City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7920-0133-00

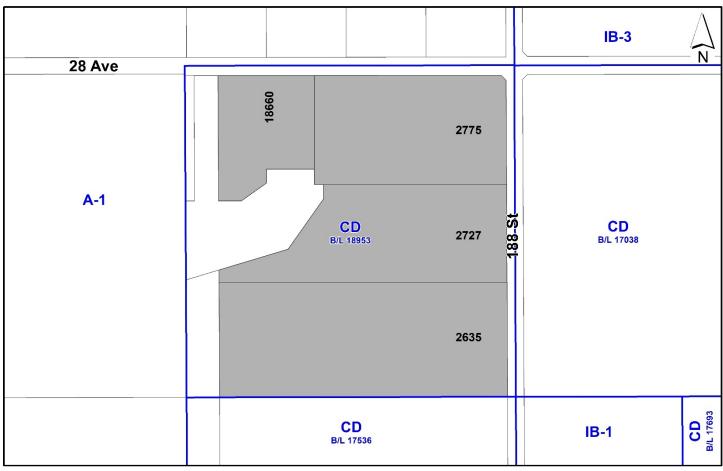
Planning Report Date: April 26, 2021

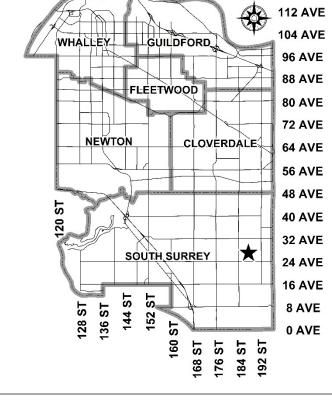
PROPOSAL:

• Development Permit

to permit the development of four industrial buildings on four industrial lots.

LOCATION:	18660 - 28 Avenue
	2775 - 188 Street
	2727 - 188 Street
	2635 - 188 Street
ZONING:	CD (Bylaw No. 18953)
OCP DESIGNATION:	Mixed Employment
LAP DESIGNATION:	Technology Park or Business Park





RECOMMENDATION SUMMARY

• Approval to draft Development Permit for Form and Character.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• None.

RATIONALE OF RECOMMENDATION

- The four proposed buildings achieve an attractive architectural built form, which utilizes high quality, natural materials, and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The applicant complies with the "Mixed Employment" designation in the Official Community Plan and with the "Business Park" designation in the Campbell Heights Local Area Plan.
- The developable area of the site is configured to respect the riparian area along the western side of the parcel which was previously conveyed to the City under the original application (7916-0068-00), which includes significant tree retention.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7920-0133-00 generally in accordance with the attached drawings (Appendix I).
- 2. Council instruct staff to resolve the following issues prior to final approval:
 - (a) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
 - (b) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (c) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect; and
 - (d) registration of access easements to ensure access to the proposed shared parking and amenity facilities within the development.

Direction	Existing Use	LAP Designation	Existing Zone
Subject Site	Vacant	Technology Park or Business Park	CD Bylaw No.
North (Across 28 Ave):	Forested land in Keery Park	Open Space Corridors/ Buffers	A-1
East (Across 188 Street):	Existing 39,160 square metres warehouse and distribution facility (Approved under Development Application No. 7907-0395-00)	Technology Park or Business Park	CD Bylaw No. 17038
South:	Under construction for the development of 8,082 square metre manufacturing facility (Approved under Development Application No. 7914-0036-00)	Mixed Employment/ Open Space Corridors/ Buffers	CD Bylaw No. 17536
West (Across):	Agricultural land, within the Agriculture Land Reserve (ALR)	Agriculture in the OCP	A-1

SITE CONTEXT & BACKGROUND

Context & Background

- The subject property is 15.3 hectares (37.8 acres) in size. It is located at the southwest corner of the intersection of 28 Avenue and 188 Street in the Campbell Heights area and is designated "Mixed Employment" in the Official Community Plan (OCP).
- The site is located along the Western edge of the Campbell Heights Plan area. Lands to the west are outside Campbell Heights and are within the Agricultural Land Reserve (ALR).
- The western half of the site is heavily forested and contains a Natural Class A Watercourse, Dall Brook. A Class B Watercourse is located in the road right-of-way for 28 Avenue.
- In July 2019, the site was rezoned from "General Agriculture Zone (A-1)" to "Comprehensive Development Zone (CD)" under Bylaw No. 18953 (Application No. 7916-0068-00) and subsequently subdivided into four industrial lots. A General Development Permit (DP) for form and character and a Development Permit for Sensitive Ecosystem and Hazards Land was also established.
- The applicant is proposing a detailed Development Permit in order to allow the development of a multi-tenant industrial buildings on each of the four industrial lots.

Referrals

Engineering:	The Engineering Department has no objection to the project as outlined.
Parks, Recreation & Culture:	The proposed retaining wall is to be setback 4.5 metres from the shared property line on the subject site, with native species landscaping provided in front of the retaining wall. A black picket fence is to be installed at the property line bordering the existing park.

DEVELOPMENT PROPOSAL

Transportation Considerations

- Each lot provides two or three accesses to each of the proposed buildings. Building A provides two accesses from 28 Avenue and one access from 188 Street, Building B provides two accesses from 28 Avenue and Buildings C and D both provides two accesses each from 188 Street.
- A main entrance for passenger vehicle traffic and an access to facilitate both trucks and passenger vehicular traffic is provided for each building.

- The proposal includes a total of 863 parking stalls, which exceeds the parking requirements of the Zoning By-law for light impact industrial uses (825 spaces required).
- A minimum of 10% of the floor area is to be allocated to ground floor office or mezzanine space. The applicants are proposing 16% of office space for Building A, 30% of office space for Building B, 18% of office space for Building C and 7% of office space for Building D. As the applicants are providing an additional 38 spaces than required per the zoning bylaw, staff do not have concerns about 7% office space allocated for Building D. As such, a Restrictive Covenant for parking will not be required for this application.
- The proposed truck bays are located internally away from public streets along 28 Avenue and 188 Street. The truck bays will be screened by the proposed buildings, fencing, and landscaping in accordance with the requirements of the Zoning By-law.
- A shared parking agreement is being provided for these four industrial lots. A Restrictive Covenant and blanket Cross Access Easement will be provided to ensure the shared parking is functional for this site.

Sustainability Considerations

- The applicant has met the majority of the sustainable development criteria, as indicated in the Sustainable Development Checklist. The Climate Adaptation Strategy policy suggests a green roof or a high-albedo roof, which is typically considered to have a Solar Radiance Index (SRI) value of 0.75 be provided.
- The purpose of a high-albedo roof is to reduce the internal building temperature by reflecting sunlight, and to contribute to a lower overall heat island effect, which is an increase in the overall temperature of a developed area.
- The applicant is proposing a High Albedo Roof with a white roof membrane, mechanically fastened, which provides an SRI value of greater than 0.75.
- The proposed roofing system meets the Climate Adaptation Strategy policy objective for a green roof or a high-albedo roof.

Natural Area Considerations

- As part of the original application (7916-0068-00), approximately 2.57 hectares (6.34 acres) of riparian land, equivalent to 16.7% of the total site area was conveyed to the City for the purposes of conservation.
- This riparian area is being conserved as part of the Detailed Development Permit. Trees within the riparian area are being retained, except for those that are in hazardous condition.

Form and Character Development Permit Requirement

• The proposed development is subject to a Development Permit for Form and Character and is also subject to the urban design guidelines in the Campbell Heights Local Area Plan (LAP).

- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the Campbell Heights Local Area Plan (LAP).
- The development proposes a gross floor area of each building as follows:
 - Building A: 191,188 square feet
 - Building B: 81,342 square feet
 - Building C: 202,510 square feet
 - o building D: 269,374 square feet
- The four buildings represent a total net floor area (FAR) of 0.55, which is less than the 1.0 FAR allowed under the CD Zone.
- The façades consists of simple concrete tilt-up panels and includes glazing and a canopy to help define the main entrances into each building. The colour scheme utilizes tones of grey and white. The proposed buildings incorporate high quality materials and design.
- Overall, the buildings have a modern linear appearance. Architectural emphasis is placed on the main entrances to the units with the use of glazing and articulation to provide visual interest. The units will provide "eyes on the street" in accordance with Crime Prevention Through Environmental Design (CPTED) principles.
- The form, character and density of the proposed development complies with the Campbell Heights Local Area Plan (LAP) and the proposed development meets the requirements of the CD Zone, including for floor area, lot coverage, building height and setbacks.

Landscaping

- Substantial landscaping and a bioswale feature are proposed, which includes 7.5 m wide landscaped strips along 188 Street and 28 Avenue. The proposed landscaping will consist of Gary Oak, Katsura Tree, European Hornbeam, Green Vase Zelkova, Japanese Flowering Cherry, Bigleaf Maple, Sweet Gum, Autumn Applause Ash, Littleleaf Fantasy Maple, Three Flowered Maple, Western Hemlock, White Spruce, Nootka Cypress, as well as a variety of shrubs and grass covers.
- The proposed stormwater management plan consisting of bioswales demonstrates the requirement in Campbell Heights North to accommodate on-site storm water in a sustainable manner. Detailed design of these bioswales will be undertaken as part of the servicing review by the Engineering Department.

TREES

• Max Rathburn, ISA Certified Arborist of Diamond Head Consulting prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Tree Species	Ex	isting	Remove	Retain
Alder and Cottonwood Trees				
Alder		162	162	0
Cottonwood		12	12	0
(excluding		i ous Trees nd Cottonwo	ood Trees)	
Bigleaf Maple		31	31	0
Decid.		1	1	0
Bitter Cherry		2	2	0
Silver Birch		2	2	0
Paper Birch		70	70	0
Western Flowering Dogwood		1	1	0
	Conife	rous Trees		
Douglas-Fir		396	396	0
Grand Fir		16	16	0
Lawson Cypress		1	1	0
Sitka Spruce		1	1	0
Western Hemlock		9	9	0
Western Redcedar		329	329	0
Total (excluding Alder and Cottonwood Trees)		858	858	0
Additional Trees in the proposed Riparian Area		133	8	125
Total Replacement Trees Proposed (excluding Trees in Open Space & Boulevard Street Trees)		344		
Total Retained and Replacement Trees		344		
Contribution to the Green City Program		\$618,400		

Table 1: Summary of Tree Preservation by Tree Species:

[•] The Arborist Assessment states that there is a total of 858 mature trees on the site, excluding Alder and Cottonwood trees. 174 existing trees, approximately 18 % of the total trees on the site, are Alder and Cottonwood trees. It was determined that no trees, outside of the riparian area, can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.

