City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7920-0236-00

Planning Report Date: January 25, 2021

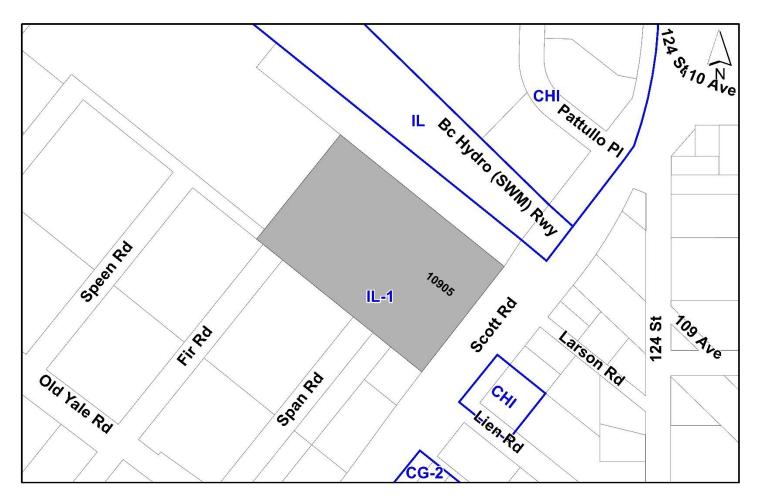
PROPOSAL:

• Development Permit

• Development Variance Permit

to permit the development of a two-storey industrial warehouse building with upper floor office space.

LOCATION:	10905 - Scott Road
ZONING:	IL-1
OCP DESIGNATION:	Commercial
NCP DESIGNATION:	Business/Residential Park



112 AVE 104 AVE WHALLEY GUILDFORD 96 AVE 88 AVE FLEETWOOD 80 AVE **72 AVE** NEWTON CLOVERDALE **64 AVE 56 AVE 48 AVE** 120 ST 40 AVE **32 AVE** SOUTH SURREY 24 AVE 16 AVE 144 ST 152 ST 136 ST 128 ST 8 AVE 160 ST 0 AVE 184 ST 192 ST 168 ST 176 ST

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RECOMMENDATION SUMMARY

- Approval to draft Development Permit for Form and Character, and Hazard Lands (Flood Prone Area).
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• Proposing to reduce the northeast rear yard setback requirement of the "Light Impact Industrial 1 Zone (IL-1)" from 7.5 metres to 2.7 metres.

RATIONALE OF RECOMMENDATION

- The proposal complies with the Development Permit requirements in the OCP for both Form and Character and Hazard Lands (Flood Prone).
- The proposed industrial warehouse with second storey office space complies with the permitted uses of the IL-1 Zone, which regulates the site.
- The proposed building and site are designed to a high quality standard with an attractive design aesthetic and architectural character.
- The proposed development complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the South Westminster Neighbourhood Concept Plan (NCP).
- The proposed northeast rear yard setback variance is considered minor as the neighbouring lot to the northeast is also an industrial zoned property. The reduced setback improves the functionality of the site recognizing limitations imposed along Scott Road by the Fortis Gas ROW.
- The proposed development will create jobs and may be a catalyst for other industrial developments in the South Westminster area.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7920-0236-00 generally in accordance with the attached drawings (Appendix I) and the finalized geotechnical report.
- 2. Council approve Development Variance Permit No. 7920-0236-00 (Appendix IV) varying the following, to proceed to Public Notification:
 - (a) to reduce the minimum northeast rear yard setback of the IL-1 Zone from 7.5 metres to 2.7 metres;
- 3. Council instruct staff to resolve the following issues prior to final approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a road dedication plan to the satisfaction of the Approving Officer;
 - (c) Input from the Ministry of Transportation & Infrastructure;
 - (d) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
 - (e) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (f) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
 - (g) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
 - (h) submission of a finalized Geotechnical Report to the satisfaction of City staff; and
 - (i) registration of a Section 219 Restrictive Covenant to restrict habitable floor area below the Flood Construction Level (FCL) and to inform current and future owners that the subject property is located within a floodplain area and that any buildings or structures constructed upon the lot may be damaged by flooding or erosion.

SITE CONTEXT & BACKGROUND

Direction	Existing Use	NCP Designation	Existing Zone
Subject Site	Vacant lot that has been partially preloaded.	Business/Residential Park	IL-1

Page 4

Direction	Existing Use	NCP Designation	Existing Zone
North:	Fortis gas facility.	Business/Residential Park	IL-1
Northwest:	Unauthorized truck park.	Business/Residential Park	IL-1
Southwest:	Unauthorized truck park and vacant lot.	Business/Residential Park	IL-1
Southeast (Across Scott Road):	Industrial properties, unauthorized assembly hall, and an electronic billboard	Business Park	IL-1 and CHI

Context & Background

- The subject site is located at 10905 Scott Road and is 1.8 hectares in size and is designated Commercial in the OCP and Business/Residential Park in the South Westminster NCP. The site is currently zoned Light Impact Industrial 1 Zone (IL-1).
- An application on the subject site was previously made in 2016 (Development Application No. 7916-0692-00) for a fish processing plant. The property was subsequently sold, and the file was closed.
- Fronting the site, along Scott Road there is a Class C (green-coded) ditch/watercourse. This Class C (green-coded) classification has been verified by the project Qualified Environmental Professional (QEP) and accepted by staff.
- The site is within the 200-year flood plain of the Fraser River and is therefore within a Hazard Lands Development Permit Area for Flood Prone Areas.
- A large Fortis Gas Right-of-Way (ROW) exists within the property alongside Scott Road. The ROW has several weight and crossing requirements, which dictate building configuration, access, loading/unloading and parking.

DEVELOPMENT PROPOSAL

Planning Considerations

- To permit the development of a 7,400-square metre, two-storey, industrial warehouse building, the applicant is proposing a Development Permit for Form and Character as well as Hazard Lands (Flood Prone Area) and a Development Variance Permit for the building setback along the northeast property line.
- The building will accommodate a single user cold storage facility for ice cream and other frozen goods.

