City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7918-0421-00

Planning Report Date: June 15, 2020

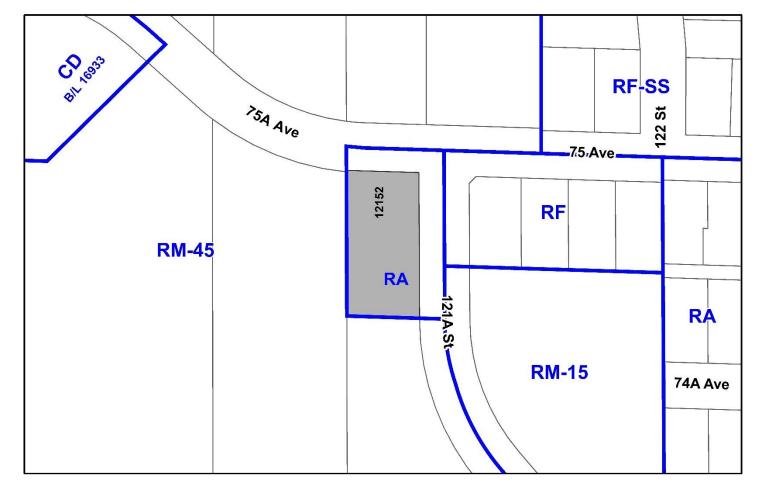
PROPOSAL:

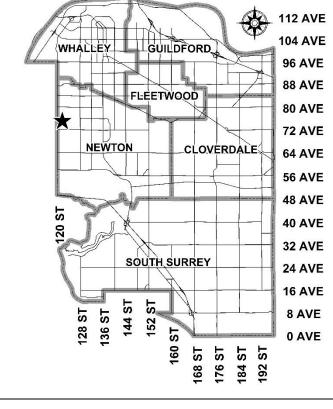
- **Development Permit** •
- **Development Variance Permit** •

to permit the relocation and restoration of the historic Strawberry Hills Hall.

LOCATION: 12152 – 75A Avenue **ZONING:** RA OCP Multiple Residential

DESIGNATION:





RECOMMENDATION SUMMARY

- Approval to draft Development Permit for Form and Character.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• Proposing to reduce the minimum side yard (flanking) and front yard setback requirements of the RA Zone.

RATIONALE OF RECOMMENDATION

- The proposal complies with the Development Permit requirements in the Official Community Plan for Form and Character.
- The applicant is proposing to retain and restore the existing heritage building, which has been listed on the Surrey Heritage Register since 1998 (Appendix I).
- The Heritage Advisory Commission supports the proposed restoration works.
- The proposed reduced setbacks will achieve historically accurate setbacks to the corner, while removing the building from the property line.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7918-0421-00 generally in accordance with the attached drawings (Appendix II).
- 2. Council approve Development Variance Permit No. 7918-0421-00 (Appendix III) varying the following, to proceed to Public Notification:
 - (a) to reduce the minimum east side yard (flanking) setback of the RA Zone from 7.5 metres to 3.1 metres to the principal building face; and
 - (b) to reduce the minimum north front yard setback of the RA Zone from 7.5 metres to 4 metres to the principal building face.
- 3. Council instruct staff to resolve the following issues prior to final adoption:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a road dedication plan to the satisfaction of the Approving Officer;
 - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department; and
 - (d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department.

