

# City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7919-0196-00

Planning Report Date: October 19, 2020

## **PROPOSAL:**

• **Rezoning** from A-1 to IB-1

• Development Permit

to permit the development of a multi-tenant 40,586-square-metre industrial building.

LOCATION: 18930 - 24 Avenue

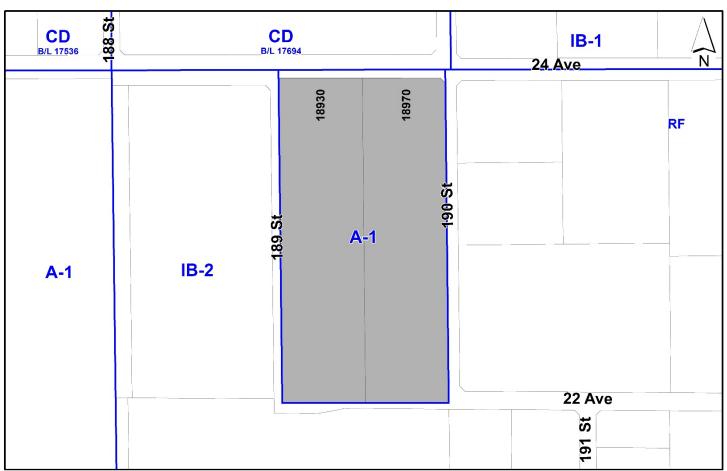
18970 - 24 Avenue

**ZONING:** A-1

**OCP DESIGNATION:** Mixed Employment

**LAP DESIGNATION:** Business Park and Open Space

Corridors/Buffers



#### RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for Rezoning.
- Approval to draft Development Permit for Form and Character.

# DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• Proposing an amendment to the Campbell Heights Local Area Plan (LAP) for a portion of the site from Open Space Corridors/Buffers to Business Park.

#### RATIONALE OF RECOMMENDATION

- The proposal complies with the Mixed Employment designation in the Official Community Plan (OCP).
- The proposal complies with the Mixed Employment designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposal complies with the portion of the site that is designated for Business Park uses in the Campbell Heights Local Area Plan (LAP).
- The proposed elimination of the Open Space Corridors/Buffers designation in the LAP is consistent with other developments in the area. Landscape buffers will be provided along all roads, and the applicant has proposed a monetary compensation to contribute to the conservation of lands in more appropriate and continuous lands in Campbell Heights.
- The proposed density and building form are appropriate for this part of Campbell Heights.
- The proposal complies with the Development Permit requirements in the OCP for Form and Character.
- The proposed signage has been comprehensively designed to be integrated with the design of the building and provides a comprehensive look for the development.

#### RECOMMENDATION

The Planning & Development Department recommends that:

- 1. A By-law be introduced to rezone the subject site from "General Agriculture Zone (A-1)" to "Business Park 1 Zone (IB-1)" and a date be set for Public Hearing.
- 2. Council authorize staff to draft Development Permit No. 7919-0196-00 generally in accordance with the attached drawings (Appendix I).
- 3. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a road dedication plan to the satisfaction of the Approving Officer;
  - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
  - (d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
  - (e) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (f) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
  - (g) registration of a Section 219 Restrictive Covenant to restrict the maximum amount of mezzanine space;
  - (h) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture; and
  - (i) registration of a Section 219 Restrictive Covenant to prohibit any use that require a Metro Vancouver air quality permit from locating on the site.
- 4. Council pass a resolution to amend the Campbell Heights Local Area Plan (LAP) to redesignate a portion of the land from Open Space Corridors/Buffers to Business Park when the project is considered for final adoption.

#### **SITE CONTEXT & BACKGROUND**

Direction	Existing Use	LAP Designation	<b>Existing Zone</b>
Subject Site	Vacant land	Business Park and	A-1
		Open Space	
		Corridors/Buffers	
North (Across 24	Vacant pre-serviced industrial	Technology Park or	CD By-law No.
Avenue):	land under Development	Business Park and	17694
	Application for an industrial	Landscape Strips	
	building (Development		
	Application No. 7920-0029-00)		
East (Across 190	Multi-tenant industrial buildings	Landscape Strips	IB-2
Street):		and Business Park	
South (Across 22	Warehouse and distribution	Business Park	IB-2
Avenue):	facility under construction		
West (Across 189	Multi-tenant industrial buildings	Business Park	IB-2
Street):			

#### **Context & Background**

- The subject site is comprised of two properties (18930 and 18970 24 Avenue), which total 7.98 hectares in size. The subject site is designated "Mixed Employment" in the Official Community Plan (OCP), "Business Park" and "Open Space Corridors/Buffers" in the Campbell Heights Local Area Plan (LAP) and zoned "General Agricultural Zone (A-1)".
- The site has natural vegetation and there are no buildings or structures.

## **DEVELOPMENT PROPOSAL**

# **Planning Considerations**

- The applicant is proposing to rezone the site from "General Agricultural Zone (A-1)" to "Business Park Zone (IB-1)" and a Development Permit for Form and Character to permit the development of a multi-tenant industrial business park building with a gross floor area of 40,568 square metres.
- The application requires road dedication along all roads, and access is proposed at four locations: 2 accesses on 189 Street and two accesses on 190 Street.

	Proposed	
Lot Area		
Gross Site Area:	79,776.4 square metres	
Road Dedication:	11,705.5 square metres	
Net Site Area:	68,070.9 square metres	
Number of Lots:	1	
Building Height:	13.25 metres	
Floor Area Ratio (FAR):	0.60	
Floor Area		
Industrial/Total:	40,568 square metres	

#### Referrals

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix II.

Parks, Recreation &

Culture:

Parks has agreed to accept the applicant's voluntary monetary contribution in the amount of \$326,000 in support of the proposed Campbell Heights LAP amendment to remove the Open Space Corridors/Buffers designation on the site. This contribution will be used to allow for the restoration and enhancement of GIN corridors

in Campbell Heights.

Surrey Fire Department: The Fire Department has no concerns with the proposed

development.

# **Transportation Considerations**

• The application requires road dedication along all roads, with approx. 8.6 metre on 24 Avenue, 10 metres on 189 Street, 10.5 metres on 190 Street and varying between 2.3 metres and 7 metres on 22 Avenue, as well as all applicable corner cuts.

- The site will be accessed via four driveways, two on 189 Street for vehicular and truck movement, and two on 190 Street for vehicular access only.
- The proposed truck bays are located along the west side of the site, with a berm and fence to screen them from 189 Street.

# **Open Space Corridors/Buffers Area Considerations**

- The applicant proposes to amend the Campbell Heights Local Area Plan (LAP) to eliminate the Open Space Corridors/Buffers designation along 24 Avenue and 190 Street. the proposed amendment is consistent with others done in the area, and the applicant will still be providing all the minimum landscape buffers of the proposed "Business Park Zone (IB-1)".
- The Parks, Recreation and Culture Department recognizes that the forested area adjacent to 24 Avenue and 190 Street has limited habitat value and notes that measures should be taken instead to preserve land that is within the Biodiversity Conservation Strategy area.
- As compensation for the LAP amendment (which is typically provided in the area), and to assist the City in acquiring and maintaining green spaces of higher habitat value elsewhere in Campbell Heights, the applicant is proposing a voluntary monetary contribution of \$326,000.

# **Sustainability Considerations**

• The applicant has met the majority of the sustainable development criteria, as indicated in the Sustainable Development Checklist; however, the applicant does not propose to meet the Climate Adaptation Strategy policy for a green roof or a high-albedo roof, which is typically considered to have a Solar Radiance Index (SRI) value of 0.75.

