

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7913-0178-00

Planning Report Date: October 28, 2013

PROPOSAL:

Development Permit

• Development Variance Permit

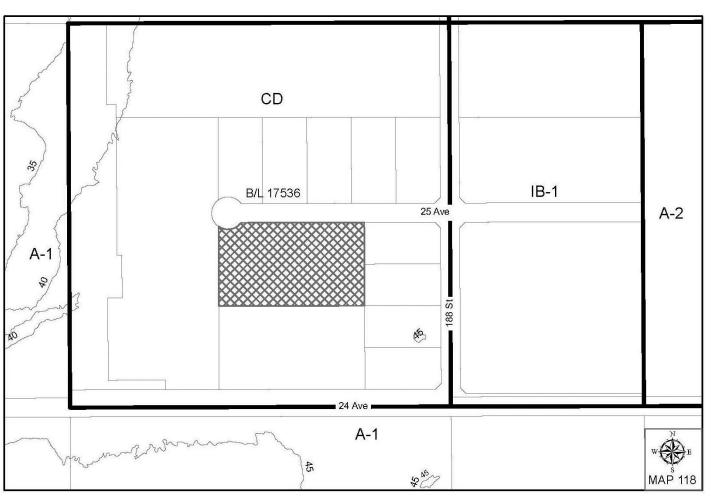
To permit the development of an 3,317 m² (35,705 ft²) warehouse/ distribution centre with outdoor trailer parking in the side yard

LOCATION: 18744 - 25 Avenue

OWNER: 0973298 B.C. Ltd.

ZONING: CD (By-law No. 17536)

OCP DESIGNATION: Industrial LAP DESIGNATION: Business Park



RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for a Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• A Development Variance Permit is required to vary CD (By-law No. 17536) in order to permit an outdoor trailer parking area within the western side yard.

RATIONALE OF RECOMMENDATION

- The proposal complies with the Official Community Plan (OCP) and the Campbell Heights Local Area Plan (LAP).
- The development is consistent with the General Development Permit and the Campbell Heights 24 Design Guidelines registered on the site. The development is also generally consistent with the CD Zone (By-law No. 17536) governing the site.
- The DVP allowing for outdoor trailer parking within the side yard is supportable given the configuration of the site and the nature and logistics of the warehouse operation to accommodate time sensitive truckload freight shipping.
- The applicant has worked with staff to provide the appropriate screening along 25 Avenue to shield the internal on-site trailer parking and dock loading areas.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7913-0178-00 generally in accordance with the attached drawings (Appendix II).
- 2. Council approve Development Variance Permit No. 7913-0178-00 (Appendix IV) allowing the following to proceed to Public Notification:
 - (a) to allow outdoor trailer parking within the side yard area.
- 3. Council instruct staff to resolve the following issues prior to final approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department; and
 - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department.

REFERRALS

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

SITE CHARACTERISTICS

Existing Land Use: Vacant land

Adjacent Area:

Direction	Existing Use	OCP/NCP Designation	Existing Zone
North (Across	Vacant Land	Industrial/	CD (By-law
25 Avenue):		Technology Park/Business Park	No. 17536)
East:	Vacant Land	Industrial/	CD (By-law
		Technology Park/Business Park	No. 17536)
South:	Vacant Land	Industrial/	CD (By-law
		Technology Park/Business Park	No. 17536)
West:	Under DP application	Industrial/	CD (By-law
	#7913-0169-00 for two industrial buildings.	Technology Park/Business Park	No. 17536)

DEVELOPMENT CONSIDERATIONS

Background

- The development site is located on the south side of 25 Avenue, west of 188 Street in Campbell Heights South. The property measures 13,233 m² (3.27 acres) in area and was created by the applicant through an internal lot line cancellation in August 2013.
- The property is designated "Industrial" in the Official Community Plan (OCP) and "Technology/Business Park" in the Campbell Heights Local Area Plan (LAP).
- In November 2012, the property was rezoned to "Comprehensive Development Zone (CD)" from "General Agricultural Zone (A-1)" under application 7910-0301-00 and subdivided into two separate lots (12, 13), prior to being consolidated by the applicant.
- The CD Zone (By-law No. 17536) governing the site allows for light impact industry, warehouse uses, distribution centres, along with limited office and other accessory uses, forming part of a comprehensive design.
- Under the original rezoning and subdivision applications, the site was cleared and serviced for development. There are no trees or vegetation on the site.

