

## PLANNING \& DEVELOPMENT REPORT

## Application No.: 7920-0029-00

Planning Report Date: October 5, 2020

## PROPOSAL:

- Development Permit
to permit the development of a 34,152 square metre multi-tenant industrial building.

LOCATION: 18899-24 Avenue
ZONING: CD (By-law No. 17694)
OCP DESIGNATION: Mixed Employment
LAP DESIGNATION: Technology Park or Business Park and Landscaping Strips


## RECOMMENDATION SUMMARY

- Approval to draft Development Permit for Form and Character and Sensitive Ecosystems.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- None.


## RATIONALE OF RECOMMENDATION

- The proposal complies with the Mixed Employment designation in the Official Community Plan (OCP).
- The proposal complies with the Technology Park or Business Park and Landscaping Strips designation in the Campbell Heights Local Area Plan (LAP).
- The proposal complies with the Development Permit requirements in the OCP for Sensitive Ecosystems (Green Infrastructure Areas).
- The proposal generally complies with the Development Permit requirements in the OCP for Form and Character and with the General Development Permit previously established for the site under Development Application No. 7910-0308-oo.
- The proposed density and building form are appropriate for this part of Campbell Heights and are consistent with the Campbell Heights Design Guidelines.
- The proposed building achieves an attractive architectural built form, which utilizes high quality materials and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The proposed free-standing sign has been comprehensively designed to be integrated with the design of the building and provides a comprehensive look for the development.
- The proposed sign is high quality and is of an appropriate size and scale for the development.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7920-oo29-oo generally in accordance with the attached drawings (Appendix I) and the finalized Ecosystem Development Plan.
2. Council instruct staff to resolve the following issues prior to final approval:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(c) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(d) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(e) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
(f) submission of a finalized Ecosystem Development Plan to the satisfaction of City staff;
(g) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture;
(h) registration of a Section 219 Restrictive Covenant to prohibit any uses that require a Metro Vancouver air quality permit from locating on the site;
(i) registration of a Section 219 Restrictive Covenant to restrict the amount of mezzanine floor space; and
(j) registration of a Section 219 Restrictive Covenant over the designated Green Infrastructure Network (GIN) area to protect that land in perpetuity.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | LAP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Vacant industrial <br> property. | Technology Park <br> or Business Park <br> and Landscaping <br> Strips. | CD (By-law No. <br> $17694)$ |
| North (Across 25 Avenue): | Vacant industrial <br> property and <br> Loblaws <br> warehouse. | Technology Park <br> or Business Park. | CD (By-law No. <br> 17693 ) and IB-1 |
| East (Across 190 Street): | Multi-tenant <br> industrial business <br> park buildings. | Technology Park <br> or Business Park <br> and Landscaping <br> Strips. | IB-1 |
| South (Across 24 Avenue): | Multi-tenant <br> industrial <br> buildings and <br> vacant agricultural <br> properties. | Business Park and <br> Open Space <br> Corridors/Buffers | IB-2 and A-1 |
| West (Across 188 Street): | Existing light- <br> industrial building. | Technology Park <br> or Business Park <br> and Landscaping <br> Strips. | CD (By-law No. <br> 17536 ) |

## Context \& Background

- The subject site is approximately 6.7 hectares in size and is bounded by roads on all four sides ( 24 Avenue, 188 Street, 25 Avenue, and 190 Street). The property is located within the Campbell Heights Business Park.
- The site is designated "Mixed Employment" in the Official Community Plan (OCP) and "Technology Park or Business Park" and "Landscaping Strips" in the Campbell Heights Local Area Plan (LAP).
- The subject site was rezoned to "Comprehensive Development Zone (CD By-law No. 17694)" under Development Application No. 7910-0308-oo, which received Final Adoption on April 1, 2019. Development Application No. 7910-0308-oo also created the subject site through the dedication of 25 Avenue and established a set of design guidelines through a General Development Permit, which were intended to guide future development on the site.