Direction	Existing Use	OCP Designation	Existing Zone
Subject Site	Historic meeting hall	Multiple Residential	RA
North (Across 75A Avenue):	Multi-family Residential building	Multiple Residential	RM-45
East (Across 121A Street):	Single Family Residential & Multi- family Residential	Multiple Residential	RM-15 & RF
South:	Multi-family Residential building	Multiple Residential	RM-45
West:	R.A. Nicholson Park	Multiple Residential	RM-45

SITE CONTEXT & BACKGROUND

Background and Building History

- Strawberry Hills Hall is located at 12152 75A Avenue. The subject site is 2,022 square metres in area, is designated Multiple Residential in the Official Community Plan, and zoned "One-Acre Residential (RA) Zone". The hall building is approximately 131 square metres in area.
- The Strawberry Hills Hall is listed on the Surrey Heritage Register, added by Council Resolution on November 2, 1998. The hall was completed in 1909, constructed using donations from local residents and built on land donated by an area resident. The hall functioned as a farmer's institute which was an essential part of community life, holding lectures on farming practices, hosting social events, and providing assistance to new settlers.
- The Strawberry Hill area was an attractive place for farming in the early twentieth century, developing into an important agricultural centre supplying fresh produce to metro Vancouver. Strawberry Hills derives its name from the strawberries harvested by the area's Japanese Canadian settlers from between the stumps of old-growth trees.
- The Strawberry Hills Hall is additionally significant as an excellent example of late-nineteenth and early-twentieth century vernacular agricultural hall architecture. Despite later alterations and additions, the simple gable-roofed structure and rectangular plan are still evident, and the all-wood interior remains substantially intact.
- The City, which owns the property, is not proposing a Heritage Revitalization Agreement at this time, as the heritage hall will be retained, restored, and maintained by the Parks Department.

Development Permit

- In lieu of a Heritage Revitalization Agreement, the applicant is proposing a Development Permit to help guide the restoration and rehabilitation of the historic hall. Typical to Development Permit drawings for new construction, the applicant has submitted a Conservation Plan which outlines the existing condition of the building and a rehabilitation plan based on national conservation standards and procedures. The intent of the Conservation Plan is to ensure the long-term conservation of the hall within the City's ownership.
- The proposed Development Permit will allow for:
 - The relocation of the building slightly to the southwest to remove it from the property line, while retaining its historic location at the northeast corner of the property;
 - Structural upgrades, including a new foundation, exterior wall upgrades, seismic connection upgrade, and rear shed addition;
 - Interior upgrades, including new washroom and kitchen facilities, and electrical and lighting upgrades,
 - Exterior upgrades, including new windows in original locations, new exterior cladding, new roof, and accessible entrance;
 - Upgrades to the existing retaining wall and pathway along the south property line of the site; and

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- New parking lot, parking configuration, and landscaping features, including a landscaped corner feature honoring the Japanese Canadian farmers who were instrumental in the community prior to WWII.
- While the current RA zoning is to remain, the functions of the property will not be residential in nature. Because the property is City owned, a rezoning to use the site for institutional uses is not required. The City plans on using the building for uses aligned with the PA-1 zone, which allows for the following:
 - Meeting hall;
 - Community resource centre;
 - Community theatre; and
 - Daycare centre.
- Although no specific uses are confirmed for the site at this time, the City has expressed interest in using the site for a daycare, after-hours community rental space, and seniors drop-in centre. These uses would function well in the context of a renovated historical building and will continue the use of the building as a community hub for area residents.
- The building is proposed to be relocated from the northeast corner of the property slightly southwest to remove the building from the property line, while retaining a sense of the original location and allowing for an efficient parking layout. Relocating the building requires setback variances as follows:
 - Reduce the minimum east side yard (flanking) setback from 7.5 metres to 3.1 metres to the principal building face; and
 - Reduce the minimum north front yard setback from 7.5 metres to 4 metres to the principal building face.
- The applicant is proposing to provide 25 parking spaces. This is above the minimum number of parking spaces required for the proposed uses on the site.

DEVELOPMENT PROPOSAL

Planning Considerations

- The proposal complies with the Development Permit requirements in the Official Community Plan for Form and Character. The Conservation Plan will guide the restoration and rehabilitation of the heritage hall, based on national heritage principles.
- The Heritage Advisory Commission supports the proposed restoration works.
- The proposed reduced setbacks will achieve a historically accurate setback to the lot corner, while removing the building from the property line.

