

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7914-0098-00

Planning Report Date: September 8, 2014

PROPOSAL:

- Development Permit
- Development Variance Permit

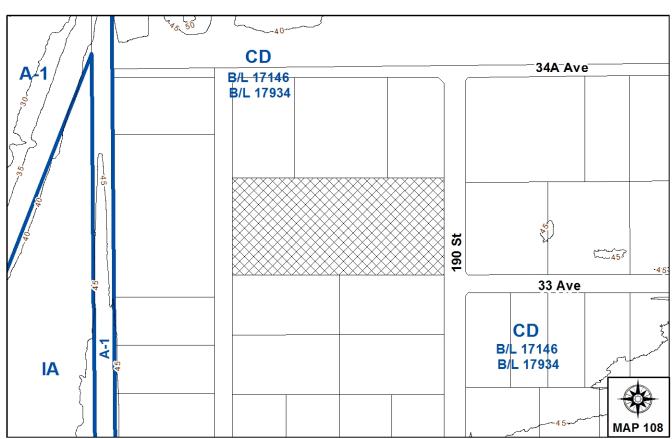
to permit the development of an 11,759 m² (126,575 ft²) industrial building with outdoor storage in the northern side yard and two silos for raw material storage.

LOCATION: 3338 - 189 Street

OWNER: CB Supplies Ltd

ZONING: CD (By-law Nos. 17146 & 17934)

OCP DESIGNATION: Industrial LAP DESIGNATION: Business Park



RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• A Development Variance Permit is required to vary CD By-law No. 17146 in order to permit outdoor storage in the northern side yard and two silos (accessory structures) measuring 11.43 metres (37.6 ft.) in height.

RATIONALE OF RECOMMENDATION

- The proposed development complies with Official Community Plan (OCP) and the Campbell Heights Local Area Plan (LAP).
- The development is consistent with the Campbell Heights North Design Guidelines registered on the site.
- The DVP allowing for outdoor storage and oversized silos is supportable given the nature of the business and the configuration of the site.
- To mitigate the proposed variances, the applicant has worked with staff to provide fencing and landscaping to screen the outdoor storage area from the street. The proposed silos, used for the storage of raw bulk materials, will be located near the interior of the building, partially screened from the street, and designed to blend into the building.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7914-0098-00 generally in accordance with the attached drawings (Appendix II).
- 2. Council approve Development Variance Permit No. 7914-0098-00 (Appendix IV) varying the following, to proceed to Public Notification:
 - (a) to allow for 929 m² (10,000 ft²) of outdoor storage within the side yard; and
 - (b) to vary the maximum building height allowed for accessory buildings and structures from 6 metres (20 ft.) to 11.45 metres (38 ft.).
- 3. Council instruct staff to resolve the following issues prior to final approval:
 - (a) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department; and
 - (b) resolution of all urban design issues to the satisfaction of the Planning and Development Department.

REFERRALS

Engineering: The Engineering Department has no objection to the project and

no servicing requirements at this time.

Fire The City of Surrey's E-Comm Amplification By-law applies to

buildings of this size

SITE CHARACTERISTICS

<u>Existing Land Use:</u> The site is an empty pre-serviced lot, devoid of trees and vegetation

Adjacent Area:

| Direction | Existing Use | OCP/LAP Designation | Existing Zone |
|------------------------------|---|-----------------------------|--------------------------------|
| North: | DPs for warehouses at 3420 - 189 Street, 18960-34A Avenue (7914-0047-00, 7913-0118-00) were recently approved and issued by Council; construction is underway. 18988 34A Avenue is under DP application (7914-0105-00). | Industrial/Business Park | CD (By-law Nos. 17146 & 17934) |
| East (Across 190 Street): | Vacant development site | Industrial/Business Park | CD (By-law Nos. 17146 & 17934) |
| South: | 3288/50 189 Street and 3289 - 190 Street are both under application for DPs (7914-0199-00, 7914-0205-00). | Industrial/Business Park | CD (By-law Nos. 17146 & 17934) |
| West (Across 189 Street): | Under DP application (7914-0203-00) for a two storey industrial warehouse | Industrial/Business Park | CD (By-law Nos. 17146 & 17934) |

