

City of Surrey PLANNING \& DEVELOPMENT REPORT

## Application No.: 7919-0045-oo

Planning Report Date: January 11, 2021

## PROPOSAL:

- Rezoning from A-2 to IB-2
- Development Permit
to permit the development of a 10,222 square metre multi-tenant industrial building.
LOCATION: 2940-190 Street
ZONING:
A-2
OCP DESIGNATION: Mixed Employment
LAP DESIGNATION: Business Park


## RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for Rezoning.
- Approval to draft Development Permit for Form and Character.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- None.


## RATIONALE OF RECOMMENDATION

- The proposal complies with the Mixed Employment designation in the Official Community Plan (OCP).
- The proposal complies with the Business Park designation in the Campbell Heights Local Area Plan (LAP)
- The proposal complies with the Mixed Employment designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposed density and building form are appropriate for this part of Campbell Heights.
- The proposal complies with the Development Permit requirements in the OCP for Form and Character.
- The proposed building achieves an attractive architectural built form, which utilizes high quality, natural materials and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. A By-law be introduced to rezone the subject site from "Intensive Agriculture Zone (A-2)" to "Business Park 2 Zone (IB-2)" and a date be set for Public Hearing.
2. Council authorize staff to draft Development Permit No. 7919-0045-oo generally in accordance with the attached drawings (Appendix I).
3. Council instruct staff to resolve the following issues prior to final adoption:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a road dedication plan to the satisfaction of the Approving Officer;
(c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(e) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(f) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
(g) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department;
(h) registration of a Section 219 Restrictive Covenant to restrict the maximum amount of mezzanine space;
(i) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture; and
(j) registration of a Section 219 Restrictive Covenant to prohibit any uses that require a Metro Vancouver air quality permit from locating on the site.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | LAP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Two single family <br> dwellings | Business Park | A-2 |
| North: | Single family dwellings <br> and greenhouses | Business Park | A-2 |
| East: | Single family dwelling <br> and farmland | Business Park | A-2 |
| South: | Single family dwelling <br> and farmland | Business Park | A-2 |
| West (Across 190 Street): | Hopewell Business Park | Business Park | IB-3 |

## Context \& Background

- The subject site is comprised of one property which is 1.87 hectares in size. The site is designated "Mixed Employment" in the Official Community Plan (OCP), and "Business Park" in the Campbell Heights Local Area Plan (LAP) and zoned "Intensive Agricultural Zone (A-2)".
- The existing dwelling and farm buildings are all proposed to be removed as part of the subject application.


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant is proposing to rezone the site from "Intensive Agricultural Zone (A-2)" to "Business Park 2 Zone (IB-2)" and a Development Permit for Form and Character to permit the development of a multi-tenant industrial business park building with a gross floor area of 10,222 square metres.
- The application requires road dedication along 190 Street along the site's western frontage, and two accesses are proposed from this street.

|  |  |
| :--- | :--- |
| Proposed |  |
| Gross Site Area: | $18,787 \mathrm{~m}^{2}$ |
| Road Dedication: | $197 \mathrm{~m}^{2}$ |
| Net Site Area: | $18,590 \mathrm{~m}^{2}$ |
| Number of Lots: | 1 |
| Building Height: | 12.9 m |
| Floor Area Ratio (FAR): | 0.55 |
| Floor Area |  |
| Industrial / Total: |  |

## Referrals

Engineering: The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix II.

Surrey Fire Department: The Fire Department has no concerns with the proposed development.

## Transportation Considerations

- The application requires 1.942 metres of road dedication along the 190 Street (west) frontage.
- The site proposes two accesses on 190 Street. The northern access will be primarily for truck access, and the southern access will be primarily used by vehicular traffic. The accesses will be connected at the rear of the site by a drive aisle that is to be located along the east property line.
- The proposed truck bays are located along the north portion of the site, shielded from public view along 190 Street.
- The applicant has secured an easement with the neighbouring property to the north at 2982 190 Street for shared truck access to facilitate access to the loading bay and for truck maneuvering. This shared access will facilitate access for the adjacent site, including for any access requirements associated with future development of this property. Registration of this easement on title will be a requirement of final approval.


## Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.
- The applicant is proposing a high albedo roof, to meet the objectives of the Climate Adaptation Strategy policy, which is typically considered to have a Solar Radiance Index (SRI) value of o.75.


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The proposal complies with the "Mixed Employment" land use designation in the Metro Vancouver Regional Growth Strategy.


## Official Community Plan

## Land Use Designation

- The proposal complies with the "Mixed Employment" land use designation in the Official Community Plan.