Proposal

- The proposed Development Permit (DP) will allow the applicant to develop a new warehouse operation with office space for CSA Transportation in Surrey. CSA Transportation provides trucking and freight shipping services throughout Canada and the US.
- The company currently has an operation in Richmond and the proposed building will act as the CSA Transportation's new Lower Mainland office and allow the company to expand its operations. Approximately 50 people will be employed on site.
- Overall the new 3,317 m² (35,705 ft²) building will consist of 2,829 m² (30,455 ft²) of warehouse space, serviced by 16 loading bays, along with 488 m² (5,250 ft²) of office space. The proposed warehouse/distribution centre generally complies with the CD zone (By-law No. 17536) for the site. The exception is the proposed trailer parking in the side yard.
- The CD zone currently does not allow for outdoor truck or trailer parking areas (associated with the use and operations of the lot), other than the loading spaces in front of the loading doors, within any front or side yard setback.
- A Development Variance Permit (DVP) is therefore required to permit a parking area for 16 trailers along the western side yard. As per the CD Bylaw, this area will be screened to a height of 2.5 metre [8 foot) solid fencing and substantial landscaping.

DESIGN PROPOSAL AND REVIEW

Site Layout and Design

• The proposed warehouse facility will be sited on the east half of the development site. In all the building will cover 25% of the lot area. In contrast, the western side of the site will be used as an outdoor trailer parking and truck loading and staging area servicing the warehouse.

- The site will be serviced by three (3) separate vehicular accesses. The eastern driveway off 25 Avenue will service the employee and visitor parking lot to be located at the east side of the warehouse facility, while a second, gated in-only driveway at the southwest corner of the site will be used by solely by trucks accessing the internal shipping and staging area west of the building. The trucks will then exit the site using a second gated, out-only driveway on 25 Avenue, west of the building.
- A portion of the site's western property line is encumbered by an easement which provides shared vehicular access to the site and the neighbouring property to the west. Collectively and for security purposes the warehouse dock loading area and trailer parking area will be screened and gated from the employee and visitor parking area.
- Within the warehouse itself, a one storey office is proposed in the northeast corner which will help anchor the building and provide the street with animation. An additional small outdoor covered patio/amenity area is also proposed along the building's façade on 25 Avenue. The main entry to the building will be located on the east side of the building, adjacent to the employee and visitor parking lot. In all, the employee and visitor parking lot will provide a total of 37 parking stalls in keeping with the Zoning Bylaw requirements.
- The proposed building is generally consistent with the design guidelines outlined in the Campbell Heights Design Guidelines.
- The building will be a painted concrete tilt up structure, utilizing vision and spandrel glass, reveals and stone veneer to help break up the buildings' massing and add texture, especially at the office area and along the 25 Avenue frontage. The building will be finished in a range of lighter grey tones, with darker grey and blue accents.

Landscaping

- The landscaping plan has been reviewed by staff and is generally acceptable. The proposed plan reflects the Campbell Heights requirements for storm water management and will incorporate bioswales along the north (front), south (rear) and side (east) property lines.
- Altogether the landscaping plan calls for a total of 46 new trees to be planted on site, along with shrubs and vines and groundcover along the perimeter of the site.
- Staff have also worked with the applicant to create an appropriate fence and landscape treatment along the front yard to screen the site's internal trailer parking and loading dock areas from 25 Avenue.

• The CD zone for the site calls for outdoor storage and parking areas in Area B to be completely screened to a height of at least 2.5 m (8 foot) by buildings and/or solid decorative fencing and/or substantial landscaping strips.

