# City of Surrey PLANNING & DEVELOPMENT REPORT

Application No.: 7923-0036-00

Planning Report Date: April 22, 2024

# **PROPOSAL:**

- **OCP Amendment** from Urban to Multiple Residential
- **Rezoning** from RF to CD
- Development Permit

to permit the development of two, 6-storey residential apartment buildings.

| LOCATION:               | 14919 Fraser Highway<br>14939 Fraser Highway |
|-------------------------|--|
|                         | 14974 92 Avenue (also 14976 92<br>Avenue)    |
| ZONING:                 | RF   |
| <b>OCP DESIGNATION:</b> | Urban  |
| <b>TCP DESIGNATION:</b> | Low Rise Residential                         |
|                         |  |



112 AVE 104 AVE GUILDFORD WHALLEY 96 AVE 88 AVE FLEETWOOD 80 AVE **72 AVE** NEWTON CLOVERDALE **64 AVE 56 AVE** 48 AVE 120 ST **40 AVE 32 AVE** SOUTH SURREY 24 AVE **16 AVE** 144 ST 152 ST 136 ST 128 ST 8 AVE 160 ST 0 AVE 184 ST 192 ST 168 ST 176 ST

# **RECOMMENDATION SUMMARY**

- File Rezoning Bylaw Nos. 19543 and 19544.
- OCP Amendment Bylaw to proceed to Public Notification. If supported the Bylaw will be brought forward for First, Second and Third Reading.
- Rezoning Bylaw to proceed to Public Notification. If supported the Bylaw will be brought forward for First, Second and Third Reading.
- Approval to draft Development Permit for Form and Character.

# **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

• Proposing an amendment to the Official Community Plan (OCP) from Urban to Multiple Residential

# **RATIONALE OF RECOMMENDATION**

- The proposal complies with the General Urban designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposed amendment to the Official Community Plan (OCP) to redesignate the subject site from "Urban" to "Multiple Residential" is consistent with the anticipated land use designation for this part of the Fleetwood Plan.
- In accordance with changes to the Local Government Act, Section 464, under Bill 44 (2023) a Public Hearing is not permitted for the subject rezoning application as the proposed rezoning is consistent with the Transit-Oriented Area designation under Bill 47 (2023). As such, Council is requested to endorse the Public Notification to proceed for the proposed OCP Amendment and Rezoning By-laws. The By-laws will be presented to Council for consideration of First, Second, and Third Reading, after the required Public Notification is complete, with all comments received from the Public Notification presented to Council prior to consideration of the By-law readings.
- The proposal generally complies with the uses and densities as outlined in the Fleetwood Plan, which received Stage 1 approval from Council on March 7, 2022 (Corporate Report No. R049;2022).
- The proposed density and building form are appropriate for this part of Fleetwood and complies with the Development Permit (Form and Character) requirements in the OCP.
- The proposed buildings are expected to achieve an attractive architectural built form utilizing high quality materials and contemporary lines. The street interface has been designed to a high-quality to achieve a positive urban experience between the proposed buildings and the public realm.

- The proposed development is within a proposed Frequent Transit Development Area (FTDA) and conforms to the goal of achieving high-rise, high density development near public transit options.
- The site is within walking distance of bus transit along Fraser Highway and is approximately 425 metres from the future SkyTrain station at Fraser Highway and 152 Street.
- The proposed setbacks achieve a more urban, pedestrian streetscape in compliance with the Stage 1 Fleetwood Plan and in accordance with the Development Permit (Form and Character) design guidelines in the OCP.

## RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council file By-law Nos. 19543 and 19544 and close Land Development Project No. 7916-0673-00 and all applications associated with this project.
- 2. Council endorse the Public Notification to proceed for a By-law to amend the OCP Figure 3: General Land Use Designations for the subject site from Urban to Multiple Residential.
- 3. Council determine the opportunities for consultation with persons, organizations and authorities that are considered to be affected by the proposed amendment to the Official Community Plan, as described in the Report, to be appropriate to meet the requirement of Section 475 of the Local Government Act.
- 4. Council endorse the Public Notification to proceed for a By-law to rezone the subject site from "Single Family Residential Zone (RF)" to "Comprehensive Development Zone (CD)".
- 5. Council authorize staff to draft Development Permit No. 7923-0036-00 generally in accordance with the attached drawings (Appendix I).
- 6. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
  - (c) final approval from TransLink;
  - (d) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
  - (e) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
  - (f) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (g) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
  - (h) submission of an acoustical report for the units adjacent to Fraser Highway and registration of a Section 219 Restrictive Covenant to ensure implementation of noise mitigation measures.
  - (i) provision of cash-in-lieu contribution to satisfy the indoor amenity space requirement of the RM-70 Zone, at the rate in effect at the time of Final Adoption;

- (j) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture and with respect to the City's Affordable Housing Strategy and Tier 1 Capital Project CACs, to the satisfaction of the General Manager, Planning & Development Services; and
- (k) Stage 2 approval of the Fleetwood Plan.