Referrals

Engineering:	The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix I.
Heritage Advisory	The proposal was presented at the February 13, 2019 HAC meeting.
Commission (HAC):	The HAC supports the proposal.

POLICY & BY-LAW CONSIDERATIONS

Setback Variances

- The applicant is requesting the following variances:
 - (a) Reduce the minimum east side yard (flanking) setback of the RA Zone from 7.5 metres to 3.1 metres to the principal building face; and
 - (b) Reduce the minimum north front yard setback of the RA Zone from 7.5 metres to 4 metres to the principal building face.
- The proposed reduced setbacks will achieve a historically accurate setback to the lot corner, while removing the building from the property line.
- Staff support the requested variances to proceed for consideration.

PUBLIC ENGAGEMENT

- The Development Proposal Sign was installed on September 26, 2019. Staff have received no responses from the neighbourhood.
- The City Parks Department held a community open house on June 20, 2019. Area residents were invited to the hall and given the opportunity to comment on its restoration and possible future uses. The open house was attended by over 100 residents, who were supportive of the restoration and suggested future uses for the site such as a daycare, seniors centre, community theatre, and art gallery.

DEVELOPMENT PERMITS

Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character.
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP.

- The proposed Development Permit and associated Conservation Plan will allow for:
 - The relocation of the building slightly to the southwest to remove it from the property line, while retaining its historic location at the northeast corner of the property;
 - Structural upgrades, including a new foundation, exterior wall upgrades, seismic connection upgrade, and rear shed addition;
 - Interior upgrades, including new washroom and kitchen facilities, and electrical and lighting upgrades,
 - Exterior upgrades, including new windows in original locations, new exterior cladding, new roof, and accessible entrance; and
 - New parking lot and parking configuration.

Landscaping

- The applicant has provided a Landscape Plan, which will be reviewed and approved by the City Parks Department.
- The Landscape Plan proposes significant planting at the northeast corner of the property, which includes a corner landscape feature honoring the Japanese Canadian strawberry farmers who once resided in the area. The corner feature will also include three old growth stumps.
- The perimeter of the site will be planted with a variety of dogwood species, native grasses, and strawberries.

TREES

• No trees are proposed to be removed as part of this application.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I.	Engineering Summary
Appendix II.	Development Permit No. 7918-0421-00
Appendix III.	Development Variance Permit No. 7918-0421-00

approved by Shawn Low

Jean Lamontagne General Manager Planning and Development



INTER-OFFICE MEMO

TO:	Manager, Area Planning & Development - South Surrey Division Planning and Development Department			
FROM:	Development Engineer, Engineering Department			
DATE:	April 09, 2020	PROJECT FILE:	7818-0421-00	
RE:	Engineering Requirement	s (Commercial/Industri	ial)	

DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

The following issues are to be addressed as a condition of issuance of the Development Permit (Form & Character) and Development Variance Permit for front and side yard setbacks for the relocation and restoration of the Strawberry Hill Hall:

- Register Restrictive Covenant for onsite Sustainable Drainage Works to meet the Cougar Creek Integrated Stormwater Management Plan requirements.
- Register Restrictive Covenant to require the owner/operator to maintain and keep functional the water quality/sediment control inlet chamber.
- Pay Engineering Processing Fee in the amount of \$1,674.75 (GST included) for the administration of the legal document requirements and/or utility capacity calculation.

BUILDING PERMIT

The following are to be addressed prior to issuance of the Building Permit (BP):

• Provide adequate onsite parking as required.