- The purpose of a high albedo roof is to reduce internal building temperature by reflecting the sun, and also to contribute to a lower overall heat island effect, which is an increase in the overall temperature of a developed area.
- The applicant is proposing a ballasted EPDM (ethylene propylene diene monomer) roof system with light grey washed river worn rock, which is anticipated to have an SRI value between 0.5 and 0.65, depending on the natural pigment variation of the river rock.

#### **POLICY & BY-LAW CONSIDERATIONS**

## **Regional Growth Strategy**

• The proposal complies with the "Mixed Employment" land use designation in the Metro Vancouver Regional Growth Strategy.

# Official Community Plan

#### Land Use Designation

• The proposal complies with the "Mixed Employment" land use designation in the Official Community Plan.

# Themes/Policies

The proposed development is supported by the following policies of the Official Community Plan:

• B6.6 – Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas and spaces.

(The proposed development is oriented towards 190 Street with expansive two-level spandrel glazing).

• B6.9 – Create opportunities for interactive and enjoyable public plazas by using furniture, banners, signs, interactive public art, heritage interpretation, paving patterns, vibrant colours and other "placemaking" design elements.

(The proposed development includes a plaza at each of the four corners of the site, with benches and an amenity space).

• C2.38 – Ensure the loading and on-site access of goods delivery vehicles is considered in conjunction with overall urban development site design.

(Site access and loading bays have been designed to minimize public view, and to allow for the building to be used as screening for the most part. The loading faces 189 Street, and a berm and additional landscaping are proposed for screening along that façade).

• E1.20 – Encourage the continued expansion of high-tech, research and development and light manufacturing to locate within Mixed Employment areas that are accessible to major transportation corridors and/or frequent transit services.

(The proposed development is compatible with the Mixed Employment designation and builds upon the employment lands in Campbell Heights. The subject site is also located near the major transportation corridors of 36 Avenue, Highway 15, 192 Street and is also near international border crossings).

• E1.31 – Support and encourage the high quality, environmentally responsible, sustainable development of employment lands.

(The development proposes bioswales around the perimeter of the site for on-site stormwater management.)

# **Secondary Plans**

# **Land Use Designation**

- The proposal complies with the portion of the site that is designated for Business Park uses in the Campbell Heights Local Area Plan (LAP).
- The applicant is proposing an LAP amendment on a portion of the site from Open Space Corridors/Buffers to Business Park.

#### Amendment Rationale

The proposed amendment to the Campbell Heights Local Area Plan is supported and consistent with other developments in the area. The applicant has proposed a voluntary monetary contribution of \$326,000, as compensation for the LAP amendment, and to assist the City in acquiring and maintaining green spaces of higher habitat value elsewhere in Campbell Heights.

The Open Space Corridors/Buffers have previously been eliminated on adjacent sites and applications. This approach will allow for the concentration of corridors associated with the Green Infrastructure Network (GIN) within Campbell Heights and provide buffer between the Agricultural Land Reserve (ALR) and employment lands located in Campbell Heights.

# Themes/Objectives

The proposed development is supported by the following guidelines in the Campbell Heights Local Area Plan:

• 6.5.1.4 – Design Guidelines: Business Park – The use of glass and high quality materials and finishes is required of buildings facing the street. Blank walls should be avoided.

(The proposed development incorporates expansive two-level spandrel glazing along the 190 Street and 24 Avenue frontages).

 6.5.1.4 – Design Guidelines: Business Park – Variations in massing and changes in height and horizontal planes are encouraged.

(The proposed development incorporates a variation in building height at the unit entrances).

• 6.5.1.4 – Design Guidelines: Business Park – The exterior of buildings should be coordinated in the design on all elevations with regard to colour, materials, architectural form, and detailing to achieve design harmony and continuity.

(The proposed building is architecturally coordinated with a modern appearance that promotes harmony through the use of consistent cladding materials, glazing, and landscaping).

# **Zoning By-law**

- The applicant proposes to rezone the subject site from "General Agriculture Zone (A-1)" to "Business Park 1 Zone (IB-1)".
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Business Park 1 Zone (IB-1)", streamside setbacks and parking requirements.

IB-1 Zone (Part47A)	Permitted and/or Required	Proposed		
Floor Area Ratio:	1.00			
Lot Coverage:	60%			
Yards and Setbacks				
North (24 Avenue):	16.0 m or 7.5 m if landscaped	7.5 m		
East (190 Street):	9 m	11.1 m		
South (22 Avenue):	7.5 m	7.5 m		
West (189 Street):	9 m	42.4 m		
Height of Buildings	Height of Buildings			
Principal buildings:	14 m	13.1 m		
Parking (Part 5)	Required	Proposed		
Number of Stalls				
Commercial (office):	74	74		
Industrial:	381	381		
Total:	455	455		

- The proposal includes a total of 455 parking spaces, which meets the parking requirements of the Zoning By-law for light impact industrial and office uses.
- The BC Building Code permits up to 40% of the ground floor area to be constructed as second-storey mezzanine space. The applicant does not anticipate additional mezzanine space in the future and has agreed to register a Section 219 Restrictive Covenant restricting the mezzanine space to be constructed to avoid a situation where there may be insufficient parking for the development in the future. Mezzanine space will be restricted to a maximum of 2.5% of the ground floor area.

## **Public Art Policy**

• The applicant will be required to provide public art, or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of 0.5% of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.

#### **PUBLIC ENGAGEMENT**

- Pre-notification letters were sent on August 27, 2020, and the Development Proposal Signs were installed on September 04, 2020. Staff received no responses.
- The subject development application was reviewed by the Little Campbell Watershed Society. The Little Campbell Watershed Society had no comments.

#### **DEVELOPMENT PERMITS**

# Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and is also subject to the urban design guidelines in the Campbell Heights Local Area Plan (LAP).
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the Campbell Heights Local Area Plan (LAP).
- The applicant has worked with staff to enhance elevations at the building's corners, to screen loading bays along 189 Street, and for the retention of one tree along 190 Street.
- The general site design consists of one large multi-tenant industrial building, with a 7.5 metres landscape buffer along the north and south frontages of the site, with one retained tree close to the southern access on 190 Street. A plaza is featured at every one of the four corners of the site.
- Vehicular access is proposed on 190 Street and 189 Street, with industrial/loading access proposed on 189 Street. The loading area will be screened from public view by the building and landscaping, as well as a berm along 189 Street.
- The applicant is proposing fascia signage in channel lettering above each tenant entry. Future tenants will need to submit Sign Permit Applications in accordance with this DP and the Sign By-law.
- If the same tenant occupies several units, only one sign per tenant will be permitted, as per the Sign By-law.

# Landscaping

- The proposed landscaping consists of 7.5 metres wide landscape buffers along 24 Avenue and 22 Avenue, and a 6.0 metres wide landscape buffer along 189 Street and 190 Street. The landscaping on 189 Street will include a berm to screen the loading bays from public view.
- On the north and south portions of the site, the landscaping is proposed adjacent to the building, and on the east and west portions, there is parking proposed between the building and the landscape buffer. A total of four corner plazas are proposed, one at each corner of the site.
- The proposed landscaping will consist of a variety of trees, including Japanese Maple, Red Maple, Yellow Leaf Maple, Dogwood, Flowering Ash, Sweet Gum, Daybreak Flowering Cherry, Nootka Cypress, Hinoki False Cypress, Sitka Cypress, Western Red Cedar and Western Hemlock, as well as a variety of shrubs and ground cover.

