

# City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7920-0176-00

Planning Report Date: December 21, 2020

#### **PROPOSAL:**

#### • Development Permit

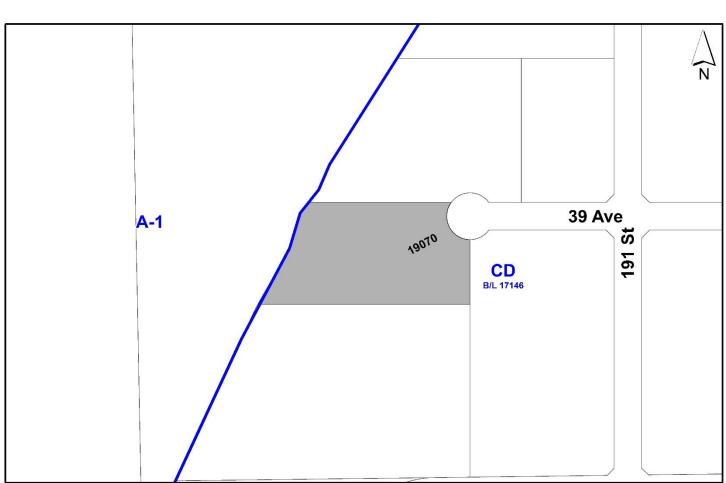
to permit the development of a 4,563 square metre single-tenant industrial building.

LOCATION: 19070 - 39 Avenue

**ZONING:** CD Zone (By-law No. 17146 as amended by By-law No. 17934)

**OCP DESIGNATION:** Mixed Employment

**LAP DESIGNATION:** Business Park



#### **RECOMMENDATION SUMMARY**

• Approval to draft Development Permit for Form and Character.

#### DEVIATION FROM PLANS, POLICIES OR REGULATIONS

None.

#### RATIONALE OF RECOMMENDATION

- The proposal complies with the Mixed Employment designation in the Official Community Plan (OCP).
- The proposal complies with the Business Park designation in the Campbell Heights Local Area Plan (LAP).
- The proposal generally complies with the Development Permit requirements in the OCP for Form and Character and with the General Development Permit previously established for the site under Development Application No. 7910-0032-00.
- The proposed density and building form are appropriate for this part of Campbell Heights and are consistent with the Campbell Heights Design Guidelines.
- The proposed building achieves an attractive architectural built form, which utilizes high quality materials and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The proposed free-standing sign has been comprehensively designed to be integrated with the design of the building and provides a comprehensive look for the development.
- The proposed sign is high quality and is of an appropriate size and scale for the development.

#### RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7920-0176-00 generally in accordance with the attached drawings (Appendix I).
- 2. Council instruct staff to resolve the following issues prior to final approval:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
  - (c) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
  - (d) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture.
  - (e) registration of a Section 219 Restrictive Covenant to prohibit any uses that require a Metro Vancouver air quality permit from locating on the site; and
  - (f) registration of a Section 219 Restrictive Covenant to restrict the amount of mezzanine floor space.

#### SITE CONTEXT & BACKGROUND

Direction	Existing Use	LAP Designation	Existing Zone
Subject Site	Vacant industrial property	Business Park	CD Zone (By-law No. 17146 as amended by By-law No. 17934)
North:	Steel manufacturing	Business Park	CD Zone (By-law No. 17146 as amended by By-law No. 17934)
East:	Vacant industrial property	Business Park	CD Zone (By-law No. 17146 as amended by By-law No. 17934)
South:	Vacant industrial property	Business Park	CD Zone (By-law No. 17146 as amended by By-law No. 17934)
West:	City Parkland	Open Space Corridors/Buffers	A-1

#### **Context & Background**

• the subject site is approximately 2.4 acres in size and is designated "Mixed Employment" in the Official Community Plan (OCP) and "Business Park" in the Campbell Heights Local Area Plan (LAP).

- On June 7, 2010, the subject site was rezoned from "General Agricultural Zone (A-1)" to "Comprehensive Development Zone (CD)" (By-law No. 17146) under Development Application No. 7910-0032-00. CD By-law No. 17146 was subsequently amended by By-law No. 17934 on June 17, 2013 under Development Application No. 7912-0160-00, to adjust the outdoor storage area boundaries. The subject site was created as part of a subdivision under Development Application No. 7916-0289-00, which was approved on June 23, 2017.
- CD By-law No. 17146, as amended by By-law No. 17934, permits light impact industry, warehouse uses, distribution centres, transportation industry, office uses, and other accessory uses, forming part of a comprehensive design.
- The site has been cleared and was serviced for development under Development Application No. 7916-0289-00.