• Development details are provided in the following table:

	Proposed					
Lot Area						
Gross Site Area:	18,154 square metres					
Road Dedication:	304 square metres					
Undevelopable Area:						
Net Site Area:	17,850 square metres					
Number of Lots:	1					
Building Height:	15.7 metres					
Lot Coverage:	39%					
Floor Area Ratio (FAR):	0.41					
Floor Area						
Industrial:	6,927 square metres					
Office:	473 square metres					
Total:	7,400 square metres					

Referrals

Engineering:	The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix II.
Parks, Recreation & Culture:	No concerns.
Ministry of Transportation & Infrastructure (MOTI):	No concerns.
Surrey Fire Department:	No concerns.
	City of Surrey By-law No. 19108 for Public Radio Amplification applies to this building. A Building Permit will not be issued until a Construction Fire Safety Plan (CFSP) has been submitted for review and approval to the Fire Department.

Transportation Considerations

• The applicant is proposing to construct Fir Road from Old Yale Road to the subject site. Fir Road will be the only access for trucks due to weight and crossing restriction related to the Fortis Gas main along Scott Road. All the truck maneuvering, loading areas and parking will be located along the rear of the site or will be screened by the building and will not be visible from Scott Road.

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- Due to the Fortis Gas main along Scott Road, the access along Scott Road will be for passenger vehicles only and is intended for customers and employees that will use the parking lot along Scott Road. A drive aisle exists along the southwest side of the site which allows passenger vehicles to use both accesses.
- The site is located along the Scott Road/120 Street Frequent Transit Network. A bus stop is located across Scott Road and 300 metres to the southwest. Scott Road Skytrain Station is located approximately 500 metres to the northeast.

Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.
- In addition, the applicant has highlighted the following additional sustainable features:
 - LED lighting complete with occupancy sensors and timed shut off.
 - Low VOC interior flooring, cabinetry, and paints.
 - High albedo TPO roof to reduce heat island effect and improve thermal performance.
 - Low flow plumbing fixtures with occupancy sensors.
 - High efficiency double glazed windows and glazing coating to improve thermal performance.
 - Insulation to the walls, roof, and perimeter of the slab on grade for higher energy efficiency. As this is a cold storage facility, there will be a higher level of roof and wall insulation than typical industrial buildings.
 - A mix of drought resistant and indigenous native plant species are specified to reduce water consumption once established.
 - High-efficiency irrigation systems.
 - New topsoil within new pervious landscaping areas.
 - Flow control manholes to control storm runoff.
 - Oil and grit separators to control and treat storm runoff.

POLICY & BY-LAW CONSIDERATIONS

Regional Growth Strategy

- The subject site is designated "General Urban" under the Metro Vancouver Regional Growth Strategy (RGS).
- The proposed industrial warehouse building with second storey office space complies with the existing IL-1 Zoning of the property.

Official Community Plan

Land Use Designation

• The subject sit is designated "Commercial" in the Official Community Plan (OCP).

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• The proposed industrial warehouse building with second storey office space complies with the existing IL-1 Zoning of the property. It is noted that OCP Amendments to accommodate existing and proposed zoning within the South Westminster area will be revisited through future updates to the South Westminster NCP.

Themes/Policies

- The proposed development is consistent with the following guiding policies and objectives in the OCP:
 - Policy B6.6 Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas and spaces.
 - Policy C2.18 Create short-block, well-connected street networks in new neighbourhoods and redevelopment areas using a grid or modified grid pattern. Construction of Fir Road enhances the road network and will provide more development opportunities for neighbouring lots.
 - Policy E1.6 Support the infill and redevelopment of under-utilized properties within Industrial land designations.
 - Policy E1.8 Ensure a positive interface between employment lands and accompanying industrial activities and uses.
 - Policy E1.10 Ensure sufficient, convenient, and appropriate access to employment lands, including supply and goods movement routes, and access to employment opportunities for Surrey's workforce.

Secondary Plans

Land Use Designation

• The South Westminster NCP designates the subject site for Business/Residential Park, which the proposal complies with. The high quality design of the building and site (including landscaping) also complies with the NCP as the subject site falls within the Yale Street Commercial district within the South Westminster NCP which encourages a high quality business park.

Zoning By-law

• The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Light Impact Industrial 1 Zone (IL-1)", and parking requirements.

Application	No	7920-0236-00
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IL-1 Zone (Part 48A)	Permitted and/or Required	Proposed
Floor Area Ratio:	1.00	0.41
Lot Coverage:	60%	39%
Yards and Setbacks		
Northeast (rear):	7.5 metres	2.7 metres *
Southeast (front):	7.5 metres	36.5 metres
Southwest (front):	7.5 metres	29 metres
Northwest (rear):	7.5 metres	24.4 metres
Height of Buildings		
Principal buildings:	18 metres	15.7 metres
Accessory buildings:	6 metres	n/a
Parking (Part 5)	Required	Proposed
Number of Stalls		
Industrial:	64	64
Office:	24	24
Total:	88	88

* A Development Variance Permit is required for the northeast rear yard setback.

Rear (northeast) Setback Variance

- The applicant is requesting to reduce the minimum northeast rear yard setback of the IL-1 Zone from 7.5 metres to 2.7 metres.
- The site layout is designed with Scott Road considered the frontage. However, as Fir Road also abuts the site, the southwest lot line is also considered a front lot line. This makes the northeast property line a rear property line under the Zoning By-law.
- The proposed variance is considered minor as the neighbouring lot to the northeast is also an industrial zoned property. The reduced setback improves the functionality of the site recognizing limitations imposed along Scott Road by the Fortis Gas ROW.
- Staff support the requested variances to proceed to Public Notification.

PUBLIC ENGAGEMENT

• The Development Proposal Sign was installed on January 4, 2021. Staff received no responses from neighbours.

DEVELOPMENT PERMITS

Hazard Lands (Flood Prone) Development Permit Requirement

• The subject property falls within the Hazard Lands (Flood Prone Area) Development Permit Area (DPA) in the OCP, given that the site is within the 200-year floodplain of the Fraser River. The Hazard Land (Flood Prone) Development Permit is required to protect developments from hazardous conditions.

