for RCMP personnel. There will be approximately 2,700 employees at this location.

(e) The impact of noise on the community in the immediate vicinity of the establishment;

• The patio areas is located more than 100 metres (328 ft.) from the nearest residential area. Furthermore, the patio areas are located at the rear of the building, and surrounded by the other RCMP "E" Division buildings and the Green Timbers Forest. As such, noise is not anticipated to be an issue.

(f) The impact on the community if the application is approved

• The proposed liquor primary liquor license is to permit liquor to be sold and consumed by RCMP personnel and their adult guests only. There is little expected community impact if the application is approved. By-laws & Licensing Division has indicated no concerns with the proposal.

PRE-NOTIFICATION

Pre-notification letters were sent on June 4, 2012 to area residents and residents' associations, including the Green Timbers Heritage Society. Staff received 2 telephone calls from neighbouring residents with the following comments (*staff comments in italics*):

 One caller indicated concern about recent media publications of allegations of officers driving drunk, causing crashes and injuring civilians. This caller was concerned about providing a liquor establishment for the specific use of officers.

(Staff explained the nature of the Mess establishments to the caller, and referred the caller to the applicant's agent for additional information.

The applicant's agent has informed staff that all Mess establishments have insurance liability coverage and a transportation policy in place whereby persons that use the Mess can be supplied with taxi chits to ensure a safe way home. Furthermore, in addition to the terms of the liquor permit, the Mess establishments have their own by-laws which include a code of conduct and methods for addressing any violations)

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary Appendix II. Aerial Photo and Site Plan

Appendix III. Liquor Control and Licensing Branch Summary Sheet

original signed by Judith Robertson

Jean Lamontagne General Manager Planning and Development

SAL/kms

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<u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Bernard Conroy

RCMP

Address: 657 West 37 Avenue

Vancouver BC V₅Z ₁K₆

Tel: 604-264-2474

2. Properties involved in the Application

(a) Civic Address: 14200 Green Timbers Way

(b) Civic Address: 14200 Green Timbers Way

Owner: Her Majesty the Queen in Right of Canada, as Represented by the

Minister of Public Works and Government Services

PID: 026-438-283

Block A Section 36 Block 5 North Range 2 West New Westminster District

3. Summary of Actions for City Clerk's Office

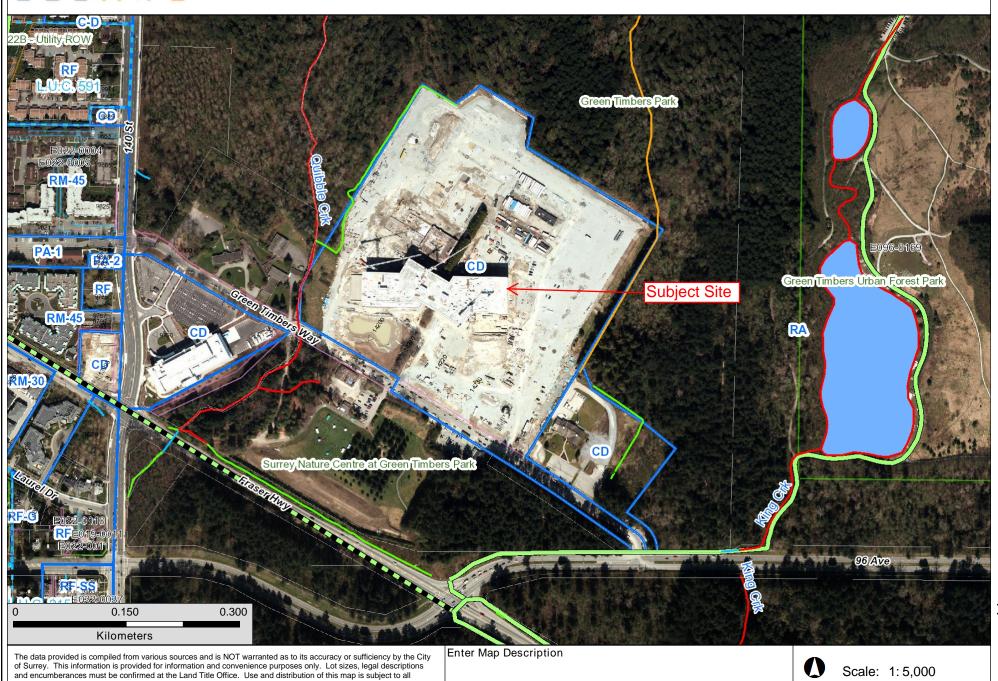
Liquor Applications

(a) That a date be set for a Public Hearing to solicit public opinion with respect to a liquor-primary license application.



