

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7913-0192-00

Planning Report Date: February 3, 2014

PROPOSAL:

• Development Variance Permit

in order to permit the construction of a 40 metre (131 ft.) free-standing telecommunication tower.

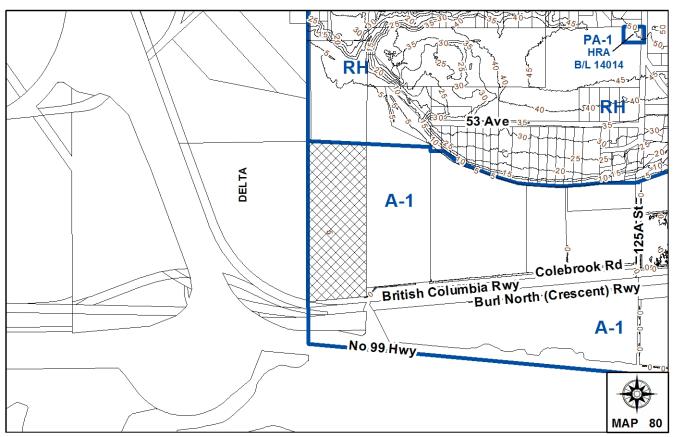
LOCATION: 12051 - Colebrook Road

OWNER: Inderjit S Dhaliwal

Jaswinder S Dhaliwal

ZONING: A-1

OCP DESIGNATION: Agricultural LAP DESIGNATION: Agricultural



RECOMMENDATION SUMMARY

• Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• To vary the Zoning By-law to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 40 metres (131 ft.).

RATIONALE OF RECOMMENDATION

- The subject site is located in a relatively remote, non-residential area.
- The proposed monopole tower is not very visible from the residential area of West Panorama Ridge and from Joe Brown Park due to:
 - o the mature trees in the area;
 - o the distance between the proposed monopole tower and the residential area of West Panorama Ridge; and
 - o the significant change in grade from north to south.
- The proposed variance has not triggered significant public opposition.
- There is a need for increased coverage in this area.
- Although no other carriers are interested in co-location on the proposed monopole at this
 time, the site is proposed to be developed as a co-location site to accommodate one other
 service provider in the future, thereby minimizing the number of installations required to
 service the area.
- The proposed telecommunication tower generally meets the City of Surrey's policy on telecommunication towers (Policy O-49 Telecommunication Towers).

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council approve Development Variance Permit No. 7913-0192-00 (Appendix III) varying the following, to proceed to Public Notification:
 - (a) to increase the maximum height of a freestanding telecommunication tower from 12 metres (40 ft.) to 40 metres (131 ft.).
- 2. Council instruct staff to resolve the following issues prior to Final Approval:
 - (a) resolution of soil permit and associated bylaw infraction;
 - (b) submission of finalized landscape planting plan to the satisfaction of the City Landscape Architect; and
 - (c) submission of Securities for Landscape Works.

REFERRALS

Engineering: The property must be brought into compliance with the previous

soil permit such that the outstanding bylaw infraction is resolved. Engineering will not support the issuance of the Development Variance Permit until the above requirements are completed.

Agriculture and Food Security Advisory Committee (AFSAC): The application was forwarded to the AFSAC, for information only,

on November 7th, 2013.

SITE CHARACTERISTICS

<u>Existing Land Use:</u> Single family dwelling.

Adjacent Area:

Direction	Existing Use	OCP/NCP Designation	Existing Zone
North:	Vacant Metro	Agricultural/Agricultural	RH
	Vancouver land.		
East:	Vacant land.	Agricultural/Agricultural	A-1
South (Across the Burlington	Vacant land.	Agricultural/Agricultural	A-1
Northern (Crescent) Railway):			
	- 10		
West:	Golf course	N/A	Corporation of
	(Corporation of		Delta
	Delta).		