DEVELOPMENT CONSIDERATIONS

Background

- The development site is a double fronting lot, which abuts 189 and 190 Street, between 32 Avenue and 34A Avenue, in the Campbell Heights North business park.
- The property measures 25,285 m² (6.25 acres) in area and is designated "Industrial" in the Official Community Plan (OCP) and "Business Park" in the Campbell Heights Local Area Plan (LAP).
- The property was created under the Phase II subdivision of Campbell Heights North (Application No. 7912-0160-00) and is presently zoned for Comprehensive Development (CD). The CD Zone (By-law Nos. 17146 and 17936) governing the site allows for light impact industry, warehouse uses, distribution centres, along with limited office and other accessory uses, forming part of a comprehensive design.
- Under the original rezoning and subdivision applications, the site was cleared and serviced for development. There are no trees or vegetation on the site.

Proposal

- The applicant is applying for a Development Permit (DP) to regulate the form and character of a new industrial building for CB Supplies (formerly Vanguard Pipe & Fittings) in Campbell Heights North. A DVP is also requested to allow outdoor storage within the site's north side yard and two over height accessory (silo) structures.
- CB Supplies is a privately owned Canadian company which manufactures and distributes plumbing and heating rough-in pipe and fittings, including cross-linked polyethylene (PEX) used in commercial and residential construction in Canada and the US.
- The new building will house the company's head office, distribution centre and manufacturing extrusion plant. The new building will replace and consolidate the company's three (3) rented locations in Burnaby. Approximately 60 employees will work at the new facility.

Site Layout and Design

- CB Supplies' new building will be a concrete tilt up structure measuring 11,760 m² (126,575 ft²) in area. The building will consist of 10,995 m² (118,345 ft²) warehouse and manufacturing space, serviced by 10 loading bays, and 765 m² (8,230 ft²), of office space.
- The building will be sited along the property's southern lot line (at zero lot line). Two accesses providing for truck and vehicular access will service the site: one (1) along 189 Street and one (1) along 190 Street. Altogether, 129 employee and visitor parking stalls will be provided on site, in front of the building along both street frontages.
- The main entry to the building will be located at the east side of the building in the offices adjacent to 190th Street, while the secondary office to the plant will be located adjacent to 189 Street.
- The two office areas facing the 189 and 190 Street will help animate street and anchor the site. Together, the warehouse and office portions of the building will provide screening to the interior operations of the site which will include: 2,322 m² (25,000 ft²) of permitted outdoor storage space, the site's loading bay area and steaming facilities and the base of the two silos, requiring the DVP for height.

Design Proposal and Review

- The proposed building is generally consistent with the design guidelines outlined in the Campbell Heights North Design Guidelines and reflective of the standards within the area. The development concept behind Campbell Heights is a high quality, sustainable industrial business park.
- The building will have a modern linear appearance. The painted concrete tilt up structure will be finished in a range of lighter and darker grey and silver tones (ebony slate, silver lining and silver streak), with red accents, clear anodized aluminum framing and grey reflective glass.

• Along the street elevations, the one-storey offices will be finished primarily with spandrel glass, while the warehouse portions will be finished with store front glazing and additional reveals and painted bands of colour to help break up the expanse of the walls. Each of the warehouse walls facing facing 189 and 190 Street will be softened by a strip of tall 1.8 metre (6 ft.) planted cedars.

- Along the south property line, the warehouse will be serviced by a partially enclosed, gravel surfaced exterior exit corridor extending the length of the building. This corridor, which will blend in and look like part of the building from the street, will be enclosed by 9.91m (32.6 ft) high walls flush with the warehouse at the front yard(s) and a 2.1 m (7 ft.) high concrete wall along the southern property line.
- The top of the corridor will be partially open to the sky and enclosed by 15 x 15 cm (6 x 6 inch) welded wire mesh. Additional metal canopies, made to look like decorative accents along the southern warehouse façade, will extend over emergency exit doors to prevent snow and sleet accumulation in the corridor.