#### **DEVELOPMENT PROPOSAL**

### **Planning Considerations**

• The applicant proposes a Development Permit to permit the construction of a 4,563 square metre single-tenant industrial building.

	Proposed
Lot Area	
Gross Site Area:	2.4 acres
Road Dedication:	n/a
Undevelopable Area:	n/a
Net Site Area:	2.4 acres
Number of Lots:	1
Building Height	11.1 metres
Unit Density:	n/a
Floor Area Ratio (FAR):	0.47
Floor Area	
Industrial	3,731 square metres
Office	832 square metres
Total	4,563 square metres

#### Referrals

Engineering: The Engineering Department has no objection to the project.

Parks, Recreation &

Culture:

No concerns.

Advisory Design Panel: The application was not referred to the ADP but was reviewed by

staff and found satisfactory.

#### **Transportation Considerations**

- The proposed development will have one vehicular access point from the 39 Avenue cul-de-sac from a 9 metre letdown. This will provide access for both truck and employee/visitor vehicles.
- 44 employee/visitor parking stalls are located in the front of the site and include two accessible parking stalls. Ten employee/visitor parking stalls are located at the rear of the site, adjacent to truck loading bays. A total of 54 parking stalls will be provided, which meets the requirement in the CD By-law.
- The site is served by TransLink Bus Route No. 531, with a stop located at the intersection of 192 Street and 32 Avenue.

#### Parkland and/or Natural Area Considerations

The subject site abuts a City Park to the west, which is also an identified Green Infrastructure
Network. The applicant is proposing a 2.4 metre high black metal picket fence to be installed
along the entire west property line, which is consistent with previous development
applications along the park perimeter.

### **Sustainability Considerations**

• The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.

#### **Public Art Policy**

• The applicant will be required to register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of 0.25% of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements.

#### **POLICY & BY-LAW CONSIDERATIONS**

#### **Regional Growth Strategy**

• The proposal complies with the "Mixed Employment" land use designation in the Metro Vancouver Regional Growth Strategy (RGS).

#### Official Community Plan

#### Land Use Designation

• The proposal complies with the "Mixed Employment" land use designation in the Official Community Plan.

#### Themes/Policies

 B6.6 – Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas, and spaces.

(The proposed development is oriented towards 39 Avenue with two-level glazing at the northeast corner of the building, as well as a landscaped pedestrian-oriented entry plaza off the 39 Avenue cul-de-sac).

• C2.38 – Ensure the loading and on-site access of goods delivery vehicles is considered in conjunction with the overall site design.

(The proposed loading court is not visible from the public realm along 39 Avenue, and is located at the rear of the building)

• E1.20 – Encourage the continued expansion of high-tech, research and development and light manufacturing to locate within the Mixed Employment areas that are accessible to major transportation corridors and/or frequent transit services.

(The proposed development is compatible with the Mixed Employment designation and builds upon the employment lands in Campbell Heights. The subject site is also located near the major transportation corridors of 32 Avenue, Highway 15, and 192 Street and two border crossings)

• E1.31 – Support and encourage the high-quality, environmentally responsible, sustainable development of employment lands.

(The development proposes a high-quality landscaping buffer along the west property line, abutting City parkland)

#### **Secondary Plans**

#### Land Use Designation

• The proposal complies with the "Business Park" land use designation in the Campbell Heights Local Area Plan.

#### Themes/Objectives

• 6.5.1.4 – Design Guidelines: Business Park – The use of glass and high-quality materials and finishes is required of buildings facing the street. Blank walls should be avoided.

(The proposed development incorporates two-level glazing at the northeast corner of the building, fronting 39 Avenue. Blank walls and utility doors are architecturally integrated into the building and are not facing 39 Avenue).

• 6.5.1.4 – Design Guidelines: Business Park – Variations in massing and changes in height and horizontal planes are encouraged.

(The proposed development incorporates a variation in building façade setbacks and materials to create a distinct and varied building rhythm along the frontage with 39 Avenue)

• 6.5.1.4 – Design Guidelines: Business Park – The exterior of buildings should be coordinated in the design on all elevations, with regard to colours, materials, architectural form, and detailing to achieve design harmony and continuity.

(The proposed development is architecturally coordinated with a modern appearance that promotes harmony through its use of cladding materials, colours, glazing, signage, and landscaping).