# SITE CONTEXT & BACKGROUND

| Direction                      | Existing Use   | NCP Designation                          | Existing Zone         |
|--------------------------------|--|--|-----------------------|
| Subject Site                   | Vacant lots, under<br>Development<br>Application No.<br>7916-0673-00 to<br>permit 14 single<br>family small lots<br>granted Third<br>Reading April 9,<br>2018. | Low Rise<br>Residential                  | RF                    |
| North (Across 92 Avenue):      | Single family lots   | Townhouse                                | RF                    |
| East:                          | Single family lots   | Low Rise<br>Residential                  | RF & RF-12            |
| South (Across Fraser Highway): | Single family lots and townhomes   | Low Rise<br>Residential and<br>Townhouse | RF, RM-15 & RM-<br>30 |
| West :                         | Single family lots   | Low Rise<br>Residential                  | RF                    |

# Context & Background

- The subject site is a 7,333-square metre site, consisting of three properties, located south of 92 Avenue, north of Fraser Highway at 149 Street in Fleetwood.
- The subject site is designated "Urban" in the Official Community Plan (OCP), "Low Rise Residential" in the Stage 1 Fleetwood Plan and is zoned "Single Family Residential Zone (RF)".
- Previous Development Application No. 7916-0673-00 received Third Reading on April 9, 2018, which proposes to rezone the subject site from "Single Family Residential Zone (RF)" to "Comprehensive Development Zone (CD)" in order to allow subdivision into 14 small single family lots. Application No. 7916-0673-00 is proposed to be closed and replaced with the subject application.

# DEVELOPMENT PROPOSAL

# **Planning Considerations**

- In order to permit the development of two 6-storey apartment buildings on two lots (north lot, proposed Lot 1; and south lot, proposed Lot 2) with 140 units, the applicant is proposing the following:
  - OCP Amendment to redesignate the site from "Urban" to "Multiple Residential";
  - Rezoning the site from RF to CD (based on RM-70 Zone); and
  - Detailed Development Permit for Form and Character.
- The proposed development will consist of 140 residential dwelling units above two levels of underground parking.

|                           | Proposed  |
|---------------------------|---|
| Lot Area                  |   |
| Gross Site Area:          | 7,333 square metres   |
| Road Dedication:          | 2,802 square metres   |
| Net Site Area (Lot 1):    | 2,235 square metres   |
| Net Site Area (Lot 2):    | 2,295 square metres   |
| Number of Lots:           | 2   |
| Building Height:          | 6 storeys / 21 metres (Lot 1) and 6 storeys / 20 metres (Lot 2) |
| Floor Area Ratio (FAR):   | 1.56 gross / 2.45 net (Lot 1) / 2.59 net (Lot 2)                |
| Floor Area                |   |
| Residential (Lot 1):      | 5,469 square metres   |
| Residential (Lot 2):      | 5,955 square metres   |
| Total:                    | 11,424 square metres  |
| <b>Residential Units:</b> |   |
| Studio:                   | 9   |
| 1-Bedroom:                | 76  |
| 2-Bedroom:                | 38  |
| 3-Bedroom:                | 17  |
| Total:                    | 140   |

• The following table provides specific details on the proposal:

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|---------------------------------|---|--|--|--|
| Referrals                       |   |  |  |  |
| Engineering:                    | The Engineering Department has no objection to the project<br>subject to the completion of Engineering servicing requirements as<br>outlined in Appendix II.  |  |  |  |
| School District:                | The School District has advised that there will be<br>approximately 18 school-age children generated by this<br>development, of which the School District has provided the<br>following expected student enrollment.  |  |  |  |
|                                 | 11 Elementary students at Berkshire Park Elementary School<br>4 Secondary students at Johnston Heights Secondary School   |  |  |  |
|                                 | (Appendix III)  |  |  |  |
|                                 | Note that the number of school-age children is greater than<br>the expected enrollment due to students attending private<br>schools, home school or different school districts.   |  |  |  |
|                                 | The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by 2027.   |  |  |  |
| Parks, Recreation &<br>Culture: | Barry Mather Park is the closest active park and contains amenities including a playground and natural area. It is 165 metres walking distance from the development.  |  |  |  |
|                                 | Future active parkland is proposed within 185 metres walking distance of the development as part of the Fleetwood Plan.   |  |  |  |
| Surrey Fire Department:         | The Fire Department has no concerns with the proposed<br>development application. However, there are some items which<br>will be required to be addressed as part of the Building Permit<br>application.  |  |  |  |
| Advisory Design Panel:          | At the Regular Council – Land Use meeting on December 18, 2023,<br>Council endorsed Corporate Report No. R214 (2023) which<br>amended the Terms of Reference of the City's Advisory Design<br>Panel (ADP) which permits multi-family proposals that are 6-<br>storeys or less to proceed to Council for By-law introduction,<br>without review and/or comment from the ADP, provided that the<br>proposal is generally supported by City staff. |  |  |  |
|                                 | The subject development proposal is generally supported by City<br>staff and the applicant has agreed to resolve any outstanding items,<br>to the satisfaction of the Planning and Development Department,<br>prior to consideration of Final Adoption of the Rezoning By-law as<br>well as issuance of the Development Permit.   |  |  |  |