Landscaping

- The landscaping plan for the site provides 6 metres (20 ft.) of landscaping along 189 Street and 190 Street, along with a 2.0+ metre strip of landscaping along the northern property. Each of the site's landscaping strips will incorporate the bioswales required in Campbell Heights to treat storm water runoff and allow for site bio-filtration.
- Altogether the landscaping plan calls for 40 new trees on-site (including birch, hornbeam, ash, dogwood etc.), along with shrubs and vines and groundcover to be planted in the bio-swales, parking lots island islands and around the building.
- Two pathways finished in broom concrete will provide direct pedestrian connections between the street and the office areas facing 189 and 190 Street. A 13 m² (144 ft²) employee amenity patio area with seating and bike racks will also be provided adjacent to the 189 Street office area. The site's garbage area and PMT will be enclosed and screened as per the Zoning By-law and the Campbell Heights design guidelines.
- Staff have also worked with the applicant to create an appropriate fencing and landscaping treatment to screen the site's proposed outdoor side yard storage area from the street.
- The CD zone governing the site does not currently permit outdoor storage in a side yard and the applicant is proposing to include 929 m² (10,000 ft²) of outdoor storage within the northern side yard. Where it is permitted, the CD zone calls for any outdoor storage to be completely screened to a height of at least 2.5 m (8 ft) by buildings and/or solid decorative fencing and/or substantial landscaping strips.
- In response the applicant has agreed to screen the proposed outdoor storage area in the north side yard with a 2.5 m (8 ft) high grey solid aluminum fence and softened by a row of emerald cedars which should grow up to 1.5 m (5 ft) in height.

PRE-NOTIFICATION

• A development sign was posted on the site in June 2014 and the project was referred to the Little Campbell Watershed Society (LCWS) for review and comment. The LCWS has indicated they have no objection to the proposal and there is no apparent short-term impact perceived on the Little Campbell River at this time.

• The Society was pleased to see the details of the overall landscaping on the construction drawing, the proposed bioswales, and how they are used to control parking lot runoff.

SUSTAINABLE DEVELOPMENT CHECKLIST

On August 25, 2014, the applicant prepared and submitted a sustainable development checklist for the development site. The table below summarizes the features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

| Sustainability Criteria | Sustainable Development Features Summary |
|---|---|
| 1. Site Context & Location (A1-A2) | • The development application is consistent with the prescribed use (Land Use Designations and Zoning) and site context. |
| 2. Density & Diversity (B1-B7) | • The project density is in keeping with the Zoning By-law. |
| 3. Ecology & Stewardship (C1-C4) | • The project will incorporate bio-swales and provisions for recycling and waste management as per the Campbell Heights guidelines. |
| 4. Sustainable Transport & Mobility (D1-D2) | The project will include bike racks and lockers. |
| 5. Accessibility & Safety (E1-E3) | • The site will utilize CPTED (Crime Prevention through Environmental Design) principles. |
| 6. Green Certification (F1) | • The building will be designed to incorporate ASHRAE 90.1 standards. |
| 7. Education & Awareness (G1-G4) | • None |

BY-LAW VARIANCE AND JUSTIFICATION

(a) Requested Variance:

• To allow for outdoor storage within the side yard setback

Applicant's Reasons:

• CB Supplies produces a variety of polyethylene pipes for different applications and industries. The proposed 930 m² (10,000 ft²) of outdoor storage in northern side yard is necessary to efficiently store material for the production and shipment of pipes. The permitted 2,322 m² (25,000 ft²) outdoor storage area, in the interior of the site, will be insufficient for the plant's operations.

Staff Comments:

- The development site is a double fronting lot with no rear yard space per se. Given that the warehouse/distribution facility is to be sited at zero lot line along the southern side yard, the only site area available for additional outdoor storage is within the project's northern side yard.
- The applicant has provided an appropriate level of screening to effectively shield the outdoor storage from the property's front yards and from 189 and 190 Street.
- Staff has no objections to this proposed variance.

(b) Requested Variance:

• To vary the maximum building height permitted for accessory structures from 6 metres (20ft.) to 11.45 metres (38 ft.) to allow two storage silos on site.

Applicant's Reasons:

• The requested silos are an integral part of the owner's operations and sized to handle the quantity of raw (bulk) material typically shipped in a rail car. If the plant does not have the facilities to fully unload a rail car, it will incur significant and unnecessary costs.