#### CD By-law (No. 17146, as amended by By-law No. 17934)

- The applicant proposes to develop the site under the existing "Comprehensive Development Zone (CD By-law No. 17146, as amended by By-law No. 17934)."
- The table below provides an analysis of the development proposal in relation to the requirements of the CD Zone (By-law No. 17146, as amended by By-law No. 17934), including parking requirements.

CD Zone (By-law No. 17146)	Permitted and/or	Proposed
	Required	
Unit Density:	n/a	n/a
Floor Area Ratio:	1.00	0.47
Lot Coverage:	erage: 60% 43%	
Yards and Setbacks		
Front Yard (east):	16 metres	33.5 metres
Side Yard (north):	7.5 metres	11.7 metres
Side Yard (south):	o.o metres	o.2 metres
Rear (west):	7.5 metres	20.8 metres
Height of Buildings		
Principal buildings:	18 metres	11.1 metres
Parking (Part 5)	Required	Proposed
Number of Stalls		
Industrial:	37.3	
Office:	20.8	
Total:	58.1	58 (including 2 van
Accessible Spaces:	2	accessible stalls)

• The proposal includes a total of 58 parking stalls, which meets the parking requirements of the Zoning By-law for light impact industrial and office uses.

• The BC Building Code permits up to 40% of the ground floor area to be constructed as second-storey mezzanine space. The applicant does not anticipate additional mezzanine space in the future and has agreed to register a Section 219 Restrictive Covenant restricting the mezzanine space to be constructed to avoid a situation where there may be insufficient parking for the development in the future.

#### **PUBLIC ENGAGEMENT**

• Development Proposal Signs were installed on November 30, 2020. Staff did not receive any responses.

#### **DEVELOPMENT PERMITS**

#### Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and the urban design guidelines in the Campbell Heights Local Area Plan (LAP). In addition, the site is subject to the Design Guidelines established under the General Development Permit No. 7910-0032-00 that were approved by Council under that previous development application.
- The proposed development complies with the Form and Character Development Permit guidelines in the OCP, the design guidelines in the Campbell Heights Local Area Plan (LAP) and the General Development Permit No. 7910-0032-00 Design Guidelines.
- Overall, the building is proposed to have a modern, linear appearance with unique articulation along its east façade facing the street. Architectural emphasis is placed on the centre of the front façade, with additional glazing and an exposed boardform concrete treatment, which differentiates the main entrance from the rest of the building.
- The proposed building is comprised of a combination of tilt-up concrete panels in white ("Snow White") and exposed boardform concrete, with black ("Black") metal canopies and accents.
- One free-standing sign is proposed at the site entrance on 39 Avenue. The free-standing sign is architecturally coordinated with the building and will provide valuable wayfinding for visitors. Fascia signs are not proposed through this development permit. Any future tenant signage will need to comply with the Sign By-law and the design guidelines in the OCP.

#### **Landscaping**

- The proposed landscaping consists of a 5.0 metre-wide landscape buffer along the west property line, abutting City parkland. A 2.4 metre tall black picket metal fence will be installed along the west property line.
- A landscaped entry plaza is proposed along the 39 Avenue frontage, which will provide a clear pedestrian entry to the site.

• The proposed landscaping will consist of a variety of trees, including Garry Oak, Red Flowering Dogwood, and Japanese Snowbell. The proposed trees will be complimented by a variety of shrubs and groundcover.

## **TREES**

• There are no trees on the subject property.

#### INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Site Plan, Building Elevations, and Landscape Plans

approved by Shawn Low

Jean Lamontagne General Manager Planning and Development

DZ/cm

# Appendix I



# **CLUTCH 39 AVENUE - SURREY**

19070 39 AVENUE I SURREY I BRITISH COLUMBIA

## **DEVELOPMENT PERMIT REVIEW**

SUBMISSION: DECEMBER 02, 2020

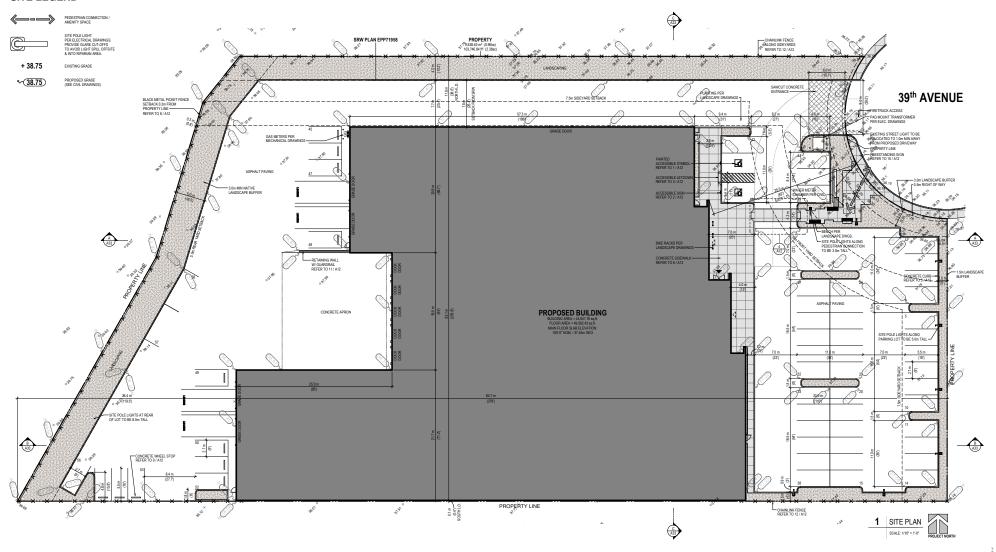


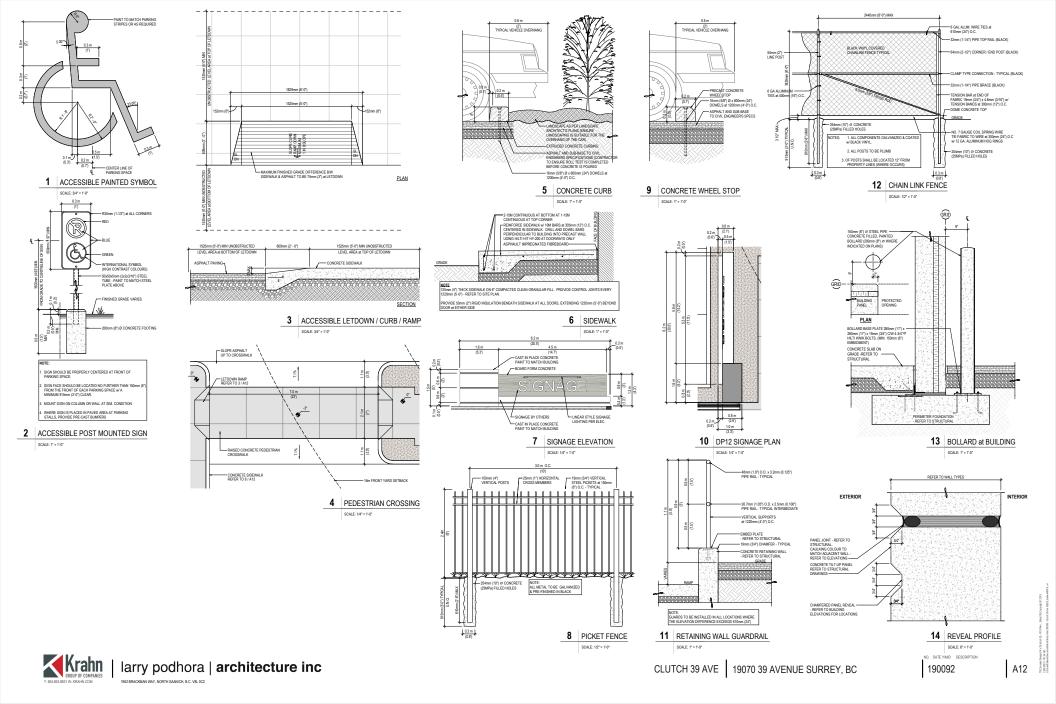
EAST PERSPECTIVE ELEVATION