#### **TREES**

• Shan Tennyson, ISA Certified Arborist of KD Planning & Design Ltd., prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Table 1: Summary of Tree Preservation by Tree Species:				
Tree Species	Ex	isting	Remove	Retain
Alder and Cottonwood Trees				
Alder		16	16	0
Cottonwood		314	314	0
		ous Trees		
(excluding	g Alder aı	nd Cottonwo	ood Trees)	
Birch		1	1	0
Cherry		3	3	0
Bigleaf Maple		1	1	0
	Conife	rous Trees		
Douglas Fir	2		1	1
Western Red Cedar		3	3	0
Total (excluding Alder and Cottonwood Trees)		10	9	1
Total Replacement Trees Proposed (excluding Boulevard Street Trees)			179	
Total Retained and Replacement Trees		180		
Contribution to the Green City Program			\$67,600	

- The Arborist Assessment states that there is a total of 10 mature trees on the site, excluding Alder and Cottonwood trees. 330 existing trees, approximately 97 % of the total trees on the site, are Alder and Cottonwood trees. It was determined that one tree can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 348 replacement trees on the site. Since only 179 replacement trees can be accommodated on the site, the deficit of 169 replacement trees will require a cash-in-lieu payment of \$67,600, representing \$400 per tree, to the Green City Program, in accordance with the City's Tree Protection By-law.
- In summary, a total of 180 trees are proposed to be retained or replaced on the site with a contribution of \$67,600 to the Green City Program.

#### INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Survey Plan, Site Plan, Building Elevations and Landscape Plans

Appendix II. Engineering Summary

Appendix III. Summary of Tree Survey and Tree Preservation

Appendix IV. Campbell Heights LAP Plan

approved by Shawn Low

Jean Lamontagne General Manager Planning and Development

**LFM** 

# **24th AVE BUILDING**

ADDRESS: 18970 - 24TH AVENUE, SURREY, BC

LEGAL: LOT 1 SECTION 16 TOWNSHIP 7 PLAN NWP34351 NWD. & LOT 2 SECTION 16 TOWNSHIP 7 PLAN NWP34351 NWD PART NE 1/4, EXCEPT PLAN PART ROAD BCP14663.



PERSPECTIVE VIEW LOOKING SOUTHWEST





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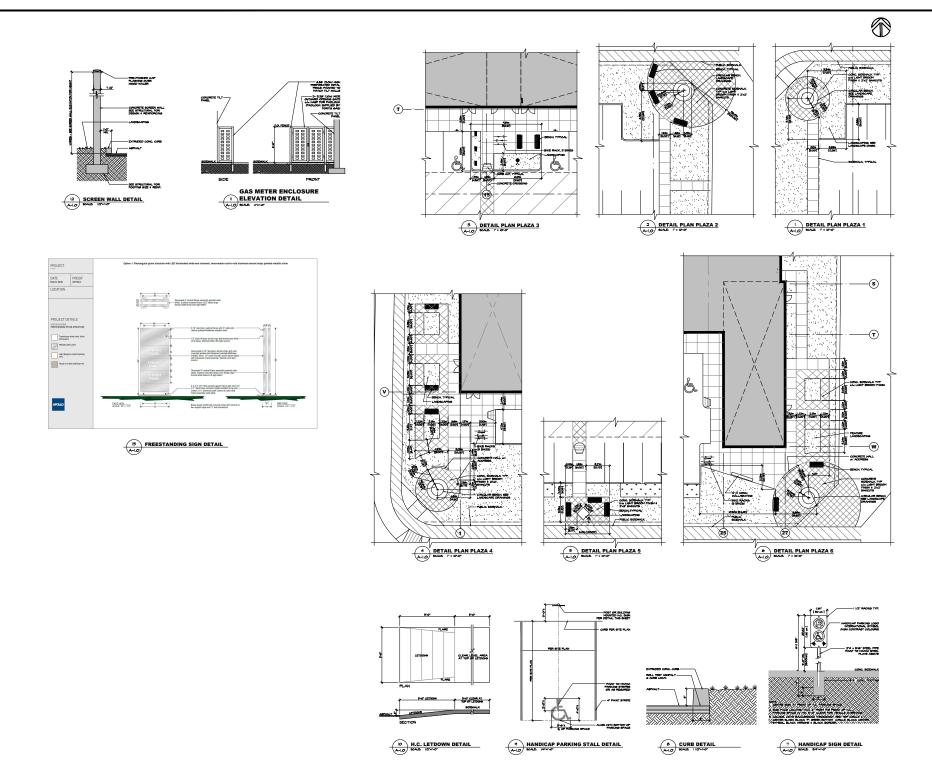
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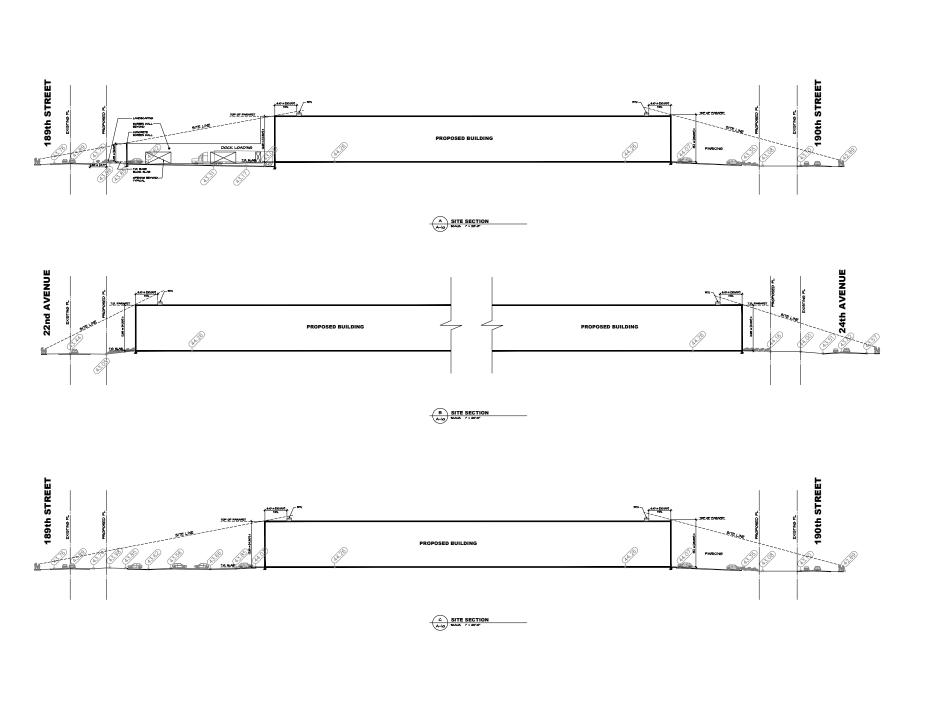
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SURREY BC, V32 016
PHONE (60) 392-2904