DEVELOPMENT CONSIDERATIONS

Background/Proposal

- The subject site at 12051 Colebrook Road is zoned "General Agricultural Zone (A-1)" and is designated Agricultural in the Official Community Plan (OCP). The subject property is approximately 10.7 hectares (26.6 acres) in size and is located within the Agricultural Land Reserve (ALR).
- The property owner has granted authorization to Standard Land (acting on behalf of Rogers Communications Inc., to apply for a Development Variance Permit (DVP) application to increase the maximum height of a free-standing telecommunication tower from 12 metres (40 ft.) to 40 metres (131 ft.).
- The proposal is to erect a 40 m (131 ft.) monopole installation with ancillary equipment cabinets at the base of the mast. The installation is to be located within a 10-metre (33 ft.) by 10-metre (33 ft.) fenced compound near the south west corner of the subject property, adjacent to Colebrook Road.
- Access to the site will be from Colebrook Road.
- The proposed monopole tower will be visible from Highways 91 and 99.
- There is a Class B (yellow-coded) watercourse (channelized stream) and a Class A/O (red-coded) watercourse (fish bearing stream) located adjacent to the south property line of the subject site, within the Colebrook Road road allowance.

• The proposed monopole and all structures will be located outside the 30 metre (98 ft.) setback from the top of bank of the watercourse that run adjacent to the south property line in accordance with the requirements of the Department of Fisheries and Oceans (DFO).

- There is a soil-related By-law infraction on the property. The applicant is prepared to bring the site into compliance, at which point the DVP may be issued.
- Although no other carriers are interested in co-locating on the proposed monopole at this time, the proposed structure can accommodate one additional carrier in the future.
- The purpose of the proposed communications infrastructure is to provide high quality 3G and 4G wireless service to communities in south Surrey, particularly to West Panorama Ridge and to the travelling public along Highway 99 and 91. Appendix II shows the existing coverage in the area and the increase in coverage as a result of this proposed monopole.

City's Telecommunication Tower Policy

- A City policy on telecommunication towers was developed in conjunction with wireless providers and approved by Council on June 18, 2001 (Policy O-49 Telecommunication Towers). The policy provides parameters on how the towers should be sited and designed.
- The following is an evaluation of the current tower proposal in relation to Policy O-49:

Location and Siting

 When considering the siting of telecommunication tower facilities, every effort should be made to locate new equipment on existing structures such as Hydro transmission line towers, utility poles, roof tops, etc.

The proposed monopole is not located within proximity to existing structures that are suitable for use.

o It is preferable that the new free-standing telecommunication towers be sited in non-residential locations and preferably in industrial areas.

The proposed monopole is located in an agricultural area.

 Towers on prominent natural and cultural features, environmentally sensitive areas or areas with historically significant buildings are discouraged.

The proposed location is not located near any significant cultural, environmental or historic areas and is not highly visible.

o New free-standing telecommunication towers should be located at a distance from the edge of an existing or future road allowance no less than the height of the tower.

The telecommunications facility is proposed to be located adjacent to the west terminus of Colebrook Road and approximately 140 metres (460 ft.) from Highway 99, which is consistent with the locational criteria for a telecommunication tower. Furthermore, the proposed location of the tower is sited so as to maximize the separation from the residential area of West Panorama Ridge to the north of the site.

Location of telecommunication towers on sites with mature trees is encouraged.

The proposed tower is not sited amongst any significant tree stands, however due to the mature trees to the north of the site, there will be limited to no visibility of the proposed monopole tower from the residential area of West Panorama Ridge and from Joe Brown Park.

O All applicants for free-standing telecommunications structures will be requested to identify any other structure (i.e. Hydro transmission line towers, existing telecommunication towers, etc.) within a radius of 500 metres (1,640 ft.) from the proposed location and to provide reasons why other existing structures within that radius are not acceptable for use (i.e. structural capabilities, safety, available space or failing to meet service coverage needs).

As noted above, there are no existing structures that are suitable for use.

Co-location

o The carriers and other telecommunication tower owners are encouraged to work cooperatively in reaching agreements which allow for sharing of tower structures so as to minimize the total number of towers in the City. This practice is typically referred to as "co-location".

No other carriers are interested in co-locating on the proposed monopole at this time. However, based on the proposed 40 metre (131 ft.) height, the proposed monopole could accommodate one additional carrier in the future.

