

## City of Surrey <br> PLANNING \& DEVELOPMENT REPORT <br> File: 7913-0220-00

Planning Report Date: January 13, 2014

## PROPOSAL:

- Development Permit
- Development Variance Permit
in order to permit the development of two high-rise residential towers in Surrey City Centre.

LOCATION:
OWNER:
ZONING:
OCP DESIGNATION: City Centre


## RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Seeking building height exceeding height prescribed in Surrey City Centre Building Height Concept.


## RATIONALE OF RECOMMENDATION

- Complies with City Centre designation in OCP.
- Complies with the height permitted under the previously approved Development Permit and Development Variance Permit No. 7908-o312-oo for the site, which expired on December 12, 2013.
- The proposed density is appropriate for this part of Surrey City Centre.
- The proposed development conforms to the goal of achieving high-rise, high density development around the three SkyTrain stations.
- Proposed setbacks achieve a more urban, pedestrian streetscape in compliance with the Surrey City Centre Plan Update.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7913-0220-oo generally in accordance with the attached drawings (Appendix II).
2. Council approve Development Variance Permit No. 7913-0220-oo (Appendix IV) varying the following, to proceed to Public Notification:
(a) to vary the maximum building height of CD By-law No. 17171 from 75 metres ( 250 ft .) to 130 metres ( 427 ft .).

## REFERRALS

Engineering

School District:
Projected number of students from this development:
14 Elementary students at Lena Shaw Elementary School
6 Secondary students at Guildford Park Secondary School
(Appendix III)
The applicant has advised that they have no definitive timeline for the construction of the dwelling units in this project.

SITE CHARACTERISTICS
Existing Land Use: Vacant.

## Adjacent Area:

| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| North (Across 1oo Avenue): | Three-storey <br> apartment building. <br> Four-storey assisted <br> living building. | Multiple Residential | RM-45 and CD (By- <br> law No. 15076) |

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| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| East: | Three-storey <br> apartment building. | Multiple Residential | CD (By-law No. <br> 12215) |
| South: | Four-storey and <br> twenty-five-storey <br> apartment buildings. | City Centre | RM-70 |
| West: | Vacant site with <br> approval for two <br> residential high-rise <br> lowers with ground- <br> oriented townhouses <br> (Development Permit <br> No. 7910-0258-oo). | City Centre | CD (By-law No. <br> $13301)$ |

## DEVELOPMENT CONSIDERATIONS

## Background

- On December 12, 2011, Council approved the rezoning of the subject property located at 13778-100 Avenue from "Comprehensive Development Zone (CD)" (By-law No. 13301) to "Comprehensive Development Zone (CD)" (By-law No. 17171) as part of Application No. 7908-0312-00, to permit two high-rise residential towers.
- Development Permit (DP) No. 7908-0312-0o and Development Variance Permit (DVP) No. 7908-0312-oo were approved in conjunction with this rezoning. However, the DP and DVP expired on December 12, 2013 given that the applicant did not to proceed with construction of the approved project.
- As a result, the same applicant has applied for a new DP and DVP, based on the DP and DVP previously approved on December 12, 2011.


## Proposal

- The 1.15 -hectare (2.4-acre) subject site at 13778-100 Avenue in Surrey City Centre is designated City Centre under the Official Community Plan (OCP) and is currently zoned "Comprehensive Development Zone (CD)" (By-law No. 17171).
- The same applicant is requesting a Development Permit and Development Variance Permit in order to permit the development of two high-rise residential towers in Surrey City Centre. The project is identical to the proposed development permitted under Development Permit No. 7908-0312-00 and Development Variance Permit No. 7908-0312-00.
- The proposed development still includes the construction of two high-rise residential towers, 20 storeys and 46 storeys in height, consisting of a total of 555 residential units with a gross floor area of approximately 48,000 square metres ( $516,000 \mathrm{sq} . \mathrm{ft}$.).
- CD By-law No. 17171 permits a maximum floor area ratio (FAR) of 4.2 and lot coverage of $35 \%$. The proposed development conforms to the existing CD zoning with an FAR of 4.11 and lot coverage of $34 \%$.