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SITE DETAILS





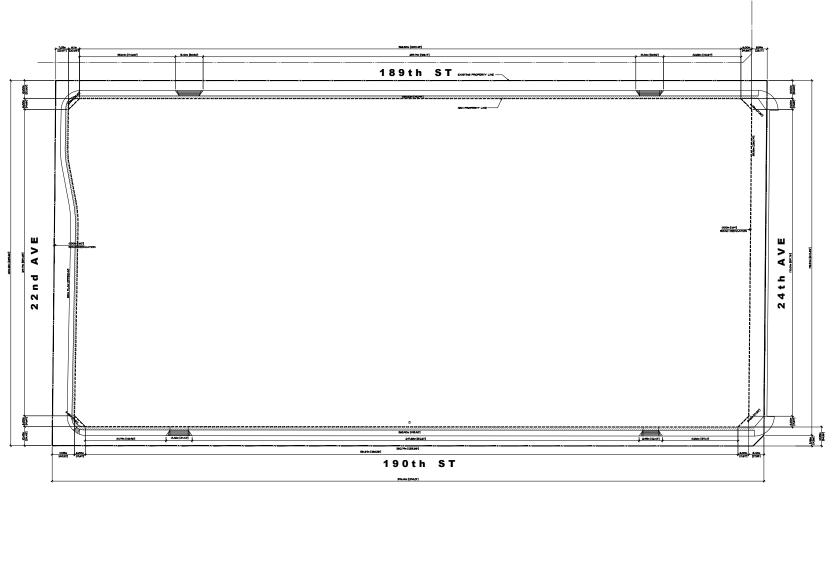
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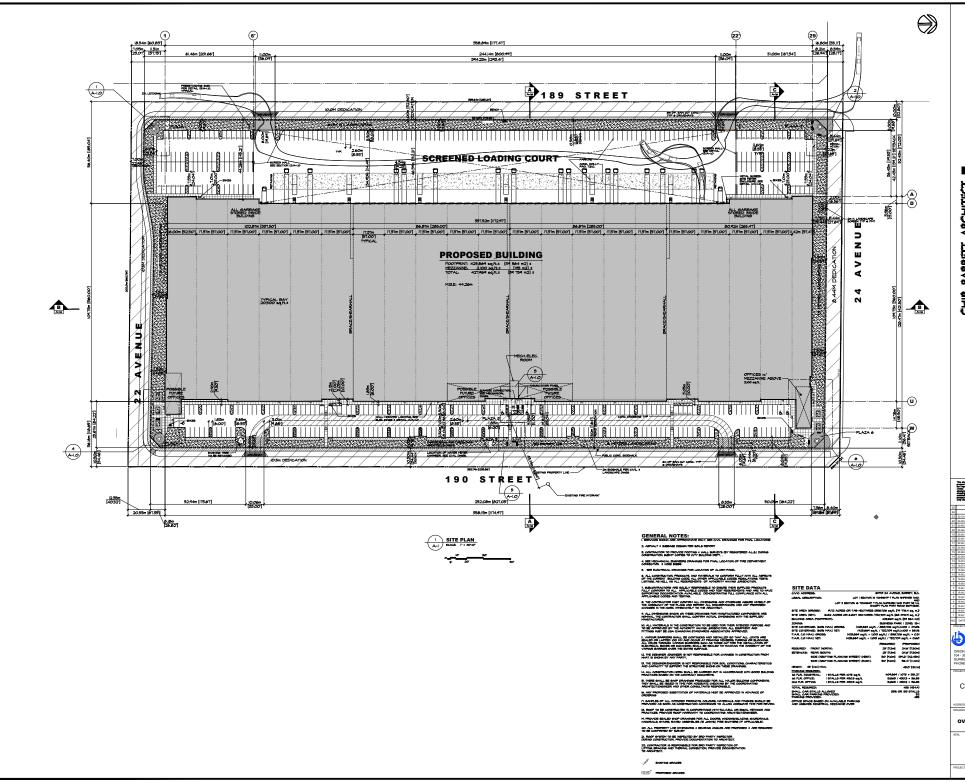
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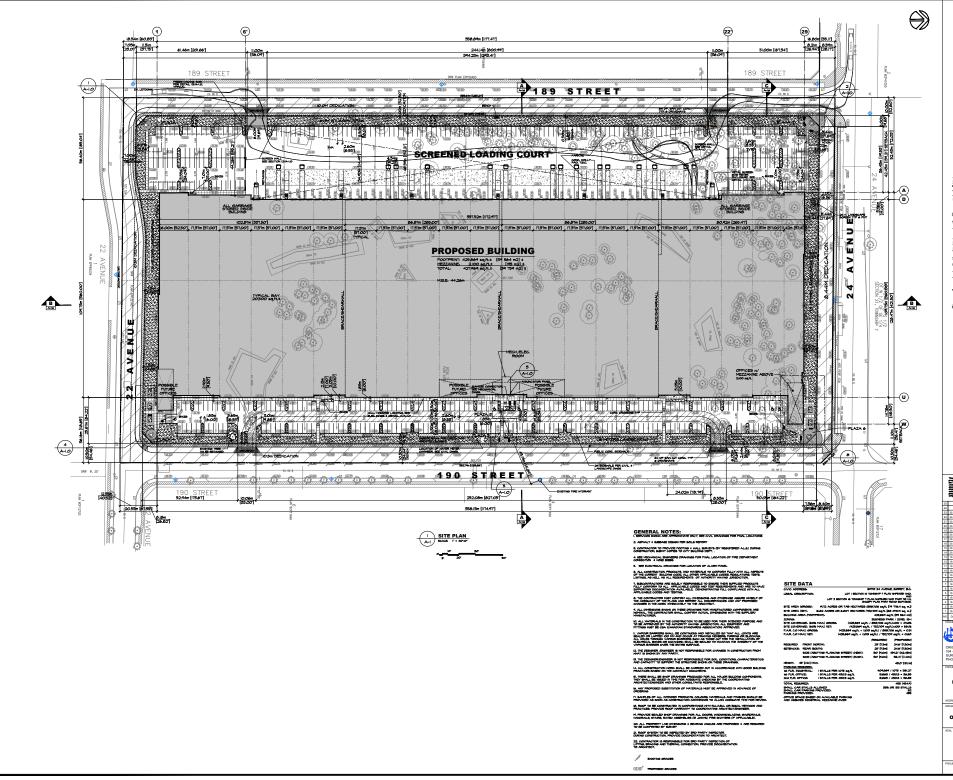
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OVERALL SITE PLAN