Tower Design

- Towers and ancillary equipment shelters will be designed to fit their surroundings and to minimize their visual impact on surrounding properties.
- o The use of monopoles is encouraged. Where a tower is being constructed to accommodate a single user, a monopole design is required.
- Landscaping shall be appropriately placed around a telecommunication tower and ancillary facilities, such as equipment shelters, to minimize their visual impact on the neighbourhood.

The applicant is proposing a monopole design with ancillary equipment shelters at the base, which will be screened by a black chainlink fence and surrounded with shrubs.

PRE-NOTIFICATION

Pre-notification letters were sent by the applicant on or about September 13, 2013. The applicant mailed letters to an area encompassing 6 times the height of proposed tower (300 metres/984 feet).

The applicant also held a Public Information Meeting (PIM) on September 25th, 2013. 12 area residents attended the PIM.

The applicant received no comments in response to the mail out. The applicant received comments from four (4) area residents at the PIM, one of whom was supportive of the proposal. Staff received no comments.

The comments provided by area residents at the PIM are as follows:

- Concern about the visual impact of the proposed tower.
- Concern about the health effects related to the radiofrequency of the proposed tower.

The applicant has provided the following responses to the concerns:

Concern about the health effects.

The site will operate within Industry Canada and Health Canada regulations. Industry Canada prohibits health concerns as a reason for denying a tower location.

• Concern about the visual impact.

The compound, equipment and structures will be enclosed within a black chainlink fence and will be surrounded with shrubs. The proposed location is not highly visible.

BY-LAW VARIANCE AND JUSTIFICATION

- (a) Requested Variance:
 - To vary the Zoning By-law to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 40 metres (131 ft.).

Applicant's Reasons:

- The proposed telecommunication structure will provide increased coverage to customers in the area.
- The proposed tower will provide a co-location opportunity for one other wireless carrier in the future.

Staff Comments:

• The proposed telecommunication tower generally meets the City of Surrey's policy on telecommunication towers (Policy O-49 Telecommunication Towers).

• Staff support the requested variance.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets and Survey Plan Appendix II. Map Showing Coverage Before and After Proposed Monopole Tower

Installation

Appendix III. Development Variance Permit No. 7913-0192-00

Appendix IV. Arial Map Showing Area Context

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

TH/da

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DRV 1/30/14 10:25 AM

Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

ı. (a) Agent: Name: Rosa Morgan

Standard Land Company Inc.

Address: 688 - West Hastings Street, Suite 610

Vancouver, BC V6B 1P1

Tel: 604-687-1119 - Work

604-687-1119 - Fax

2. Properties involved in the Application

(a) Civic Address: 12051 - Colebrook Road

(b) Civic Address: 12051 - Colebrook Road Owner: Jaswinder S Dhaliwal

Inderjit S Dhaliwal

PID: 009-253-297

Lot 1 Except: Parcel J (Statutory Right of Way Plan 77275), District Lot 243 Group 2 New

Westminster District Plan 23694

3. Summary of Actions for City Clerk's Office

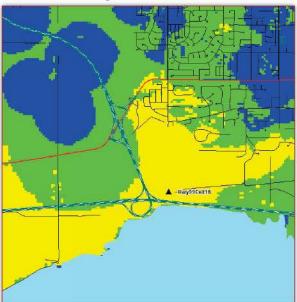
(a) Proceed with Public Notification for Development Variance Permit No. 7913-0192-00 and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk once all the conditions have been met.



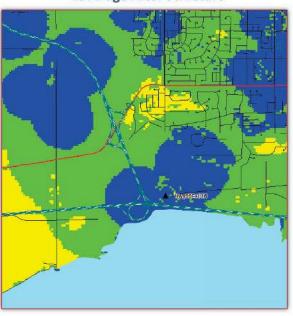
Why is the Structure Needed?

- Currently this area does not offer a high quality service that fully services Rogers customers.
- The purpose of the proposed structure is to provide dependable, high speed wireless service along the highways and to residents, businesses, emergency first responders in south Surrey.
- There is an existing TELUS tower over a kilometer away to the northwest of the proposed tower that is not in a suitable location to improve service to the Rogers network.