- Table 1 includes an additional 133 protected trees that are located within the riparian area. The trees within the riparian area will be retained, except where removal is required due to hazardous conditions. Approximately 8 trees are proposed for removal which will be reviewed in detail prior to Development Permit issuance.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 1,890 replacement trees on the site. Since only 344 replacement trees can be accommodated on the site, the deficit of 1,546 replacement trees will require a cash-in-lieu payment of \$618,400, representing \$400 per tree, to the Green City Program, in accordance with the City's Tree Protection By-law.
- The new trees on the site will consist of a variety of trees including Gary Oak, Katsura Tree, European Hornbeam, Green Vase Zelkova, Japanese Flowering Cherry, Bigleaf Maple, Sweet Gum, Autumn Applause Ash, Littleleaf Fantasy Maple, Three Flowered Maple, Western Hemlock, White Spruce, Nootka Cypress, as well as a variety of shrubs and grass covers.
- In summary, no trees are proposed to be retained or replaced on the site with a contribution of \$618,400 to the Green City Program. 125 trees are proposed to be retained within the adjacent riparian area.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I.	Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix II.	Engineering Memo
Appendix III.	Tree Preservation Summary
Appendix IV.	Tree Management Plan

approved by Shawn Low

Jean Lamontagne General Manager Planning and Development

Appendix



BUILDING A - VIEW TO THE SOUTH WEST



BUILDING B - VIEW TO THE SOUTH WEST

ARCHITECTURAL DRAWING LIST

COVER SHEET	A-0
COVER SHEET 2	
OVERALL SITE PLAN	
BUILDING A SITE PLAN	A-I.I
BUILDING A SITE PLAN WITH CIVIL BASE	
BUILDING B SITE PLAN	
BUILDING B SITE PLAN WITH CIVIL BASE	
BUILDING C SITE PLAN	A-1.3
BUILDING & SITE PLAN WITH CIVIL BASE	
BULDING D SITE PLAN	
BUILDING D SITE PLAN WITH CIVIL BASE	
BASE PLAN	
STREETSCAPE AND SITE SECTIONS	
SITE DETAILS	
BUILDING A FLOOR PLANS	
BUILDING A ROOF PLAN	
BUILDING A COLOURED ELEVATIONS	——— Al-4,0
BUILDING B FLOOR PLANS	
BUILDING B ROOF PLAN	A2-5.0
BUILDING B COLOURED ELEVATIONS	
BUILDING C FLOOR PLANS	
BUILDING C ROOF PLAN	
BUILDING & COLOURED ELEVATIONS	
BUILDING D FLOOR PLANS	
BUILDING D ROOF PLAN	
BUILDING D COLOURED ELEVATIONS	A4-4.0

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PROPOSED BUILDING for:

ADDRESS: 18718 28 AVE, SURREY, BC LEGAL ADDRESS: SECTION 21 TOWNSHIP 7 NWD PART E 1/2 OF N 1/2 OF SW 1/4, EXC: FIRSTLY: N 33'; SECONDLY: E 33'. D.P. FILE NO. 7920-0133-00

INDUSTRIAL CAMPUS

CHIP BARRETT ARCHITECT

Sunmark

SUNMARK

COVERSHEET

A-0

FEB.23.21 REV. 8



BUILDING C - VIEW TO THE NORTH WEST



BUILDING D - VIEW TO THE SOUTH WEST



ADDRESS: 18718 28 AVE, SURREY, BC LEGAL ADDRESS: SECTION 21 TOWNSHIP 7 NWD PART E 1/2 OF N 1/2 OF SW 1/4, EXC: FIRSTLY: N 33'; SECONDLY: E 33'. D.P. FILE NO. 7920-0133-00

COVER SHEET	AC
COVER SHEET 2	
OVERALL SITE PLAN	
BUILDING A SITE PLAN	
BUILDING A SITE PLAN WITH CIVIL BASE	
BUILDING B SITE PLAN	
BUILDING B SITE PLAN WITH CIVIL BASE	
BUILDING C SITE PLAN	
BUILDING C SITE PLAN WITH CIVIL BASE	
BUILDING D SITE PLAN	A-I.4
BUILDING D SITE PLAN WITH CIVIL BASE	
BASE PLAN	
STREETSCAPE AND SITE SECTIONS	
SITE DETAILS	
BUILDING A FLOOR PLANS	
BUILDING A ROOF PLAN	
BUILDING A COLOURED ELEVATIONS	
BUILDING B FLOOR PLANS	
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BUILDING D ROOF PLAN	
BUILDING D COLOURED ELEVATIONS	A4-4.0