- In response the applicant has agreed to screen the site along 25 Avenue with alternating sections of 2.5 m (8 foot) high solid metal (aluminum) fence and 2.5 m (8 foot) vinyl coated chain link fence, accompanied by varying levels of planting. This screening is acceptable in the context of this site at the end of a cul-de-sac.
- The solid metal fencing, which will be painted in a matching 'grizzle gray' colour and read like
 an extension of the building, will be enhanced and softened by low level planting and
 shrubbery.
- In contrast, the chain link fence (vinyl coated in black) will be screened by 3 to 4 metre (10 -13 ft) conifer trees. The trees, which will be planted to a depth of 4 metres (13 ft) along the portions of the chain link fence, are expected to screen the fence over time and provide a solid green wall of natural vegetation.
- The trailer parking area will be further screened along the western side yard by a 2.5m (8 ft) black vinyl coated chain link fence with slats and use adulating planting to screen the parking area.

PRE-NOTIFICATION

- On August 14, 2013 a development sign was posted on the site. To date, staff have not received any comments on the proposal.
- On September 30, the project was also referred to the Little Campbell Watershed Society (LCWS) for review and comment. The LCWS has no objection to the proposal and notes the project will not have a significant impact on the Little Campbell river or watershed if the City's drainage and environmental standards are adhered to.

SUSTAINABLE DEVELOPMENT CHECKLIST

On September 20, 2013 the applicant prepared and submitted a sustainable development checklist for the subject site. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	The development application is consistent with the
	prescribed use (Land Use Designations and Zoning) and
	site context.
2. Density & Diversity (B1-B7)	• The project density is in keeping with the Zoning By-law
3. Ecology & Stewardship (C1-C4)	The project will incorporate bio-swales as per the
	Campbell Heights guidelines and will utilize low impact
	development standards (LIDS).

4. Sustainable Transport & Mobility (D1-D2)	• None
5. Accessibility & Safety (E1-E3)	• None
6. Green Certification (F1)	• None
7. Education & Awareness (G1-G4)	• None

ADVISORY DESIGN PANEL

• The project was not referred to the Advisory Design Panel (ADP), but was reviewed internally by the City's design staff. Staff are generally supportive of the proposed project but will require additional details concerning materials, lighting and landscaping.

BY-LAW VARIANCE AND JUSTIFICATION

(a) Requested Variance:

• To allow outdoor trailer parking (associated with the uses and operation of the site) within the west side yard of the property.

Applicant's Reasons:

- CSA Transportation requires on-site trailer parking to accommodate and respond to the time sensitive nature of truckload freight shipping and to provide temporary storage of their fleet.
- The location of the trailer parking, across from the facility's loading bays, will assist
 with the overall logistics of the site. The warehouse/distribution facility will be tasked
 with loading and unloading trucks, and the sorting and storing of goods, prior to
 arranging for off-site transportation.

Staff Comments:

- Given the proposed location of the warehouse/distribution facility at the east side of the development site, the trailer parking area will need to be located along the west side yard, as part of the site's overall shipping and operations yard.
- The applicant has provided an appropriate level of screening along the property's front yard to shield the internal trucking yard operations from 25 Avenue.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I Lot Owners, Action Summary and Project Data Sheets

Appendix II Proposed Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix III Engineering Summary

Appendix IV Development Variance Permit No. 7913-0178-00

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

HP/da

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DRV 10/24/13 11:28 AM

Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Christian Hamm

Beedie Construction

Address: 3030 - Gilmore Diversion

Burnaby, BC V5G 3B4

Tel: 604-909-8742 - Work

604-909-8742 - Cellular

2. Properties involved in the Application

(a) Civic Address: 18744 - 25 Avenue

(b) Civic Address: 18744 - 25 Avenue Owner: 0973298 BC Ltd.

<u>Director Information:</u> Ryan Keith Beedie

No Officer Information Filed

PID: 029-156-441

Parcel A (Being a Consolidation of Lots 12 & 13, See CA3334208) Section 21

Township 7 New Westminster District Plan EPP24887

3. Summary of Actions for City Clerk's Office

(a) Proceed with Public Notification for Development Variance Permit No. 7913-0178oo and bring the Development Variance Permit forward for issuance and execution by the Mayor and City Clerk.