- The subject site is flat. The previous application (Development Permit No. 7916-0692-00) on the site prepared portions of the site by removing wooden piles and substantially preloading portions of the site. The applicant will need to complete preloading the site as well as Fir Road to facilitate site and road construction.
- A feasibility study, prepared by John Carter, *P. Eng.*, of GeoPacific Consultants Ltd. and dated December 22, 2016, was reviewed by staff and found to address Development Permit guidelines and requirements, with some modifications to content of the report still required. The finalized study will be incorporated into the Development Permit.
- The study investigated issues related to flooding to determine the feasibility of developing the site and proposing recommendations to mitigate potential hazards.
- A minimum flood plain elevation of 4.7 metres geodetic is required. All habitable spaces and mechanical/electrical switchgear within the proposed building has been located at a geodetic elevation of 4.7 metres or higher, which complies with the requirements.
- The consultant has determined that the development is feasible provided that the recommendations in their report are incorporated into the overall design of the site.
- Registration of a Section 219 Restrictive Covenant to restrict habitable floor area below the Flood Construction Level (FCL) and to inform current and future owners that the subject property is located within a floodplain area and that any buildings or structures constructed upon the lot may be damaged by flooding or erosion is required as a condition of final approval.

Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and is also subject to the urban design guidelines in the South Westminster Neighbourhood Concept Plan (NCP).
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the South Westminster Neighbourhood Concept Plan (NCP).
- The applicant has worked with staff to address the floodplain elevation, preload and associated retaining walls that are required to develop the site.
- All four elevations are comprised of primarily concrete panels with a mix of white, grey and blue vertical painted panels.
- The southeast elevation faces Scott Road and is the most elaborate of the 4 elevations and includes the main entrance and office portion of the building. There is significant glazing along the southern portion of the elevation which houses the two-storey office component.
- The northeast elevation faces the vacant lot to the northeast. The entire elevation is comprised of painted concrete panels and has a fire access door and a walkway that runs the entire length of the building.

- The northwest elevation is comprised of painted concrete panels with no other features.
- The southwest elevation is comprised of painted concrete panels and also has 14 loading doors. The portion of the elevation closest to Scott Road has glazing for the office portion of the building.

Mezzanine Space

• The BC Building Code permits up to 40% of the ground floor area to be constructed as second-storey mezzanine space. The applicant is proposing 6.8% mezzanine space at this time.

<u>Signage</u>

• Only one fascia sign is currently shown on the drawings, and this sign complies with the Sign By-law. However, the applicant has not finalized their detailed signage plan at this time and will submit a separate application for any additional signage, which may also include a free-standing sign.

Retaining walls

- Due to floodplain requirements the site requires substantial fill, which requires a retaining wall. An approximate 3-metre tall retaining wall runs along the northeast property line. The wall tapers as it extends closer to Scott Road and will not be visible from the public realm.
- Along the Scott Road (southeast) side of the building, a retaining wall is located between the front of the building and the parking lot. The height of the wall ranges from 1.3 metres to 2.6 metres and tapers down along the sides. Portions of this wall will be screened by landscaping within the parking lot. A small flight of steps is located along the northern portion of the retaining wall for access from the parking lot.

Landscaping

- The proposed landscaping plan for the project includes substantial tree and shrub planting. The applicant proposes 32 trees to be planted on the site consisting primarily of Green Vase Zelkova but also Japanese Maple and Sweet Gum trees.
- Trees are proposed adjacent all property lines and within the parking lot along Scott Road. The front entrance of the building which includes a plaza is proposed to have 6 trees planted within it.
- Approximately 5,000 shrubs are proposed to be planted on the site along all the property lines and within the plaza and parking islands.
- Along Scott Road and the Fortis Gas ROW, a 9-metre-wide area will be grassed due to landscaping limitations from Fortis.

Outstanding Items

- The applicant is required to resolve all outstanding urban design and landscaping issues prior to final approval as follows:
 - Confirming Hydro kiosk location is acceptable;
 - Provide rooftop equipment screening;
 - Clarify if gating is proposed;
 - Provide site lighting details; and
 - Provide details on roofing materials/finish.

TREES

• Richard Lange, ISA Certified Arborist of Tree MD Consulting prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Tree Species	isting	Remove	Retain									
Alde	Alder and Cottonwood Trees											
Cottonwood		1	0	1								
Deciduous Trees (excluding Alder and Cottonwood Trees)												
Red Maple		1	0	1								
Norway Maple		1	0	1								
Green Ash		1	0	1								
Hornbeam		1	0	1								
	Conife	ous Trees										
Incense Cedar		1	0									
Black Pine		2	0									
Total (excluding Alder and Cottonwood Trees)		7 o 7										
Total Replacement Trees Proposed (excluding Boulevard Street Trees)	l	32										
Total Retained and Replacement T	rees	39										
Contribution to the Green City Pro	gram	not required										

- The Arborist Assessment states that there are no trees on the subject site but 7 offsite city trees (along Scott Road) that will all be retained.
- The new trees to be planted on the site will consist of a variety of trees including Japanese Maple, Sweet Gum and Green Vase Zelkova.

• In summary, a total of 32 trees are proposed to be planted on the site and all 7 off-site street trees are to be retained.