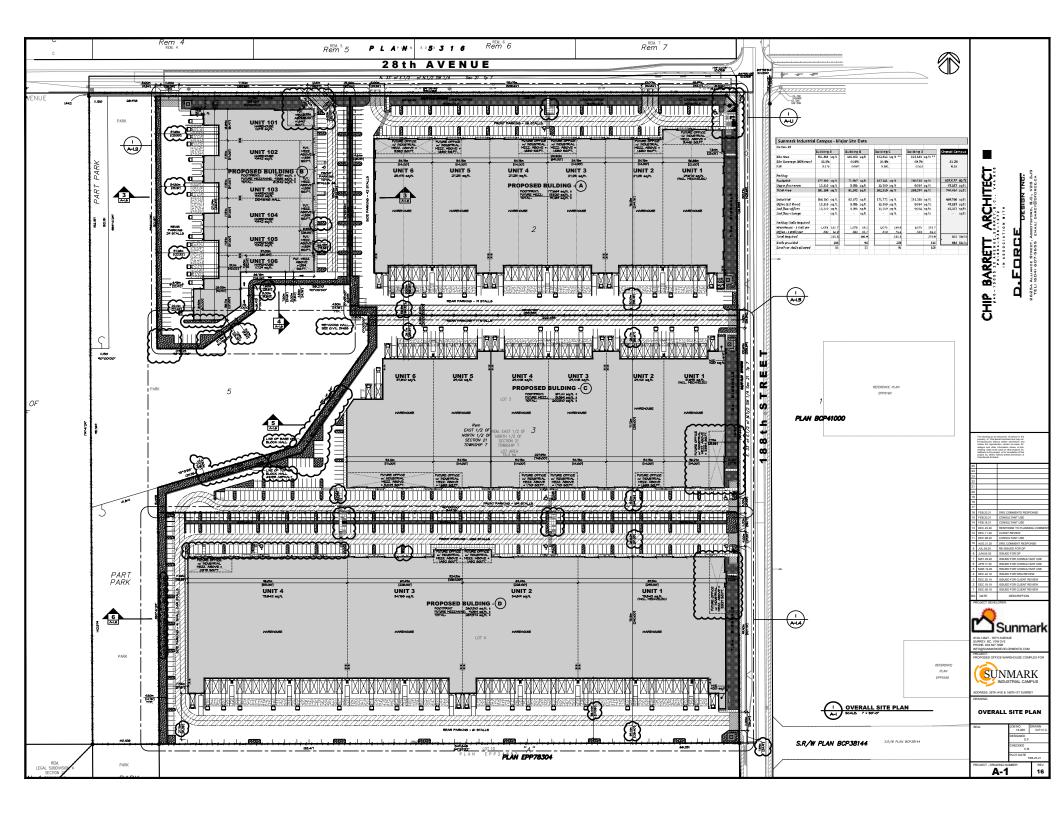
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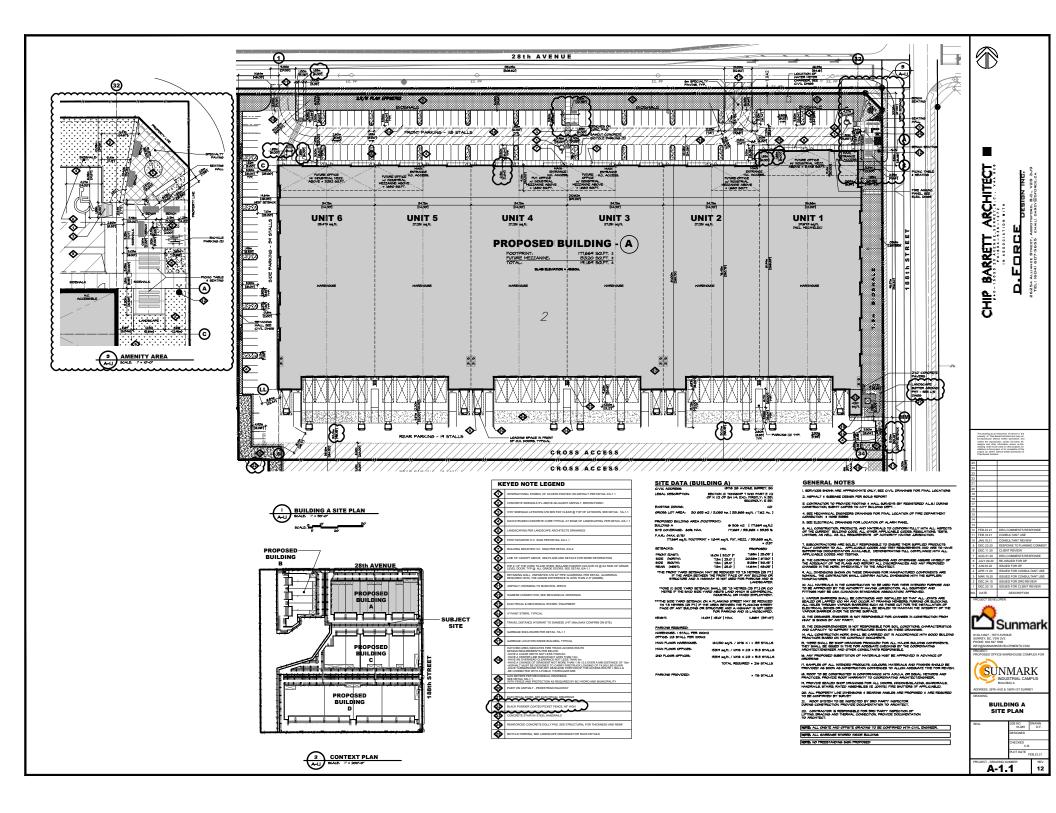
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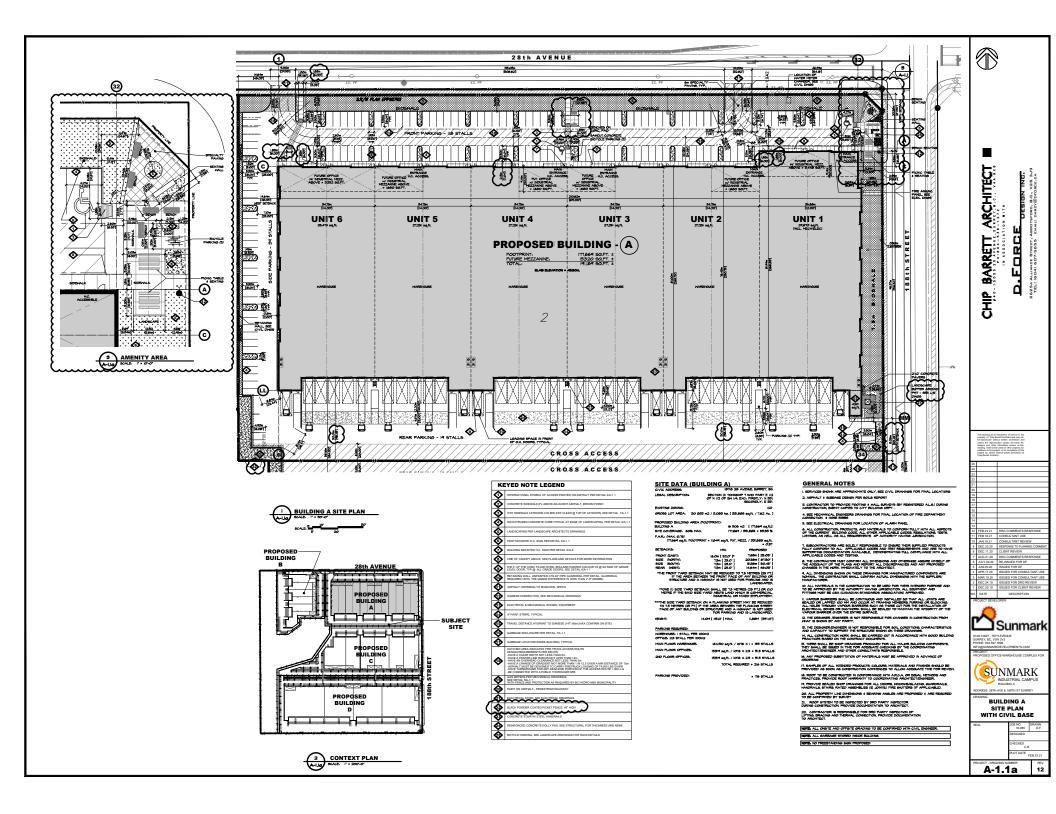
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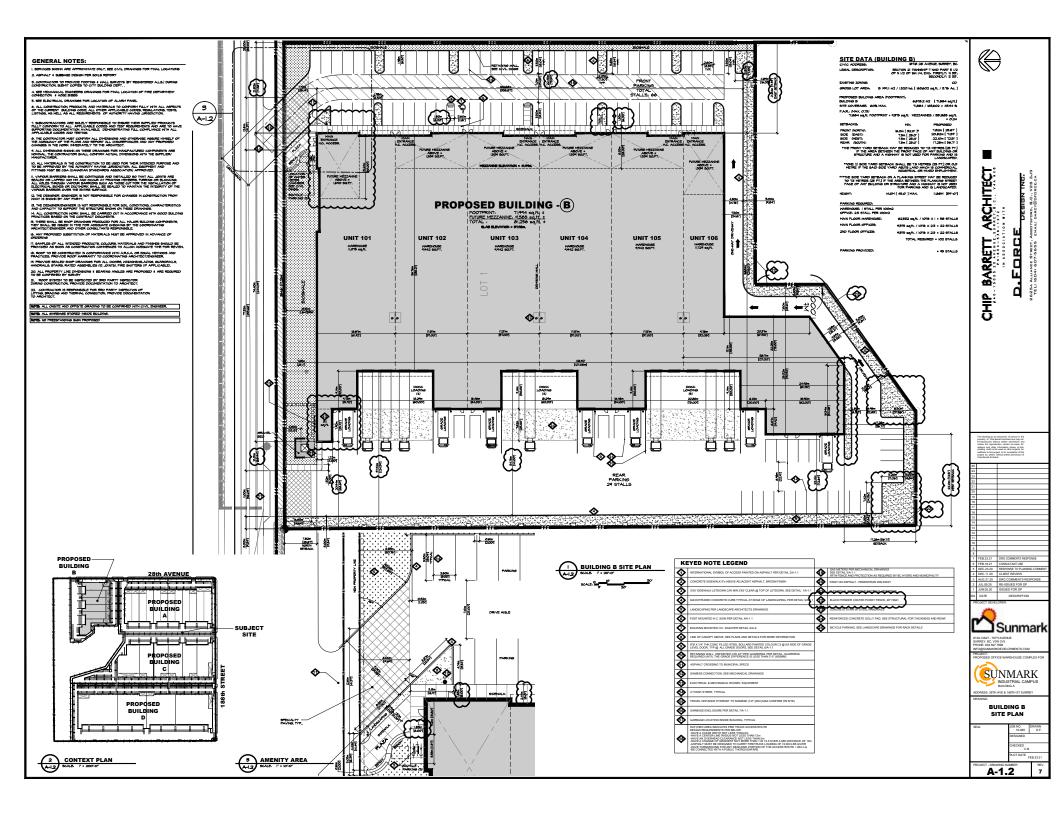
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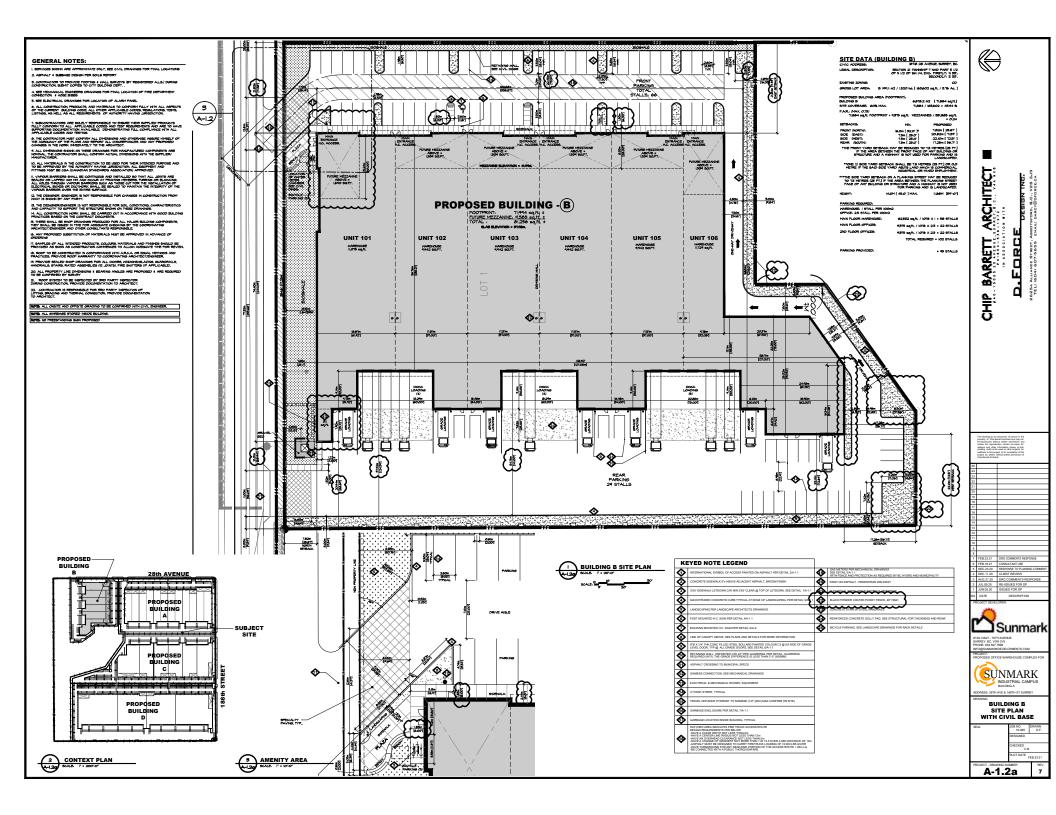
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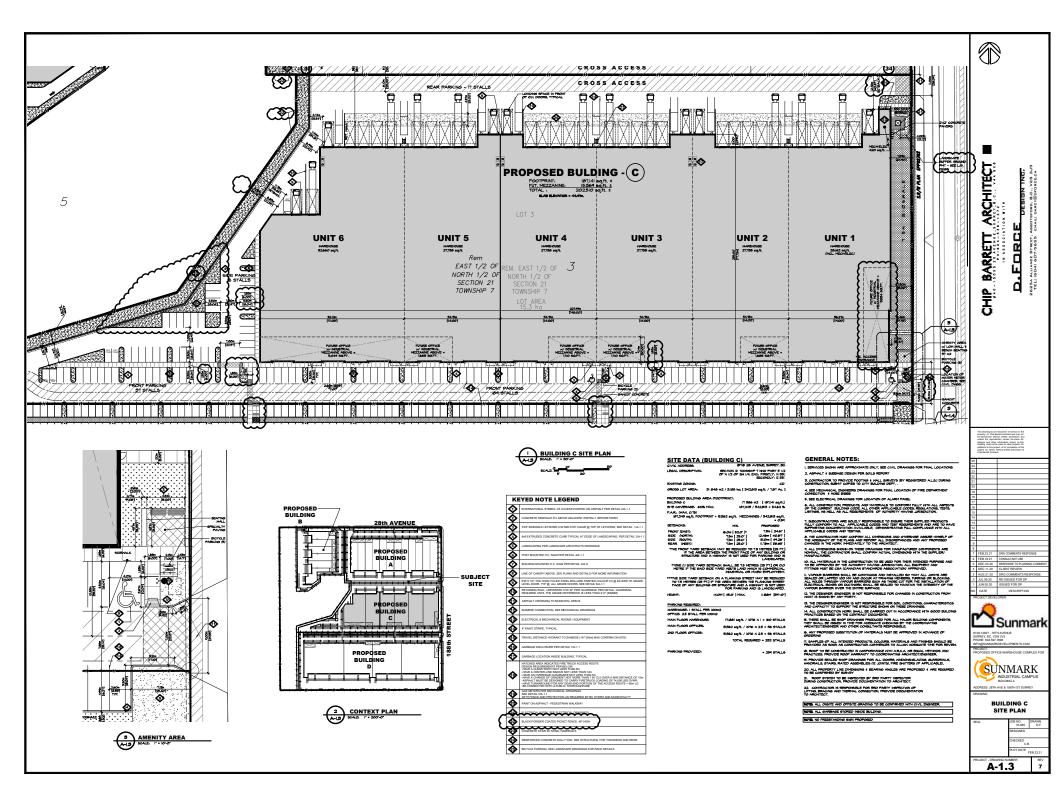