DEVELOPMENT DATA SHEET

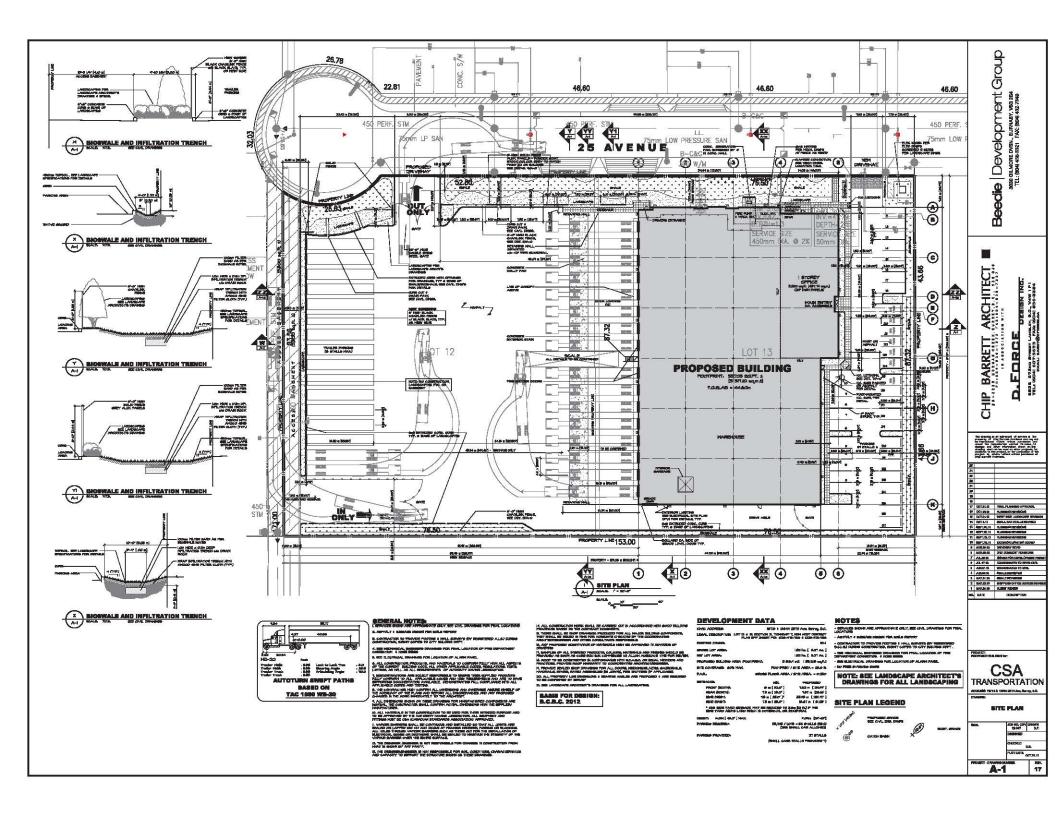
Proposed/Existing Zoning: CD Zone 17536

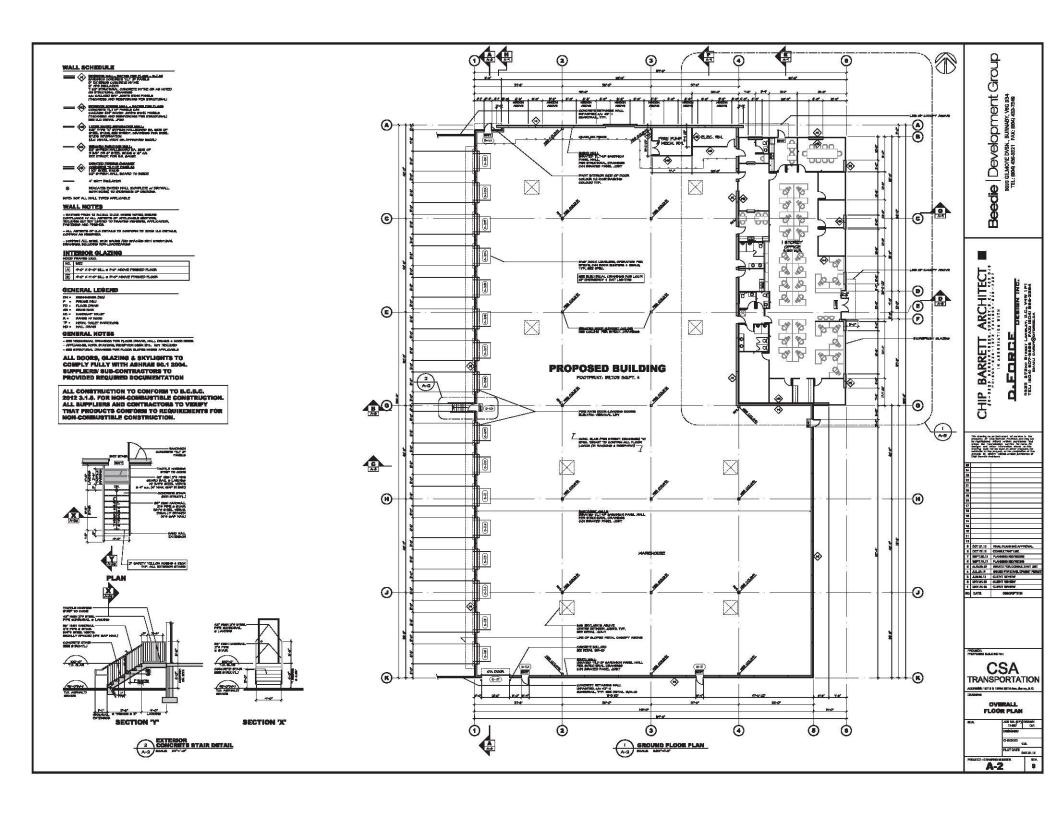
Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA*		
Gross Total	2,000 m² (.5 acres)	13,233 m² (3.27 acres)
Road Widening area		
Undevelopable area		
Net Total	2,000 m² (.5 acres)	13,233 m² (3.27 acres)
LOT COVERACE (* 0/ C . 1 .		
LOT COVERAGE (in % of net lot area)	6.07	0/
Buildings & Structures	60%	25%
Paved & Hard Surfaced Areas		
Total Site Coverage		
SETBACKS (in metres)		
Front	7.5 m (25 ft)	7.5 m(25 ft)
Rear	7.5 m (25 ft)	7.6 m (25ft)
Side #1 (E)	7.5 m (25 ft)	18.6 m (61 ft)
Side #2 (W)	7.5 m (25 ft)	85.9 m (281.8 ft)
BUILDING HEIGHT (in metres/storeys)		
Principal	14 m (45 ft)	9 m (29.5 ft)
Accessory	6 m (20 ft)	-
NUMBER OF RESIDENTIAL UNITS	_	_
Bachelor	_	_
One Bed	_	_
Two Bedroom	-	_
Three Bedroom +	-	-
Total	-	-
THOOD ADEA DOLLAR		
FLOOR AREA: Residential	-	-
FLOOR AREA: Commercial	-	-
Retail	-	-
Office	-	-
Total	-	-
FLOOR AREA: Industrial	13,233 m² (3.27 ft²)	3,317 m² (35,705 ft²)
1 LOOK AKLA. IIIQustiidi	13,233 111 (3.27 11)	3,31/111 (35,705 11)
FLOOR AREA: Institutional	-	-
TOTAL BLUI DING FLOOD AREA		
TOTAL BUILDING FLOOR AREA	13,233 m² (3.27 ft²)	3,317 m² (35,705 ft²)