INFORMATION ATTACHED TO THIS REPORT

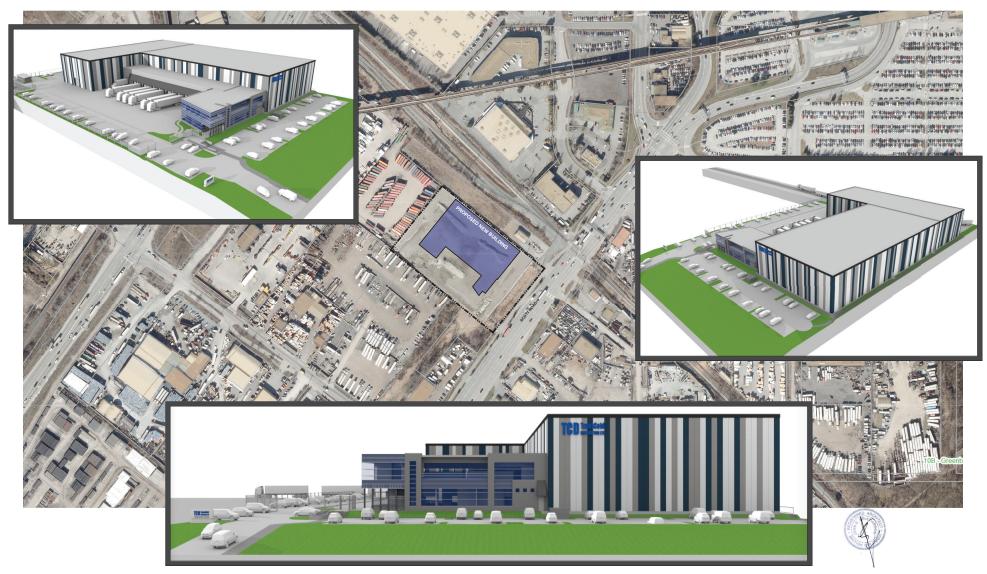
The following information is attached to this Report:

Appendix I.	Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix II.	Engineering Summary
Appendix III.	Summary of Tree Survey and Tree Preservation
Appendix IV.	Development Variance Permit No. 7920-0236-00

approved by Ron Gill

Jean Lamontagne General Manager Planning and Development

JKS/cm

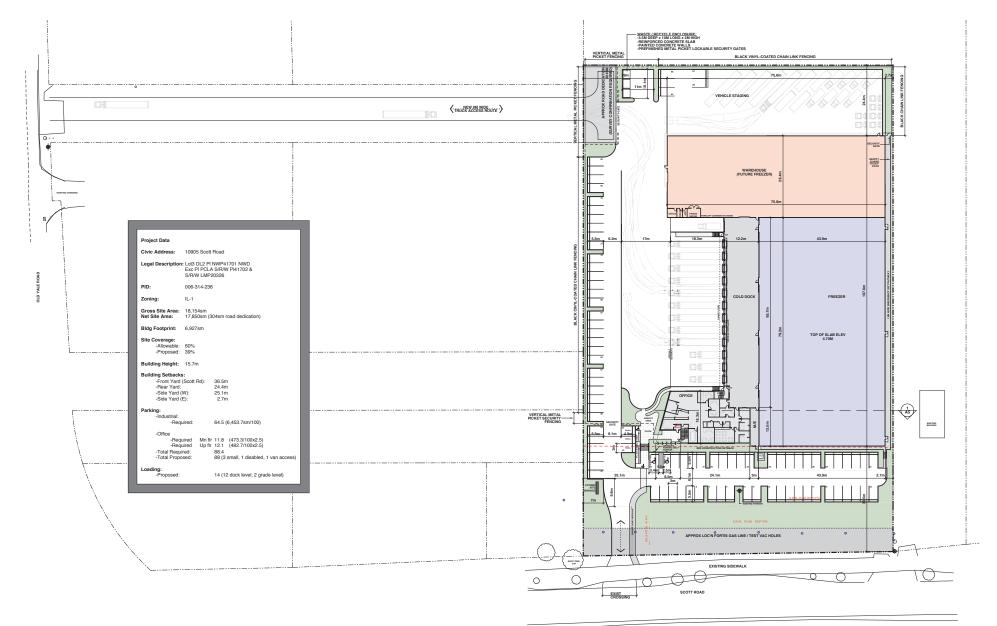


PROPOSED NEW INDUSTRIAL BUILDING

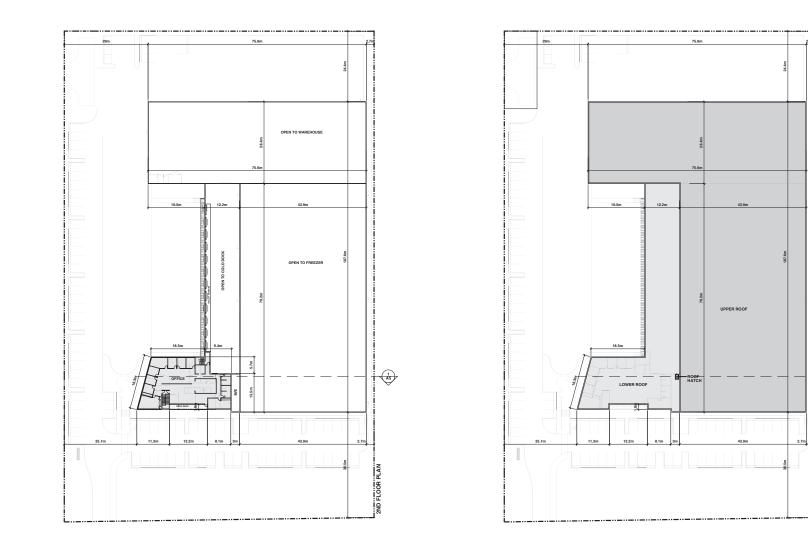


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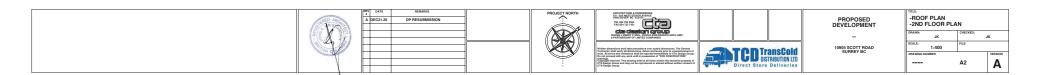