Coverage After Structure





CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7913-0192-00

Issued To: INDERJIT S DHALIWAL

("the Owner")

Address of Owner: 6838 - Clevedon Drive

Surrey, BC V₃w 6H6

Issued To: JASWINDER S DHALIWAL

("the Owner")

Address of Owner: 13494 – 55A Avenue

Surrey, BC V₃X ₃B₅

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 009-253-297

Lot 1 Except: Parcel J (Statutory Right of Way Plan 77275), District Lot 243 Group 2 New Westminster District Plan 23694

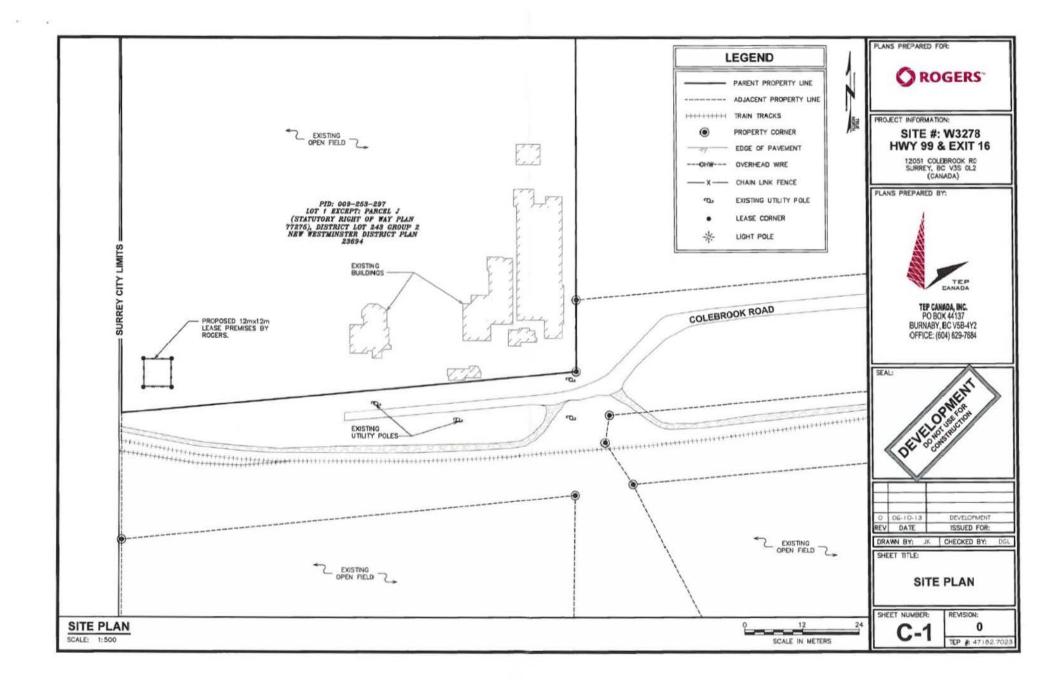
12051 - Colebrook Road

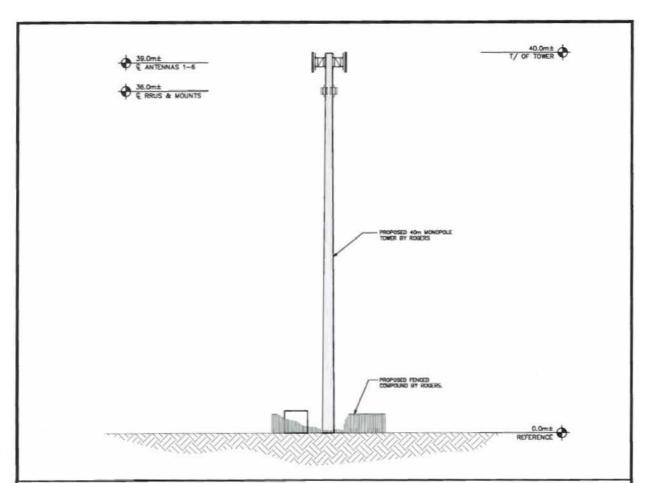
(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) In Subsection A.1.(a)ii.b. of Part 4 General Provisions, the maximum height of a telecommunication tower is increased from 12 metres (40 ft.) to 40 metres (131 ft.).
- 4. The landscaping and the siting of buildings and structures shall be in accordance with the drawings numbered 7913-0192-00 (A) through to and including 7913-0192-00 (C) (the "Drawings") which are attached hereto and form part of this development variance permit.