## Building Height

- Since the original issuance of Development Permit No. 7908-0312-oo and Development Variance Permit No. 7908-0312-oo, Council adopted the Surrey City Centre Plan Update- Stage 2- Status Report at the Regular Council - Public Hearing meeting on July 25, 2011. The Report included the Building Height Concept for City Centre.
- CD By-law No. 17171, which regulates the subject site, allows a maximum building height of 75 metres ( 250 feet) and conforms to the maximum height prescribed in the Surrey City Centre Plan Update- Stage 2- Status Report.
- The Building Height Concept included in the Surrey City Centre Plan Update proposes to cluster the tallest buildings in City Centre around each of the three SkyTrain Stations. This concept will result in an attractive and memorable skyline with three peaks linked by valleys of lower buildings. As the subject site is 285 metres ( 935 ft .) from the King George SkyTrain Station, the preferred building height would be approximately 26 storeys.
- The proposed development, however includes a 46 -storey tower that is 130 metres ( 47 ft. ) in height, exceeding the maximum allowable height permitted under the existing zoning.
- However, as the original application, File No. 7908-0312-oo, was submitted and reviewed prior to the completion of the skyline and building height studies, the Planning \& Development Department supported the applicant's proposal that included a 46 -storey building.
- Should construction of the proposed 46-storey tower not proceed, to ensure that any future proposed re-designed buildings on the subject site are consistent with the approved Building Height Concept, the maximum height permitted under CD By-law No. 17171 is 75 metres ( 250 ft.), which is equivalent to 26 storeys.
- Under the previously approved development application, Development Variance Permit No. 7908-0312-oo was approved permitting the proposed $130-$ metre ( 427 ft .) building height. The applicant is proposing the same variance to allow the increase in building height (see By-law Variance section).


## PRE-NOTIFICATION

In accordance with Council policy, a development proposal sign was erected on the property. To date, staff have not received any comments or concerns with respect to the proposal.

## ADVISORY DESIGN PANEL

- The original application (No. 7908-0312-00), which is identical to the current submission, was reviewed by the Advisory Design Panel (ADP) on March 26, 2009, November 26, 2009 and February 4, 2010. Prior to the project finalizing the applicant satisfactorily addressed all the ADP comments.


## BY-LAW VARIANCE AND JUSTIFICATION

(a) Requested Variance:

- To vary the maximum building height of CD By-law No. 17171 from 75 metres ( 250 ft .) to 130 metres ( 427 ft .).

Applicant's Reasons:

- The maximum building height must be increased to facilitate the development of the proposed 46-storey residential tower.


## Staff Comments:

- The variance will only apply to the existing proposal. Any new proposal would be required to conform to the maximum height of 75 metres ( 250 ft .) prescribed under the existing CD Zone (By-law No. 17171).
- The support of the Planning \& Development Department for the proposed building height is restricted to the current proposal only and may not extend to any future proposals on the site, should the current proposal not proceed.
- Any future proposals will be evaluated in relation to the Surrey City Centre Plan Update policies and procedures, including the skyline concept and building height areas.
- Staff support the requested variance.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets
Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix III. School District Comments
Appendix IV. Development Variance Permit No. 7913-0220-00

Original signed by Judith Robertson

Jean Lamontagne
General Manager
Planning and Development

## Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name:

Address: 260, 770-Burrard Street
Vancouver, BC V6J 3G7
Tel: $\quad$ 604-669-7710
2. Properties involved in the Application
(a) Civic Address: 13778-100 Avenue
(b) Civic Address: 13778-100 Avenue Owner: 3529 Investments Ltd PID: 028-745-558 Lot A Section 35 Block 5 North Range 2 West New Westminster District Plan BCP49851
3. Summary of Actions for City Clerk's Office
(a) Proceed with Public Notification for Development Variance Permit No. 7913-0220-oo and bring the Development Variance Permit forward for issuance and execution by the Mayor and City Clerk.

## DEVELOPMENT DATA SHEET

Existing Zoning: CD (By-law No. 17171)

| Required Development Data | Minimum Required / Maximum Allowed | Proposed |
| :---: | :---: | :---: |
| LOT AREA* (in square metres) |  |  |
| Gross Total |  |  |
| Road Widening area |  |  |
| Undevelopable area |  |  |
| Net Total |  | 11,527 m ${ }^{2}$ |
|  |  |  |
| LOT COVERAGE (in \% of net lot area) |  |  |
| Buildings \& Structures |  |  |
| Paved \& Hard Surfaced Areas |  |  |
| Total Site Coverage | 35\% | 34\% |
|  |  |  |
| SETBACKS ( in metres) |  |  |
| North | 1.0 m | 2.9 m |
| West | 2.5 m | 4.5 m |
| South | 9 m | 10.5 m |
| East | o | 1.0 m |
|  |  |  |
|  |  |  |
| BUILDING HEIGHT (in metres/storeys) |  |  |
| Principal | 75 m | 137 m |
| Accessory | 4.5 m |  |
|  |  |  |
| NUMBER OF RESIDENTIAL UNITS |  |  |
| One Bed |  | 300 |
| One Bed + Den |  | 81 |
| Two Bedroom |  | 160 |
| Townhouse |  | 14 |
| Total |  | 555 |
|  |  |  |
| FLOOR AREA: Residential |  | 47,931 m ${ }^{2}$ |
|  |  |  |
| FLOOR AREA: Commercial |  |  |
| Retail |  |  |
| Office |  |  |
| Total |  |  |
|  |  |  |
| FLOOR AREA: Industrial |  |  |
|  |  |  |
| FLOOR AREA: Institutional |  |  |
|  |  |  |
| TOTAL BUILDING FLOOR AREA |  | 47,931 |