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant proposes a Development Permit to permit the construction of a 34,152 square metre multi-tenant industrial building.

|  |  |
| :--- | :--- |
| Lot Area |  |
| Gross Site Area: | 6.7 hectares |
| Road Dedication: | $\mathrm{n} / \mathrm{a}$ |
| Undevelopable Area: | $\mathrm{n} / \mathrm{a}$ |
| Net Site Area: | 6.7 hectares |
| Number of Lots: | 1 |
| Building Height: | 12.2 metres |
| Unit Density: | $\mathrm{n} / \mathrm{a}$ |
| Floor Area Ratio (FAR): | 0.51 |
| Floor Area |  |
| Industrial: | 32,839 square metres |
| Office: | 1,313 square metres |
| Total: | 34,152 square metres |

## Referrals

Engineering: The Engineering Department has no objection to the project.

Parks, Recreation \& No concerns.
Culture:

Advisory Design Panel: The application was not referred to the ADP but was reviewed by staff and found satisfactory.

## Transportation Considerations

- The subject development site will be accessed via 5 driveways (two from 24 Avenue, two from 25 Avenue, and one from 188 Street). The main truck access is from the north on 25 Avenue. A Restrictive Covenant is registered on the property restricting access to and from 24 Avenue to right-in/right-out.
- Cycle tracks and a new bus stop for TransLink Bus Route No. 531 will be provided on the 24 Avenue frontage to the south.


## Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.
- In addition, the applicant has highlighted the following sustainable feature:
- The applicant has committed to providing a high-albedo roof with a Solar Radiance Index (SRI) value of 0.75 or higher.


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The proposal complies with the "Mixed Employment" land use designation in the Metro Vancouver Regional Growth Strategy (RGS).


## Official Community Plan

## Land Use Designation

- The proposal complies with the "Mixed Employment" land use designation in the Official Community Plan.


## Themes/Policies

- B6.6 - Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas, and spaces.
(The proposed development is oriented towards 24 Avenue with expansive two-level glazing at the southwest and southeast corners of the building, and there are two large plaza/amenity areas at each corner).
- C2.38 - Ensure the loading and on-site access of goods delivery vehicles is considered in conjunction with the overall site design.
(The proposed loading court is visible to the public realm along 25 Avenue, 188 Street, and 190 Streets. To address this issue, the applicant proposes 3.5 metre-high screening consisting of a 0.5 metre-high landscape berm and a 3.0 metre-high continuous decorative screen wall along the three street frontages).
- E1.20 - Encourage the continued expansion of high-tech, research and development and light manufacturing to locate within the Mixed Employment areas that are accessible to major transportation corridors and/or frequent transit services.
(The proposed development is compatible with the Mixed Employment designation and builds upon the employment lands in Campbell Heights. The subject site is also located near the major transportation corridors of 24 Avenue, 32 Avenue, Highway 15, and 192 Street and is also near two border crossings. Transit service is provided along 24 Avenue through TransLink bus route no. 531 and new east-west cycle tracks will be implemented along 24 Avenue providing dedicated cycling infrastructure).
- E1.31 - Support and encourage the high-quality, environmentally responsible, sustainable development of employment lands.
(The development proposes bioswales around the perimeter of the site, along 24 Avenue and 190 Street for on-site stormwater management. Staff also worked with the applicant to retain a number of on-site trees at the northeast corner of the site, however, the majority of these trees were not suitable for retention due to health-related concerns. To compensate, the applicant proposes to plant 15 coniferous trees at the northeast corner of the site).


## Secondary Plans

## Land Use Designation

- The proposal complies with the "Technology Park or Business Park" and "Landscaping Strips" land use designations in the Campbell Heights Local Area Plan.


## Themes/Objectives

- 6.5.1.4 - Design Guidelines: Business Park - The use of glass and high-quality materials and finishes is required of buildings facing the street. Blank walls should be avoided.
(The proposed development incorporates expansive two-level glazing at the southeast and southwest corners of the building along 24 Avenue with additional glazing provided throughout the building. Blank walls and utility doors are architecturally integrated into the building and the inactive streetscape facades are enlivened by additional trees and landscaping).
- 6.5.1.4 - Design Guidelines: Business Park - Variations in massing and changes in height and horizontal planes are encouraged.
(The proposed development incorporates a variation in building height with concrete tilt-up panels raised throughout the building elevation to create a distinct and varied building rhythm along each streetscape).
- 6.5.1.4 - Design Guidelines: Business Park - The exterior of buildings should be coordinated in the design on all elevations, with regard to colours, materials, architectural form, and detailing to achieve design harmony and continuity.
(The proposed development is architecturally coordinated with a modern appearance that promotes harmony through its use of cladding materials, colours, glazing, signage, and landscaping).