5.	structi this de additio	evelopment variance permit applies to only that portion of the buildings and ures on the Land shown on Schedule A which is attached hereto and forms part of evelopment variance permit. This development variance permit does not apply to ons to, or replacement of, any of the existing buildings shown on attached Schedule ich is attached hereto and forms part of this development variance permit.
6.	(a)	The landscaping shall conform to drawings numbered 7913-0192-00 (C) (the "Landscaping").
	(b)	The Landscaping shall be completed within six (6) months after the date of the final inspection of the buildings and structures referred to in the Drawings.
7.		and shall be developed strictly in accordance with the terms and conditions and ions of this development variance permit.
8.	constr	evelopment variance permit shall lapse if the Owner does not substantially start and action with respect to which this development variance permit is issued, within two ars after the date this development variance permit is issued.
9.		erms of this development variance permit or any amendment to it, are binding on al ns who acquire an interest in the Land.
10.	This d	evelopment variance permit is not a building permit.
	ORIZIN D THIS	NG RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . DAY OF , 20 .
		Mayor – Dianne L. Watts

City Clerk - Jane Sullivan





TOWER ELEVATION

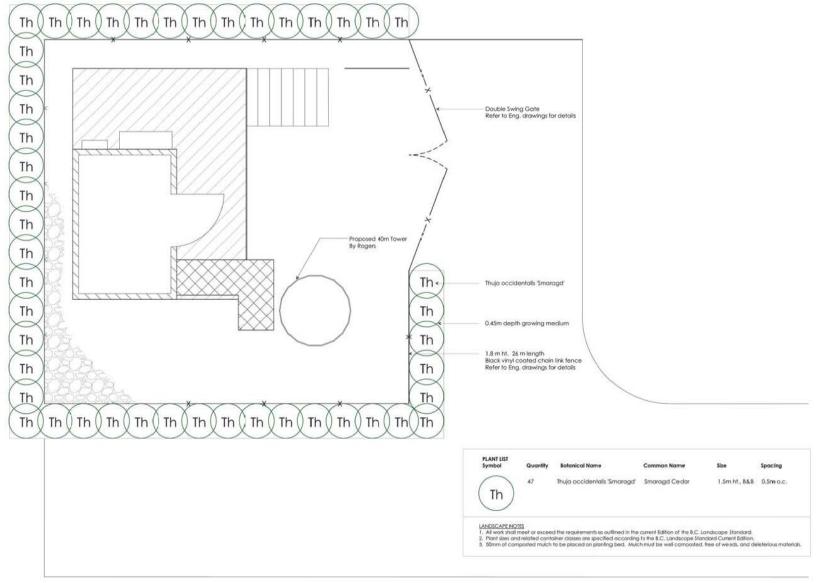
SCALE: N.T.S.