## Themes/Policies

The proposed development is supported by the following policies of the Official Community Plan:

- B6.6 - Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas and spaces.
(The proposed development is oriented towards 190 Street with expansive two-level spandrel glazing).
- B6.9 - Create opportunities for interactive and enjoyable public plazas by using furniture, banners, signs, interactive public art, heritage interpretation, paving patterns, vibrant colours and other "placemaking" design elements.
(The proposed development includes a plaza at the southwest corner of the building near 190 Street for amenity space).
- C2.38 - Ensure the loading and on-site access of goods delivery vehicles is considered in conjunction with overall urban development site design.
(Site access for trucks and loading bays have been designed and located along the north side of the building to minimize public view from 190 Street, and to allow for the building to be used as a screening element.)
- E1.20 - Encourage the continued expansion of high-tech, research and development and light manufacturing to locate within Mixed Employment areas that are accessible to major transportation corridors and/or frequent transit services.
(The proposed development is compatible with the OCP Mixed Employment designation and builds upon the employment lands in Campbell Heights. The subject site is also located near the major transportation corridors of 36 Avenue, Highway 15, 192 Street and is also located near two international border crossings).


## Secondary Plans

## Land Use Designation

- The proposal complies with the Business Park designation in the Campbell Heights Local Areas Plan (LAP) as follows:


## Themes/Objectives

- 6.5.1.4 - Design Guidelines: Business Park - The use of glass and high quality materials and finishes is required of buildings facing the street. Blank walls should be avoided.
(The proposed development incorporates expansive two-level spandrel glass along the 190 Street frontage).
- 6.5.1.4 - Design Guidelines: Business Park - Variations in massing and changes in height and horizontal planes are encouraged.
(The proposed development incorporates a variation in building height at the unit entrances, and the corner unit has a detail with spandrel glass).
- 6.5.1.4 - Design Guidelines: Business Park - The exterior of buildings should be coordinated in the design on all elevations with regard to colour, materials, architectural form, and detailing to achieve design harmony and continuity.
(The proposed building is architecturally coordinated with a modern appearance that promotes harmony by using consistent cladding materials, glazing, and landscaping).


## Zoning By-law

- The applicant proposes to rezone the subject site from "Intensive Agriculture Zone (A-2)" to "Business Park 2 Zone (IB-2)".
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Business Park 2 Zone (IB-2)" and parking requirements.

| IB-2 Zone (Part 47B) | Permitted and/or Required | Proposed |
| :---: | :---: | :---: |
| Floor Area Ratio: | 1.00 | 0.55 |
| Lot Coverage: | 60\% | 51\% |
| Yards and Setbacks |  |  |
| North: <br> East: <br> South: <br> West: | 7.5 m 7.5 m 7.5 m 16 m or 7.5 m if landscaped | $\begin{aligned} & 7.6 \mathrm{~m} \\ & 14.3 \mathrm{~m} \\ & 21.8 \mathrm{~m} \\ & 7.5 \mathrm{~m} \end{aligned}$ |
| Height of Buildings |  |  |
| Principal buildings: | 14 m | 12.9 m |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Commercial: Industrial: Total: | $\begin{aligned} & 20 \\ & 95 \\ & 115 \\ & \hline \end{aligned}$ | $\begin{array}{\|l} \hline 20 \\ 95 \\ 115 \\ \hline \end{array}$ |

- The proposal includes a total of 115 surface parking spaces, which meets the parking requirements of the Zoning By-law for light impact industrial and office uses.

The BC Building Code permits up to $40 \%$ of the ground floor area to be constructed as second-storey mezzanine space. The applicant does not anticipate additional mezzanine space in the future and has agreed to register a Section 219 Restrictive Covenant restricting the amount of mezzanine space to be constructed to avoid a situation where there may be insufficient parking in the future. Mezzanine space will be restricted to a maximum of $8.3 \%$ of the building ground floor area to reflect what is being proposed as part of the subject application.

## Public Art Policy

- The applicant will be required to provide public art, or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of $0.5 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.


## PUBLIC ENGAGEMENT

- Pre-notification letters were sent on September 16, 2020, and the Development Proposal Signs were installed on September 22, 2020. Staff received no responses.
- The subject application was also referred to the Little Campbell Watershed Society for consideration. No comments were received in response to this referral.


## DEVELOPMENT PERMITS

## Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and is also subject to the urban design guidelines in the Campbell Heights Local Area Plan (LAP).
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the Campbell Heights Local Area Plan (LAP).
- The applicant has worked with staff to provide an appropriate interface along 190 Street, which includes the provision of a pedestrian plaza and the provision of expansive glazing at the southwest portion of the site to emphasize this prominent corner.
- The general site design consists of one large multi-tenant industrial building, with a 7.5 metre wide landscape buffer on 190 Street, parking along the south and east portions of the site and loading bays along the northern portion of the site.
- Vehicular access is proposed on the southern access to the site and access to the loading area is proposed in a cross-access easement with the northern neighbour, along the north portion of the site. Both accesses are proposed on 190 Street, which is the site's only road interface.


## Signage

- The applicant is proposing fascia signage in the form of channel lettering which will be located above each tenant entry.
- Future tenants will be required to submit Sign Permit Applications in accordance with this DP and the Sign By-law. If the same tenant occupies several units, only one sign per tenant will be permitted, in accordance with the provisions of the Sign By-law.
- A free-standing sign is conceptually located at the southwest portion of the site, next to the vehicular access. A separate DP and Sign Permit will be required for this sign, as no details are available at this time. The location of the sign is important to identify at this stage, to allow landscaping to be coordinated with this feature.