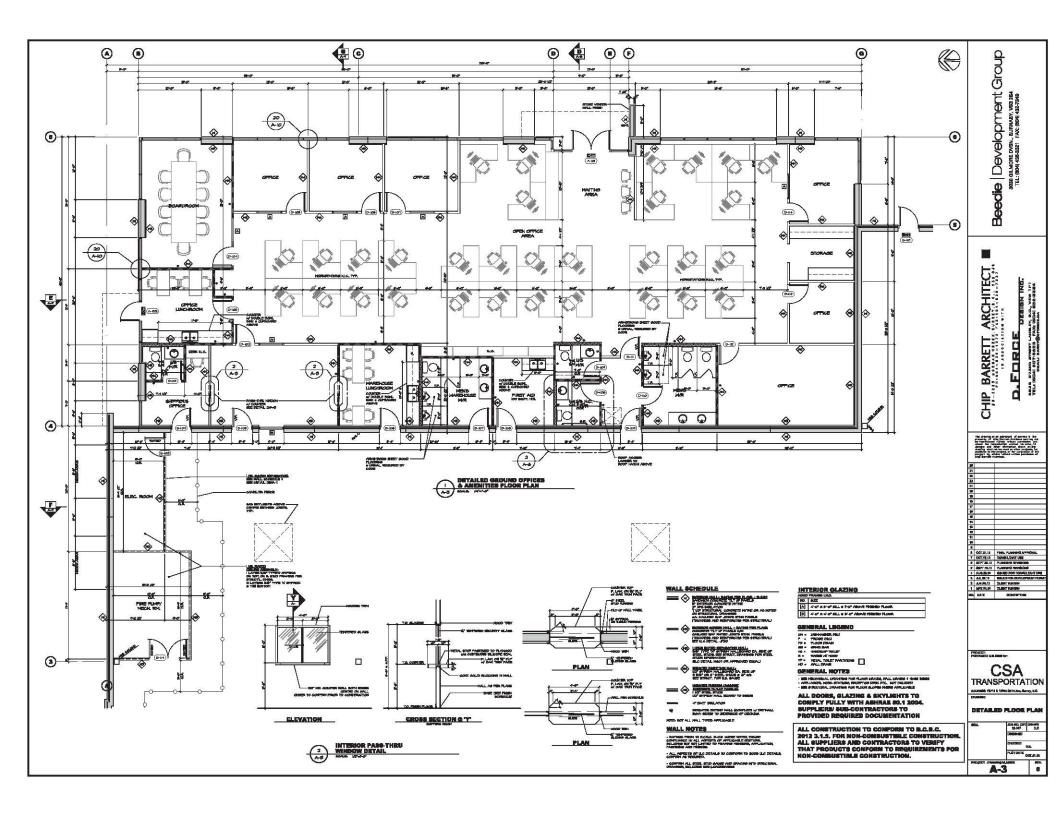
Development Data Sheet cont'd

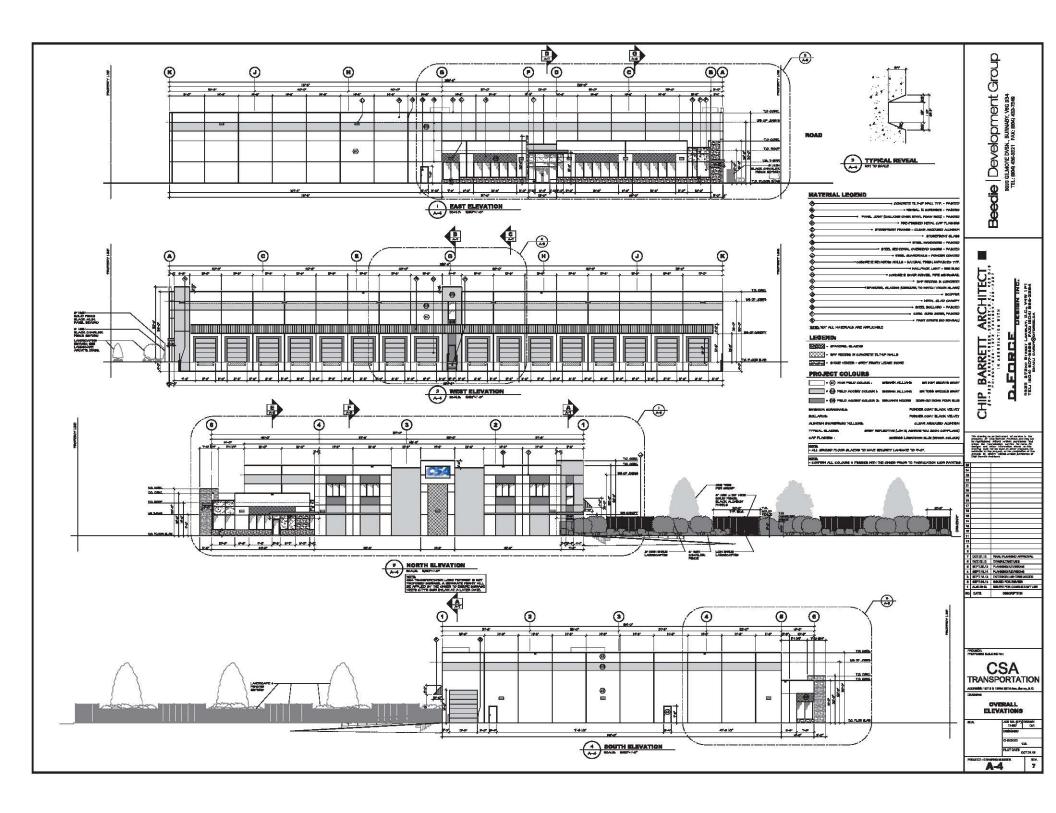
Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)	-	-
# of units/ha /# units/acre (net)	-	-
FAR (gross)	1.00	.250
FAR (net)	1,00	.250
AMENITY SPACE (area in square metres)	-	
Indoor	-	-
Outdoor	-	-
PARKING (number of stalls)		
Commercial	-	-
Industrial	34	37
Residential Bachelor + 1 Bedroom	-	_
2-Bed	-	-