Staff Comments:

- The proposed silos will be located in the interior of the site and will be partially blocked from the street by the building.
- The silos themselves will measure 10.21 metres (33 ft.) in height and 3.65 metres (12 ft.) in diameter. Above the silos, the attached guard rails will measure an additional 1.22 metres (4 ft.) in height, raising the total height of the accessory structures to 11.43 metres (37.6 ft).
- The warehouse portion of the building will measure 9.91 m (32.6 ft), while the office portion of the building will measure 5.18 metres (17 ft.).
- Staff therefore anticipate the requested silos will only be visible from 189 Street. Approximately 6 metres (20 ft.) of the upper silo structure will be noticeable to

passersby. The storage silos and guard rails, constructed of steel seam welded with a smooth finish will also be painted to match and blend in with the building.

• Staff has no objections to this proposed variance.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

| Appendix I | Lot Owners, Action Summary and Project Data Sheets |
|--------------|---|
| Appendix II | Site Plan, Building Elevations, Landscape Plans and Perspective |
| Appendix III | Engineering Summary |
| Appendix IV | Development Variance Permit No. 7914-0098-00 |

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

HP/da

Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Jordan Creamore

Beedie Development Group

Address: 3030 - Gilmore Diversion

Burnaby, BC V5H 3B4

Tel: 604-909-8740 - Work

604-909-8740 - Cellular

2. Properties involved in the Application

(a) Civic Address: 3338 - 189 Street

(b) Civic Address: 3338 - 189 Street
Owner: CB Supplies Ltd
PID: 029-167-035

Lot 4 Section 28 Township 7 New Westminster District Plan EPP31532

3. Summary of Actions for City Clerk's Office

(a) Proceed with Public Notification for Development Variance Permit No. 7914-0098-00 and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk in conjunction with the final adoption of the associated Development Permit

DEVELOPMENT DATA SHEET

Existing Zoning: CD By-law 17146

| | Existing Zoning: CD By-law 17146 | | | | |
|-------------------------------------|--|--|--|--|--|
| Required Development Data | Minimum Required / | Proposed | | | |
| - | Maximum Allowed | _ | | | |
| LOT AREA* | | | | | |
| Gross Total | - | 25,284.77 m² | | | |
| | | (6.25 acres) | | | |
| Road Widening area | - | - | | | |
| Undevelopable area | - | - | | | |
| Net Total | - | 25,284.77 m² | | | |
| | | (6.25 acres) | | | |
| | | | | | |
| LOT COVERAGE (in % of net lot area) | | | | | |
| Buildings & Structures | 60% | 46.5% | | | |
| Paved & Hard Surfaced Areas | - | - | | | |
| Total Site Coverage | - | - | | | |
| Total Olde Coverage | | | | | |
| SETBACKS (in metres) | | | | | |
| Front (E) | 16 m | 26.17 m | | | |
| Front (W) | 16 m | 26.01 m | | | |
| Side #1 (N) | 7.5 or o. m | 0.00 m | | | |
| Side #1 (14) | 7.5 m | 19.63 m | | | |
| Side #2 (5) | 7.5 111 | 19.03 111 | | | |
| BUILDING HEIGHT (in metres/storeys) | | | | | |
| Principal | 14 m (45 ft) | 9.91 m (32.6 ft) | | | |
| Accessory | 6 m (20 ft) | 11.34 m (37.6 ft) | | | |
| Accessory | 0 III (20 It) | 11.34 III (37.0 It) | | | |
| NUMBER OF RESIDENTIAL UNITS | | | | | |
| One Bed | _ | _ | | | |
| Two Bedroom | | - | | | |
| Three Bedroom + | _ | - | | | |
| Total | - | - | | | |
| Total | - | - | | | |
| FLOOR AREA: Residential | | | | | |
| FLOOR AREA: Residential | - | - | | | |
| ELOOD ADEA. Commonsial | | | | | |
| FLOOR AREA: Commercial | - | - | | | |
| Retail | - | - | | | |
| Office | - | - | | | |
| Total | - | - | | | |
| TI COR ARTA Y 1 | | | | | |
| FLOOR AREA: Industrial | 3,317 m ² (35,705 ft ²) | 3,317 m ² (35,705 ft ²) | | | |
| | | | | | |
| FLOOR AREA: Institutional | - | - | | | |
| | | | | | |
| TOTAL BUILDING FLOOR AREA | $2.217 \text{ m}^2 (25.705 \text{ ft}^2)$ | 2 217 m ² (25 505 ft ²) | | | |
| | 3,317 m ² (35,705 ft ²) | 3,317 m ² (35,705 ft ²) | | | |