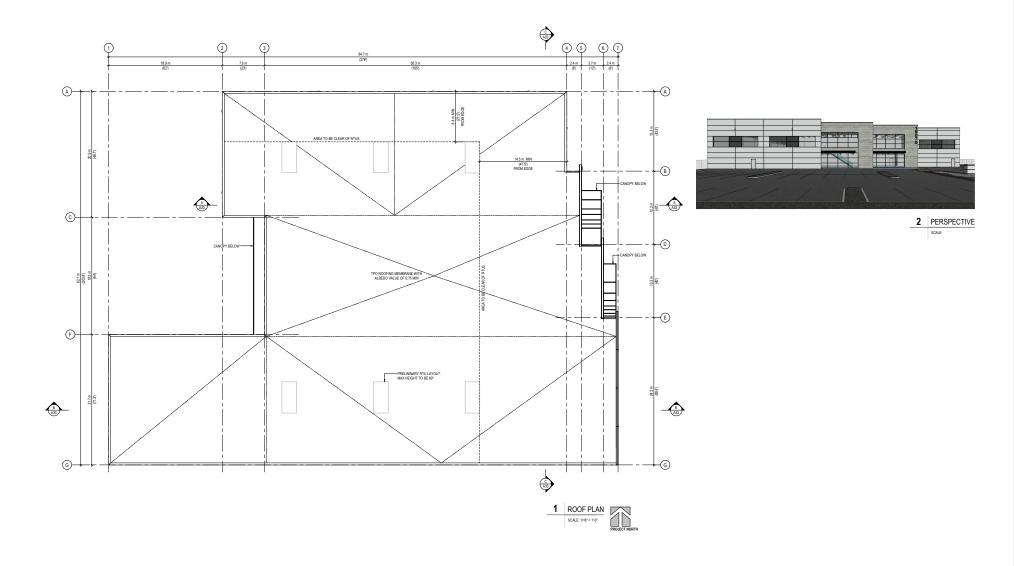


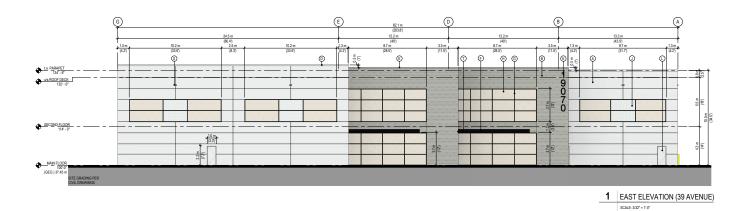
NORTH-WEST PERSPECTIVE

#### SITE LEGEND









® 2.4 m (8) 2 WEST ELEVATION SCALE: 3/32" = 1'-0"

**MATERIAL LEGEND** 





















N. OVERHEAD DOOR GLAZING PREFINISHED CLEAR VISION GLASS









B. CONCRETE TILT PANEL BOARDFORM CONCRETE



PARAPET CAP FLASHING: PREFINISHED MATCH SNOW WHITE PAINT





H. GLAZING PREFINISHED CLEAR VISION GLASS



K.