# Transportation Considerations

# Road Network & Infrastructure

- The applicant will be providing the following improvements:
  - Dedication and construction of the south side of 92 Avenue to the local road standard;
  - Dedication and construction of the north side of Fraser Highway;
  - Dedication and construction of 91A Avenue to the local road standard;
  - Dedication and construction of 149 Street to the local road standard; and
  - Dedication and construction of a north/south pedestrian walkway connecting 91A Avenue and 92 Avenue.

# Traffic Impacts

• The proposed development is anticipated to generate approximately one to two vehicles every minute in the peak hour, according to industry standard rates. A site-specific transportation impact assessment was not required as the proposal is below the City's typical threshold. An area-wide transportation impact assessment is being conducted as part of the Fleetwood Plan, which will provide a comprehensive evaluation of traffic impacts of development throughout Plan area and inform the servicing strategy.

#### <u>Access</u>

• Driveway access to the underground parking on proposed Lot 1 and Lot 2 will be from 91A Avenue.

# <u>Transit</u>

• The subject property is located within walking distance of bus transit along Fraser Highway and is approximately 425 metres from the future SkyTrain station at Fraser Highway and 152 Street.

# **Sustainability Considerations**

• The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.

# POLICY & BY-LAW CONSIDERATIONS

# **Regional Growth Strategy**

• The subject site is compliant with the Urban Centres (Surrey Metro Centre) Land Use Designation of Metro Vancouver's Regional Growth Strategy.

# Official Community Plan

# Land Use Designation

- The subject site is designated Urban in the OCP.
- An OCP Amendment is required to redesignate the subject site to Multiple Residential, which is consistent with the Stage 1 Fleetwood Plan.

# Amendment Rationale

• The subject site is located within a future FTDA, as identified by the Stage 1 Fleetwood Plan, and is within close proximity to the future 152 Street SkyTrain station. The development will promote walkability, allows for greater housing choice and complies with OCP principles that encourage higher-density development in FTDAs.

# **Themes/Policies**

- The proposal aligns with the following OCP Themes/Policies:
  - o Growth Management
    - Accommodating Higher Density: Direct residential development into approved Secondary Plan areas at densities sufficient to encourage commercial development and transit services expansion.
    - Efficient New Neighbourhoods: Plan and develop new neighbourhoods with an emphasis on compact forms of development.
  - Centres, Corridors and Neighbourhoods:
    - Healthy Neighbourhood: Plan and design urban neighbourhoods with sufficient densities to support a higher-quality transit system that is accessible to most residents.
    - Urban Design: Ensure a new development responds to the existing architectural character and scale of its surroundings, creating compatibility between adjacent sites and within neighbourhoods.
  - Ecosystems
    - Energy, Emissions and Climate Resiliency: Design a community that is energy-efficient, reduces carbon emissions and adapts to a changing environment through a design that meets typical sustainable development criteria.

#### **Secondary Plans**

#### Land Use Designation

- The subject property is designated "Low Rise Residential" in the Stage 1 Fleetwood Plan.
- The "Low Rise Residential" designation permits up to 2.0 FAR (gross). The designation supports up to 4-5 storeys and up to 6 storeys for sites abutting a Frequent Transit Network. Where new development interfaces with Plan-designated "Townhouse" (including across the street), building height should transition down to a maximum of 4 storeys.

- The applicant is proposing a gross density of 1.56 FAR, which complies with the maximum permitted under the designation.
- The applicant is proposing to amend the road network in the Stage 1 Fleetwood Plan by replacing a portion of 149 Street with a walkway. This amendment is supported by staff and will be reflected in the Stage 2 Fleetwood Plan.

