

# City of Surrey PLANNING \& DEVELOPMENT REPORT File: 7913-0131-00 

Planning Report Date: November 12, 2013

## PROPOSAL:

- Development Permit
- Development Variance Permit
in order to permit the development of three multitenant industrial buildings and to vary the setback requirements.

LOCATION: 12941-115 Avenue

OWNER:
648118 BC Ltd

ZONING:
IL
OCP DESIGNATION: Industrial
LAP DESIGNATION: Industrial


## RECOMMENDATION SUMMARY

- Approve the applicant's request to vary the Sign By-law to allow fascia signage above the second floor windows.
- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Seeking variances to the Zoning By-law to reduce the south side yard and rear yard setbacks.


## RATIONALE OF RECOMMENDATION

- Complies with Industrial designation in OCP.
- Complies with Bridgeview Local Area Plan.
- Supports the City's Economic Development and Employment Land Strategies.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7913-0131-oo including a comprehensive sign design package generally in accordance with the attached drawings (Appendix II)
2. Council approve the applicant's request to vary the Sign By-law as described in Appendix V.
3. Council approve Development Variance Permit No. 7913-0131-oo (Appendix IV) varying the following, to proceed to Public Notification:
(a) to vary the IL Zone to reduce the minimum south side yard setback from 7.5 metres ( 25 ft .) to 3.0 metres ( 10 ft .); and
(b) to vary the IL Zone to reduce the minimum rear yard setback from 7.5 metres ( 25 ft .) to 2.0 metres ( 6.7 ft .).
4. Council instruct staff to resolve the following issues prior to approval:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department; and
(c) submission of a road dedication plan for the widening of Bridgeview Drive to the satisfaction of the Approving Officer.

## REFERRALS

Engineering: The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix III.

## SITE CHARACTERISTICS

Existing Land Use: Pre-loaded and vacant.
Adjacent Area:

| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| North: | Vacant site, City- <br> owned | Industrial | IL |


| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| East (Across Bridgeview Drive): | Vacant | Industrial | IL and I-4 (By-law <br> No. 5942) |
| South (Across 115 Avenue): | Central City Brewery <br> on the southern half <br> and vacant, pre-loaded <br> northern half | Industrial | CD By-law No. <br> 17422 |
| West: | Bridgeview Pump <br> Station and <br> Bridgeview <br> Elementary School <br> and vacant single <br> family lot | Urban | RF |

## DEVELOPMENT CONSIDERATIONS

## Background:

- The subject property is located at 12941-115 Avenue in Bridgeview, and designated Industrial in the Official Community Plan (OCP) and zoned "Light Impact Industrial Zone (IL)".
- The subject property is 1.09 hectares ( 2.7 acres) in size and was created by the City through rezoning and subdivision application No. 7905-0343-00 as part of a 3-lot industrial subdivision. The subdivision plan was signed on May 1, 2007.
- As a requirement of the rezoning and subdivision, a Section 219 Restrictive Covenant was registered against the title, requiring a minimum $25 \%$ lot coverage and limiting the outdoor storage to 1.5 times the lot coverage of the building. This requirement fulfilled Council's April 14, 2003 directive for the City-owned industrial lots in Bridgeview being sold.
- In addition, as this site is within the floodplain, in order to ensure adequate flood proofing measures, a Section 219 Restrictive Covenant was registered on title (under application No. 7905-0343-oo) to require a minimum building elevation of 4.4 metres ( 14.4 ft .) geodetic.
- There was a previous Development Permit and Development Variance Permit (Application Nos. 7907-0355-00) to permit the construction of three industrial buildings and to relax the front yard setback. These permits were issued on September 29, 2008 and September 5, 2008 respectively. Both permits expired two years from their dates of issuance.