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

Development Data Sheet cont'd

| Required Development Data | Minimum Required / Maximum Allowed | Proposed |
|---|---------------------------------------|----------|
| DENSITY | | |
| # of units/ha /# units/acre (gross) | - | - |
| # of units/ha /# units/acre (net) | - | - |
| FAR (gross) | - | - |
| FAR (net) | 1.00 | .46 |
| AMENITY SPACE (area in square metres) | - | - |
| Indoor | - | - |
| Outdoor | - | - |
| PARKING (number of stalls) | | |
| Commercial | - | - |
| Industrial | 118 | 129 |
| Residential Bachelor + 1 Bedroom | - | _ |
| 2-Bed | - | - |
| 3-Bed | - | - |
| Residential Visitors | - | - |
| Institutional | - | - |
| Total Number of Parking Spaces | 118 | 129 |
| Number of disabled stalls | - | 2 |
| Number of small cars | 30 | 30 |
| Tandem Parking Spaces: Number / % of Total Number of Units | 25% | 25% |

| Heritage Site NO | Tree Survey/Assessment Provided | NO |
|------------------|---------------------------------|----|
|------------------|---------------------------------|----|

ARCHITECTURAL DRAWING LIST

OVERALL FLOOR PLAN REFLECTED CEILING PLAN OVERALL ELEVATIONS COLOUR ELEVATIONS

A-0

PROPOSED: BUILDING for CB SUPPLIES ADDRESS: 3338 189th St., Surrey, B.C.



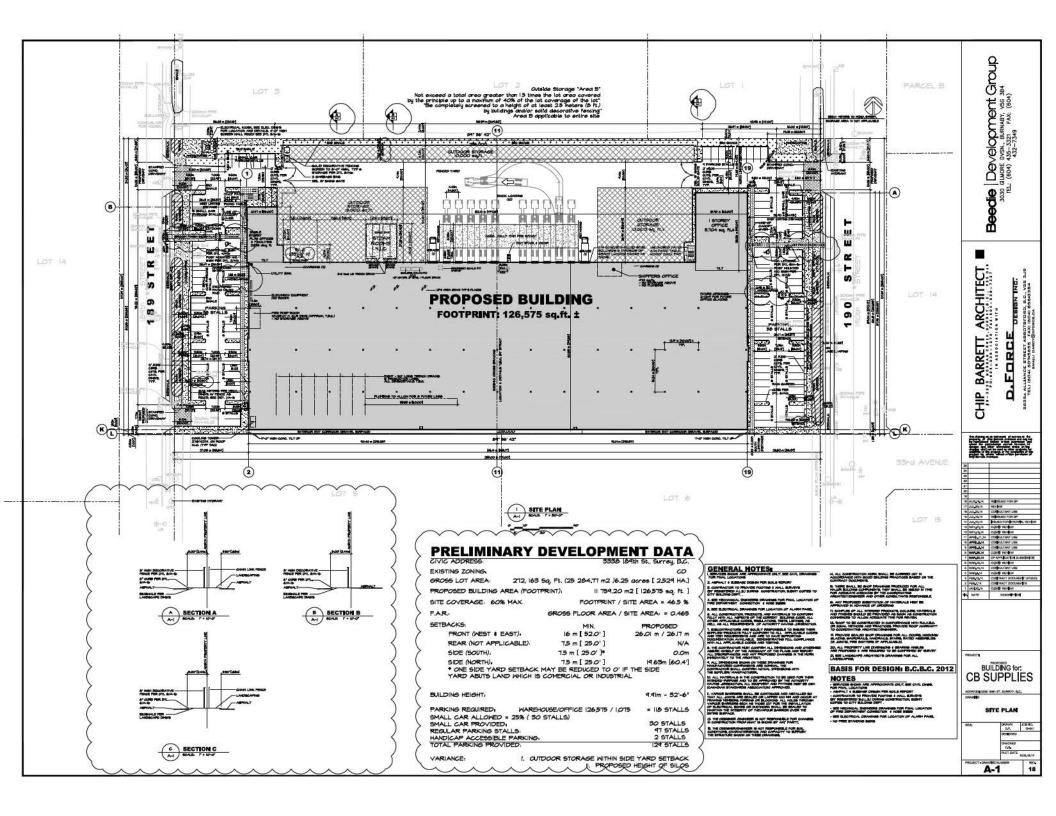
ASHRAE COMPLIANCE NOTES (PART 10)