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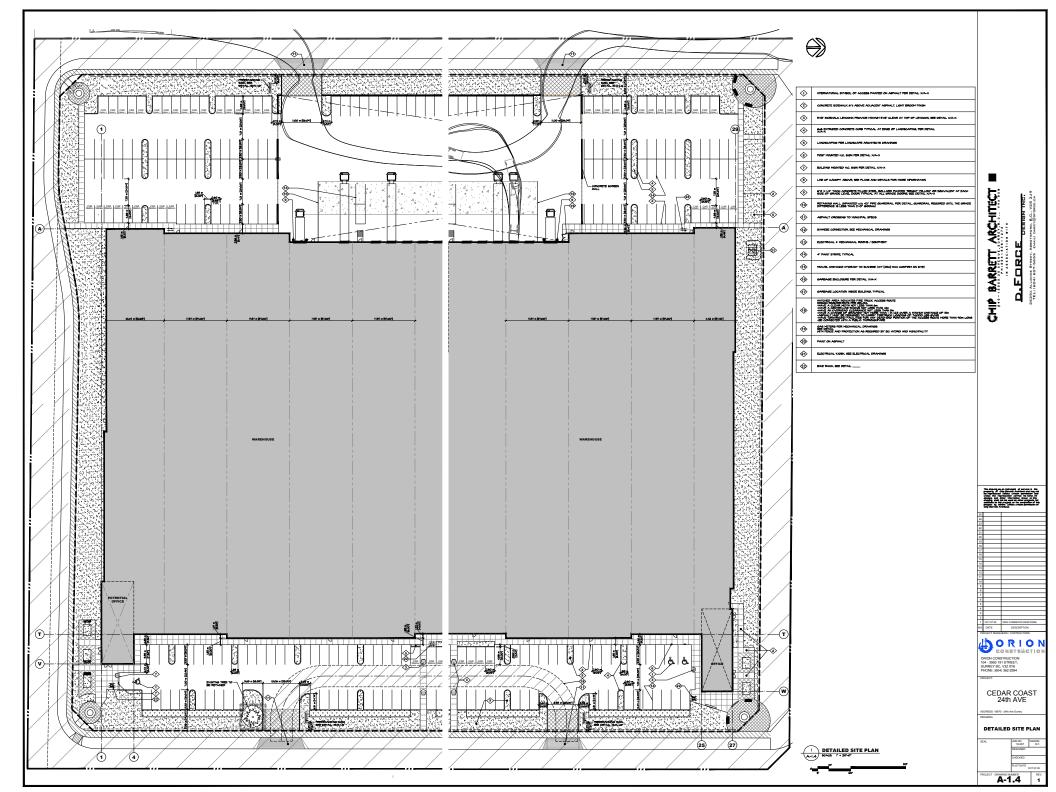
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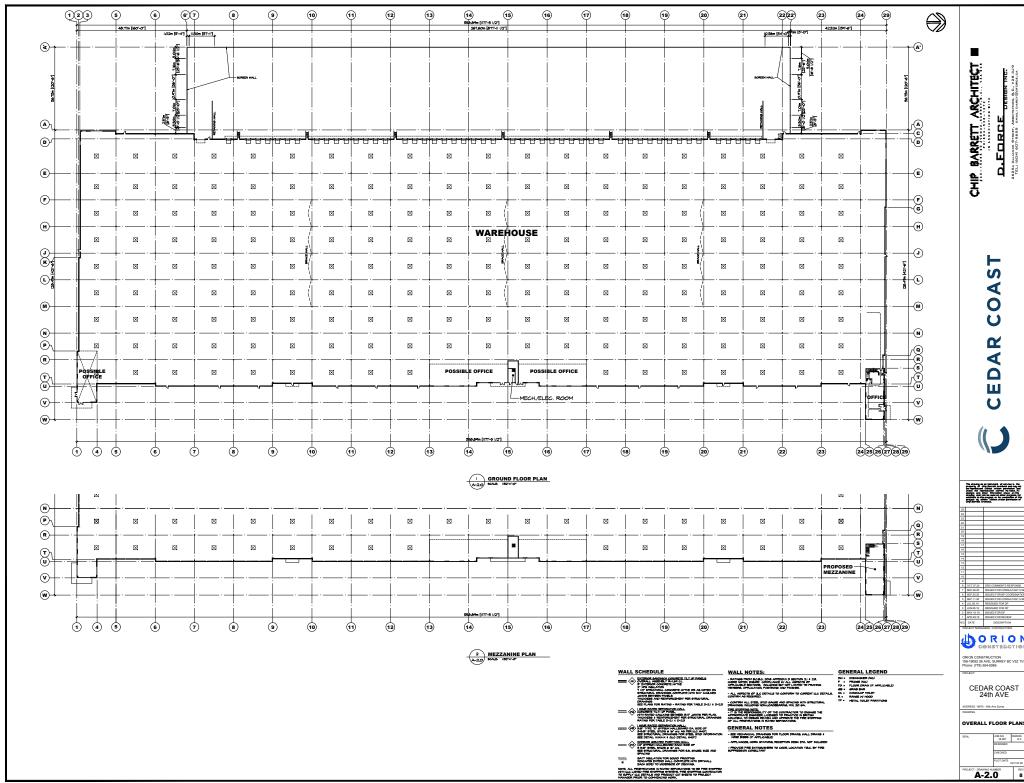
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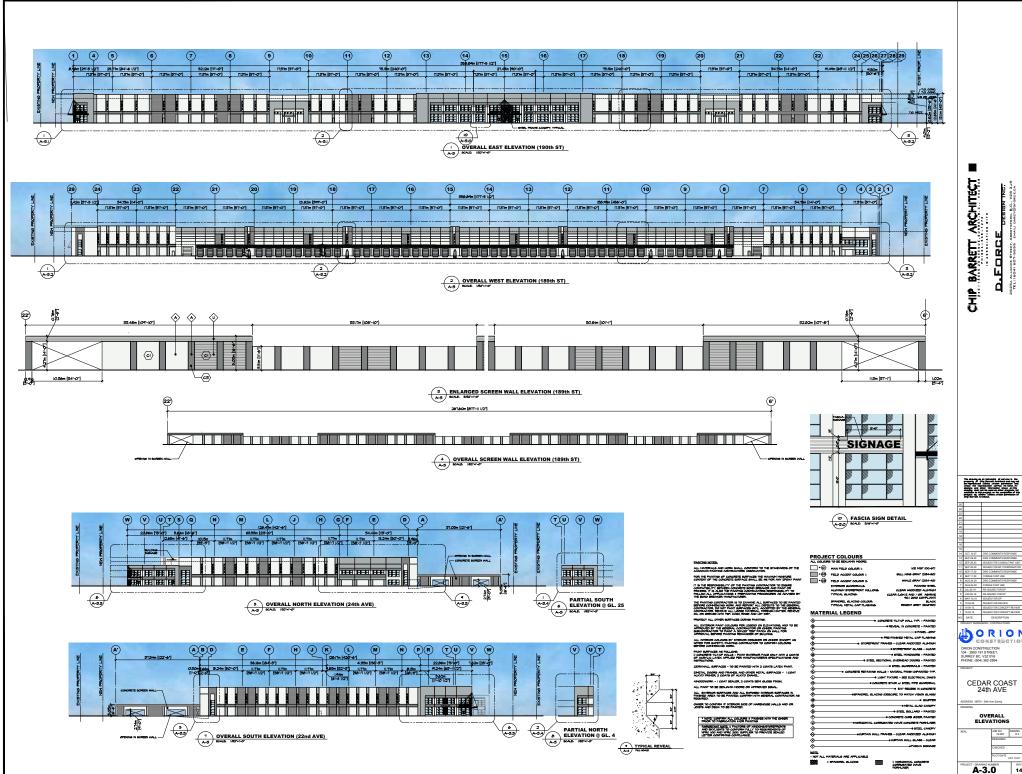