## Current Proposal

- The applicant is proposing to construct three multi-tenant industrial buildings totaling 4,344 $\mathrm{m}^{2}$ ( $46,76 \mathrm{osq}$. ft.) of ground floor space, with a potential for an additional $1,738 \mathrm{~m}^{2}(18.708 \mathrm{sq}$. ft .) of mezzanine space. This represents a total floor area ratio (FAR) of 0.58 and a lot coverage of $42 \%$ which is consistent with the maximum FAR of 1.0 and lot coverage of $60 \%$ in the IL Zone, and satisfies the minimum $25 \%$ lot coverage dictated by the Restrictive Covenant.
- The proposed development satisfies the minimum building elevation as stipulated in the Restrictive Covenant.
- In conjunction with the Development Permit, the applicant has also requested a Development Variance Permit to reduce the south side and rear yard setbacks (see By-law Variance section) and to vary the Sign By-law through the Development Permit to allow fascia signage above the second floor windows (see Appendix V).
- The City owns the property immediately to the north of the subject site (12976-115B Avenue). This lot has a "no-build" covenant until such time as it is consolidated with the three adjoining properties to the west fronting 115 B Avenue.
- The property to the north is approximately 50 metres ( 164 ft .) to the south of the intersection with the South Fraser Perimeter Road and Bridgeview Drive. There are concerns that at the time that this intersection becomes a grade separated intersection, access to the northerly lot may be adversely compromised.
- The applicant was requested to provide a reciprocal access agreement to allow for the passage of vehicles through the subject site to the future northerly development site. The applicant was not in agreement, feeling it would be detrimental to the sale of the future industrial units on the subject site. Access to the lot to the north will likely be subject to Ministry of Transportation and Infrastructure approval in the future, but currently a right-in / right-out driveway on Bridgeview Drive can be permitted.


## PRE-NOTIFICATION

In accordance with Council policy, a Development Proposal Sign was erected on the property. To date, staff have not received any comments with respect to the proposal.

## DESIGN PROPOSAL AND REVIEW

- The applicant is proposing to phase the construction of the buildings on the site with proposed Buildings 1 (in the south-west portion) and 2 (in the east portion) to be constructed concurrently, and Building 3 (in the north-west portion) at a later date.
- Two vehicle access locations to the site are proposed from 115 Avenue. The easterly driveway provides access to the passenger vehicle parking area on the east side of proposed Building \#2, and the westerly driveway provides for truck circulation as well as some passenger vehicle parking for the loading area of proposed Building \#2 and the loading and vehicle parking for the remaining two buildings.
- The buildings are proposed to be constructed using painted tilt-up concrete panels with reveals and tinted glazing. The proposed primary colour of the buildings is a cement grey with accent dark grey banding at the top and bottom of the panel walls. On proposed Buildings \#1 and \#3, accent pre-finished metal awnings painted dark red, royal blue or teal are proposed over the business entry doors. On proposed Building \#2, the accent colours have been incorporated into the metal cladding above the entry doors. These accent colours are proposed to be painted dark red, royal blue or teal.
- The proposed buildings are 10.4 metres ( 34 ft .) in height, which are lower than the maximum 18 metres ( 59 ft .) permitted in the IL Zone.
- The applicant has submitted a detailed sign package. Fascia signs with channel letters are proposed over the second storey glazing. The recent changes to the Sign By-law prohibit second storey signage and a relaxation of this regulation is requested.
- Under Part 1 'Introductory Provisions', Section 9 'Variance’ of Sign By-law No. 13656, Council may grant variances to signage through a Development Permit (DP). Signage variances can be approved through a DP, if a comprehensive sign design package is included as part of the proposal.
- The proposed fascia signs, which form part of the subject Development Permit application, together with the proposed free-standing sign, are considered a comprehensive sign package. As a result, Council may approve the proposed façade mounted through a Development Permit without a Development Variance Permit.
- The applicable variance to the Sign By-law is described in Appendix V.
- A free-standing sign to identify the tenants is proposed at the Bridgeview Drive/115 Avenue intersection and is proposed to be constructed using a concrete sign base with individual letters. The sign will be lit using soffit lighting along the top of the sign. This free-standing sign is proposed to be 2.18 metres ( 6 ft .) in height, which is lower than the maximum 4.6 metres ( 15 ft .) permitted in the Sign By-law.
- During the initial rezoning and subdivision applications regarding this site, a $10-m e t r e ~(33 \mathrm{ft}$.) wide covenant area was identified along the west property line to buffer the adjoining elementary school and residential neighbourhood from the industrial use.
- In October 2013, the owner's contractor cleared the existing vegetation in the 10 -metre ( 33 ft .) covenant area. The Landscape Architect has provided a planting plan for the re-vegetation of this area.
- The proposed garbage/recycling enclosure is located in the landscaped portion between the two driveway accesses, so that it is accessible to all three buildings. This structure will be screened from 115 Avenue with landscaping.
- Along the road frontages, the applicant has proposed a mixture of flowering and nonflowering deciduous and coniferous trees and shrubs. The City Landscape Architect has reviewed and approved the proposed landscaping plan.


## BY-LAW VARIANCES AND JUSTIFICATION

(a) Requested Variance:

- To reduce the south side yard setback from 7.5 metres ( 25 ft .) to 3.0 metres ( 10 ft .).