## CD By-law (No. 17694)

- The applicant proposes to develop the site under the existing "Comprehensive Development Zone (CD By-law No. 17694)."
- The table below provides an analysis of the development proposal in relation to the requirements of the CD Zone (By-law No. 17694), including the parking requirements.

| CD Zone (By-law No. 17694) | Permitted and/or Required | Proposed |
| :---: | :---: | :---: |
| Unit Density: | n/a | n/a |
| Floor Area Ratio: | 1.00 | 0.51 |
| Lot Coverage: | 60\% | 49\% |
| Yards and Setbacks |  |  |
| North (25 Avenue): <br> East (190 Street): <br> South (24 Avenue): <br> West (188 Street): | 7.5 metres <br> 9.0 metres <br> 16.0 metres $/ 7.5$ metres <br> 9.0 metres | 53.6 metres <br> 9.8 metres <br> 8.9 metres <br> 23.0 metres |
| Height of Buildings |  |  |
| Principal buildings: | 14 metres | 12.2 metres |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Industrial: <br> Office: <br> Total: <br> Small Car (\%): <br> Accessible Spaces: | $\begin{array}{\|l\|} \hline 328.4 \\ 41.6 \\ 370 \\ 130(35 \%) \\ 7 \end{array}$ | $\begin{aligned} & 370 \\ & 83(22 \%) \\ & 8 \text { (including } 4 \text { van } \\ & \text { accessible stalls) } \\ & \hline \end{aligned}$ |
| Bicycle Spaces |  |  |
| Visitor: | n/a | 9 bicycle parking spaces |

## Public Art Policy

- The applicant will be required to register a Restrictive Covenant agreeing to provide cash-inlieu, at a rate of $0.5 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements.


## PUBLIC ENGAGEMENT

- Development Proposal Signs were installed on March 6, 2020. Staff did not receive any responses.


## DEVELOPMENT PERMITS

## Sensitive Ecosystems (Green Infrastructure Areas) Development Permit Requirement

- The subject property falls within the Sensitive Ecosystems DPA for Green Infrastructure Areas in the OCP, given the location of a Biodiversity Conservation Strategy (BCS) Green Infrastructure Network (GIN) Corridor located at the southwest corner of the property. The Sensitive Ecosystems (Green Infrastructure Areas) Development Permit is required to protect environmentally sensitive and/or unique natural areas from the impacts of development.
- The City of Surrey Biodiversity Conservation Strategy (BCS) Green Infrastructure Network (GIN) map, adopted by Council on July 21, 2014 (Corporate Report No. R141; 2014), identifies a Regional BCS Corridor within the subject site, in the Campbell Heights BCS management area, with a Medium ecological value.
- The BCS further identifies the GIN area of the subject site as having a Low habitat suitability rating, derived from species at risk presence, species accounts and known ecosystem habitat inventories. The BCS recommends a target Corridor width of 100 meters.
- The development proposal conserves/enhances 655 square meters of the GIN Corridor at the southwest corner of the site by Registering a Restrictive Convenant and providing for an enhanced landscape buffer. This method of GIN enhancement will assist in the long-term protection of the natural features and allows the City to better achieve biodiversity at this location. The proposed planting plan includes the installation of more than 1,000 native trees and shrubs that are consistent with the guidelines contained in the BCS.
- The applicant proposes a small realignment of the GIN Corridor to maintain an efficient building layout. The proposed building encroaches into the GIN Corridor for a total of 48.4 square metres. To offset the proposed encroachment, the applicant proposes to increase the GIN Corridor to the north by the same amount of area ( 48.4 square metres). This realignment has been reviewed by staff and found to be acceptable.
- An Ecosystem Development Plan, prepared by Kyla Milne, R.P. Bio., of Pacific Land Group and dated July 16,2020 was reviewed by staff and found to be generally acceptable, with some modifications to content and format of the report still required. The finalized report and recommendations will be incorporated into the Development Permit.
- The proposed GIN Corridor protection and enhancement meets the requirements of the Sensitive Ecosystems (Green Infrastructure Areas) Development Permit.


## Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and the urban design guidelines in the Campbell Heights Local Area Plan (LAP). In addition, the site is subject to the Design Guidelines established under the General Development Permit No. 7910-0308-oo that were approved by Council under that previous development application.
- The proposed development complies with the Form and Character Development Permit guidelines in the OCP, the design guidelines in the Campbell Heights Local Area Plan (LAP) and the General Development Permit No. 7910-0308-oo Design Guidelines.
- The applicant has worked with staff to resolve several challenges on the site, including the enhancement of the on-site environmental features in the absence of tree retention and improving the visual screening of the loading court:
- Staff identified a number of trees at the northeast corner of the property as potential candidates for retention based on the proposed plans. Upon further review with Trees \& Landscape staff and the applicant's Arborist, it was determined that those trees likely would not survive the associated impacts from development. To compensate for the loss of these trees, the applicant proposes to plant 15 significant coniferous trees at the northeast corner of the site. The trees proposed to be planted as compensation for those removals include a mix of Western Redcedar, Douglas Fir, and Serbian Spruce.
- Staff worked with the applicant to preserve the GIN Corridor at the southwest corner of the site and keep free of any buildings. Despite proposing Minimum Safeguarding, the GIN Corridor will be protected through an extensive landscaping plan using native trees and shrubs consistent with the guidelines in the BCS, and through the registration of a Section 219 Restrictive Covenant to preserve this area in perpetuity.
- The subject site is surrounded with road frontage on all four property lines, which causes the loading court to be visible from the public realm. To address this challenge, staff worked with the applicant on creating a visually attractive screen along 25 Avenue (and partially along 188 Street andıgo Street), which includes a small berm, a decorative steel fence, and dense landscaping flanked by a continuous line of trees.
- Overall, the building is proposed to have a modern, linear appearance with articulation emphasizing the separate industrial units. Architectural emphasis is placed on each southern corner fronting the intersections of 188 Street/24 Avenue and 190 Street/24 Avenue, with expansive grey tint glazing. Additional glazing is proposed at the centre of the building on the 24 Avenue frontage.
- The proposed building is comprised of a combination of tilt-up concrete panels in light-grey ("Regent Grey"), dark grey ("Charcoal"), dark red ("Dark Red"), and black ("Black") metal canopies.
- One free-standing sign is proposed on 24 Avenue. The free-standing sign is architecturally integrated with the building and will provide valuable wayfinding for visitors. Fascia signs are not proposed through this development permit. Any future tenant signage will need to comply with the Sign By-law and the design guidelines in the OCP.


## Landscaping

- The proposed landscaping consists of a 6.0 metre-wide landscape buffer along 24 Avenue and 190Street, and a 3.0 metre-wide landscape buffer along 25 Avenue and 188 Street. An additional 655 square metre area of landscaping is proposed within the GIN Corridor at the southwest corner of the site.
- Due to the loading court location facing the public realm along 25 Avenue, 188 Street and 190 Street, a visual screen is proposed along those frontages. The visual screen includes a 0.5 metre high berm, a 3.0 metre-high decorative steel fence, and dense rows of landscaping complimented by a continuous row of trees fronting the fence.
- The proposed landscaping will consist of a variety of trees, including: Douglas Fir, Western Redcedar, Serbian Spruce, Super Sonic Maple, Fragrant Snowbell, Variegated Tulip Tree, and American Ash. The proposed trees will be complimented by a variety of shrubs and groundcover.
- There are three primary staff amenity areas proposed at the front of the building ( 24 Avenue frontage), with four additional amenity areas/public plazas at each corner of the property. The staff amenity areas include picnic benches and garbage receptacles.


## Outstanding Items

- There are a limited number of Urban Design items that remain outstanding, and which do not affect the overall character or quality of the project. These generally include the inclusion of additional pedestrian connections from the site to the City sidewalk and minor drafting errors on the drawings.
- The applicant has been provided a detailed list identifying these requirements and has agreed to resolve these prior to Final Approval of the Development Permit, should the application be supported by Council.