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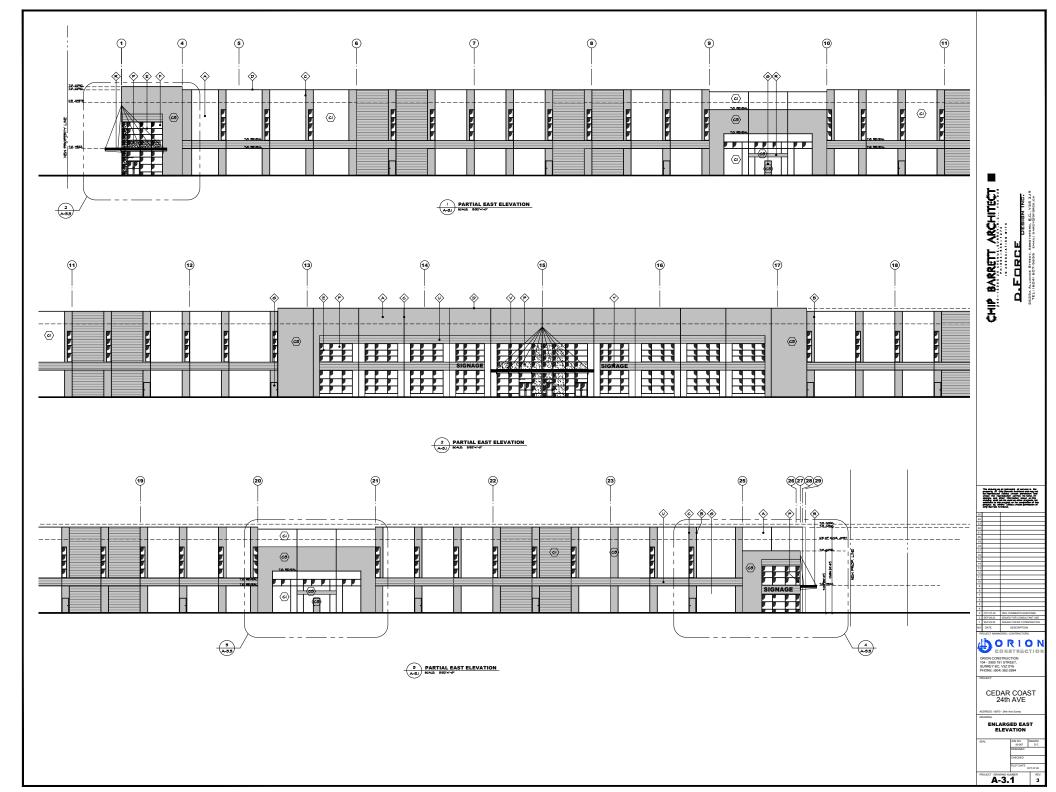
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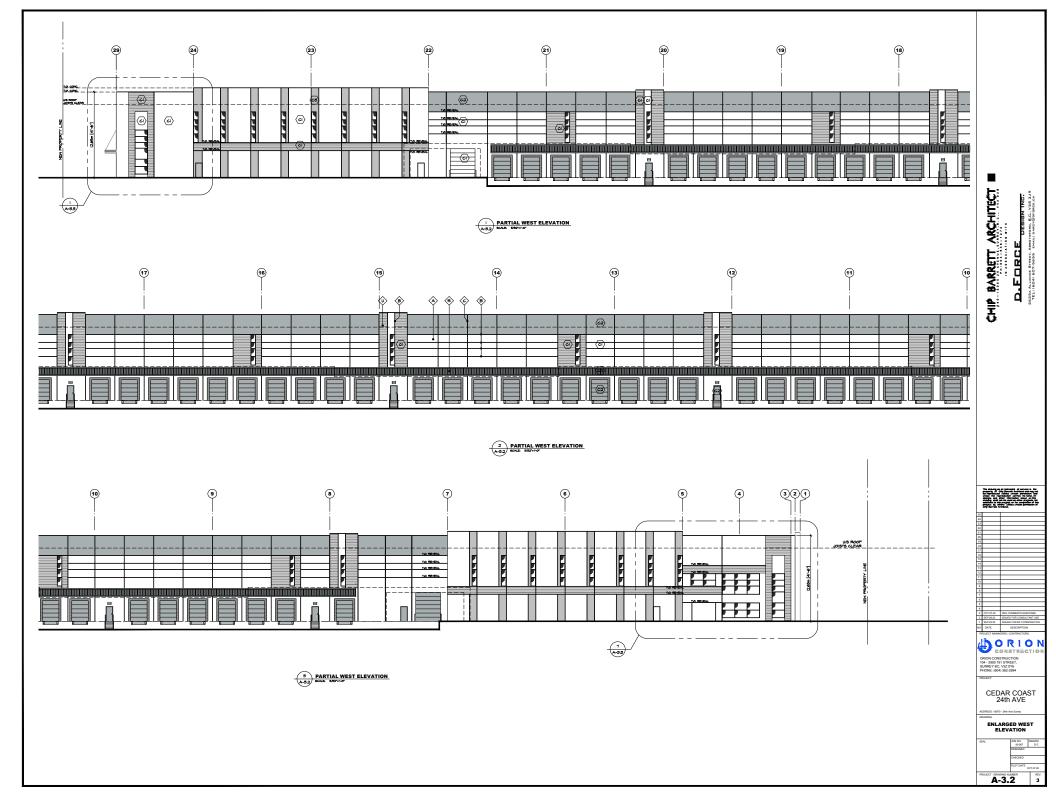
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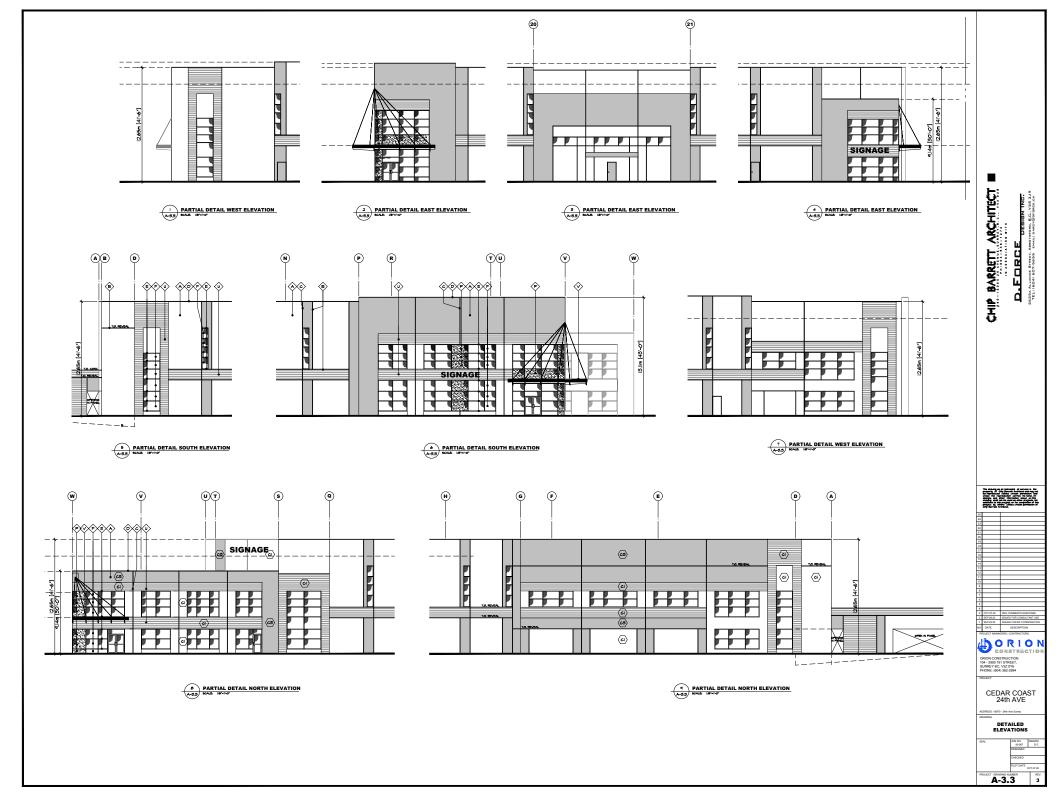
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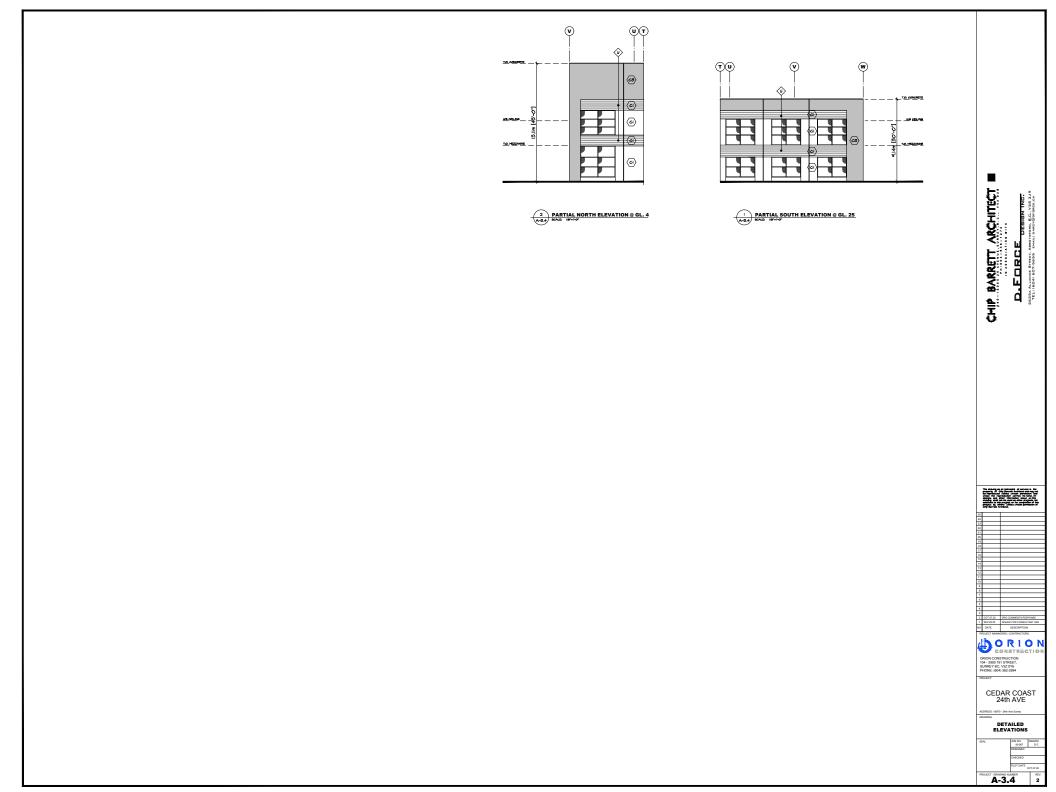