Applicant's Justification:

- The site is somewhat compromised by the 10 -metre ( 33 ft .) wide landscaping buffer required between the industrial use and the residential and school uses to the west.
- In order to maximize the building area and to allow for truck circulation, a variance from the south side property line is requested.


## Staff Response:

- The Zoning By-law defines for corner lots the shortest distance along a street as the front property line and the lot line furthest from the front as the rear property line. Therefore, 115 Avenue is the front of the property.
- Building \#2 (easterly building) is sited more than 7.5 metres ( 25 ft .) from the front ( 115 Avenue) property line. Building \#1 (westerly building) is sited 3.0 metres ( 1 oft .) from the property line that extends perpendicular from 115 Avenue, and therefore requires a variance to the $7.5-$ metre ( 25 ft .) setback.
- The 10 -metre ( 33 ft .) wide buffer on the west side of the property between the industrial site and the adjoining residential and school uses does impact the amount of potential development on the site.
- Staff support the requested relaxation.
(b) Requested Variance:
- To reduce the rear yard setback from 7.5 metres ( 25 ft .) to 2.0 metres ( 6.7 ft .).

Applicant's Justification:

- The site is somewhat compromised by the 10 -metre ( 33 ft .) wide landscaping buffer required between the industrial use and the residential and school uses to the west.
- In order to maximize the building area and to allow for truck circulation, a variance from the south side and rear property lines is requested.
- The preload has been placed in anticipation of the proposed development. The building cannot be placed further to the south to increase the setback, as it would require additional preload and time for the soils to be compacted.


## Staff Response:

- Although the north lot line is considered the rear lot line, the sides of the two proposed industrial buildings will run parallel to the rear lot line and will be screened by landscaping along the north property line.
- Staff support the requested relaxation.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Lot Owners, Action Summary and Project Data Sheets
Appendix II. Site Plan, Building Elevations, and Landscape Plans
Appendix III. Engineering Summary
Appendix IV. Development Variance Permit No. 7913-0131-oo
Appendix V. Proposed Sign By-law Variance

## INFORMATION AVAILABLE ON FILE

- Complete Set of Architectural and Landscape Plans prepared by CTA Design Group and Jonathan Loese Ltd., dated August 30, 2013 and September 19, 2013 respectively.
original signed by Judith Robertson

Jean Lamontagne
General Manager
Planning and Development
LAP/da
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## Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: John Kristianson

CTA Design Group Architecture and Engineering
Address: \#101, 925 - West 8th Avenue
Vancouver, BC V5Z ${ }_{1} \mathrm{E}_{4}$
Tel: (604) 736-2554 - Work
(604) 736-2554 -Fax
2. Properties involved in the Application
(a) Civic Address: 12941-115 Avenue
(b) Civic Address: 12941-115 Avenue

Owner: $\quad 648118$ B C Ltd
Director Information:
Anup Loodu
Officer Information as at October 4, 2012
Anup Loodu (President, Secretary)
027-086-259
PID:
Lot A Section 9 Block 5 North Range 2 west New Westminster District Plan BCP29957
3. Summary of Actions for City Clerk's Office
(a) Proceed with Public Notification for Development Variance Permit No. 7913-0131-oo and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk in conjunction with the issuance of the associated Development Permit.
(b) Remove Notice of Development Permit No. 7907-0355-oo from title.
(c) Remove Notice of Development Variance Permit No. 7907-0355-oo from title.

