

City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7921-0044-00

Planning Report Date: November 8, 2021

PROPOSAL:

- NCP Amendment from Suburban ½ Acre Residential to Suburban ¼ Acre Residential
- **Rezoning** from Half-Acre Residential Zone (RH) to Quarter Acre Residential Zone (RQ)
- **Development Variance Permit** to reduce the minimum lot width of one proposed lot.

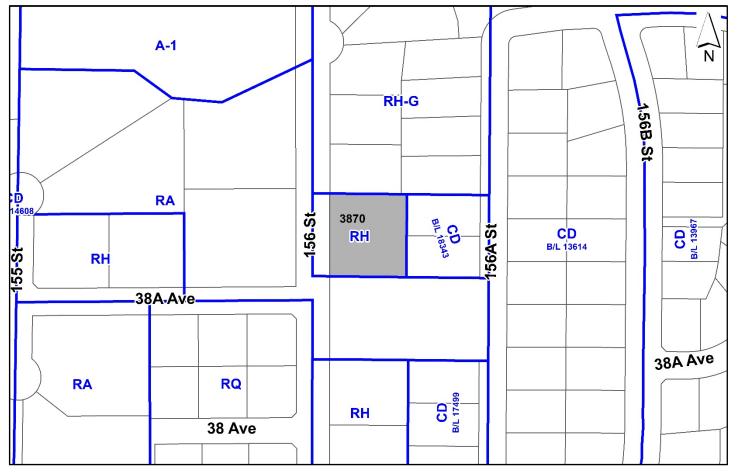
to allow subdivision into two (2) single family residential lots.

LOCATION: 3870 - 156 Street

ZONING: RH

OCP DESIGNATION: Suburban

NCP DESIGNATION: Suburban ½ Acre



RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for Rezoning.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- The applicant is proposing an amendment to the Rosemary Heights Central Neighbourhood Concept Plan (NCP) from Suburban ½ Acre Residential to Suburban ¼ Acre Residential.
- The applicant is seeking to vary the minimum lot width of the RQ Zone for proposed Lot B.

RATIONALE OF RECOMMENDATION

- The proposal complies with the Suburban designation in the Official Community Plan (OCP).
- Corporate Report No. Ro48, received and approved by Council on March 12, 2018, amended several properties from 34 Avenue to 37 Avenue from Suburban 1 Acre Residential to Suburban 1/4 Acre Residential in the Rosemary Heights Neighbourhood Concept Plan (NCP). The rationale was partially based on existing quarter-acre sized lots and Gross Half-Acre Residential (RH-G) developments within the suburban pocket of the NCP.
- The subject property extends no further east than the NCP Suburban ¼ Residential amendment area, no further north than existing RH-G development, and is adjacent to quarter-acre sized lots on the north, east, and southwest.
- The subject property (3870 156 Street) and abutting lots to the east (3889 156A Street and 3875 156A Street) were created through subdivision 7914-0198-00. The two abutting properties provide an immediate precedent as quarter-acre sized lots. This proposal will encompass a gross area no greater than that of the two eastern quarter-acre sized lots.
- The proposal conforms to the City's Sustainability Charter 2.0's policy direction to prioritize redevelopment of existing areas over greenfield development.
- The proposal conforms to the Official Community Plan (OCP) policy direction to permit gradual and sensitive infill within existing neighbourhoods, and to support infill development that is appropriate in scale and density to its neighbourhood context.
- The proposed variance in lot width for proposed Lot B is supportable as the area of the proposed lot exceeds the minimum area requirements of the RQ zone. The resulting minimum lot width will exceed the lot width of several adjacent properties and allow retention of the existing house on Lot 1 while resulting in the same unit density across the property.

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• The proposed retention of the existing house and subdivision into two lots, with a larger lot comprising the northern area of the subdivision, allow for a gentler transition to the higher-density suburban pocket south of the subject property.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. A By-law be introduced to rezone the subject site from Half-Acre Residential Zone (RH) to Quarter Acre Residential Zone (RQ) and a date be set for Public Hearing.
- 2. Council approve Development Variance Permit No. 7921-0044-00 (Appendix V) varying the following under Section K.2. of Part 15C "Quarter-Acre Residential Zone," to proceed to Public Notification:
 - (a) to reduce the minimum lot width of proposed Lot B from 24.0 metres to 20.103 metres.
- 3. Council instruct staff to resolve the following issues prior to final adoption:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
 - (c) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
 - (d) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department; and
 - (e) registration of a Section 219 Covenant for tree protection.
- 4. Council pass a resolution to amend the Rosemary Heights Central Neighbourhood Concept Plan (NCP) to re-designate the subject property from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential" as illustrated in Appendix VI. when the project is considered for final adoption.