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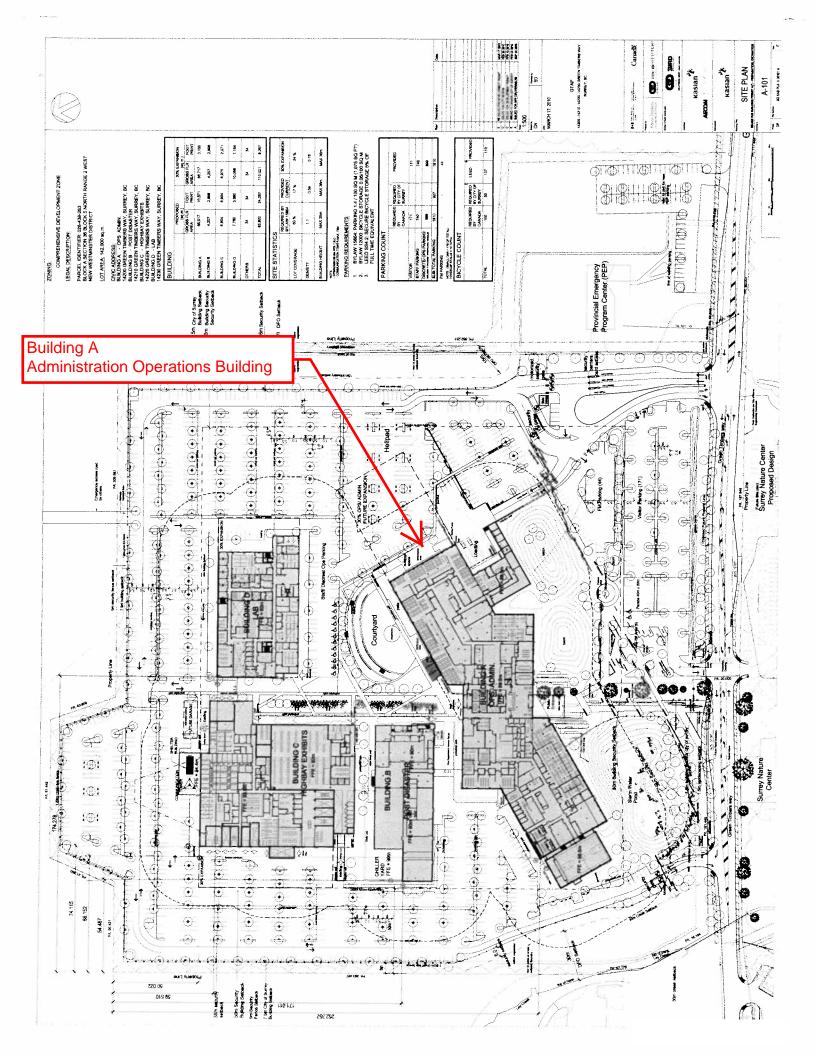
City of Surrey Mapping Online System



Appendix II

Scale: 1:5,000

Map created on: June-08-12





APPLICATION SUMMARY

For Applicant and Local Government/First Nations

Date: April 10, 2012

Job # 17800246-001

Created by:

Vicky Tooby, Senior Licensing Analyst

Re:

Application for a Liquor-Primary licence

Applicant: Royal Canadian Mounted Police, "E" Division Proposed Location: 14200 Green Timbers Way, Surrey Proposed Establishment Name: RCMP - "E" Division

1. APPLICATION INFORMATION

Date application deemed complete:

February 7, 2012

Local Government Jurisdiction: City of Surrey

The primary business focus of the proposed establishment: Food and Beverage

The application is for a new LP Licence at the new RCMP "E" Headquarters in Surrey. The licence will replace the liquor primary licence currently held for the Division Headquarters in Vancouver.

Total person capacity/occupant load requested: 1198 Persons consisting of

1198 Persons Interior and

120 Persons Patio (patio capacity to be taken from inside capacity)

Interior licensed area to be divided into a large cafeteria, a Non-Commissioned Officers' Mess and an Officers' Mess. Individual occupant loads for each area, the total not exceeding 1198 (or capacity approved by local government), will be required prior to approving final floor plans.

Hours of Operation requested:

Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
12:00 noon						
2:00 AM						

Terms and Conditions:

Minors not permitted

Additional Terms and Conditions or Endorsements Requested: none noted

2. APPLICANT ELIGIBILITY AND SUITABILITY INFORMATION (Fit and Proper)

Applicant has met the eligibility and suitability requirements of the Liquor Control and Licensing Act (LCLA) as well as Liquor Control and Licensing Policy section 3.2.

3. LOCATION/SITE FACTORS

The following sections are compiled from information provided by the applicant except where indicated otherwise.