## Landscaping

- The proposed landscaping consists of a 7.5 metres wide landscape buffer along 190 Street which will soften the building's appearance along this frontage, and a 1.5 metres landscape strip along the south property line.
- The proposed landscaping will consist of a variety of trees, including Japanese Maple, Pacific Sunset Purpleblow Maple, Fastigiate Purple Leaf Beech, Upright Persian Ironwood, Swedish Solumnar Aspen, Shirotae Cherry, Douglas Fir, Crimson Fire Fastigiate Oak, Western Redcedar, as well as a variety of shrubs and ground cover.
- A pedestrian plaza is also proposed at the southwest portion of the site for use by employees. The plaza will be located adjacent the vehicular access along 190 Street and the entrance to the corner unit. The plaza will be programmed with a number of picnic tables and with planter bowls to decorate this area.


## TREES

- Andrew Booth, ISA Certified Arborist of Stickleback Environmental prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood Trees |  |  |  |
| Alder / Cottonwood | 3 | 3 | 0 |
| Deciduous Trees <br> (excluding Alder and Cottonwood Trees) |  |  |  |
| Paper Birch | 2 | 2 | 0 |
| Bigleaf Red Maple | 2 | 2 | 0 |
| Weeping Willow | 1 | 1 | 0 |
| Shore Pine | Coniferous Trees | 0 |  |
| Douglas Fir | 32 | 79 | 32 |


| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Total (excluding Alder and Cottonwood Trees) | 116 | 113 | 3 |
| Total Replacement Trees Proposed (excluding Boulevard Street Trees) |  | 62 |  |
| Total Retained and Replacement Trees |  | 65 |  |
| Contribution to the Green City Program |  | \$66,8oo |  |

- The Arborist Assessment states that there is a total of 116 mature trees on the site, excluding Alder and Cottonwood trees. 3 existing trees, approximately $2.5 \%$ of the total trees on the site, are Alder and Cottonwood trees. It was determined that 3 trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- The proposed tree preservation on the site will require supervision by an arborist during construction.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 229 replacement trees on the site. Since only 62 replacement trees can be accommodated on the site, the deficit of 167 replacement trees will require a cash-in-lieu payment of $\$ 66,800$, representing $\$ 400$ per tree, to the Green City Program, in accordance with the City's Tree Protection By-law.
- In summary, a total of 65 trees are proposed to be retained or replaced on the site with a contribution of $\$ 66,800$ to the Green City Program.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Survey Plan, Site Plan, Building Elevations, Landscape Plans and Perspective Appendix II. Engineering Summary Appendix III. Summary of Tree Survey and Tree Preservation

> approved by Shawn Low

Jean Lamontagne
General Manager
Planning and Development









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|  | 100 mm Broom finished concrete as specified with score lines as shown plan and full depth expansion joints max. 5 m apart. |
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| L4 |
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stamped pattern at driveway entrances


Ev= = = =


| 2 | Concrete stamping |
| :--- | :--- |
| L4 | NTS |

Norsis.

| 4 | Shrub Planting |
| :---: | :---: |
| $\llcorner 4$ | scale: 1:20 |





| 7 | Tree Protection Measures as per $\cos$ |
| ---: | :--- |
| L4 |  |


(14) Feature bowl planters



(124) Garbage enclosure by Arch. dwgs


| TO: | Manager, Area Planning \& Development <br>  <br> - South Surrey Division <br> Planning and Development Department |
| :--- | :--- | :--- | :--- |
|  | Development Engineer, Engineering Department |

RE: $\quad$ Engineering Requirements (Commercial/Industrial) Location: 2940-190 Street

## REZONE

Property and Right-of-Way Requirements

- Dedicate 1.942 metres fronting 190 Street.
- Provide 0.5 metre SROW fronting 190 Street.


## Works and Services

- Construct the east half of 190 Street to an industrial collector standard.
- Provide service connections.

A Servicing Agreement is required prior to Rezone/Subdivision. A processing fee of $\$ 7,565.25$ is required.

## DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the Development Permit.


Jeff Pang, P.Eng.
Development Engineer
LRı

## Tree Preservation Summary

Surrey Project No: 17-1618
Address: 2940-190 Street
Registered Arborist: Andrew Booth

| On-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Trees Identified <br> (on-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas) | 119 |
| Protected Trees to be Removed | 116 |
| Protected Trees to be Retained <br> (excluding trees within proposed open space or riparian areas) | 3 |
| Total Replacement Trees Required: <br> Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio Three (3) X one (1) $=3$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio One hundred and thirteen (113) X two (2) $=226$ | 229 |
| Replacement Trees Proposed | 62 |
| Replacement Trees in Deficit | 167 |
| Protected Trees to be Retained in Proposed [Open Space / Riparian Areas] | 0 |


| Off-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Off-Site Trees to be Removed | 2 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio zero (0) $X$ one (1) 0 <br> - All other Trees Requiring 2 to 1 Replacement Ratio two (2) X two (2) 4 | 4 |
| Replacement Trees Proposed | 0 |
| Replacement Trees in Deficit | 4 |

Summary, report and plan prepared and submitted by:


January 5, 2021