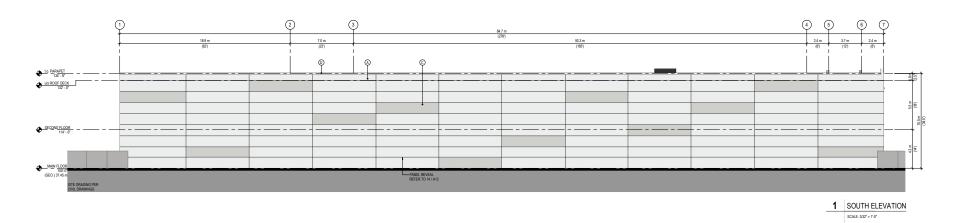
OVERHEAD DOOR PAINTED CLOVERDALE PAINTS BLACK LICORICE 0529

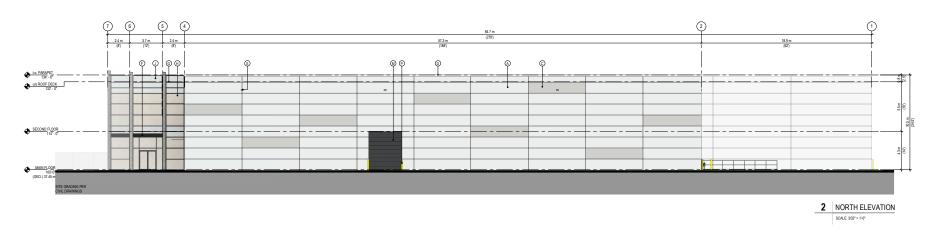


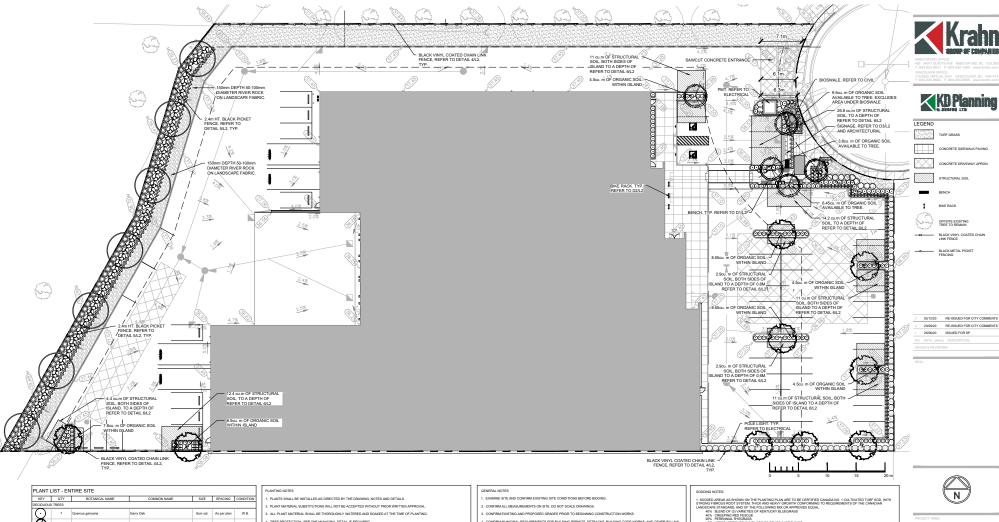




UNDER CANOPY LINEAR LIGHTING PREFINISHED WHITE







-						
PLANT	LIST - E	NTIRE SITE				
KEY	QTY	BOTANICAL NAME	COMMON NAME	SIZE	SPACING	CONDITION
DECIDUOL	IS TREES					
$\odot$	7	Querous garryana	Garry Oak	6cm cal.	As per plan	W.B.
$\Diamond$	5	Comus florida "Rubra"	Red Flowering Dogwood	6cm cal.	As per plan	W.B.
0	9	Styrax japonicus	Japanese Snowbell	5cm cal.	As per plan	W.B.
SHRUBS						
0	16	Comus sericea 'Kelseryi'	Kelsey's Dwarf Red Osier Dogwood	45cm ht.	75cm O.C.	# 2 Pot
0	64	Lonicera nitida 'Baggesen's Gold'	Baggeson Gold Boxleaf Honeysuckie	45cm ht.	60cm O.C.	# 2 Pot
Ø,	64	Physocarpos capitatus	Pacific Ninebark	60cm ht.	1m O.C.	#3 Pot
(5)	79	Azalea x 'Red Ruffles'	Red Ruffles Azalea	60cm ht.	1m O.C.	#3 Pot
6	79	Mahonia aquilfolium	Tall Oregon Grape	60cm ht.	1m O.C.	#3 Pot
<b>*</b>	103	Gaultheria shallon	Salal	30cm ht.	75cm O.C.	#3 Pot
$\circ$	10	Taxus baccata 'Fastigiata'	Irish Yew	1.0m ht.	1m O.C.	# 5 Pot
8	105	Spiraea japonica	Japanese Spirea	45cm ht.	75cm O.C.	# 2 Pot
Ó	22	Vibumum davidii	David Viburnum	45cm ht.	90cm O.C.	# 2 Pot
PERENNIA	LS, GROUN	D COVERS, AND GRASSES				
*	86	Bergenia cordifolia	Bergenia	1 Gallon	45cm O.C.	# 1 Pot
2	27	Manalla torrissima	Mayicon Easther Gross	1 College	45cm O.C	# 1 Da

- 3. ALL PLANT MATERIAL SHALL BE THOROUGHLY WATERED AND SOAKED AT THE TIME OF PLANTING.
- TREE PROTECTION: PER THE MUNICIPAL DETAIL IF REQUIRED.
- 5. ALL LANDSCAPE MATERIAL IS TO COMPLY WITH THE CANADIAN LANDSCAPE STANDARD.
- SOIL ANALYSIS FOR PROPOSED GROWING MEDIUMS IS TO BE PROVIDED TO LANDSCAPE ARCHITECT PRIOR TO INSTALLATION.
- ALL PLANTING BEDS TO BE FINISHED WITH 75mm OF BARK MULCH. REFER TO PLANTING DETAILS FOR INSTALLATION AROUND PLANT MATERIAL.
- PLANT MATERIALS SPECIFIED FOR THIS PROJECT WILL CONFORM TO THE CAMADIAN LANDSCAPE STANDARD AND MANICIPAL LANDSCAPE STANDARD FOR SIZE VARIETY AND CONDITION AS BRICKATED ON THE FLANT LIST SHOWN ON THE OWNING, ANY PLANT DISPLAYING POOR DEATH WAS TO SEASE WITH SERVICE FLORE THE STANDARD THAT IS REJECTED. ANY PLANT THAT IS REJECTED WILL BE REJECTED, ANY PLANT THAT IS REJECTED WILL BE REJECTED ANY PLANT THAT IS REJECTED WITH A PLANT OF ACCEPTABLE QUALITY AT NO ADDITIONAL COST TO THE COMMENT.
- REMOVE DEAD OR DAMAGED BRANCHES. ALL PRUNING SHALL BE PERFORMED IN ACCORDANCE WITH STANDARD HORTICULTURAL PRACTICES AND INTERNATIONAL SOCIETY ARBORISTS (I.S.A.) SPECIFICATIONS WITH APPROPRIATE TIMING FOR EACH SPECIES.