[^0]
## Development Data Sheet cont'd

| Required Development Data | Minimum Required / Maximum Allowed | Proposed |
| :---: | :---: | :---: |
| DENSITY |  |  |
| \# of units/ha /\# units/acre (gross) |  |  |
| \# of units/ha /\# units/acre (net) |  |  |
| FAR (gross) |  |  |
| FAR (net) | 4.2 | 4.2 |
|  |  |  |
| AMENITY SPACE (area in square metres) |  |  |
| Indoor | 1,665 m ${ }^{2}$ | 1,990 m ${ }^{2}$ |
| Outdoor | 1,665 m ${ }^{2}$ | 1,854 m ${ }^{2}$ |
|  |  |  |
| PARKING (number of stalls) |  |  |
| Commercial |  |  |
| Industrial |  |  |
|  |  |  |
| Residential | 555 | 559 |
|  |  |  |
| Residential Visitors | 89 | 91 |
|  |  |  |
| Institutional |  |  |
|  |  |  |
| Total Number of Parking Spaces | 644 | 650 |
|  |  |  |
| Number of disabled stalls |  |  |
| Number of small cars |  |  |
| Tandem Parking Spaces: Number / \% of Total Number of Units |  |  |
| Size of Tandem Parking Spaces width/length |  |  |


| Heritage Site | NO | Tree Survey/Assessment Provided | YES |
| :--- | :--- | :--- | :--- |



| CIMC ADORESS | 1377 IOOTH AVENUE, SURREY, BC |
| :---: | :---: |
| Lean deschipton: | LOT 3, SECTION 35, BLOCK 5 NORTH, RANGE 2 WES NEW WESTMN STEA DISTRICT PLAN BOS3S |
| TOTAL STTE AREA: <br> SITE AREA FOR STTE COVEBMGE: | $115275 M$ $82395 M$ |
| StIe Coveruse: | 34.1\% |
| CUARENT ZOMNG: | CD-1 (CD Enaw No 13301) |
| PRoposeg zonina: | CD. 1 |


| TOTAL FAA : | 4.11 |  |  |
| :---: | :---: | :---: | :---: |
| BuMDNa Heght: | TOWER TOWER |  |  |
| setreacrs: |  | Regunid | PRoposed |
|  | front | 7.5 M |  |
|  | WEST | 7.5 M 7.5 M | VAREE (4,400 T0 5.050) |
|  | south | 7.5 M | VARIES (10.550 TO 10.50) |

UNT COUNT
TOWER 1 UNTS -394
TWER UNTTS $=184$
TOWER 2 UNTS $=164$
TOTNL PAOPOSED RESIDENTLU UNITS $=558$

pantong summerv:
RESIDENT TTALS
$555 \times 1.0$
$=$
REDURED:
555
RESIDENT STALS PROVDED:
$\substack{32 \\ \text { P2 } \\ \text { P2 }}$
127



10 He Stall incuord in naove totals, 2 ustror stells and a besident
stall
BicYCLE STOPGGE SUMmwiv


TOTL L AFA TOWER 14 TOWEA 2


| Owner | ARCHITECTURL | UNOSCAPE |
| :---: | :---: | :---: |
| G georce ghoup | archlocaro | dutante vaeuklod. |
| SUITE 1 Pos West Pender street | 200-17TOBURRARD STAEET | 100. 1152 M M M L WND STRE |
| Voctile | val 367 | VEBAXCOLER, BC |
| TEN: 0048087.14878 |  | TEN: 004888405057 |





PARKING - LEVEL 5


PARKING LEVEL - 2


PARKING LEVEL - 3




LEVEL - MEZZANINE


LEVEL 2


Level 3


LEVEL 4



LEVELS 42-43 (Level 42 shown)


LEVELS 44-46 (Level 44 shown)