SITE CONTEXT & BACKGROUND

Direction	Existing Use	OCP/NCP	Existing Zone
		Designation	
Subject Site	Single family	Suburban /	RQ
	dwelling	Suburban ½ Acre	
		Residential	
North (Bordering):	Single family	Suburban /	RH-G
	dwellings	Suburban ½ Acre	
		Residential	

Direction	Existing Use	OCP/NCP	Existing Zone
		Designation	
East (Bordering):	Single family	Suburban	CD (based on
	dwellings		RH-G)
South (Bordering):	Single family	Suburban, Urban /	RA, RH, CD
	dwellings	Single Family	(based on RH-G)
		Residential	
West (Across 156 Street):	Single family	Suburban /	RA, RQ
	dwellings	Suburban 1 Acre	
		Residential	

Context & Background

- The subject site is located at 3870 156 Street in Rosemary Heights and is 2346 square metres in size
- The subject site is designated "Suburban" in the Official Community Plan (OCP) and is currently zoned "Residential Half-Acre (RH)."
- The site falls within the Central Rosemary Heights Neighbourhood Concept Plan and is designated as "Suburban ½ Acre Residential".
- NCP Amendment from "Suburban ½ Acre Residential" to Suburban ¼ Acre Residential and rezoning from RH to RQ have previously been supported under Development Application No. 7916-0491-00 on October 7, 2019 on lands to the south.
- On June 12, 2017, Council authorized staff to undertake a land use review of the areas
 designated Suburban in the Rosemary Heights Central Neighbourhood Concept Plan (NCP).
 Staff from Community Planning subsequently undertook a community engagement process
 pertaining to land use and infrastructure in the Suburban pocket within the NCP area.
- Following the community engagement process with residents in Rosemary Heights Central, on March 12, 2018, Council approved recommendations set out in Corporate Report No. Ro48 to amend a portion of the Rosemary Heights Central NCP within the Suburban pocket from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential" between 34 Avenue and 37 Avenue. Rationale for this was based in-part on existing quarter-acre sized lots and RH-G developments within the suburban pocket of the NCP.
- The subject property extends no further east than the NCP Suburban ¹/₄ Acre Residential amendment area and is already surrounded by quarter-acre sized lots on the north, east, and southwest.

DEVELOPMENT PROPOSAL

Planning Considerations

- The proposal is:
 - o to amend the NCP designation of this site from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential"
 - o to rezone the site from "Residential Half-Acre (RH)" to "Residential Quarter-Acre (RQ)"
 - o to vary the minimum lot width in an RQ zone for proposed Lot B from 24 metres to 20.103 metres.
 - o to subdivide into two (2) single-family residential lots.

	Proposed	
Lot Area		
Gross Site Area:	o.235 hectares	
Net Site Area:	o.235 hectares	
Number of Lots:	2	
Unit Density:	8.51 uph	
Range of Lot Sizes	941.3 square metres – 1404.5 square metres	
Range of Lot Widths	20.103 metres – 30.19 metres	
Range of Lot Depths	46.498 metres – 46.787 metres	

- Under the OCP, the maximum net density permitted in "Suburban" designated areas is 10 units per hectare (uph). The proposal will create a unit density of 8.51 units per hectare.
- The proposal meets the objectives of the OCP policy on "Sensitive Infill," which encourages infill development that is compatible with existing neighbourhoods. Specifically, the proposed development provides for large single-family lots with areas ranging from 941.3 square metres to 1404.5 square metres, which respects the suburban character of the area and is in keeping with the gradual densification of this suburban pocket.
- To accommodate the proposal, an amendment to the Rosemary Heights Central NCP is required to re-designate the site from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential" is required.
- Quarter-acre sized lots abutting the subject property were created through Development Application No. 7914-0198-00, which also included the subject property.

Referrals

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix II.

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School District:

The School District has advised that there will be approximately 4 school-age children generated by this development, of which the School District has provided the following expected student enrollment.