See the attached **Applicant's Letter of Intent** for details of the proposed Liquor Primary establishment, including the following details:

- a) Business Focus
- b) Target Market
- c) Composition of the Neighbourhood and Reasonable Distance Measure
- c) Benefits to the Community
- d) Noise in the Community
- f) Impact on the Community
- g) Other impacts, comments or requests

Please note that the applicant's letter of intent is enclosed as an attachment to this report for reference purposes. The information or statements included in the letter of intent have not been confirmed unless otherwise stated in this report.

The following information is provided by both the applicant and the Liquor Control and Licensing Branch

- I) Distance measure used for public buildings and other liquor primary licensed establishments: .5 km
- j) Social Facilities and Public Buildings within the distance measure of .5 km radius:

Name/Type of Facility	Distance from site	Clientele Affected	Identified by
Jim Pattison Outpatient Surgery Centre	1 block	Staff & Clients	Applicant
Ministry of Forest Emergency Mgmt.	Same block	Staff	Inspector
RCMP Sea Cadets	Same block	Staff & Students	Inspector

k) Liquor-primary establishments within the distance measure of .5 km from the proposed location:

There are no liquor primary establishments within .5 km of the proposed site.

The following information is provided by Liquor Control and Licensing Branch except where indicated otherwise.

Community Indicators

Contravention Statistics

The Liquor Control and Licensing Branch has compiled contravention statistics on the identified liquor primary and liquor primary club establishments within a .5 km radius of the proposed location. These statistics are based on a period covering from January 2007 to present and only include **proven** contraventions.

As there are no identified liquor primary establishments within a .5 km radius, there are not proven contraventions.

POPULATION AND SOCIO-ECONOMIC INFORMATION

- Circle population statistics for 2001 and 2006 are available from BC Stats by emailing your request to BC.Stats@gov.bc.ca
- BC Stats Community Facts includes the BC Benefits recipient and El Beneficiary statistics and is available at http://www.bcstats.gov.bc.ca/data/dd/facsheet/facsheet.asp

4. PUBLIC INTEREST

In providing its resolution on the proposed Liquor Primary application, local government must consider and comment on each of the regulatory criteria indicated below. The written comments must be provided to the general manager by way of a resolution within 90 days after the local government receives notice of the application, or any further period authorized by the general manager in writing.

Regulatory Criteria local government or First Nation must consider and comment on:

- a) The location of the establishment;
- The proximity of the establishment to other social or recreational facilities and public buildings;
- c) The person capacity and hours of liquor service of the establishment;
- d) The number and market focus or clientele of liquor primary establishments within a reasonable distance of the proposed location;
- e) The impact of noise on the community in the immediate vicinity of the establishment; and
- f) The impact on the community if the application is approved.

The local government or first nation must gather the views of residents in accordance with section 11.1 (2) (c) of the Act and include in their resolution:

- (i) the views of the residents.
- (ii) the method used to gather the views of the residents, and
- (iii) its comments and recommendations respecting the views of the residents;

A sample resolution template and comments are enclosed as attachments 2 and 3 to this report for reference purposes.

For use by Liquor Control and Licensing Branch:

5. REGULATORY CONSIDERATIONS

Liquor Control and Licensing Act, sections: 11, 16 and 18 Liquor Control and Licensing Regulations sections: 4, 5, 6, 8, 10

6. POLICY CONSIDERATIONS

Policy Manual Section 3.2 Applicant Eligibility Assessment

Policy Manual Section 3.3 Site and Community Assessment

Policy Manual Section 3.4 Building Assessment and Issue of a Licence

ATTACHMENT 1 APPLICANT'S LETTER OF INTENT

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The establishment will be utilized by RCMP employees and invited guests for social functions related to formal and informal ceremonies and traditions of the RCMP. The establishment will not be open to the public at any time. No activities will be youth arentecl.