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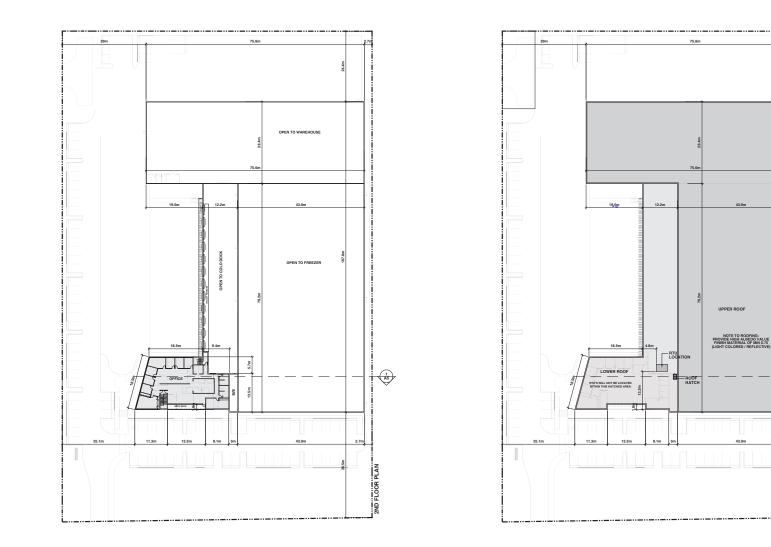


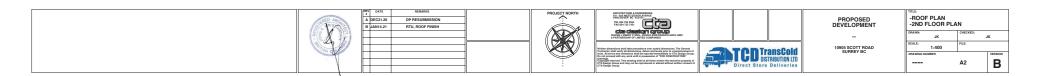
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SCOTT ROAD

SCOTT ROAD





SCOTT ROAD

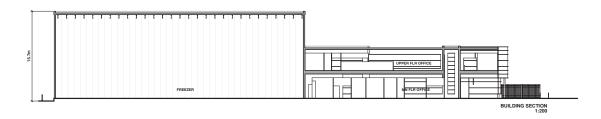
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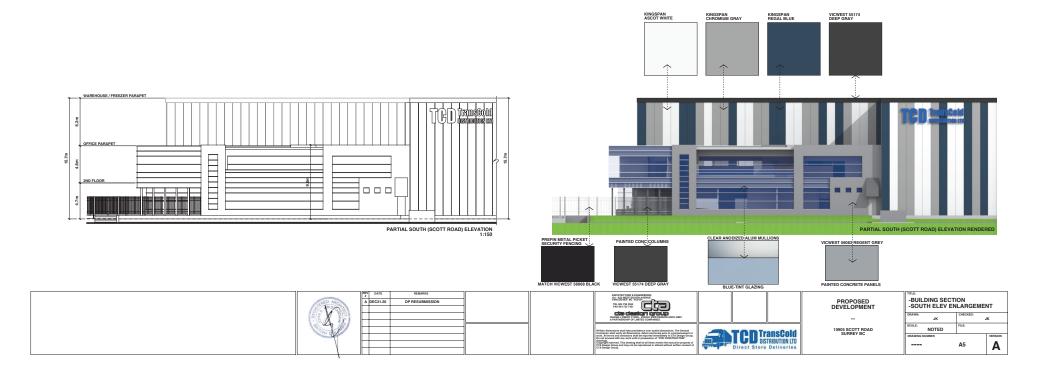


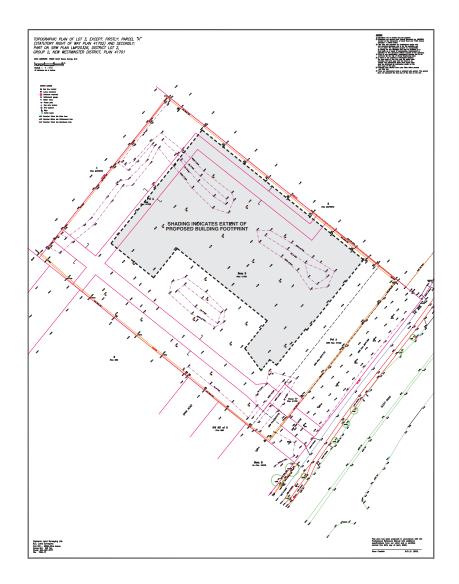
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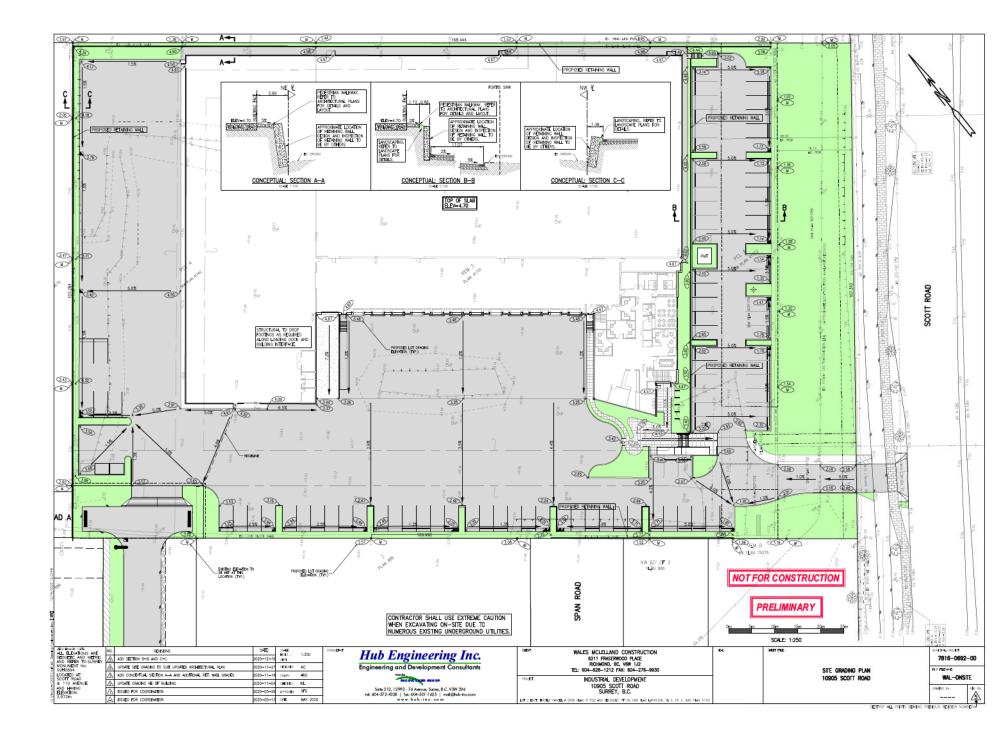