2 Elementary students at Rosemary Heights Elementary School 1 Secondary student at Earl Marriott Secondary School

(Appendix III)

Note that the number of school-age children is greater than the expected enrollment due to students attending private schools, home school or different school districts.

POLICY & BY-LAW CONSIDERATIONS

Regional Growth Strategy

- The subject site is designated as "General Urban" in the Metro Vancouver Regional Growth Strategy (RGS).
- This proposal complies with the RGS designation.

Official Community Plan

Land Use Designation

- The proposal complies with the "Suburban" designation of the Official Community Plan (OCP) which is intended to support low-density residential uses with a suburban neighbourhood character.
- Under the OCP, the maximum net density permitted in "Suburban" designated areas is 10 units per hectare (uph). The proposal will create a unit density of 8.51 uph.

Themes/Policies

• The proposal meets the objectives of the OCP policy on "Sensitive Infill," which encourages infill development that is compatible with existing neighbourhoods. Specifically, the proposed development provides for large single-family lots which respect the suburban character of the area.

Secondary Plans

Land Use Designation

• The site is designated "Suburban ½ Acre Residential" under the Rosemary Heights Central Neighbourhood Concept Plan. The applicant proposes to re-designate the site from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential" to accommodate the proposed rezoning and subdivision to quarter acre sized lots.

Amendment Rationale

- The subject property is located two blocks north of the elongated pocket of suburban lands located along 155 Street and 156 Street between 33 Avenue and 37 Avenue in the Rosemary Heights Central NCP area. These suburban lands are comprised of a mix of one acre and half acre zoned properties.
- The applicant is proposing to rezone the subject property from RH to RQ to facilitate subdivision into two (2) single family lots.
- To accommodate the proposal, an amendment to the Rosemary Heights Central NCP is also required to re-designate the site from "Suburban ½ Acre Residential" to "Suburban ¼ Acre Residential."
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the Secondary Plan designation, as described in the Community Amenity Contribution section of this report.

Zoning By-law

- The applicant proposes to rezone the subject site from "Half-Acre Residential Zone (RH)" to "Quarter Acre Residential Zone (RQ)".
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, specifically the "Quarter Acre Residential Zone (RQ)" requirements.

RQ Zone (Part 15C)	Permitted and/or Required	Proposed
Unit Density:	14.8	8.51
Yards and Setbacks		
Front Yard:	7.5 metres	7.5 metres
Side Yard:	2.4 metres	2.4 metres
Rear:	7.5 metres	7.5 metres
Lot Size		
Lot Size:	930 square metres	941.3 square metres -
	930 square metres	1404.5 square metres
Lot Width:	24 metres	20.103 metres to 30.190
	24 metres	metres
Lot Depth:	30 metres	46.498 metres – 46.787
	30 metres	metres
Parking (Part 5)	Required	Proposed
Number of Spaces	3 per lot	3 per lot

Lot Width Variances

- The applicant is requesting the following variance:
 - (a) to reduce the minimum lot width for proposed Lot B from 24.0 metres to 20.103 metres.
- The proposed variance to reduce the minimum lot width for Lot B permits the retention of an existing single-family dwelling on Lot A. The subdivided lots will exceed the minimum lot sizes of an RQ zone and provide for a subdivision consistent with established single family residential lot sizes and patterns in the surrounding area.
- The proposed variance will allow for retention of the existing house on a 1404.5 square metre
 lot, occupying the northern portion of the site. The variance will apply to the 941.3 square
 metre lot that occupies the southern portion of the site. This configuration will provide for
 gentler transition to the smaller lots on the southwest and denser configurations below 38
 Avenue.
- Staff support the requested variances to proceed for consideration.

Lot Grading and Building Scheme

• The Design Consultant (Mike Tynan of Tynan Consulting Ltd.) previously conducted a character study and proposed a set of Building Design Guidelines through application 7914-0198-00. These guidelines were subsequently registered as a Building Scheme for 3870 156 Street. The Design Consultant is required to review the Building Design Guidelines to assess whether they reflect modern design standards or should be revised before being registered against the newly created lots. This is a condition of final approval for the proposal.

• A preliminary lot grading plan, submitted by Coastland Engineering & Surveying Ltd., and dated June 29, 2017, has been reviewed by staff and found to be generally acceptable. The feasibility of in-ground basements will be confirmed once the City's Engineering Department has reviewed and accepted the applicant's final engineering drawings.