PROVINCE ONE YEAR WARRANTY FOR THE PLANT MATERIAL THE CONTRACTOR SHALL BE RESPONSIBLE FOR ALL MANTERMANCE REQUIRED TO KEET THE PLANT BY A REALTY CONDITION DURING THE WARRANTY PERFOOI NURSES OTHERWISE AGREED UPON, AND FOR REPLACEMENT OF PLANT MATERIALS THAT ARE DEAD OR IN POOR CONDITION DURING THE WARRANTY PERFOOI AT THE CONTRACTORS OWN EXPENSE. MAINTENANCE NALLOUSES BUT IS NOT LIMITED TO

10.1 Regular schedule of watering of the plants as required anotics as discussed by the Project Manager during construction and the watering period Plants shall be watered within 46 boars of written request by the Chemic of Chemistry Representation, and the shall first the request shall result in the work being understained by others. The cost of this work shall be deducted from the total Contract Price or holdshall and otherwise recovered from the Contractor.

10.2 Maintenance and additional installation of mulch

- 2. CONFIRM ALL MEASUREMENTS ON SITE. DO NOT SCALE DRAWINGS.
- CONFIRM EXISTING AND PROPOSED GRADES PRIOR TO BEGINNING CONSTRUCTION WORKS.
- CONFIRM MUNICIPAL REQUIREMENTS FOR BUILDING PERMITS, SETBACKS, BUILDING CODE WORKS, AND OTHER BY-LAW REQUIREMENTS, OBTAIN REQUIRED PERMITS PRIOR TO BEGINNING CONSTRUCTION WORKS.
- OBTAIN UTILITY AND SERVICES LOCATES PRIOR TO BEGINNING CONSTRUCTION WORKS.
- PROTECT FROM DAMAGE ALL EXISTING STRUCTURES, TRESS, BURFACES, SITE PRINSHMAS, UNDERDOCHAD SERVICES. AND OTHER SERVICES GLARGEST AND THE REST SERVICES AND STRUCTURES. THE STRUCTURES OF ARE ADJACED TO THE STRUCTURES OF ARE ADJACED TO THE STRUCTURES OF ARE ADJACED AND ADDACTORS OF A STRUCTURES. AND THE CONTRACTORS ON EXPENSE AND DAMAGE THAT IS CAUSED BY THE CONTRACTORS WORK AT THE CONTRACTORS OWN EXPENSE AND THE CONTRACTORS OF A STRUCTURE O
- THE CONTRACTOR SHALL MAINTAIN THE SITE IN GOOD WORKING ORDER WITH A CLEAN AND ORDERED APPEARANCE DURING THE PERIOD OF WORKIS, PEDESTRIAN, PUBLIC AND ROAD AREAS ARE TO BE SWEPT AT THE END OF EACH DA MOKET FREE OF DEERS! AND MOROCAPE DEBRIS IS TO BE DISPOSED OF SITE AT LEGAL AND APPROVED LOCATIONS.

1. IRRIGATION TO BE PROVIDED FOR ALL 'SOFT LANDSCAPE AREAS' SHOWN ON THE DRAWING, USING A HIGH EFFICIENCY

2. IRRIGATED AREAS TO BE INSTALLED AS A DESIGN BUILD IRRIGATION SYSTEM FOR THE STUB OUTS PROVIDED PROVIDE SUBMITTALS OF DESIGN TO CONSULTANT AT LEAST ONE WEEK PRIOR TO INSTALLATION AND AS-BUILD DRAWING WITHIN ONE MONTH OF SUBSTANTIAL PERSONNANCE