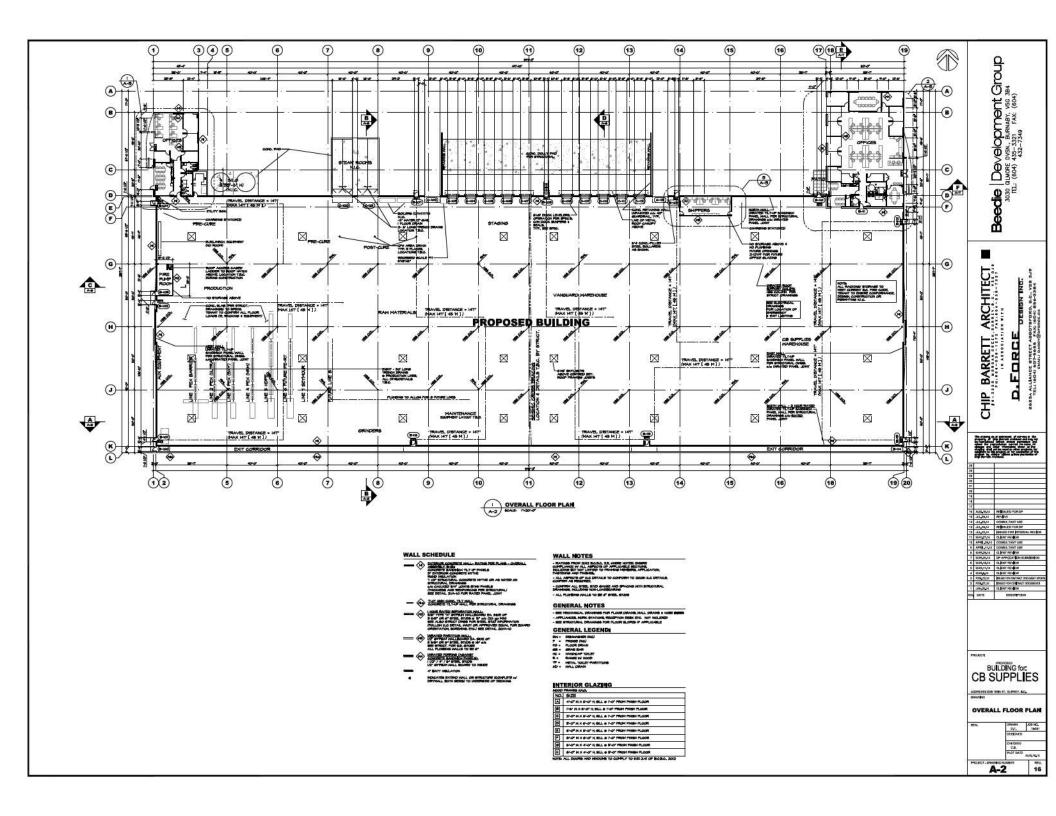
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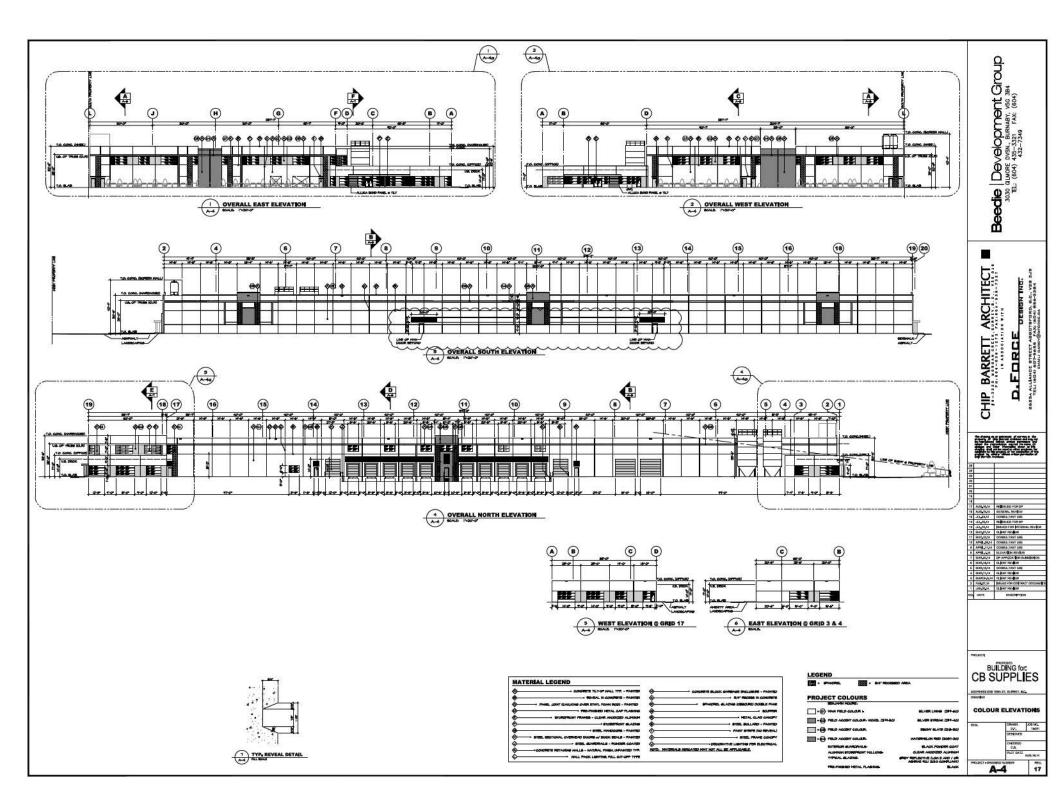
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