NORTH ELEVATION


NORTH ELEVATION


WEST ELEVATION

SOUTH ELEVATION - TOWER 1
NORTH ELEVATION - TOWER 2
2Re 48 RSS



410 ESS
va Mres 0125
Eval 50 ers
Matrass

Eve.arts
1 Hat 92 RES -1005
10

Ave 30 ars
H2 78 nes
LVI 26 E5S -
Nataress men

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Neques
1 Rel 20 RS
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$\qquad$ - $12 x$
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valanes
Man mats - 0038 Na ames HALDRE TMES
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$\qquad$
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$\qquad$ moz Ina

manima

ATIONS - NORTH \&

NORTH DETAIL


13778-100th AVENUE




[^1]BUILDING SECTION B日


100th AVENUE


100th AVENUE




Monday, October 28, 2013 Planning

## THE IMPACT ON SCHOOLS

## APPLICATION \#:

## SUMMARI

The proposed 555 highrise units
are estimated to have the following impact on the following schools:

Projected \# of students for this development:

| Elementary Students: | 14 |
| :--- | ---: |
| Secondary Students: | 6 |

September 2013 Enrolment/School Capacity

| Lena Shaw Elementary |  |  |
| :--- | :--- | :--- |
| Enrolment (K/1-7): | $70 \mathrm{~K}+451$ |  |
| Capacity (K/1-7): | $60 \mathrm{~K}+550$ |  |
|  |  |  |
| Gulidford Park Secondary | 1260 |  |
| Enrolment (8-12): | 1050 |  |
| Nominal Capacity (8-12): | 1134 |  |
| Functional Capacity*(8-12); |  |  |

## School Enrolment Projections and Planning Update:

The following tables illustrate the enrolment projections (with current/approved ministry capacity) for the elementary and secondary schools serving the proposed development.

There are no capital projects proposed for Lena Shaw Elementary or to Guildford Park Secondary Enrolment move considerations are being reviewed in the North region of the district to help reduce overcrowding at some schools while reducing surplus space at other schools Capacity at Lena Shaw Elementary has been adjusted for full day Kindergarten implementation and a "Strongstart" program oriented to preschool children and their parents. The proposed application in this report will not have an impact on these projections
Although there is current space surplus at Lena Shaw Elementary, the schools catchment is in an area with a densification with numerous applications in process for higher residential densities (including low rise and high rise apartments) and other residential infill development, which are projected in the graph below to result in enrolment growth at Lena Shaw Elementary. The timing of enrolment growth is dependent upon the rate of migration of new residents to the catchment, which may be impacted by housing market factors

*Functional Capacity at secondary schools is based on space utilization estimate of 27 students per instructional space. The number of instructional spaces is estimated by dividing nominal facility capacity (Ministry capacity) by 25

## CITY OF SURREY

(the "City")

## DEVELOPMENT VARIANCE PERMIT

NO.: 7913-0220-oo

| Issued To: | 3529 Investments Ltd. |
| :--- | :--- |
|  | ("the Owner") |
| Address of Owner: | $1-905$ West Pender Street <br> Vancouver, BC V6C 1L6 |

1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

> Parcel Identifier: o28-745-558

Lot A Section 35 Block 5 North Range 2 West New Westminster District Plan BCP49851

$$
\begin{aligned}
& \text { 13778-100 Avenue } \\
& \text { (the "Land") }
\end{aligned}
$$

3. Surrey Zoning By-law, 1993, No. 12000, Amendment By-law, 2010, No. 17171 is varied as follows:
(a) In Section G.1 the maximum building height is increased from 75 metres ( 250 ft. ) to 130 metres ( 427 ft .).
4. This development variance permit applies to only that portion of the buildings and structures on the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
6. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
7. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
8. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . ISSUED THIS DAY OF , 20 .

Mayor - Dianne L. Watts

City Clerk - Jane Sullivan



NORTH ELEVATION


WEST ELEVATION



[^0]:    *If the development site consists of more than one lot, lot dimensions pertain to the entire site.

[^1]:    LINE thers
    1 lana thers 1 Lanl 15 Res
    
     129242 Fs 1 Helinc
    
     1290.50 Res连 5140 1 Hen 4 RES , 1842350
    
     Leve 30 FE S
     14 Cl 2 ms Heva 712 1 verane 20 es 1 Nan 3 ERS Leva 2485
     1 Hat 222 ES
     1 IVAL 20 Res
    
    
    
    
     Me bess Mavans twentes Imations bioso Meares mons leazerss
     9 4 na +ess amo 1 Heaces Lmant
    $\qquad$ Leraber 181
    maiva 80
    mozine 0
    Posherl 0