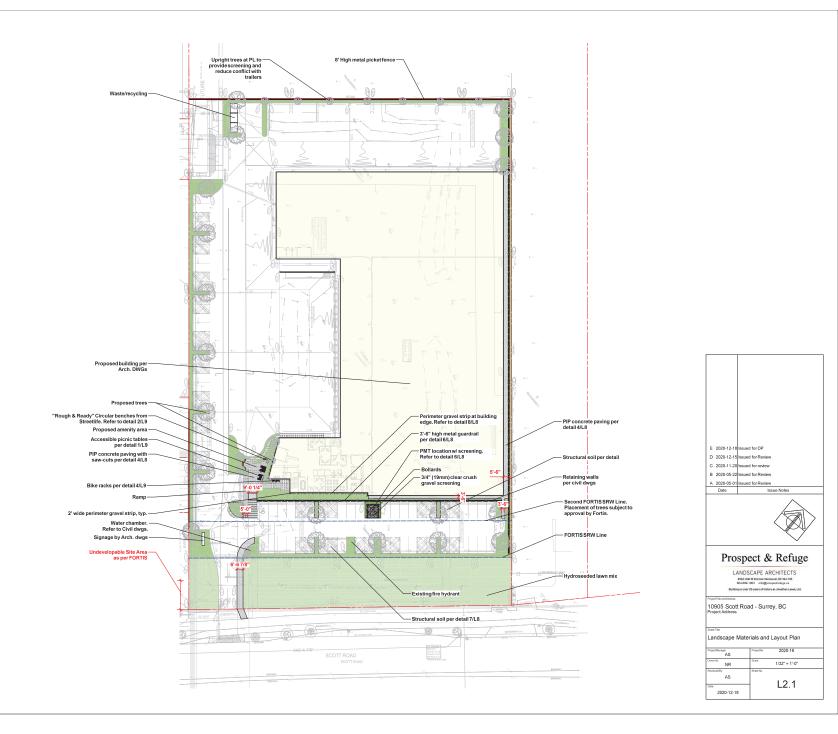


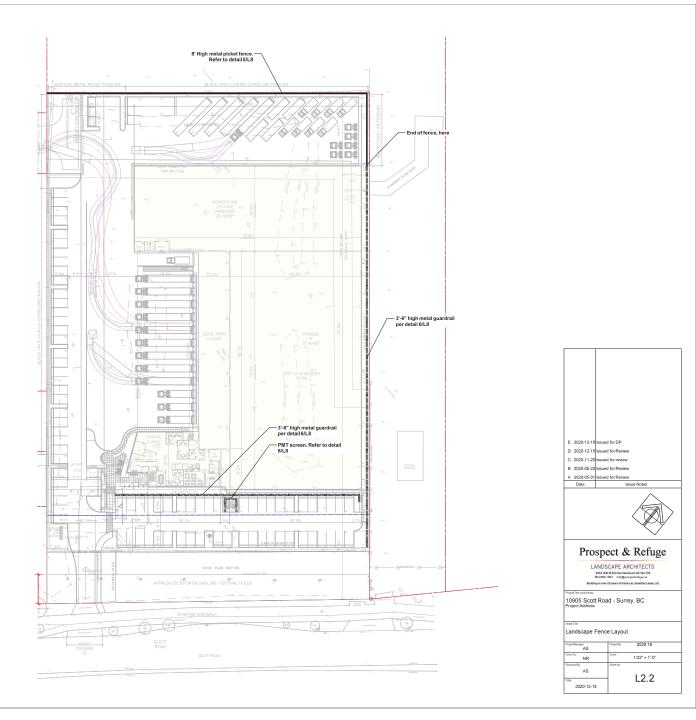




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LANDSCAPE NOTES

All landscape construction to meet the current edition of the Canadian Landscape Standards as a minimal acceptable standard. Plant material to the satisfaction of the Landscape Standards for nursery stock. Extend search for plant material to Washington and BC.

2. Sizes on the planting plan shall be considered minimum sizes

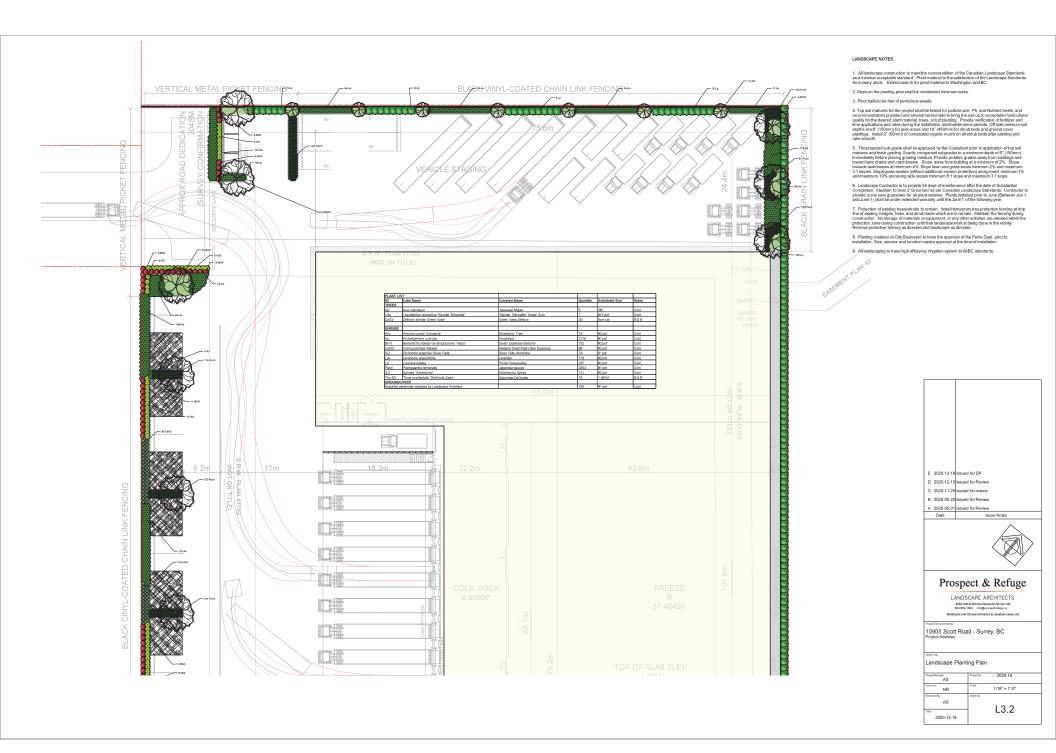
3. Root balls to be free of pernicious weeds.