3-Bed	-	-
Residential Visitors	-	-
Institutional	-	-
Total Number of Parking Spaces	34	37
Number of disabled stalls	1	1
Number of small cars	9	TBD
Tandem Parking Spaces: Number / % of Total Number of Units	-	-
Size of Tandem Parking Spaces width/length	-	-

Heritage Site	NO	Tree Survey/Assessment Provided	NO
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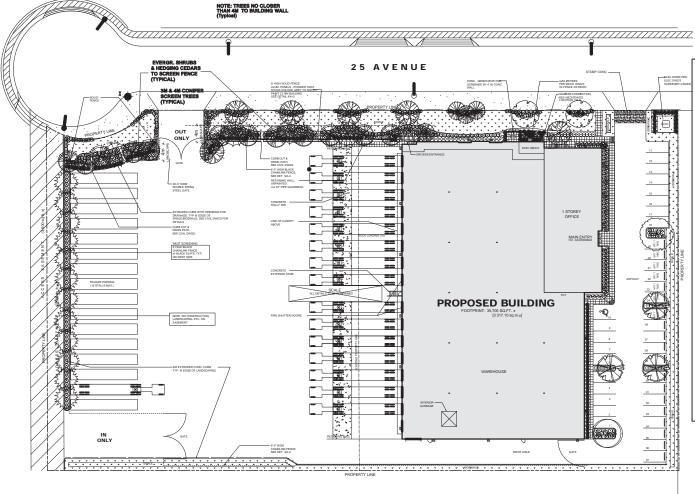