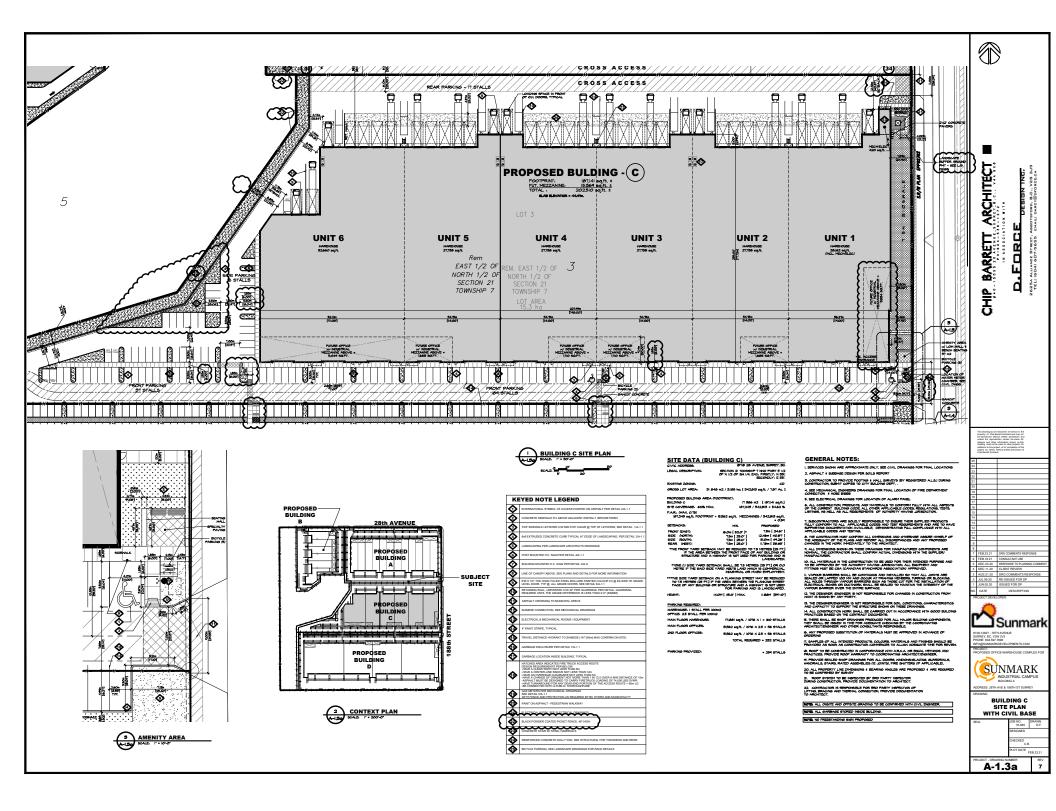


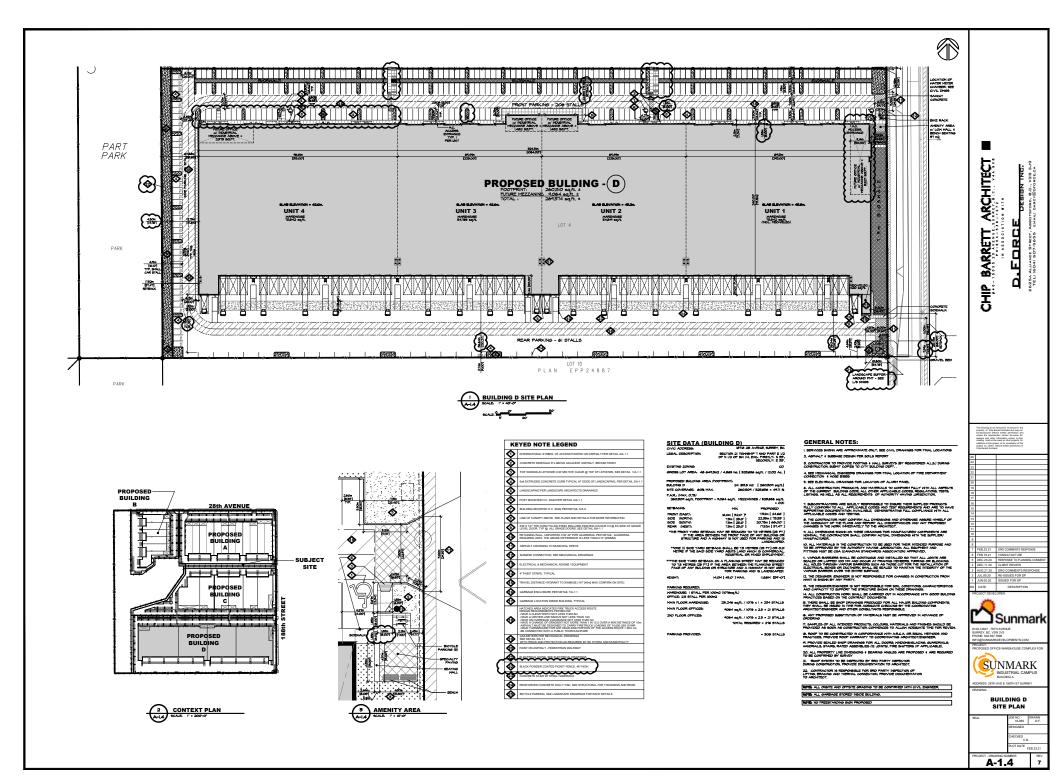


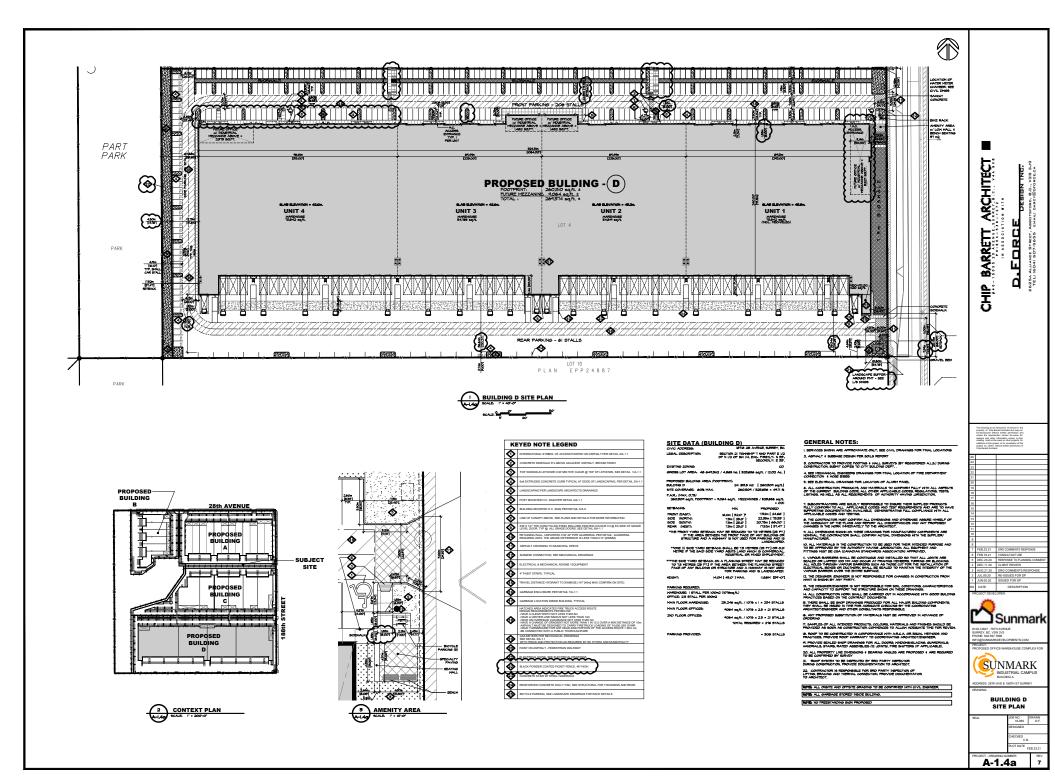


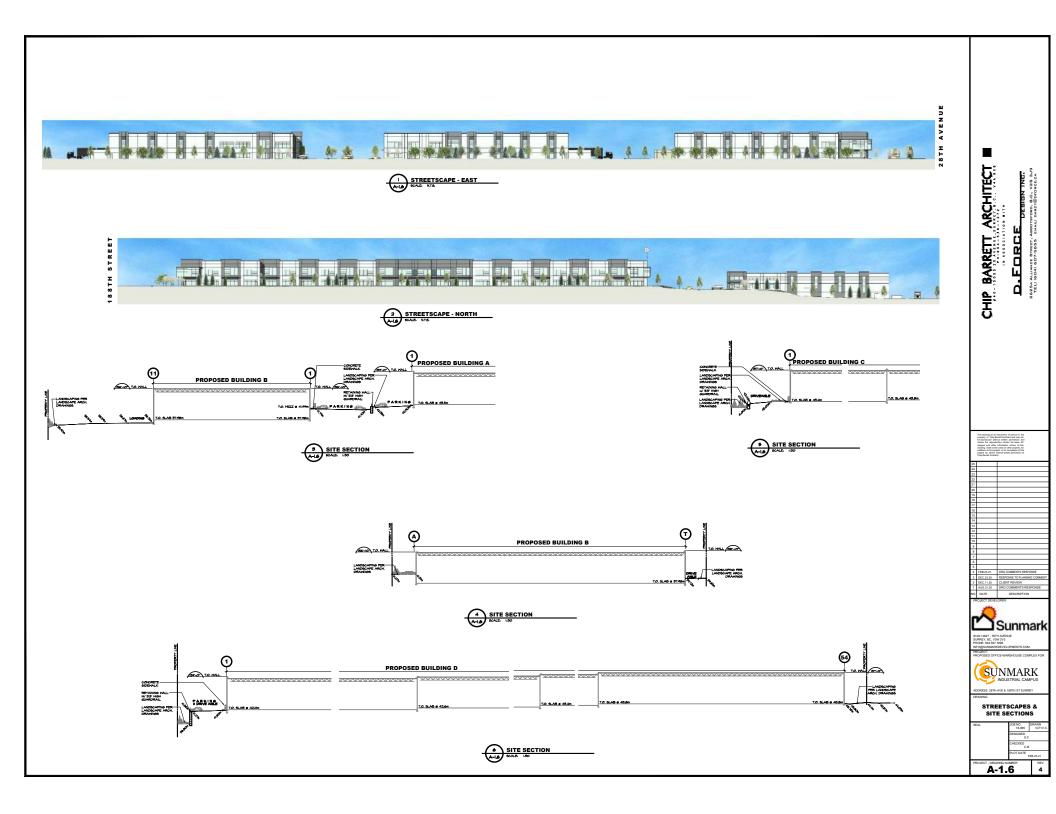


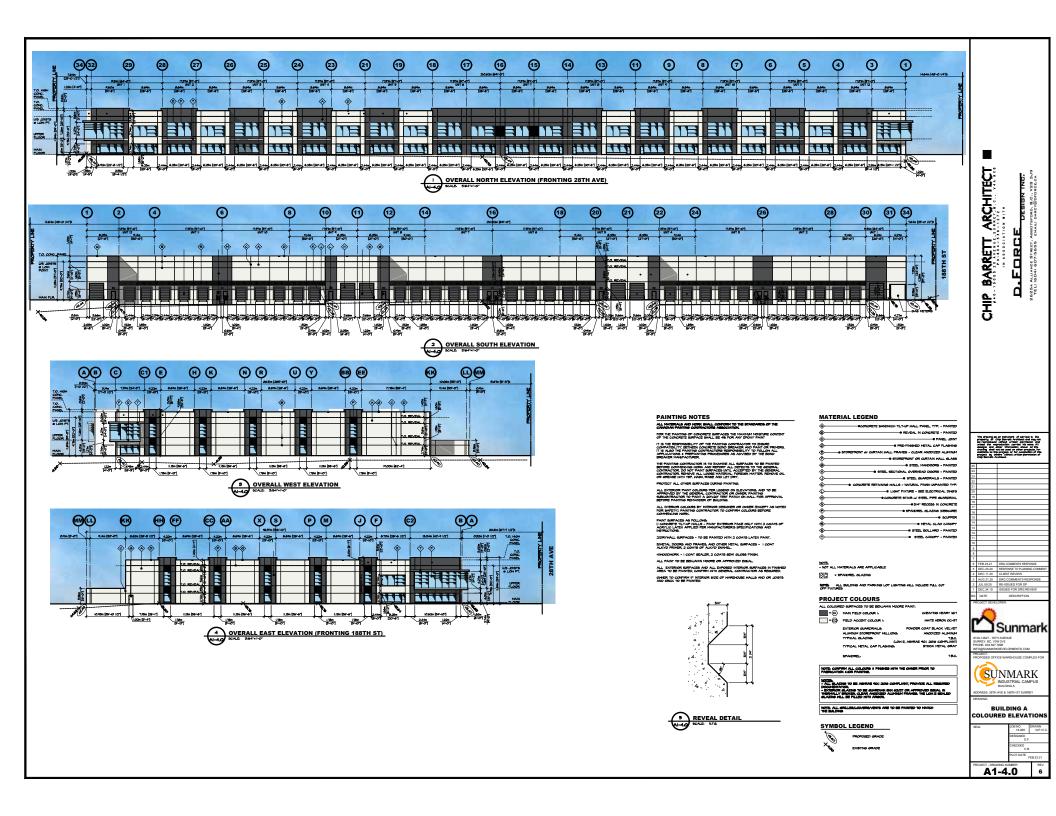


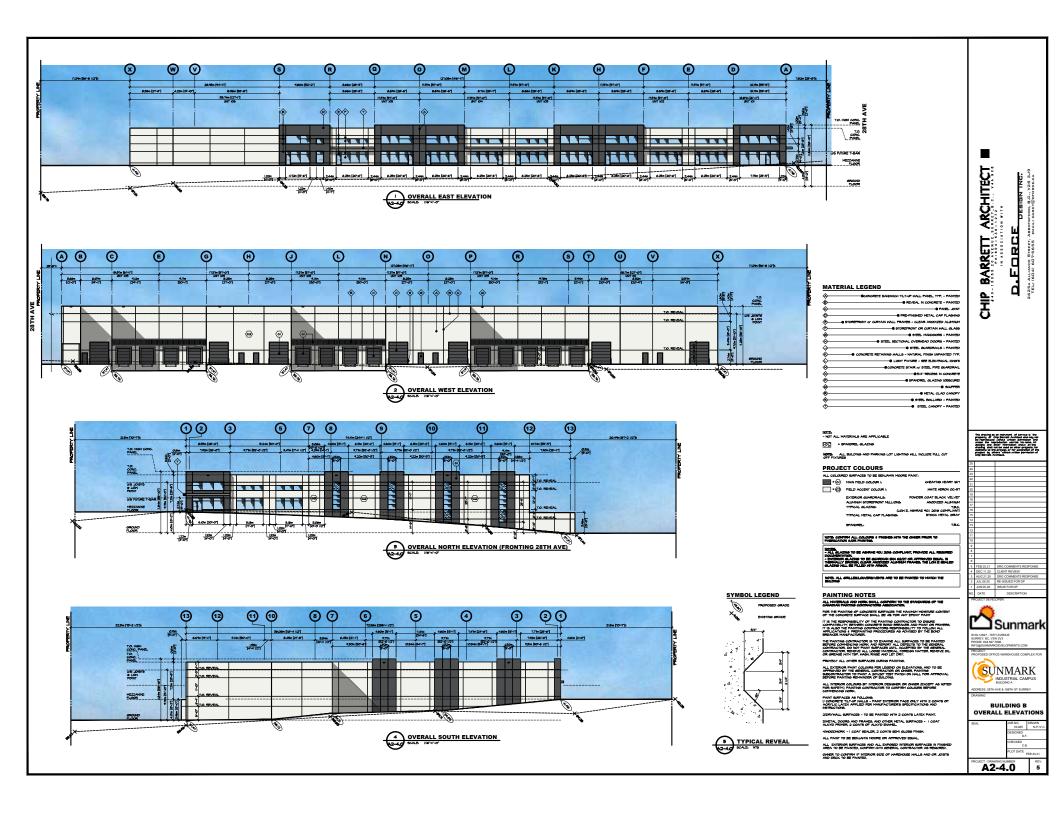


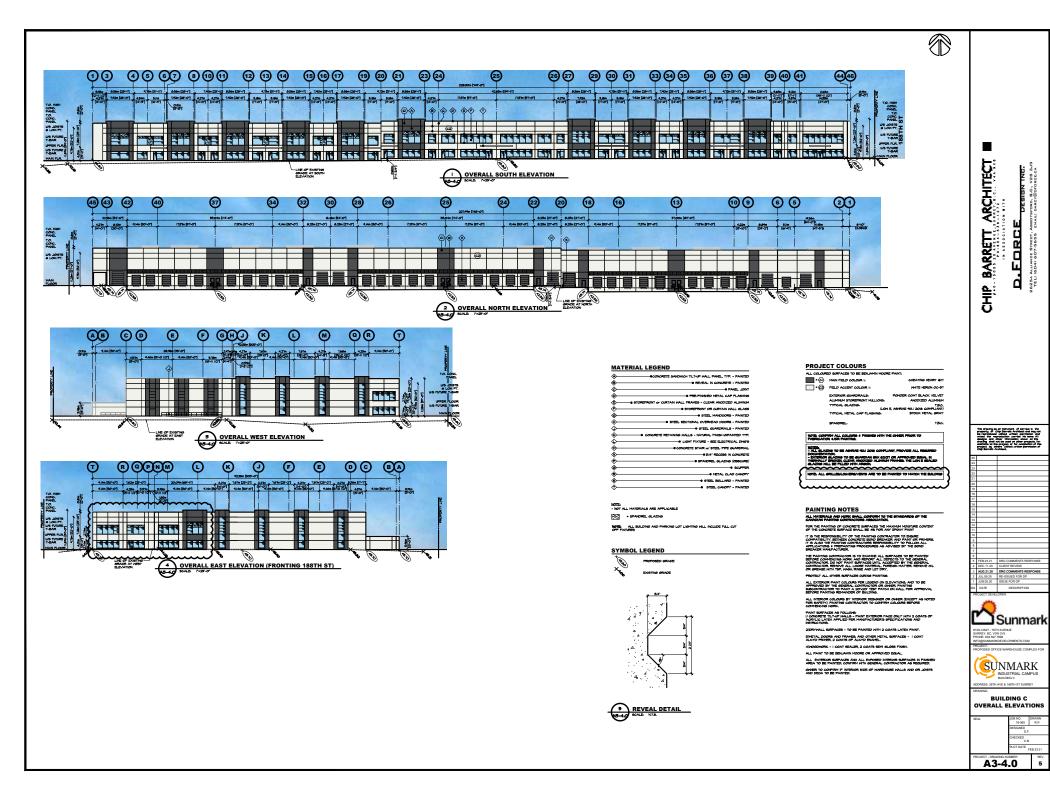


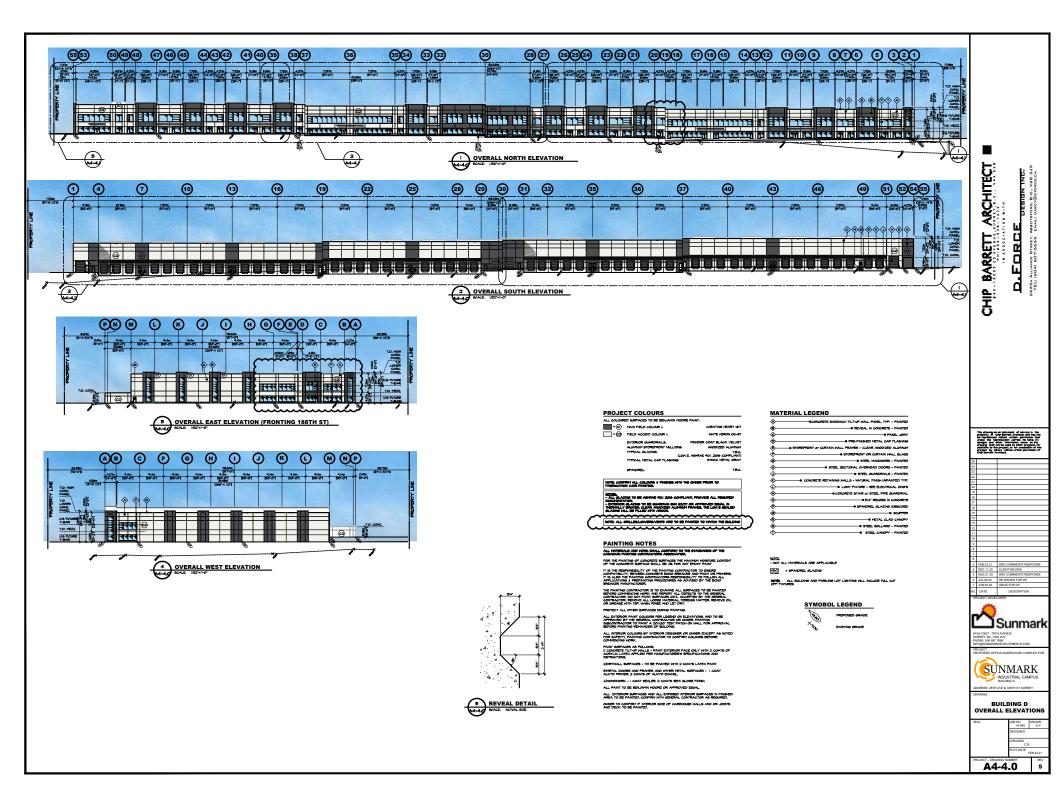


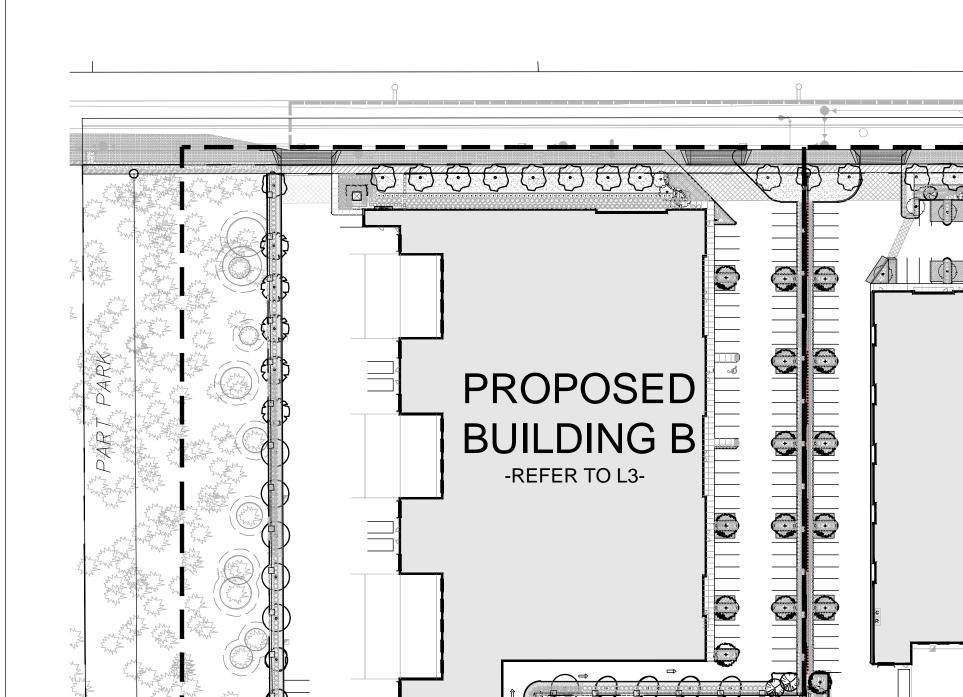


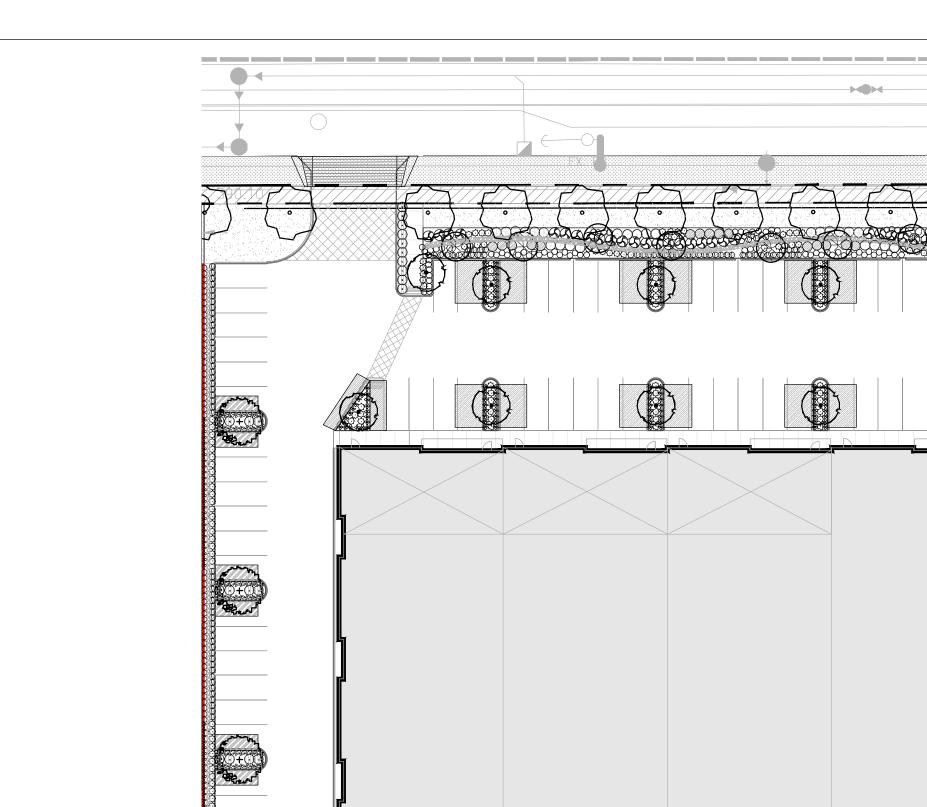


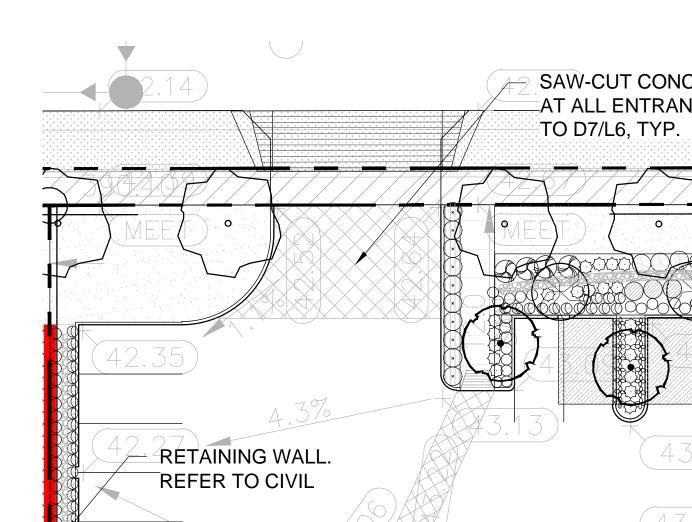


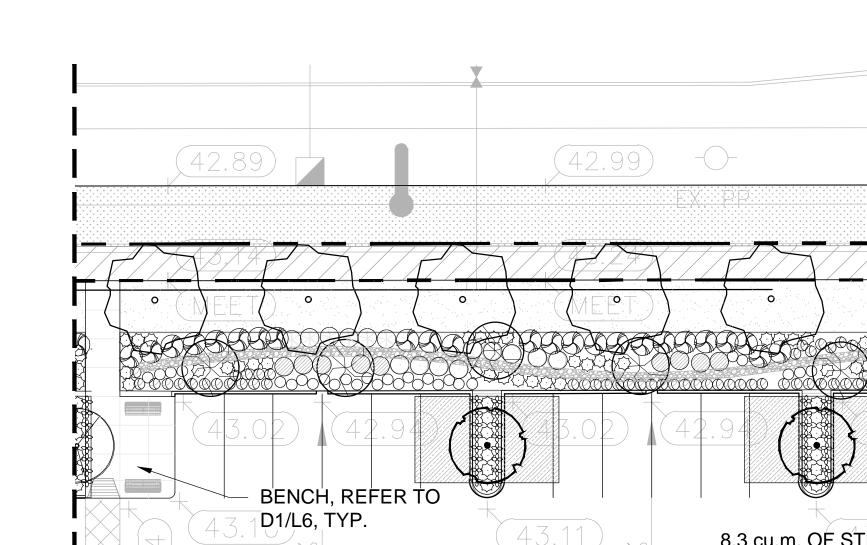


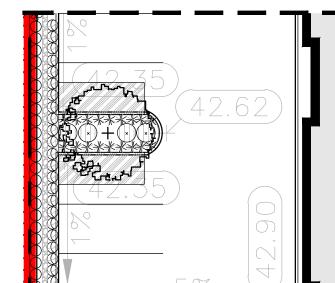




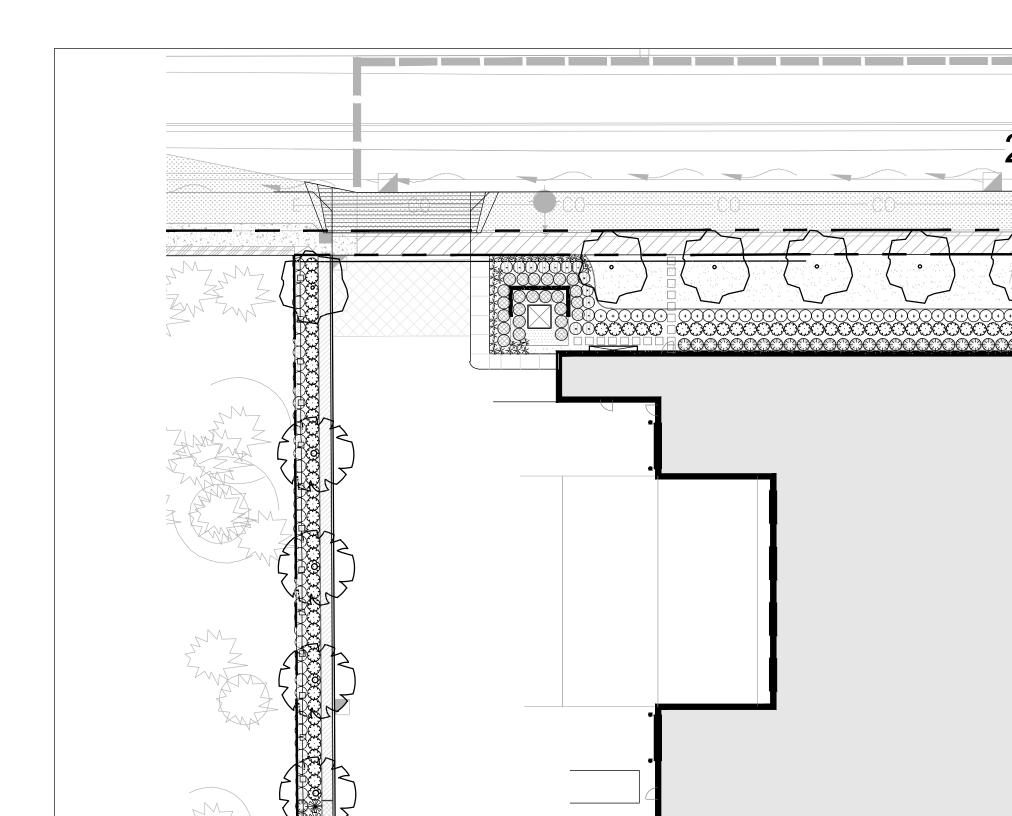


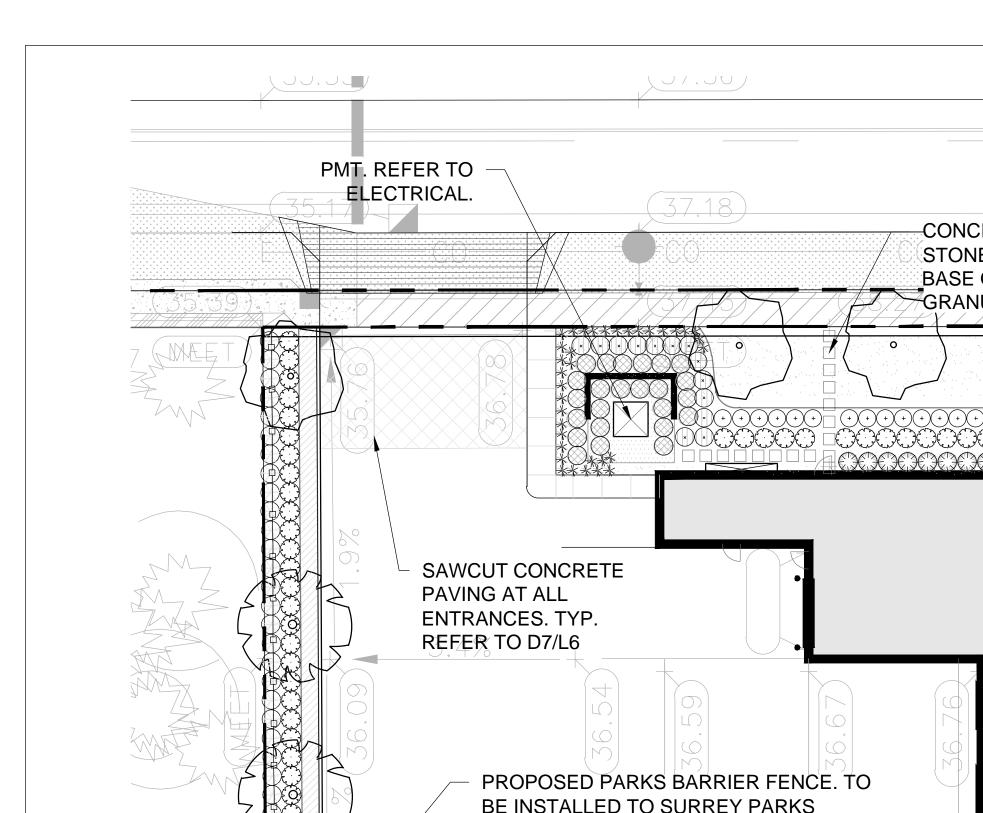


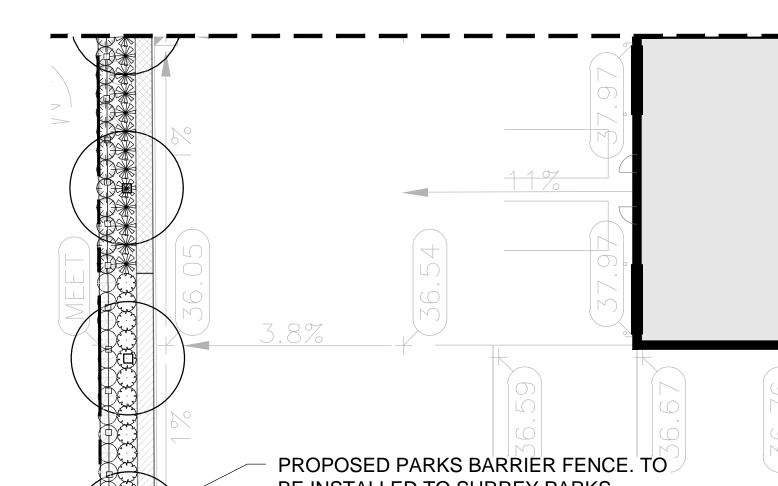


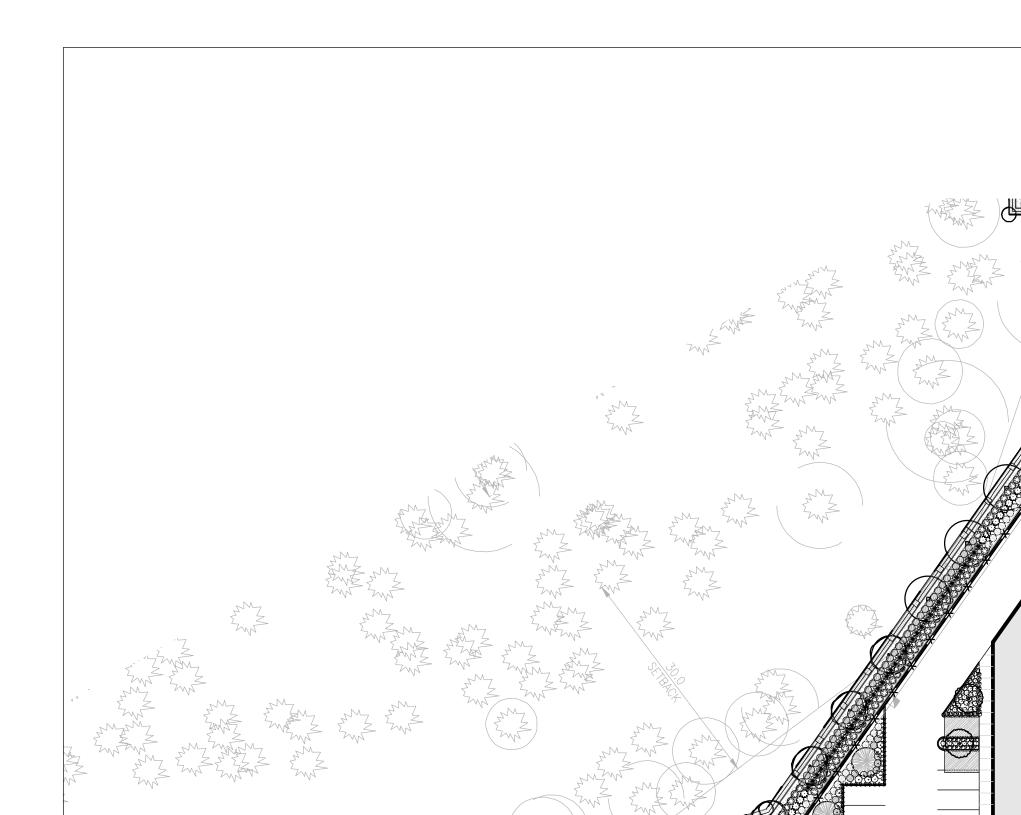


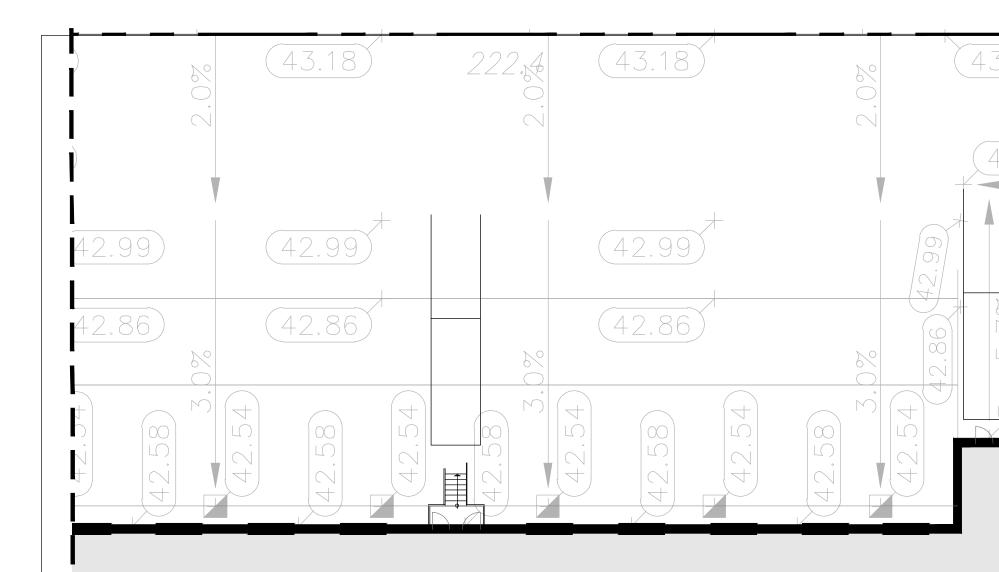


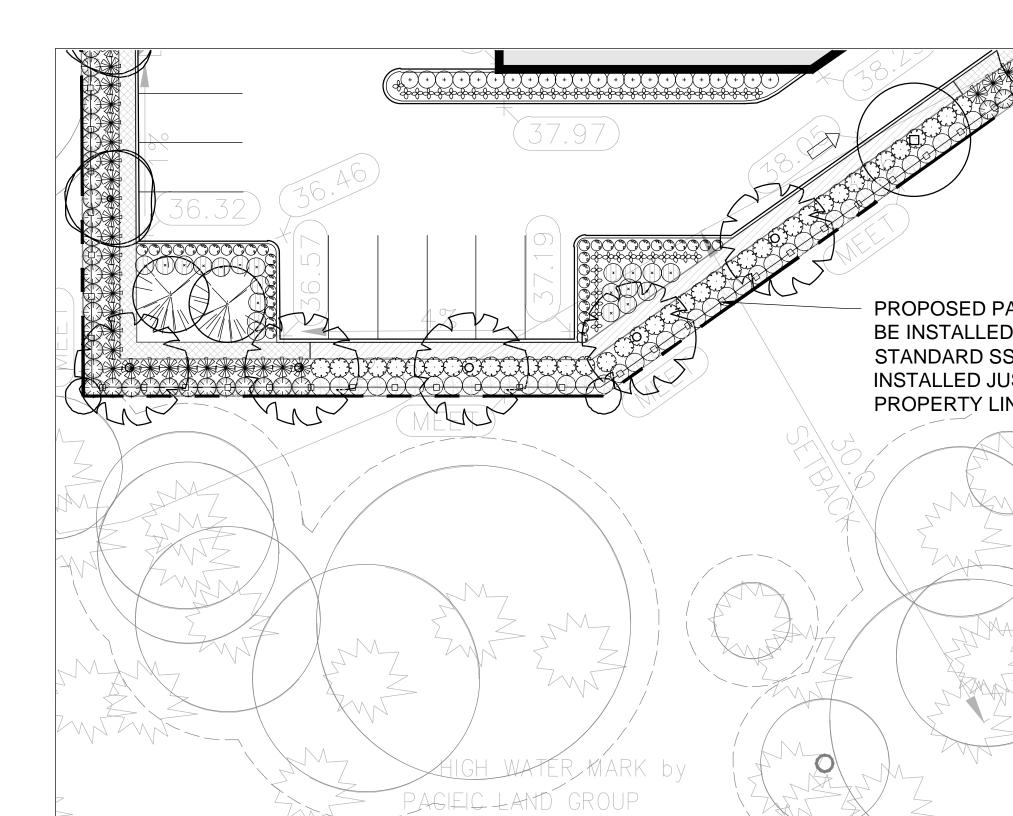


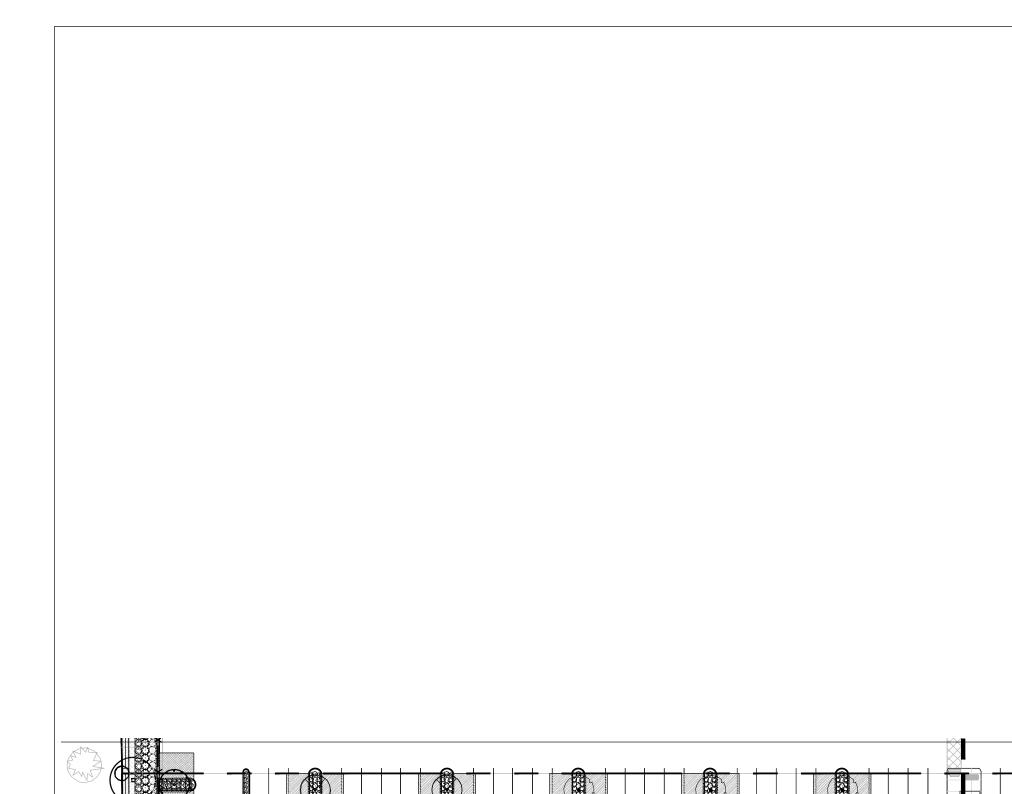


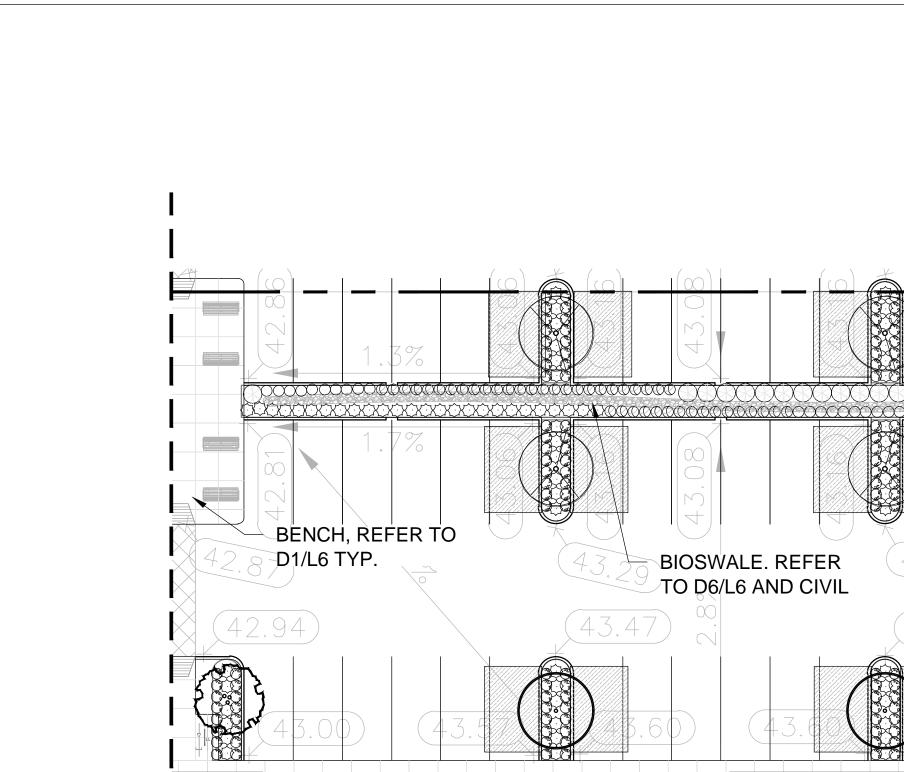




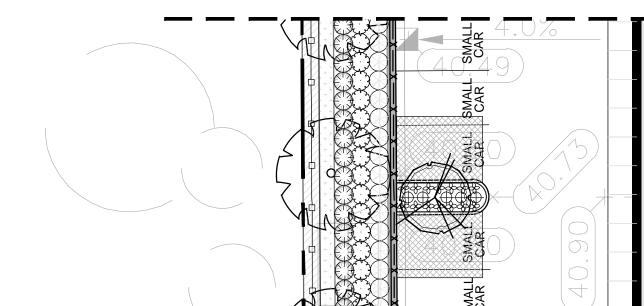