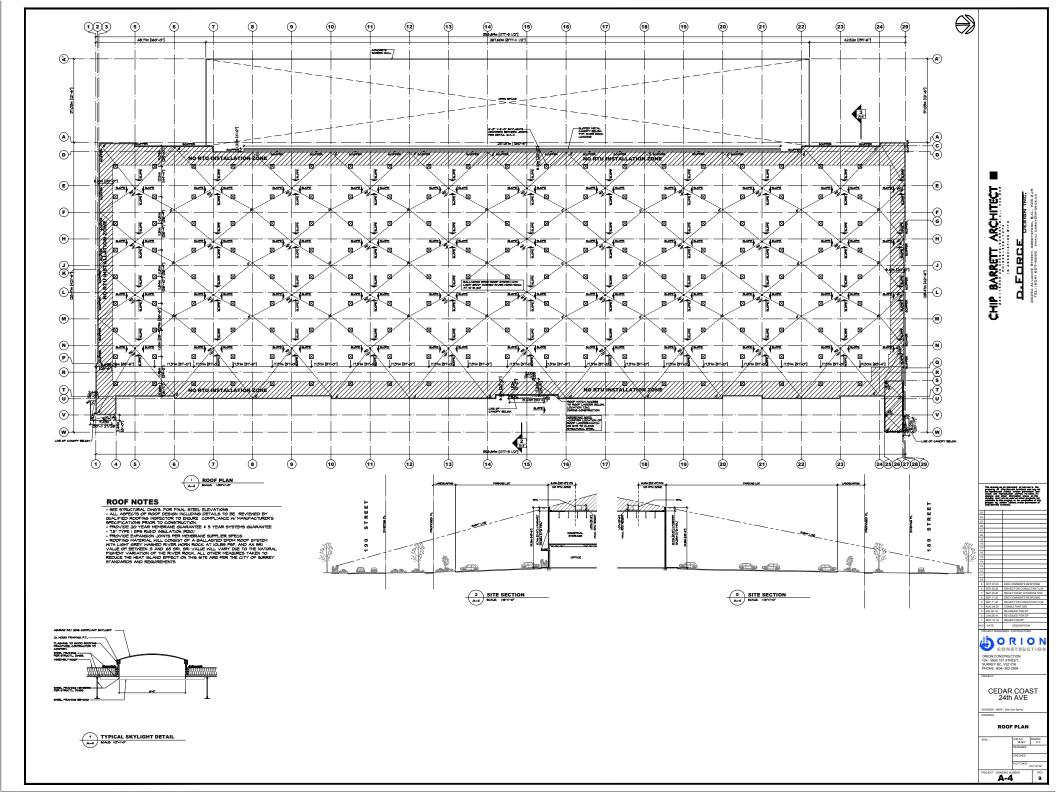
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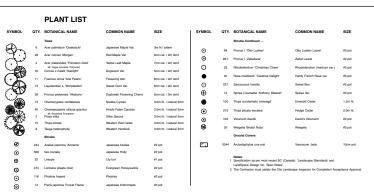


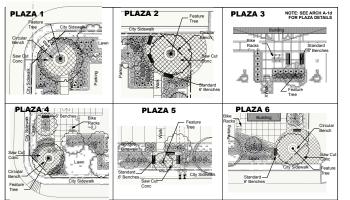


















**TO:** Manager, Area Planning & Development

- South Surrey Division

**Planning and Development Department** 

FROM: **Development Engineer, Engineering Department** 

DATE: October 13, 2020 PROJECT FILE: 7819-0196-00

RE: Engineering Requirements (Commercial/Industrial)

Location: 18930 and 18970 24 Avenue

#### **REZONE/SUBDIVISION**

# Property and Right-of-Way Requirements

- Dedicate 8.4 metres fronting 24 Avenue.
- Dedicate 5.0 metre x 5.0 metre corner cuts at 24 Avenue/189 Street, 24 Avenue/190 Street.
- Dedicate various widths from 6.2 meters to 12.6 meters fronting 22 Avenue.
- Dedicate 6.0 metre x 6.0 metre corners cuts at 22 Avenue/189 Street, 22 Avenue/190 Street.
- Dedicate 10.0 metres fronting 189 Street.
- Dedicate 10.5 metres fronting 190 Street.
- Provide 0.5 metre SROWs fronting 22 Avenue, 24 Avenue, 189 Street and 190 Street.

#### **Works and Services**

- Construct north side of 22 Avenue to local road standard.
- Construct west side of 189 Street to local road standard.
- Construct east side of 190 Street to a collector standard.
- Construct water and sanitary service connections.

A Servicing Agreement is required prior to Rezone/Subdivision. A processing fee of \$11,802.42 is required.

#### **DEVELOPMENT PERMIT**

There are no engineering requirements relative to the issuance of the Development Permit.

Jeff Pang, P.Eng.

Jeffy lang

**Development Engineer** 

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# **Tree Preservation Summary**

**Surrey Project No:** 

Address: 18930 24 Avenue, Surrey, B.C.