Location: 12152 75 Avenue

- Evaluate adequacy of existing services (e.g. driveways, water connection, sanitary and storm sewer connections) and relocate/modify or construct as required through the BP process. This will also include abandonment of redundant service connections as required; video inspection and upgrade of the sanitary and storm service connections with upgrades to the current standards; relocation of water meter to an outside chamber etc.
- Design and construct onsite sustainable drainage works to ensure that the Cougar Creek ISMP requirements are met, including on-lot source control measures and water quality treatment for surface parking.
- A water quality/sediment control inlet chamber is to be installed as a component of the on-site drainage system before discharge at the inspection chamber

Jeff Pang, P.Eng. Development Engineer IK1

(the "City")

DEVELOPMENT PERMIT

NO.: 7918-0421-00

Issued To:	CITY OF SURREY
Issued 10.	CITI OF SURREI

(the "Owner")

Address of Owner: 13450 – 104 Avenue Surrey, BC V3T 1V8

A. General Provisions

- 1. This development permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development permit.
- 2. This development permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 017-082-200

Parcel "B" (Reference Plan 2880) Lot 13 Section 19 Township 2 New Westminster District Plan 1022

12152 – 75 Avenue

(the "Land")

- 3. This development permit applies to only that portion of the buildings and structures on the Land shown on Drawing 7918-0421-00(1) which is attached to and forms part of this development permit.
- 4. The Land has been designated as a development permit area in Surrey Official Community Plan, 2013, No. 18020, as amended.

B. Form and Character

1. The character of the development including landscaping, siting, form, exterior design and finish of buildings and structures on the Land shall be in accordance with the drawings referenced 7918-0421-00(1) through to and including 7918-0421-00(4) (the "Drawings").

2. Minor changes to the Drawings that do not affect the general form and character of the landscaping, siting, form, exterior design and finish of buildings and structures, truck parking specifications, free standing signs, sign design packages and comprehensive sign details on the Land, may be permitted subject to the approval of the City.

C. Administration

- 1. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development permit.
- 2. This development permit shall lapse if the Owner does not substantially start any construction with respect to which this development permit is issued within two (2) years after the date this development permit is issued. The terms and conditions of this development permit, and any amendment to it, are binding on any and all persons who acquire an interest in the Land.
- 3. This development permit is only valid for the development that is described in this development permit. If a change to development is considered, a new development permit or an amendment to this permit is required before any work is started.
- 4. All reports, documents and drawings referenced in this development permit shall be attached to and form part of this development permit.
- 5. This development permit is issued subject to compliance by the Owner and the Owner's employees, contractors and agents with all applicable City bylaws, including the Tree Protection Bylaw, Erosion and Sediment Control Bylaw and the Soil Removal and Deposition Bylaw, all as may be amended or replaced from time to time.

6. This development permit is NOT A BUILDING PERMIT.

Authorizing resolution passed by the council/delegated official, the day of $$_{-20}$$.

ISSUED THIS DAY OF , 20 .