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PROPOSED PARKS BARRIER FENCE. TO BE INSTALLED TO SURREY PARKS STANDARD SSD-PK5005. TO BE INSTALLED JUST INSIDE THE PROPERTY LINE.

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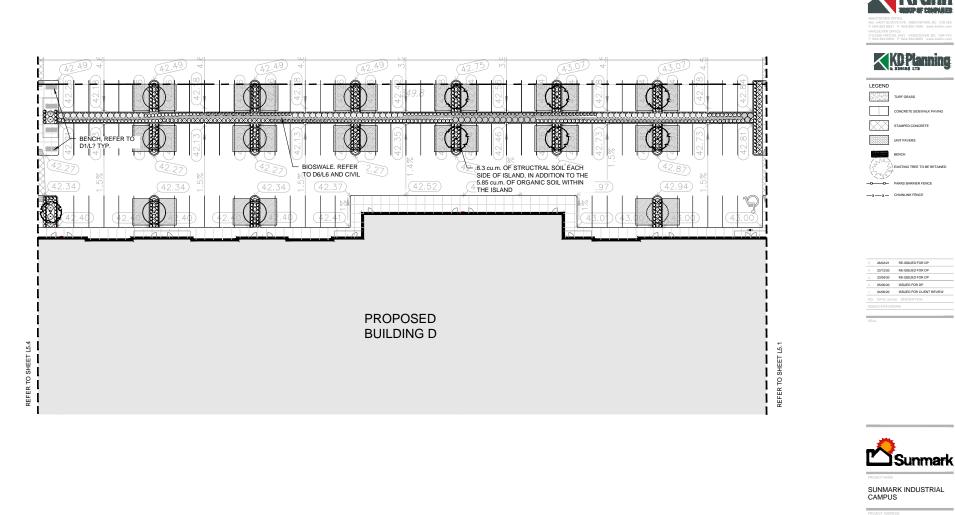
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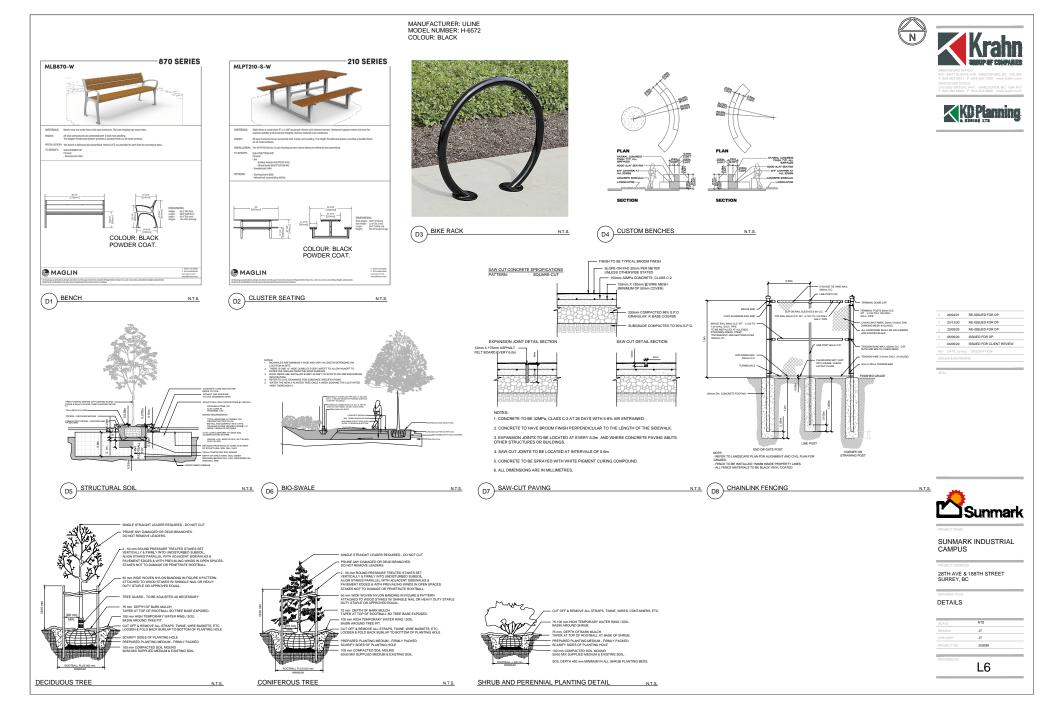
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28TH AVE & 188TH STREET SURREY, BC

BUILDING D ENLARGEMENT 5

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PROJECT NO:	200089





TO:	Manager, Area Planning & Development - South Surrey Division Planning and Development Department			
FROM:	M: Development Services Manager, Engineering Department			
DATE:	April 20, 2021	PROJECT FILE:	7820-0133-00	
RE:	Engineering Requiremer Location: 1866o 28 Avent		ial)	

DEVELOPMENT PERMIT

The following are to be addressed as condition of issuance of Development Permit:

• Register a reciprocal access/parking easement for all the lots to ensure that adequate access/parking is provided for this development.

BUILDING PERMIT

The site was serviced under Surrey Project 7816-0068-00 which is complete. The following are to be addressed prior to the issuance of Building Permit:

- Construct minimum 9.0 m wide concrete letdowns to City standards for all accesses.
- Water quality treatment is requirement for all on-lot surface runoff prior to exfiltrating into the ground.
- Construct onsite infiltration and water treatment features as per Erickson Integrate Stormwater Management Plan and Campbell Heights Land Use Plan requirements under Restrictive Covenants on title.
- Evaluate services (water and sanitary sewer connections) provided to the site by 7816-0068-00 and relocate/modify through BP process.
- Provide water meter and service connection sizing calculations to confirm sizing requirements.
- Install permanent hard fencing along property lines bordering Park land and contact the Parks Development Inspector (604-501-5166) in the Park Development Services Section to coordinate the removal of hazardous trees in Park land.

The applicant is advised to review the sustainable drainage and water quality control Restrictive Covenants registered on title prior to submitting building permit application.

A processing fee of \$1,722.00 (GST included) is needed to administer the legal document required above.

Tommy Buchmann, P.Eng. Development Services Manager

4.0 Tree Preservation Summary

Table 3: City of Surrey tree preservation summary table for on-site and off-site trees, including the number of replacement trees proposed.

Surrey Project Number

Site Address

2635, 2727, 2775 188th Street & 18660 28th Ave Campbell Heights Surrey, BC

Registered Arborist Max Rathburn

On-Site Trees	Number of Trees
Protected Trees Identified	1033
(On-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas)	,
Protected Trees to be Removed	1033
Protected Trees to be Retained	0
(excluding trees within proposed open space or riparian areas)	
Total Replacement Trees Required:	
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio	
174 X one (1) = 174	1890
- All other Trees Requiring 2 to 1 Replacement Ratio	
858 X two (2) = 1716	
Replacement Trees Proposed	344
Replacement Trees in Deficit	1546
Protected Trees to be Retained in Proposed Open Space / Riparian Areas	125

Off-Site Trees	Number of Trees
Protected Off-Site Trees to be Removed	3
Total Replacement Trees Required:	
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio	
X one (1) = 0	6
- All other Trees Requiring 2 to 1 Replacement Ratio	
3 X two (2) = 6	
Replacement Trees Proposed	0
Replacement Trees in Deficit	6

Summary, report and plan prepared and submitted by

Mited Daws

April 20, 2021

Signature of Arborist

Date