## DEVELOPMENT DATA SHEET

Existing Zoning: IL

| Required Development Data | Minimum Required / Maximum Allowed | Proposed |
| :---: | :---: | :---: |
| LOT AREA (in square metres) |  |  |
| Gross Total |  | 10,482m ${ }^{2}$ |
| Road Widening area |  | $92 \mathrm{~m}{ }^{2}$ |
| Undevelopable area |  |  |
| Net Total |  | 10,390 m ${ }^{2}$ |
|  |  |  |
| LOT COVERAGE (in \% of net lot area) |  |  |
| Buildings \& Structures | 60\% | 42\% |
| Paved \& Hard Surfaced Areas |  | 37\% |
| Total Site Coverage |  | 75\% |
|  |  |  |
| SETBACKS ( in metres) |  |  |
| Front (115 Avenue) | 7.5 m (25 ft.) | 20 m (66 ft.) |
| Rear | 7.5 m ( $25 \mathrm{ft}$. ) | $2.0 \mathrm{~m}\left(6.7 \mathrm{ft}\right.$.) ${ }^{*}$ |
| Side \#1 (S) | 7.5 m ( $25 \mathrm{ft}$. .) | 3.0 m (10 ft.)* |
| Flanking Side (E) | 7.5 m (25 ft.) | 15 m (49 ft.) |
| Side \#3 (W) | 7.5 m ( 25 ft .) | 10 m (33ft.) |
|  |  |  |
| BUILDING HEIGHT (in metres/storeys) |  |  |
| Principal | 18.0m | 10.4 m |
| Accessory | 6.om | n/a |
|  |  |  |
| NUMBER OF RESIDENTIAL UNITS | 1 | n/a |
| Bachelor |  |  |
| One Bed |  |  |
| Two Bedroom |  |  |
| Three Bedroom + |  |  |
| Total |  |  |
|  |  |  |
| FLOOR AREA: Residential |  |  |
|  |  |  |
| FLOOR AREA: Commercial |  |  |
| Retail |  |  |
| Office |  |  |
| Total |  |  |
|  |  |  |
| FLOOR AREA: Industrial | 10,438 m ${ }^{2}$ | 4,344 m ${ }^{2}$ |
| Potential Mezzanines |  | $1,738 \mathrm{~m}^{2}$ |
| FLOOR AREA: Institutional |  |  |
|  |  |  |
| TOTAL BUILDING FLOOR AREA | 10,482 m ${ }^{2}$ | 6,082 m ${ }^{2}$ |

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## Development Data Sheet cont'd











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TO: Manager, Area Planning \& Development

- North Surrey Division

Planning and Development Department
FROM: Development Services Manager, Engineering Department
DATE: November 5, 2013 PROJECT FLLE: 7813-0131-00
RE: Engineering Requirements (Commercial/Industrial)
Location: 12941115 Avenue

## DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

The following issues are to be addressed as a condition of issuance of the Development Permit and Development Variance Permit:

## Property and Right-of-Way Requirements

- dedicate 1.0 -metre along Bridgeview Drive to a 32-metre wide arterial road;
- register 2.7 -metre statutory right-of-way along Bridgeview Drive for the multiuse pathway (MUP); and
- dedicate 5.0 -metre $\times 5.0$-metre corner cut at the intersection of Bridgeview Drive and 115 Avenue.
- A reciprocal access easement with the adjacent property to the north was requested to ensure that adequate access was available for future development. The applicant has denied this request as it would impact the site layout.


## Works and Services

- construct 4.0 -metre MUP, 1.8 -metres to be funded by the City;
- provide a storm, water, and sanitary service connection to the lot; and
- register restrictive covenants for stormwater features and pumped sanitary connection.

A Servicing Agreement is required prior to Building Permit.


Rémi Dubé, P.Eng.
Development Services Manager
sk

# DEVELOPMENT VARIANCE PERMIT 

NO.: 7913-0131-oo

| Issued To: | 64818 BC LTD. <br> (Incorporation No. 0770550) |
| :--- | :--- |
|  | $($ "the Owner") |
| Address of Owner: | 5748126 Street <br> Surrey BC V3C 3G8 |

1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 027-086-259
Lot A Section 9 Block 5 North Range 2 West New Westminster District Plan BCP29957
12941115 Ave
(the "Land")
3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
(a) Part 48 Light Impact Industrial Zone (IL) Section F. Yards and Setbacks, the minimum south side setback is varied from 7.5 metres ( 25 ft .) to 3.0 metres ( 10 ft .); and
(b) Part 48 Light Impact Industrial Zone (IL) Section F. Yards and Setbacks, the minimum rear yard setback is varied from 7.5 metres ( 25 ft .) to 2.0 metres ( 6.7 ft .)
4. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
5. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
6. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
7. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . ISSUED THIS DAY OF , 20 .

Mayor - Dianne L. Watts

City Clerk - Jane Sullivan

## PROPOSED SIGN BY-LAW VARIANCE

| $\#$ | Proposed Variance | Sign By-law Requirement | Rationale |
| :--- | :--- | :--- | :--- |
| $\mathbf{1}$ | To allow fascia signage above <br> the upper floor windows on <br> Building 1 and Building 2 | No fascia signage is permitted <br> above the first floor | •The proposed extensive <br> glazing and canopies on <br> Building \#2 do not allow for <br> fascia signage on the first <br> floor. <br> The metal awnings on <br> Building \#1 do not permit <br> fascia signage above the <br> entry doors. |


[^0]:    *Variance requested.