	ANTENNA/COAX SCHEDULE										
	STATUS	ANTENNA ID				# OF RRUS				JUMPER	243340
		TECHNOLOGY	LABEL	(MODEL #)	MOUNTING HEIGHT	TOWER LOADING	INITIAL INSTALL	JUMPER	AZIMUTH (TN)**	LENGTH (m)	MECH. D-TILT
1	INITIAL	UMTS	7J/7K/7L/7M/1J/1K	KRE 101 2065/1	CL 0 39.0m ±	3	2	LDF4-50	40"	5m	0*
2	INITIAL	UMTS	8J/8K/BL/8M/2J/2K	KRE 101 2065/1	CL @ 39.0m ±	3	2	LDF4-50	160"	5m	0,
3	INITIAL	UMTS	91/9K/3L/9M/3J/3K	KRE 101 2065/1	CL © 39.0m ±	3	2	LDF4-50	280*	5m	0-
4	INITIAL	LTE	4L/4M/7L/7M	KRE 800 10622	CL © 39.0m ±	2	2	LDF4-50	40"	5m	0-
5	INITIAL	LTE	SL/SM/BL/8M	KRE 800 10622	CL © 39.0m ±	2	2	LDF4-50	160*	5m	0.
6	INITIAL	LTE	6L/6M/9L/9M	KRE 800 10622	CL @ 39.0m ±	2	2	LDF4-50	280*	5m	0-
7-12	FUTURE	AWS	TBO	TBO	CL @ 36.0m ±	TBO	TBO	TBO	40°	TBO	TBO
13-15	FUTURE	TBO	TBD	TBD	CL @ 33.0m ±	TBO	ТВО	TBD	160*	TBO	TB0
16-21	FUTURE	TBO	TBD	TBD	CL @ 30.0m ±	180	TBO	TBD	280°	TBO	TBO

^{. -} AZIMUTHS BASED ON TRUE NORTH (MAGNETIC DECLINATION = 17" EAST)

ANTENNA SCHEDULE SCALE: N.T.S.









Communication Tower 12051 Colebrook Road Surrey, BC

Degwn by: Checked by: PG Dafe: Nov. 5. 2013 Score

Landscape Plan

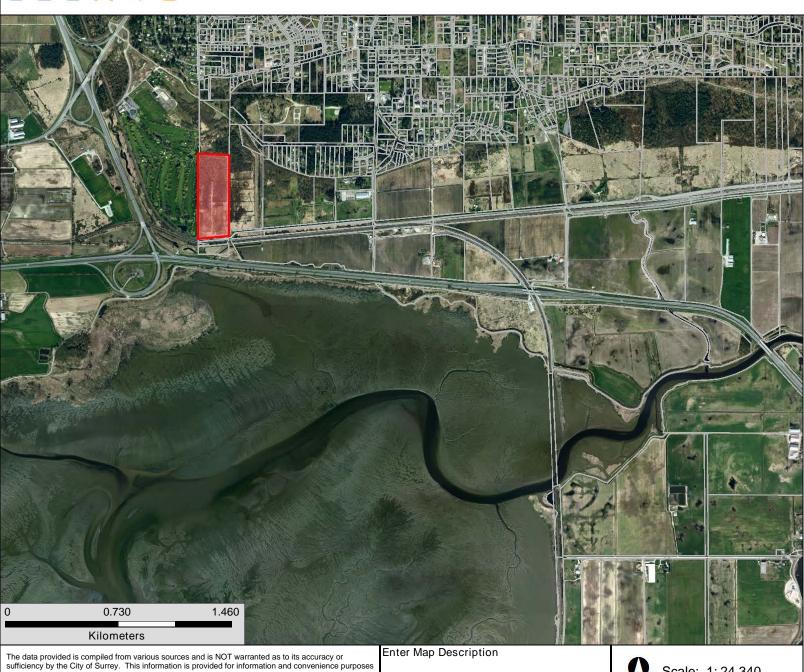
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Sheet No.:

L-1 of 1

only. Lot sizes, legal descriptions and encumberances must be confirmed at the Land Title Office. Use and distribution of this map is subject to all copyright and disclaimer notices at cosmos.surrey.ca.

City of Surrey Mapping Online System



Legend

Lots (Outline)

Lots

BC Gas

BC Hydro

BC Rail Standard Lot

BN Rail Standard Lot

CN Rail

City Land Standard Lot

City Land Strata

FRPA Foreshore Tenure

Federal Standard Lot

GVRD Standard Lot

Harbour Board Standard Lot

Park - City Dedicated

Park - City Purchased

Park - Provincial

Park - Regional

Private Standard

Private Strata

Provincial Standard

School Standard Lot

Transit Standard Lot

Scale: 1: 24,340

Map created on: January-29-14