3. THE IRRIGATION SYSTEM DESIGN AND INSTALLATION SHALL BE IN ACCORDANCE WITH THE IRRIGATION INDUSTRY OF BC STANDARDS AND GUIDELINER

4. ALL IRRIGATION VALVE BOXES TO BE EQUIPPED WITH QUICK COUPLERS.

5. USE POP-UP SPRINKLER HEADS. 6 DO NOT SPRAY WATER ONTO TREE TRUNKS

- USE LATEST APPROVED CULTIVARS OF GRASS IN PROVINCE
- AREAS TO BE SODDED SHALL HAVE A MINIMUM 150MM TOPSOIL BASE

2. LODSEN SOIL SURFACE PRIOR TO SODDING. ELIMINATE BUMPS AND HOLLOWS. ROLL LIGHTLY WHEREVER TOPSOIL IS EXCESSIVELY LODGE.

- 3. PRIOR TO SODDING, OBTAIN APPROVAL THAT FINISHED GRADE AND DEPTH OF TOPSOIL ARE SATISFACTORY.
- 4. DELIVER SOD TO SITE WITHIN 24 HOURS OF BEING LIFTED AND LAY WITHIN 36 HOURS OF BEING LIFTED. DURING DRY WEATHER PROTECT SOD FROM DRYING, AND WATER SOD AS NECESSARY TO ENSURE ITS VITALITY AND PREVENT THE LOSS OF SOLI IN HANDLING. OR YS DOW HILL BE REJECTED.

5. LAY SOD DURING GROWING SEASON. LAY SOD IN ROWS, PERPENDICULAR TO SLOPE, AND WITH JOINTS STAGGERED BUIT SECTIONS CLOSELY WITHOUT OVERLAPPING OR LEAVING GAPS BETWEEN SECTIONS. CUT OUT IRREGULAR OR THIN SECTIONS WITH SHAPP IMPLEMENTS.

WATER SOD IMMEDIATELY AFTER LAYING TO OBTAIN MOISTURE PENETRATION INTO TOP 150MM OF TOPSOIL MAINTAIN SODDED AREAS FROM START OF INSTALLATION UNTIL FINAL ACCEPTANCE.





#### CLUTCH 39TH AVE

19070 39TH AVE SURREY, BC

#### LANDSCAPE PLAN, AND NOTES

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CHECKED:	ST	
	190092	

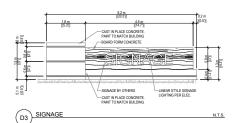
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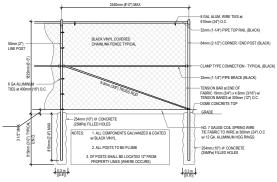
MODEL: CENTENNIAL - SERIES 22 MANUFACTURER: FRANCES ANDREWS COLOUR: BLACK AND IPE OR APPROVED EQUAL



MODEL: R-8238 INVERTED U-RACK MANUFACTURER: RELIANCE FOUNDRY COLOR: BLACK OR APPROVED EQUAL





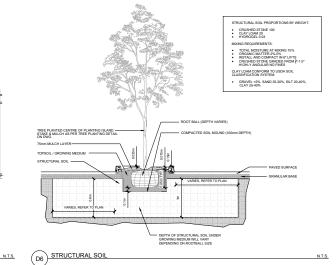


103ml 103ml

150 me (47)

150 m

D5 PICKET FENCING



SINGLE STRANGHT LAGGER ROUNED. - DON'T CHIT
PROPERTY OF A CHILD STRANGHT ST

N.T.S.

DECIDUOUS TREE

CUT OFF A REMOVE ALL STRAPS, TWINE, WIRES, CONTAINERS, ETC.

75-100 mill with TEARCHARY WATER RAME JOB.

ASSA IACKNOS PRINE!

The IMPRINED HAVE MICHAEL FRAME JOB CHARLES

THE IMPRINED HAVE MICHAEL FRAME JOB CHARLES

SCHOOL STRANGE OF SHARLES

SCHOOL STRANGE OF SHA

SHRUB AND PERENNIAL PLANTING DETAIL



	02/12/20	RE-ISSUED FOR CITY COMMENTS
	23/09/20	RE-ISSUED FOR CITY COMMENTS
	25/06/20	ISSUED FOR DP
	DATE: (dim/y)	DESCRIPTION:

SEAL:

PROJECT NAME:

CLUTCH 39TH AVE

PROJECT ADDRESS: 19070 39TH AVE

SURREY, BC

DETAILS

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CHECKED:	ST
	190092

L2

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