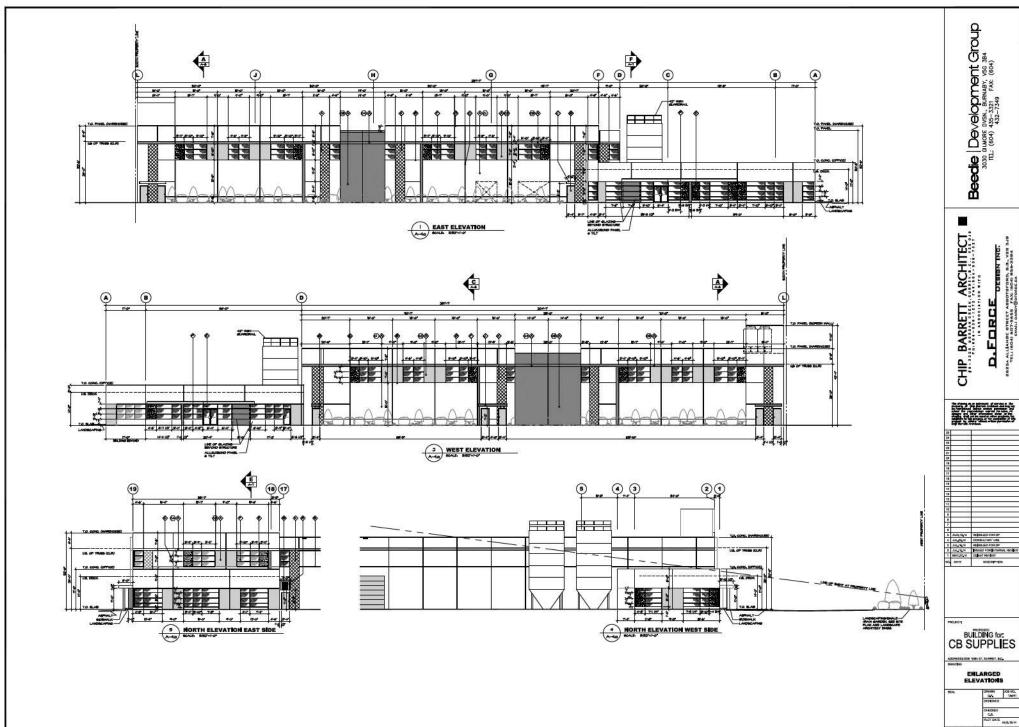
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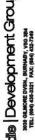
0 19