## TREES

- Philip Kin Cho, ISA Certified Arborist of BC Plant Health Care Inc. prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood Trees |  |  |  |
| Alder | 25 | 25 | 0 |
| Cottonwood | 89 | 89 | o |
| Deciduous Trees <br> (excluding Alder and Cottonwood Trees) |  |  |  |
| Bigleaf Maple | 5 | 5 | 0 |
| Birch | 2 | 2 | O |
| Cherry | 1 | 1 | 0 |
| Oak | 1 | 1 | O |
| Scouler's Willow | 1 | 1 | 0 |
| Coniferous Trees |  |  |  |
| Deodar Cedar | 2 | 2 | 0 |
| Cupressus | 1 | 1 | 0 |
| Spruce | 2 | 2 | 0 |
| Austrian Pine | 1 | 1 | 0 |
| Douglas Fir | 31 | 31 | 0 |
| Western Red Cedar | 41 | 41 | 0 |
| Total (excluding Alder and Cottonwood Trees) | 88 | 88 | O |


| Total Replacement Trees Proposed <br> (excluding Boulevard Street Trees) | 126 |
| :--- | :---: |
| Total Retained and Replacement Trees | 126 |
| Contribution to the Green City Program | $\$ 65,600$ |

- The Arborist Assessment states that there is a total of eighty-eight (88) mature trees on the site, excluding Alder and Cottonwood trees. 114 existing trees, approximately $56 \%$ of the total trees on the site, are Alder and Cottonwood trees. It was determined that zero trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 290 replacement trees on the site. Since only 126 replacement trees can be accommodated on the site, the deficit of 164 replacement trees will require a cash-in-lieu payment of $\$ 65,500$ representing $\$ 400$ per tree, to the Green City Program, in accordance with the City's Tree Protection By-law.
- Staff identified several trees at the northeast corner of the property as potential candidates for retention based on the proposed plans. Upon further review with Trees \& Landscape staff and the applicant's Arborist, it was determined that those trees would not survive the associated impacts from development. To compensate for the loss of these trees, the applicant proposes to plant 15 significant coniferous trees at the northeast corner of the site.
- The new trees on the site will consist of a variety of trees including Super Sonic Maple, Fragrant Snowbell, Variegated Tulip Tree, and American Ash.
- In summary, a total of 126 trees are proposed to be retained or replaced on the site with a contribution of $\$ 65,500$ to the Green City Program.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Site Plan, Building Elevations, and Landscape Plans
Appendix II. Summary of Tree Survey and Tree Preservation
approved by Shawn Low

Jean Lamontagne
General Manager
Planning and Development


PROPOSED NEW MULTI-TENANT INDUSTRIAL BUILDING










EXTERIOR FINISHES:















Registered Arborist: Philip Kin Cho - ISA Certified Arborist \#HK-1086A

| On-Site Protected Trees | Number of Trees |
| :---: | :---: |
| Protected Trees Identified <br> (on-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas) | 202 |
| Protected Trees to be Removed | 202 |
| Protected Trees to be Retained <br> (excluding trees within proposed open space or riparian areas) | 0 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio. $\qquad$ 114 $X$ one (1) $=114$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio <br> $88 \quad X$ two (2) $=176$ | 290 |
| Replacement Trees Proposed | 126 |
| Replacement Trees in Deficit | 164 |
| Protected Trees to be Retained in Proposed [Open Space / Riparian Areas] | N/A |


| Protected Trees Proposed to Remove in 10-0308 | Number of Trees |
| :---: | :---: |
| Protected Off-Site Trees to be Removed | 29 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $\qquad$ 22 X one (1) $=22$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $\qquad$ 7 X two (2) $=14$ | 36 |
| Replacement Trees Proposed | 79 |
| Replacement Trees in Deficit | -43 |

Summary, report and plan prepared and submitted by:

(Signature of Arborist)

$$
\frac{\text { August 12th, } 2020}{\text { Date }}
$$



Replacement Tree Schedule

## 

| 199 on-site tress |
| :--- |
| 29 tres proposed toremove in 10.0308 |



PROPOSED REPLACE
120 Oeplacement tres

Tree Management Plan as per Arborist Report-West Side


Existing Trees with Site Plan Overlay as per Tree Managment Plan-West Side

Tree Management Plan as per Arborist Report-East Side


Existing Trees with Site Plan Overlay as per Tree Managment Plan-East Side