Capital Projects Community Amenity Contributions (CACs)

- On December 16, 2019, Council approved the City's Community Amenity Contribution and Density Bonus Program Update (Corporate Report No. R224; 2019). The intent of that report was to introduce a new City-wide Community Amenity Contribution (CAC) and updated Density Bonus Policy to offset the impacts of growth from development and to provide additional funding for community capital projects identified in the City's Annual Five-Year Capital Financial Plan.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the Secondary Plan designation.
- The applicant will be required to provide the per unit flat rate for the number of units above the approved Secondary Plan in order to satisfy the proposed Secondary Plan Amendment. The contribution will be payable at the rate applicable at the time of Rezoning Final Adoption (\$15,000 per unit if completed between January 1, 2021, and December 31, 2021; and \$20,000 per unit if completed after January 1, 2022).

Affordable Housing Strategy

- On April 9, 2018, Council approved the City's Affordable Housing Strategy (Corporate Report No. Ro66; 2018) requiring that all new rezoning applications for residential development contribute \$1,000 per new unit to support the development of new affordable housing. The funds collected through the Affordable Housing Contribution will be used to purchase land for new affordable rental housing projects.
- The applicant will be required to contribute \$1,000 per new lot to support the development of new affordable housing.

PUBLIC ENGAGEMENT

• Pre-notification letters were sent on April 22, 2021, and the Development Proposal Signs were installed on April 23, 2021. Staff received no responses from neighbouring residents.

TREES

 Anne Kulla and Tony Zhang, ISA Certified Arborists of Huckleberry Landscape Design, prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species (On-Site):

Tree Species	Exi	isting	Remove	Retain
Deciduous Trees (excluding Alder and Cottonwood Trees)				
Snake Bark Maple		1	1	0
Hornbeam		1	О	1
	Conifer	ous Trees		
Deodar Cedar		1	1	0
Douglas Fir		5	1	4
Sitka Spruce		1	0	1
Western Red Cedar		2	0	2
Lodgepole Pine		1	0	1
Total (excluding Alder and Cottonwood Trees)		12	3	9
Total Replacement Trees Proposed (excluding Boulevard Street Trees) Total Retained and Replacement Trees			4	
Green City Program			\$1,100.00	

- The Arborist Assessment states that there are a total of 12 protected trees on the site. It was determined that 9 on-site trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 6 replacement trees on the site.
- Since only 4 replacement trees can be accommodated on the site, there will be a deficit of 2 replacement trees.
- Staff are exploring opportunities to retain an undersized tree that may be appropriate for counting towards the deficit. This issue will be clarified prior to Final Adoption of the Rezoning By-law should the subject application be supported by Council.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Proposed Subdivision Layout

Appendix II. Engineering Summary
Appendix III. School District Comments

Appendix IV. Summary of Tree Survey and Tree Preservation Appendix V. Development Variance Permit No. 7921-0044-00

Appendix VI. NCP Re-designation Map

approved by Shawn Low

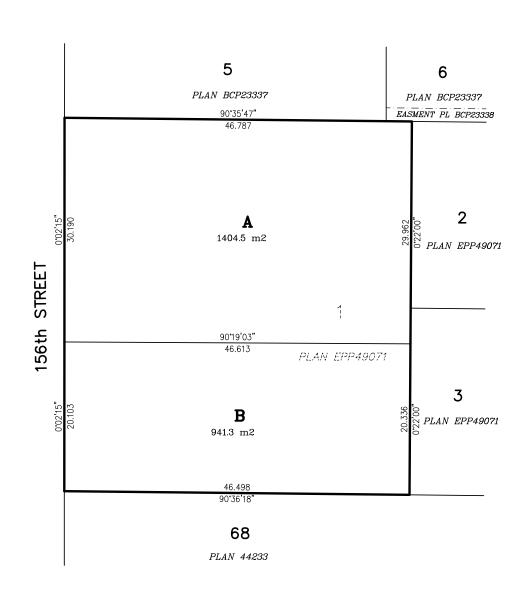
Ron Gill Acting General Manager Planning and Development

JK/cm

PRELIMINARY SUBDIVISION PLAN OF LOT 1 SECTION 26 TOWNSHIP 1 NWD PLAN EPP49071



All Distances are in Metres



NOTES:

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Onderwater Land Surveying Ltd. B.C. Land Surveyors #104 - 5830 176 'A' Street Cloverdale, B.C.