PLANT SCHEDULE - BIOSWALE TYPES: 189 St & 190 St

COMMON RASH

S POR SIGN

POT # POT # POT POT MICH M POT MICH



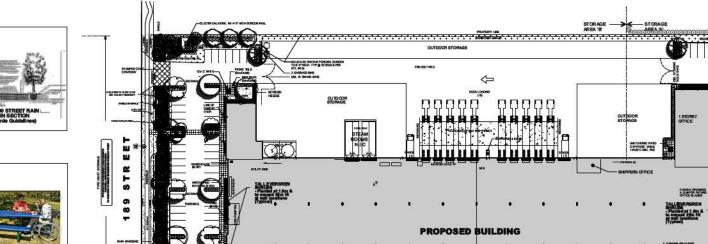


BUILDING FOR **CB SUPPLIES**

LANDSCAPE PLAN

SCALE T-B/4"

L-1





LANDSCAPE STRUCTURES VIVID COLLECTION 72" Picnic Table Model #141684

ADVANTAGE BIKERACK Ribbon Series (Or Approved Equivalent)



| SYMBOL | QTY. | BOTANICAL NAME | COMMON NAME | 921 |
|--------|------|-------------------------------------|----------------------------|------------------------------|
| | | Shoubs Continued | | |
| 0 | 191 | Prunus L 'Otto Luyterr' | Onto Luyten Laurel | #2 pot, date all specing |
| 0 | 14 | Rhododendron 'Christmen Cheer' | Rhododendron (medium ver.) | #3 pot |
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| | 117 | Thuje occidentals 'smanget' | Errorald Codor | 1.0m Nr. |
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| | | Ground Covers/Ferencials/Thes | | |
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| 2000 | 204 | Cotonweller dement | Coto measter ver. | 10cm pot / 45cm o.c. / heavy |
| | | Notes | | |

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| | | PLANT LIST | | | | | | |
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| • | | Trees | | | 7.5124.0333 | | Strube Continued | |
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| 7 | 4 | Cornus x russil (Startight) | Dog so od Wir. | Som out. / 2m sand | • | 15 | Ross meditand *Comfree Delight | Handy Ferich Ro |
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| 0 | 1 | Hydranges mecrophylis 'Bue Wave' | Hydrangen | #S por | | | . The Contactor must set ify the City Lar | viscape trapector for 0 |



INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

August 12, 2014

PROJECT FILE:

7814-0098-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 3338 - 189 Street

DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the Development Permit.

BUILDING PERMIT

The following issues are to be addressed as a condition of issuance of the Building Permit:

- Completion of City project 7812-0160-00
- Relocation of service connections as required and abandonment of redundant service connections as required;
- Relocation of curb letdown to proposed new location and associated modification to drainage features if required; and
- Construction of onsite infiltration and water treatment features as per Campbell Heights Land Use Plan requirements and as described in servicing plans under City project 7810-0179-00.

The applicant is advised to review the registered sustainable drainage and water quality control restrictive covenants prior to submitting building permit application.

Rémi Dubé, P.Eng.

Development Services Manager

CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7914-0098-00

Issued To: CB SUPPLIES LTD

("the Owner")

Address of Owner: 8125 - North Fraser Way

Burnaby, BC V₅J₅M8

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 029-167-035 Lot 4 Section 28 Township 7 New Westminster District Plan EPP31532

3338 - 189 Street

(the "Land")

3. As the civic address of the Land is to change, the City Clerk is directed to insert the new civic addresses for the Land, as follows:

- 4. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) In Section G.2 of Height of Buildings of "Comprehensive Development Zone (CD)" (By-law No. 17146) the maximum building height of the accessory structure may be varied from 6 metres (20 ft.) to 11.45 metres (38 ft.)
 - (b) In Section J.6 of Special Regulations of "Comprehensive Development Zone (CD)" (By-law No. 17146) in Outdoor Storage Area A and Outdoor Storage Area B, outdoor storage may be located within the side yard.

- 5. This development variance permit applies to only that portion of the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
- 6. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
- 7. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
- 8. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
- 9. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE

| ISSUED THIS | DAY OF | , 20 . | · | , |
|-------------|--------|--------|-------------------------|---|
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | Mayor - Dianne L. Watts | |

City Clerk - Jane Sullivan

DAY OF

, 20 .