4. Top pair instalances for the project shall be tested for profile tars, P) and National News and the provide target of the provide state of the providest of the providest of the providest of th

5. There proved and probability the supported by the Consulted prior to opportant of the consultance and the support of the support of the support of the summarized support of the summarized support of the summarized support of the support of

6. Landscape Contractor is to provide 55 days of maintenance after the date of Substantial Compileton. Maintain to lavel 2 Groomed as per Canadian Landscape Standands. Contractor to provide a one year guarantee for all plantmaterial. Plants installed proto Lune (Behveen Jan 1 and June 1) shall be under extended warranty until the June 1 of the following year.



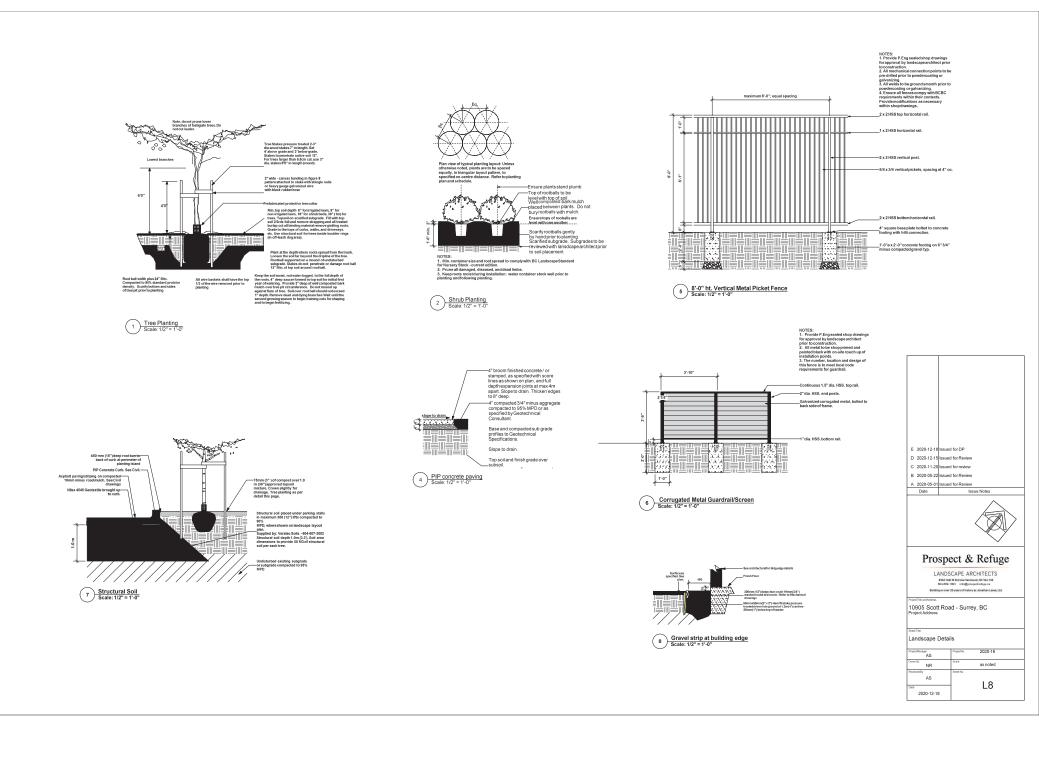




Precedent images of plants hanging over walls for aesthetics

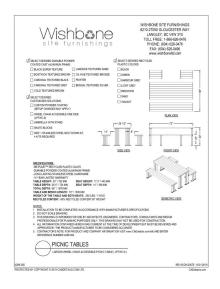








Larson Wheelchair accessible picnic table image
 **Surface mount to concrete with tamper-proof hardware





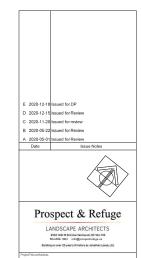


2 Rough & Ready Circular Benches **Surface mount to concrete with tamper-proof hardware available from www.streetlife.nl



SBRP-4

Wishbone Spiral Bike racks
 **Surface mount to concrete with tamper-proof hardware



10905 Scott Road - Surrey, BC

2020-16

as noted

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Landscape Details

AS NR

AS

2020-12-18



Appendix II

TO:	- North Surrey Division	Manager, Area Planning & Development North Surrey Division Planning and Development Department							
FROM:	Development Services Manager,	Engineering Dep	artment						
DATE:	January 20, 2021	PROJECT FILE:	7820-0236-00						
RE:	Engineering Requirements (Com	mercial/Industri	al)						

Location: 10905 Scott Rd

DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

The following issues are to be addressed as a condition of issuance of the Development Permit and Development Variance Permit:

Property and Right-of-Way Requirements

• Dedicate 10-metre width at the south west corner of the site, approximately 27-metres in length for the ultimate 20-metre road dedication, complete with 0.5-metre statutory right-of-way (SRW) to support the proposed layout.