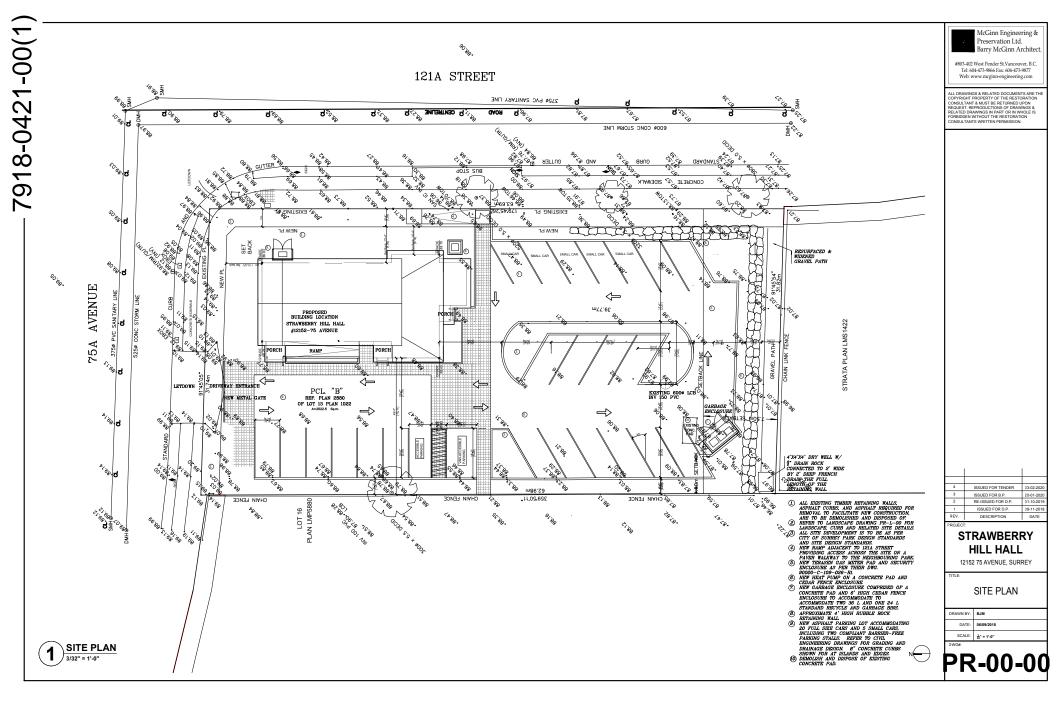
Mayor

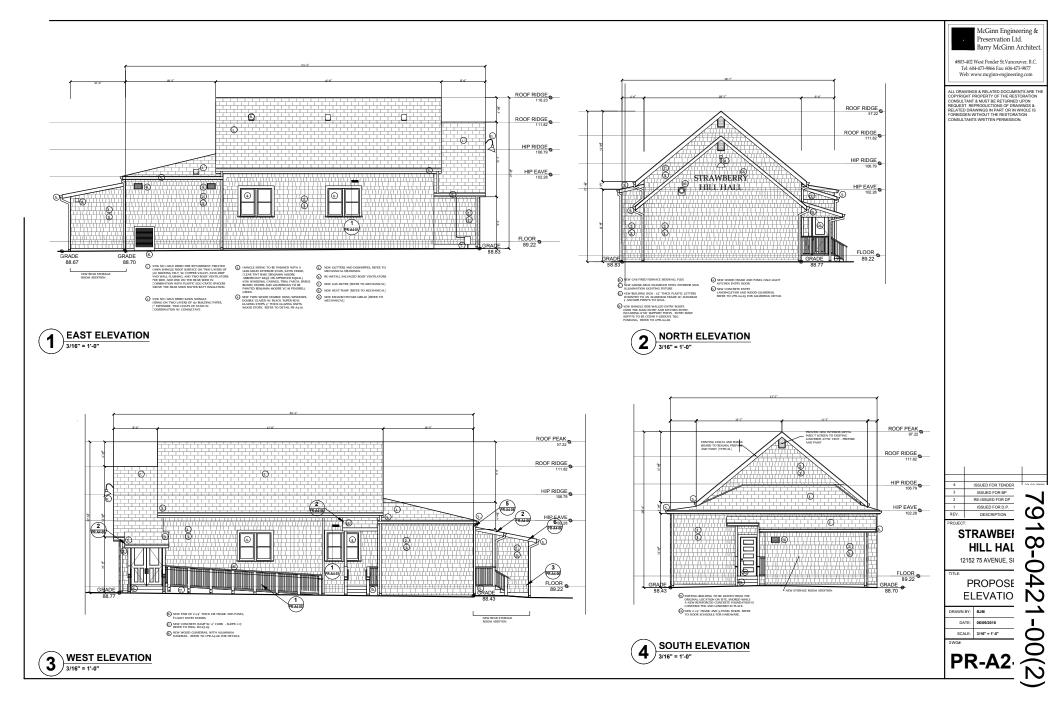
City Clerk

IN CONSIDERATION OF COUNCIL APPROVAL OF THIS DEVELOPMENT PERMIT AND OTHER GOOD AND VALUABLE CONSIDERATION, I/WE THE UNDERSIGNED AGREE TO THE TERMS AND CONDITIONS OF THIS DEVELOPMENT PERMIT AND ACKNOWLEDGE THAT WE HAVE READ AND UNDERSTOOD IT.