FILE: JS1471_PS3 JUNE 18, 2021



INTER-OFFICE MEMO

TO: Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM: Acting Development Services Manager, Engineering Department

DATE: October 26, 2021 PROJECT FILE: 7821-0044-00

RE: Engineering Requirements

Location: 3870 156 St

NCP AMENDMENT

There are no engineering requirements relative to the NCP Amendment.

REZONE/SUBDIVISION

Works and Services

- Provide storm, sanitary and water service connections to each lot.
- Construct concrete driveway letdowns to each lot.

A Servicing Agreement is required prior to Rezone/Subdivision.

DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Variance Permit.

Jeff Pang, P.Eng.

Jeffy lang

Acting Development Services Manager

IJ



June 29, 2021

Planning

THE IMPACT ON SCHOOLS

APPLICATION #: 21 0044 00

SUMMARY

The proposed 2 Single family with suites are estimated to have the following impact on the following schools:

Projected enrolment at Surrey School District for this development:

Elementary Students:	2	
Secondary Students:	1	

September 2020 Enrolment/School Capacity

Rosemary Heights Elementary	
Enrolment (K/1-7):	64 K + 445
Operating Capacity (K/1-7)	76 K + 419
Earl Marriott Secondary	
Enrolment (8-12):	1882
Capacity (8-12):	1500
I	

Projected population of school-age children for this development:	4
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Population: The projected population of children aged 0-19 Impacted by the development. **Enrolment:** The number of students projected to attend the Surrey School District ONLY.

School Enrolment Projections and Planning Update:

The following tables illustrate the enrolment projections (with current/approved ministry capacity) for the elementary and secondary schools serving the proposed development.

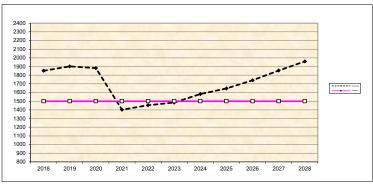
With Rosemary Heights NCP reaching build out, the 10-year enrolment projections are indicating the start of decline. A boundary change went into effect this past September; a portion on the west side of the Morgan catchment is now included within Rosemary Heights catchment. Only new families moving into these neighbourhoods will attend Rosemary Heights. Students already attending Morgan can remain at the school. To support Rosemary Heights long-term declining enrolment, the boundary change will spread future growth westward where there is projected space.

To relieve the pressure at Earl Marriot, a new 1500 capacity high school, Grandview Heights Secondary, is targeted to open for September 2021. When the school is open, Rosemary Heights will feed into the new secondary school until then the school will continue to report to Earl Marriott.

Rosemary Heights Elementary



Earl Marriott Secondary



^{*} Nominal Capacity is estimated by multiplying the number of enrolling spaces by 25 students. Maximum operating capacity is estimated by multipying the number of enrolling spaces by 27 students.

Surrey Project No:

Address: 3870 156 Street, Surrey

Registered Arborist: Anne Kulla, Huckleberry Landscape Design

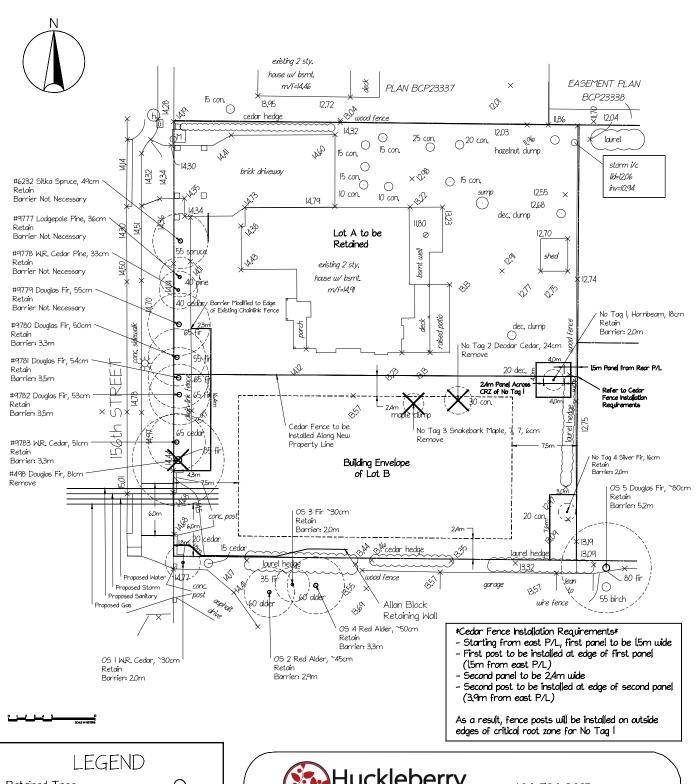
On-Site Trees	Numbers of Trees
Protected Trees Identified (on-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas and offsite trees)	12
Protected Trees to be Removed	3
Protected Trees to be Retained (excluding trees within proposed open space or riparian areas)	9
 Total Replacement Trees Required: Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio o X one (1) = 0 All other Trees Requiring 2 to 1 Replacement Ratio 3 x two (2) = 6 	6
Replacement Trees Proposed	4
Replacement Trees in Deficit	2
Protected Trees to be Retained in Proposed [Open Space/ Riparian Areas]	o
Off-Site Trees	Numbers of Trees
Protected Off- Site Trees to be Removed	0
 Total Replacement Trees Required: Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio o X one (1) = 0 All other Trees Requiring 2 to 1 Replacement Ratio o X two (2) = 0 	o
Replacement Trees Proposed	О
Replacement Trees in Deficit	0

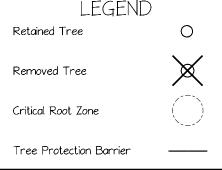
Summary, report and plan prepared and submitted by:

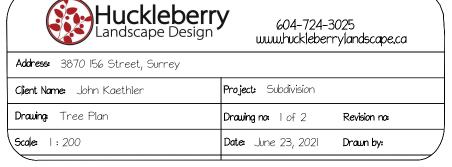
Anne Kulla

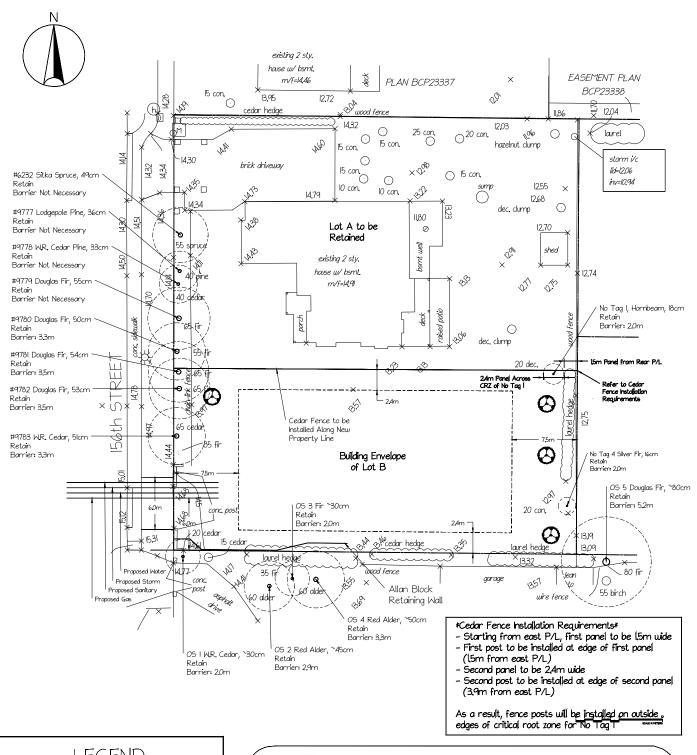
anne Kaller

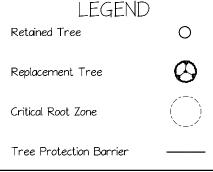
Certified ISA Arborist PN-6263A

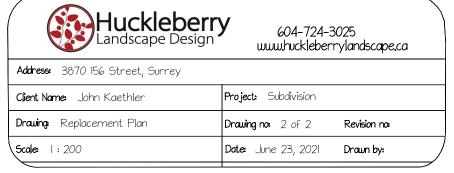












CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

		NO.: 7921-0044-00
Issued	To:	
	(the "Owner")	
Addres	ss of Owner:	
1,	This development variance permit is issued subject to compliance by t statutes, by-laws, orders, regulations or agreements, except as specificate development variance permit.	
2.	This development variance permit applies to that real property includi without improvements located within the City of Surrey, with the legal	O