		PLANT LIST		
SYMBOL	QTY.	BOTANICAL NAME	COMMON NAME	SIZE
		Tress		
£ . 3	2	Cercidiphyllum japonicum	Katsura Tree	6cm cal / 2m stnd
	4	Chamaecyparis nootkatensis	Nootka Cypress	3m ht / natural form
{ · X	1	Fagus sylvatica 'purpurea'	Purple Beech	7cm cal. / 2m stnd
>π+ (+)	1	Fraxinus americana 'Autumn Purple'	Ash	6cm cal. / 2m stnd
E XXXII	3	Liquidambar styraciflua 'Worpleston'	Sweet Gum	6cm cal. / 2 stnd
	6	Betula jacquemontii	Himalayan Birch	5cm cal. / 2m stnd
A STATE OF THE STA	5	Sequoladendron giganteum	Glant Redwood	4m ht
* · *	12	alt: Psuedotsuga menziezii Thuja plicata	Western Red Cedar	2.5m ht / tree form
muz	12	Tsuga heterophylla	Western Hemlock	3m ht.
_		Shrubs		
€	89	Azalea japonica 'Rosebud'	Japanese Azalea	#3 pot
•	2	Hydrangea macrophylla 'Blue Wave'	Hydrangea	#3 pot
ō	469	Lonicera pileata	Evergreen Honeysuckle	#2 pot
<u></u>	9	Pieris japonica 'Temple Bells'	Japanese Andromeda	#3 pot
Õ	47	Prunus I. 'Otto Luyken'	Otto Luyken Laurel	#3 pot
⊙	25	Photinia fraseri	Photinia	#3 pot
0	6	Rhododendron 'Christmas Cheer'	Rhododendron (medium var.)	#3 pot
⊙ ⊙ ⊹	1	Rhododendron 'Anna Rose Whitney'	Rhododendron (tall var.)	#7 pot
•	13	Rosa meidiland (various var's.) *	Hardy French Rose var.	#3 pot
⊕	11	Spirea x bumalda 'Froebelli'	Spirea Var.	#3 pot
●	113	Thuja occidentalis 'Smaragd'	Emerald Green Cedar	1.8m ht
•	89	Viburnum davidii	David's Viburnum	#2 pot
⊗	7	Weigelia 'Bristol Ruby'	Weigelia	#3 pot
		Ground Covere/Perenniels		
	25	Cotoneaster lowfast	Cotoneaster (shrubby grd cove	r) 10 cm pot / 45cm o.c. / heavy
	13	Erica darleyensis 'Kramer's Red'	Winter Heather	#1 pot / 45cm o.c.
		Notes		
		Specification as per most recent BC 't LandSpace Design Inc. 'Spec Notes'. Plants to be selected by Landscape A		



PROJECT PROPOSED BUILDING

CSA TRANSPORTATION

ig

LANDSCAPE PLAN

	JOB NO.	DRAWN ACT
	DESIGNED	
	SCALE:	1"=20"-0"
	PLOT DATE	July 4/13
r - DRAWING NU	MBER	

L-1



TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

September 30, 2013

PROJECT FILE:

7813-0178-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 18718/18744 - 25 Avenue

DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Permit/ Development Variance Permit.

BUILDING PERMIT

Based on the Development Permit Plans submitted the following issues are to be addressed through the Building Permit and/or lot line cancellation process:

Works and Services

- Remove existing driveway letdowns and re-instate boulevards.
- Remove, cap and grout redundant service connections.
- Construct new driveway letdowns as approved by the City's Transportation Planning Section.
- Works and services associated with Parent Development project 7810-0301-00 must be completed and accepted prior to issuance of Building Permit.
- Provide on-site stormwater management features as specified in the design drawings for 7810-0301-00 and associated stormwater management design brief requirements specified in the Restrictive Covenant Registered on title.

Based on the Development Permit Plans submitted a Servicing Agreement may not required as a condition of issuance of the Building Permit as all works are likely achievable through City Road and Right of way Permits. Any water service connection works are to be completed by City forces at the applicant's expense.

Rémi Dubé, P.Eng.

Development Services Manager

CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7913-0178-00

Issued To:

0973298 B.C. LTD.

("the Owner")

Address of Owner:

3030 - Gilmore Diversion Burnaby, BC V5G 3B4

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 029-156-441 Parcel A (Being a Consolidation of Lots 12 & 13, See CA3334208) Section 21 Township 7 New Westminster District Plan EPP24887

18744 - 25 Avenue

(the "Land")

3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:

In Section J.3 of Special Regulations of "Comprehensive Development Zone (CD By-law No. 17536)" in Area B, areas for parking of trucks and trailers associated with the uses and operations allowed on the *lot*, other than loading spaces in front of the loading doors, may be located within the *side yard*.

- 4. This development variance permit applies to only the <u>portion of the Land</u> shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
- 5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.

6.	This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
7.	The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
8.	This development variance permit is not a building permit.
	ORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . D THIS DAY OF , 20 .
	Mayor – Dianne L. Watts

City Clerk - Jane Sullivan