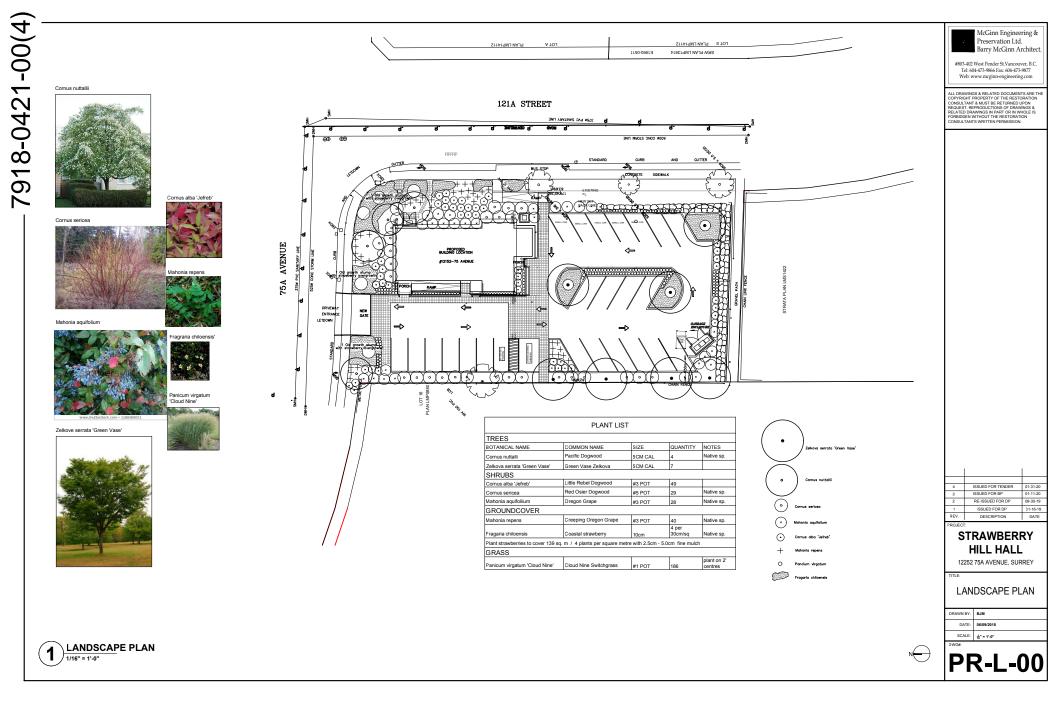
Authorized Agent: (Signature)

Name: (Please Print)









CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7918-0421-00

Issued To:	City of Surrey	
	(the "Owner")	
Address of Owner:	13450 – 104 Avenue Surrey, BC V3T 1V8	

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 017-082-200

Parcel "B" (Reference Plan 2880) Lot 13 Section 19 Township 2 New Westminster District Plan 1022

12152 – 75 Avenue

(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) In Section F. Yards and Setbacks of Part 12 One-Acre Residential (RA) Zone, the minimum Side Yard Setback on a Flanking Street (east) is reduced from 7.5 metres to 3.1 metres to the building face; and
 - (b) In Section F. Yards and Setbacks of Part 12 One-Acre Residential (RA) Zone, the minimum Front Yard Setback (north) is reduced from 7.5 metres to 4 metres to the building face.
- 4. This development variance permit applies to only that portion of the buildings and structures on the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.

- 5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
- 6. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
- 7. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
- 8. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . ISSUED THIS DAY OF , 20 .

Mayor – Doug McCallum

City Clerk – Jennifer Ficocelli