The following issues are to be addressed as a condition of issuance of the Building Permit:

Works and Services

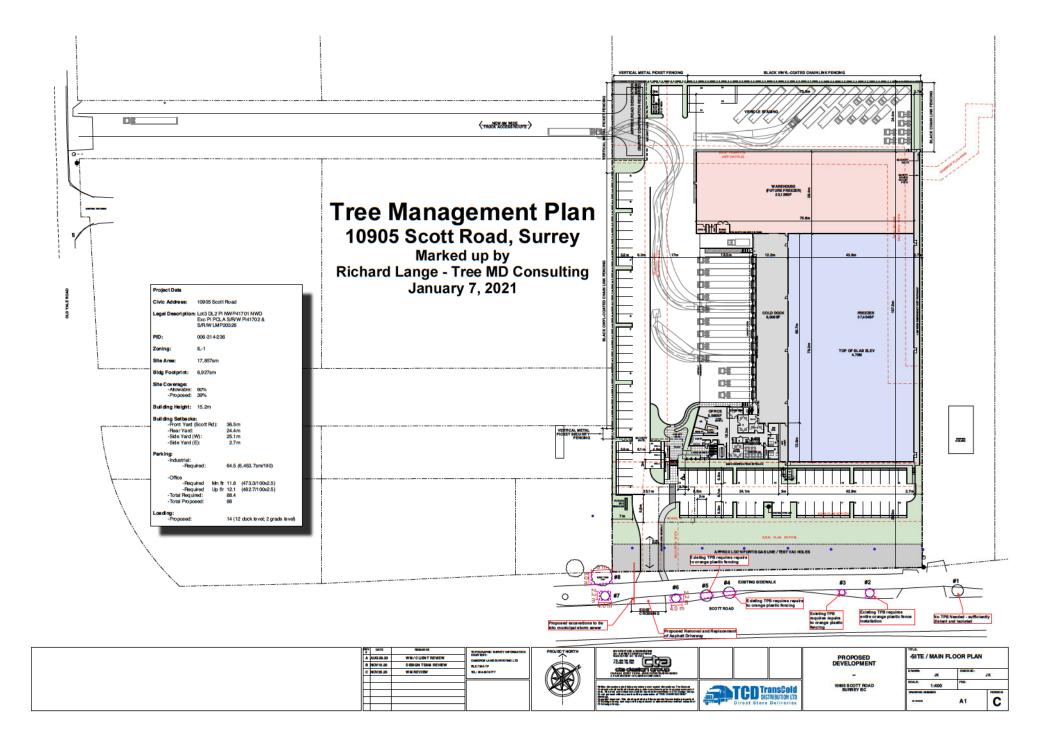
- Construct Fir Road to 13.5-metre commercial industrial half road standard, complete with 8.0-metre pavement width (ultimately 11.0-metre), concrete sidewalk adjacent to property line, boulevard/ utility strip, and street lighting.
- Construct storm, sanitary, and water mains along Fir Road.
- Construct storm water mitigation and water quality measures to meet the requirements of the South Westminster Integrated Storm Water Management Plan.

A Servicing Agreement is required prior to Building Permit. A processing fee of \$7,565.25 is required.

Tommy Buchmann, P.Eng. Development Services Manager SK2

City of Surrey Mapping Online System





CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7920-0236-00

Issued To:

(the "Owner")

Address of Owner:

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations, or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 006-314-236

Lot 3, Except: Firstly: Parcel "A" (Statutory Right of Way Plan 41702) and Secondly: Part on SRW Plan LMP20326, District Lot 2 Group 2 New Westminster District Plan 41701

10905 - Scott Road

(the "Land")

3. (a) As the legal description of the Land is to change, the City Clerk is directed to insert the new legal description for the Land once title(s) has/have been issued, as follows:

Parcel Identifier:

(b) If the civic address(es) change(s), the City Clerk is directed to insert the new civic address(es) for the Land, as follows:

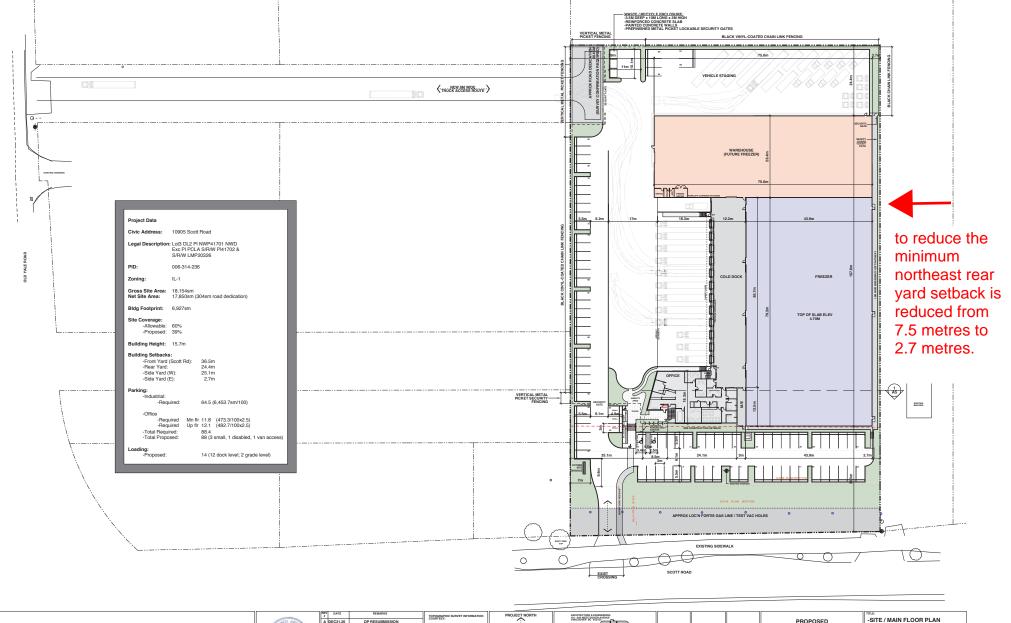
- 4. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) In Section F of Part 48A "Light Impact Industrial 1 Zone (IL-1)" the minimum northeast rear yard setback is reduced from 7.5 metres to 2.7 metres.
- 5. The siting of buildings and structures shall be in accordance with the drawings numbered Schedule A (the "Drawings") which are attached hereto and form part of this development variance permit.
- 6. This development variance permit applies to only <u>that portion of the buildings and</u> <u>structures on the Land</u> shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
- 7. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
- 8. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
- 9. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
- 10. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . ISSUED THIS DAY OF , 20 .

Mayor - Doug McCallum

City Clerk – Jennifer Ficocelli

Schedule A



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