Parcel Identifier: 029-577-446 Lot 1 Section 26 Township 1 New Westminster District Plan EPP49071 3870 - 156 Street

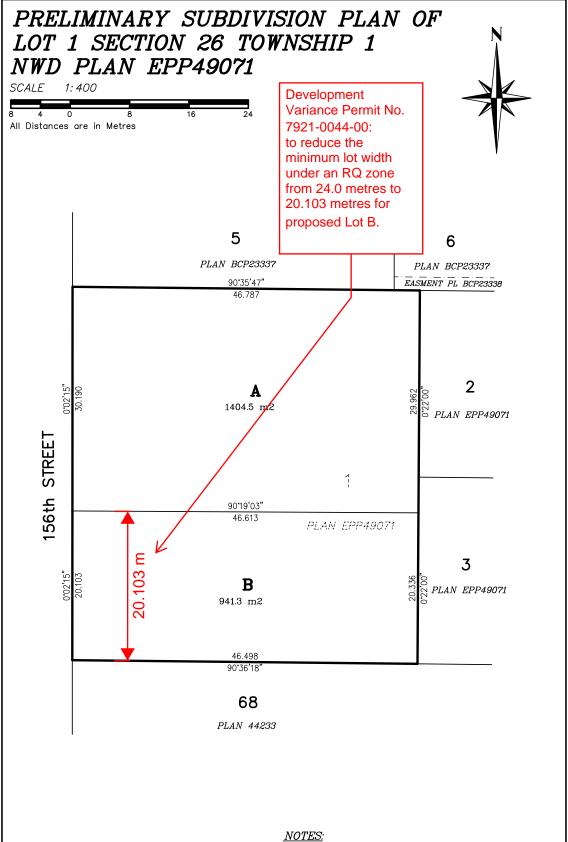
(the "Land")

3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:

civic address as follows:

- (a) In Section K.2. of Part 15C "Quarter-Acre Residential Zone," the minimum lot width for proposed Lot B is reduced from 24.0 metres to 20.103 metres.
- 4. This development variance permit applies to only the portion of the Land shown on Schedule A which is attached hereto and forms part of this development variance permit.
- 5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
- 6. This development variance permit shall lapse unless the subdivision, as conceptually shown on Schedule B which is attached hereto and forms part of this development

6.	This development variance permit shall lapse shown on Schedule B which is attached heret variance permit, is registered in the New Wes years after the date this development variance	o and forms part of this development strainster Land Title Office within three (3)	
7.	The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.		
8.	This development variance permit is not a building permit.		
	ORIZING RESOLUTION PASSED BY THE CO D THIS DAY OF , 20 .	UNCIL, THE DAY OF , 20 .	
		Mayor – Doug McCallum	
		City Clerk – Jennifer Ficocelli	



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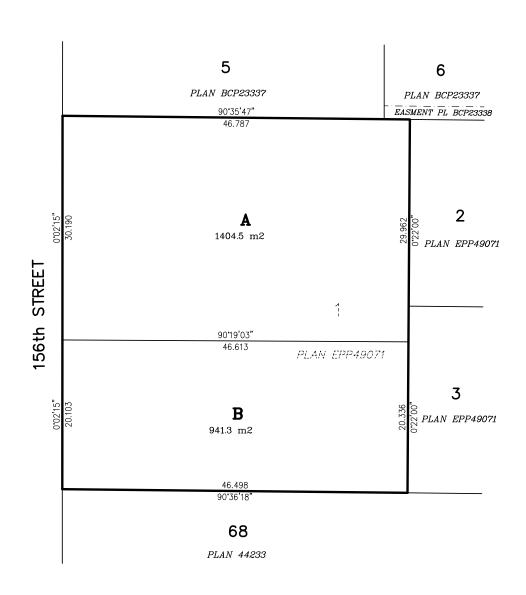
FILE: JS1471_PS3 JUNE 18, 2021

PRELIMINARY SUBDIVISION PLAN OF LOT 1 SECTION 26 TOWNSHIP 1 NWD PLAN EPP49071



All Distances are in Metres





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