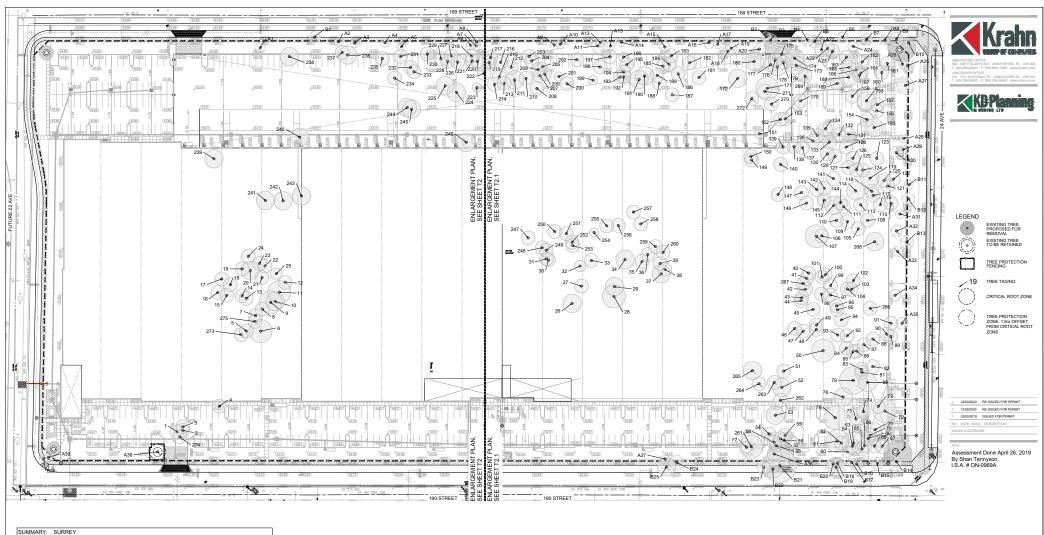
Registered Arborist: Shan Tennyson #ON-0969A

On-Site Trees	Number of Trees
Protected Trees Identified  (on-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas)	340
Protected Trees to be Removed	339
Protected Trees to be Retained (excluding trees within proposed open space or riparian areas)	1
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio  330 X one (1) = 330  - All other Trees Requiring 2 to 1 Replacement Ratio  9 X two (2) = 18	348
Replacement Trees Proposed	
Replacement Trees in Deficit	
Protected Trees to be Retained in Proposed [Open Space / Riparian Areas]	

Off-Site Trees	Number of Trees
Protected Off-Site Trees to be Removed	0
Total Replacement Trees Required:	
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio	
<u>0</u> X one (1) = 0	0
- All other Trees Requiring 2 to 1 Replacement Ratio	
<u>0</u> X two (2) = 0	
Replacement Trees Proposed	0
Replacement Trees in Deficit	0

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Signature of Arborist)	Date	



SUMMARY: SURREY 340 SIGNIFICANT TREES ASSESSED

329 TREES PROPOSED FOR REMOVAL: 12 FOR POOR OR FAIR-POOR HEALTH 327 FOR DEVELOPMENT

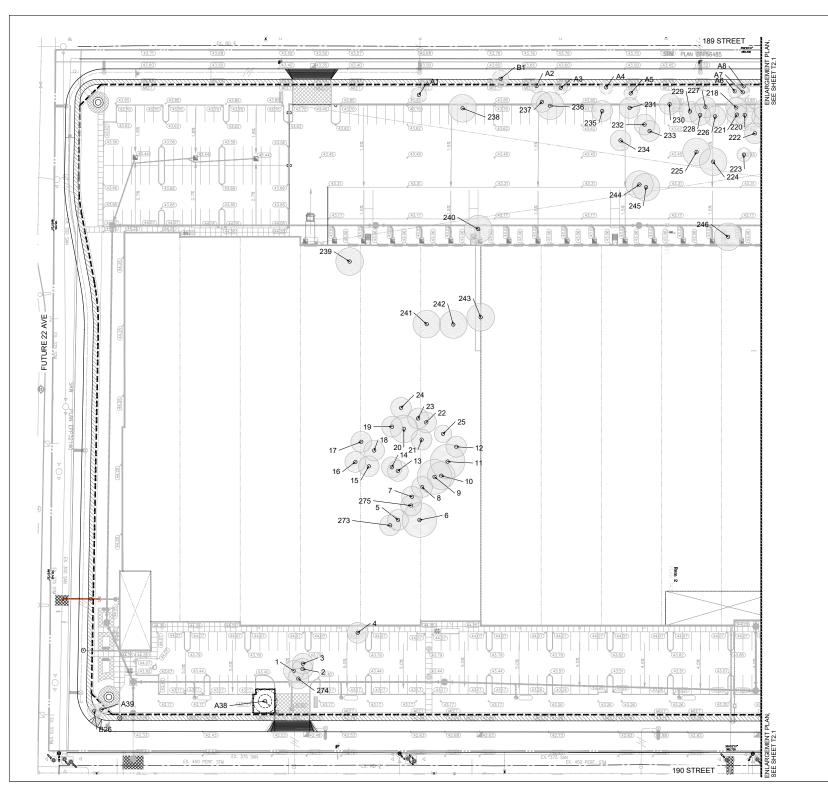
1 TREE PROPOSED FOR RETENTION

CEDAR COAST 24TH AVE.

18930 24 AVENUE SURREY, BC

TREE MANAGEMENT PLAN, INVENTORY AND NOTES

T1







LEGEND



EXISTING TREE TO BE RETAINED



TREE PROTECTION FENCING

02/05/2019 ISSUED FOR PERMIT

Assessment Done April 26, 2019 By Shan Tennyson, I.S.A. # ON-0969A



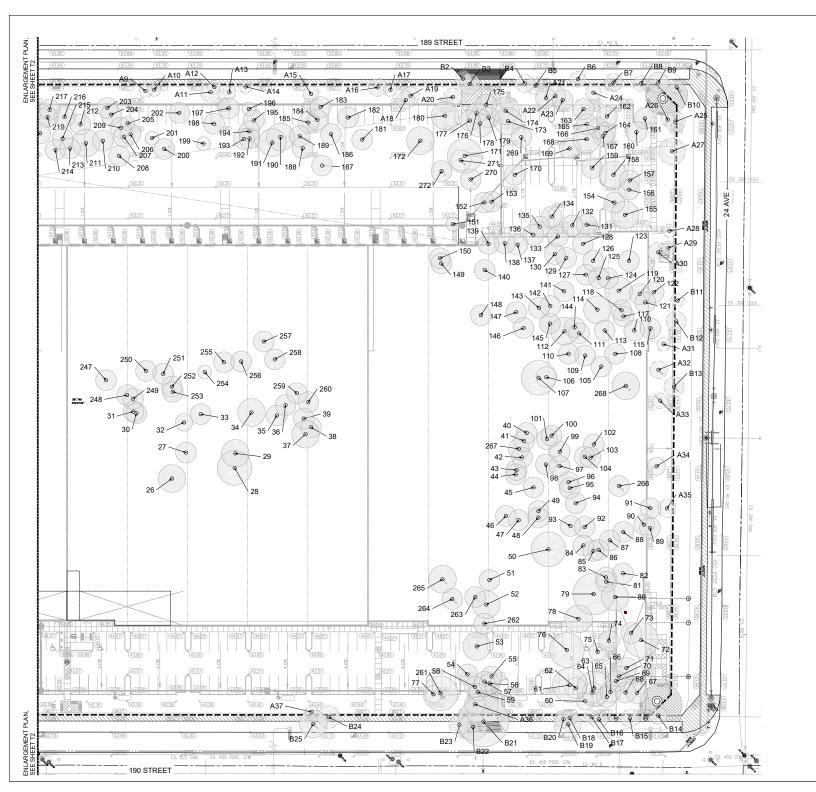
CEDAR COAST 24TH AVE.

18930 24 AVENUE SURREY, BC

ENLARGEMENT PLAN

DRAWN:	RM	
CHECKED:	ST	
PROJECT NO:	190095-L	

T2







LEGEND

EXISTING TREE TO BE RETAINED

TREE PROTECTION FENCING

Assessment Done April 26, 2019 By Shan Tennyson, I.S.A. # ON-0969A



CEDAR COAST 24TH AVE.

18930 24 AVENUE SURREY, BC

ENLARGEMENT PLAN

	OUALE:	I SOU AT ARCH C SIZE	
	DRAWN:	RM	
	CHECKED:	ST	
	PROJECT NO:	190095-L	

T2.1