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2	. Target Market. You	r proposed & Slishment w					
	Urban locals	Suburban locals	Rural locals		ouring communities	Tourists	
	Other (prease spe	ecify): RCMP emp	ployees +	invited a	quests only	1	+ · · · · · · · · · · · · · · · · · · ·
3	. Composition of the	Neighbourhood he neighbourhood is best c	haracterized ac <i>(cl</i>	eck all that app	/ hat:	,	
	Commercial	Residential	Industrial	Light In		☐ Urban	
	Downtown	Suburban	Rural	Agricult	tural Land Reserve (A	ALR) 🦲 First Nati	ions' Land
	Other (please spe						
E	B) Provide a site map	of the area surrounding y	our proposed loca	ation identifying	g the following with	in a reasonable (distance*
	of the proposed estSite location	ablishment:	_	Health care facil	litiaa		
	• Road access, egre	ss, parking and all residenti	ial areas •	Seniors facilities			
	All other licensed licens	quor primary or liquor prima	ary club •	Recreational/spo	orts facilities		
	Churches	f liquor primary applications		Police stations Fire halls			
	• Clubs			Libraries			
	 Schools (K-12, colle Preschools 	eges, universities)		Government buil			
	Day care centres		• /	Any other social,	, public or private faci	lities	
		stitutes a reasonable distar	nce will vary denen	dina on individus	al circumetances		
	Reasonable Dis	tance Guidelines:					
	 In a densely p In a pocket co 	opulated city or municipalit	y, reasonable dista	ince is probably	a 2 block radius;		
	reasonable di	mmunity having no adjacer stance is probably the who	ni developea regioi le community:	nai areas (e.g. G	iold River, Tumbler R	idge, Whistler, Va	alemont)
	 In a rural area 	having large acre parcels,	reasonable distant	ce is probably up	o to 8 km (5 miles);		
_	• In a moderate	ly populated area of develo	ped subdivisions,	suburbs, reasona	able distance is proba	ably 1.5 or 2 km (1 mile).
C	distance guidelines	ease mark the boundarie above. State what distand	s of the neighbou se measure you cl	rhood of the pr	oposed location as	per the reasonal	ble
		lishment is wi				· in Harole	
	Duilding 10	cated in the	Ween /m	pers are	a of Surr	ey. Wee.	
	Timbers 15	s bounded by to the north	140 H S4	to the we	154, 92 AU AU	re to the s	south,
	100 th Ave 1	to the north	and 1484	SY YO Y	the east.	The Jim A	ATTISO
	Outpatient	Surgery Cente	w is loca	Hed an	the Kow no	vth east co	wner
4.	Benefits of the propo	sed establishment to the	obmmunity	attached	max.	man or 737 off manner on 1323 million of the horizontal design	
	Describe the communi	ty/market need you are add	lressina by providir	ng an additional	licensed establishma	nt in the commun	ity:
	(o.g. are proposed establi	shment will be located in a nev he LP will be meeting a food a	v mixed-use develoni	ment where husing	esses anyamment office	on rooidonaaa aad	sports
							000
	The BS40	rblishment, a d activities loyees and stablishment	unick will	day be	utilized	rá schea	fulecy
	events and	activities b	WILL NOT	be open	to the po	ublic. or	nly
	RCMP emp	loyees and	invited o	quests a	will be pro	suided a	ceess
	to the e	stablishment	during	schedul	led events	/activit	res.
						/	i
5.	Impact of noise on th	e surrounding community	1				!
	Describe the noise issu	es expected from your prop	osed establishme	nt and the meas	ures you will take to e	ensure others are	not
	and tailbea by your estat	lishment: (e.g. entertainment essed by closing the patio by 10	t involvina amplitied r	nusic will he eddre	seed by coundaracting	waller sains from	
ı	seer seeding and oblideor	ngriung and cameras will be in.	stalled)				linea
1	There are	10 residente	al a bus	inoss co	molexes in	close	
I	proximity	to the es	Ya.blishn	nen &	The event	4 200	
ľ	activities	to the es		La ment	Alich and	£ 2	4
	H. d	IN DA s	within y	no esto	2011SAMER	i ore ro	
ľ	The type of	hat would p	rounce A	orse for	ALL AMA LICER	er music	C
	or public o	address syste	ims.		RECEIVED		
LCLB	001	U ·	5 of 8		JAN 2 3-2012		lication
				\$	JANT E W EUIE		

ب <u>ل</u> د	escribe any other issues expected from your proposed establishment and the measures you will take to address them:
(0	g. late hight Community disturbance)
ı	There will be no impacts on the surrounding community as a result of events or activities held at the establishment.
-	and the state of t
	community as a result of events or activities
l	held at the establishment.
L_	
7. O	ther
in	clude any additional information that might be relevant to your application: (such as site requires rezoning, your business is seasonal nature and only open from May to October, or liquor service is event driven)
	Liquar service is event or activity driven. Strict quicklines developed by the RCMP are closely adhered to
	anichlines developed by the RCMAD are closely anthorough
1 7	guidinas developed by the KUMP are closely admired h
`	
	dditional Requests
Sta	ate any additional requests that you are making as part of your application:
	None
	TOOKE
-	
)	
- A D	TO D. I. I.B.
AK	T 9: Required Documents
ın ap	oplication must be complete before it can be processed)
O De	
	considered a "complete application", the following documents must be provided:
-2	Completed Liquor Primary Licence Application (LCLB001)
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Liquor Primary - Licence Application