# Themes/Objectives

- The proposed development is consistent with the following guiding principles of the Stage 1 Fleetwood Plan:
  - Active Living: Provide spaces and amenities to foster active living, wellness, and opportunities for social connection.
  - Mobility for All: Develop active transportation and transit infrastructure to support universal access to safe mobility.
  - Robust Economy: Support a thriving and diverse local business environment.
  - Climate Resilience: Transition to a net zero carbon community that can adapt to climate change.
  - Focused Growth: Support thoughtful transit-oriented development guided by the community context.
- The Stage 1 Fleetwood Plan Development Expectations Policy requires a minimum of 30% of new multi-family housing units should be family-oriented 2-bedroom or greater, and at least 10% as 3-bedroom or greater. The intent is to provide a broader range of housing choice for a variety of family sizes, types as well as compositions.
- Staff note that the proposal addresses these family-oriented housing policies in the Fleetwood Plan by providing approximately 39% of the total dwelling units as two or more bedrooms and 12% of the dwelling units as three or more bedroom.

# CD By-law

- The applicant is proposing a "Comprehensive Development Zone (CD)" to accommodate two proposed 6-storey residential buildings on proposed Lot 1 and Lot 2. The proposed CD By-law for the proposed development site identifies the uses, densities and setbacks proposed. The CD By-law will have provisions based on the "Multiple Residential 70 Zone (RM-70)".
- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the RM-70 Zone and the proposed CD By-law for Block A (Lot 1) and Block B (Lot 2) are illustrated in the following table:

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| Zoning  | RM                         | 1-70 Zone (Part 24)         | Proposed CD Zone              |
|---|----------------------------|-----------------------------|-------------------------------|
| Unit Density:                                 |                            | N/A                         | N/A                           |
| Floor Area Ratio:                             |                            | 1.50                        | Block A: 2.45                 |
|   |                            |                             | Block B: 2.59                 |
| Lot Coverage:                                 |                            | 33%                         | <b>Block A:</b> 46%           |
|   |                            |                             | <b>Block B:</b> 47%           |
| Yards and Setbacks                            |                            | 7.5 metres                  | Block A:                      |
|   |                            |                             | North: 5.5 metres             |
|   |                            |                             | South: 5.5 metres             |
|   |                            |                             | East: 6.0 metres              |
|   |                            |                             | West: 5.5 metres              |
|   |                            |                             | Block B:                      |
|   |                            |                             | North: 5.5 metres             |
|   |                            |                             | South: 5.5 metres             |
|   |                            |                             | East: 6.0 metres              |
|   |                            |                             | West: 5.5 metres              |
| Principal Building                            |                            | 50 metres                   | Block A: 21 metres            |
| Height:                                       |                            | jo meres                    | Block B: 20 metres            |
| Permitted Uses:                               | • Mu                       | ltiple unit residential     | Multiple unit residential     |
|   |                            | ldings                      | buildings                     |
|   |                            | ound-oriented Multiple      | Ground-oriented Multiple      |
|   |                            | it residential buildings    | Unit residential buildings    |
|   |                            | ld Care Centres             |                               |
| Amenity Space:                                |                            |                             |                               |
| Indoor Amenity:                               | Block                      | A: 220 square metres        | Block A: The proposed 210     |
| 2   |                            | 1                           | square metres + CIL meets the |
|   |                            |                             | Zoning Bylaw requirement.     |
|   | Block B: 207 square metres |                             | Block B: The proposed 259     |
|   |                            |                             | square metres exceeds the     |
|   |                            |                             | Zoning Bylaw requirement.     |
| Outdoor Amenity:                              |                            |                             | Block A: The proposed 321     |
|   | <b>Block</b>               | A: 220 square metres        | square metres exceeds the     |
|   |                            |                             | Zoning Bylaw requirement.     |
|   |                            |                             | Block B: The proposed 548     |
|   | Block                      | <b>B:</b> 207 square metres | square metres exceeds the     |
|   |                            |                             | Zoning Bylaw requirement.     |
| Doubles = (Dout -)                            |                            | Doguirod                    | Dropood                       |
| Parking (Part 5)<br>Number of Stalls          |                            | Required                    | Proposed                      |
| Residential:                                  |                            | 193                         | 171                           |
| Residential Visitor:<br>Total:<br>Accessible: |                            | 28                          | 14                            |
|   |                            | 20                          | 14                            |
|   |                            | 4                           | 6                             |
|   |                            | T T                         |                               |
|   |                            |                             |                               |
| Bicycle Spaces<br>Residential Secure Parking  | :                          | 168                         | 238                           |

- The proposed CD Bylaw is based upon the "Multiple Residential 70 Zone (RM-70)" with modifications to the permitted density, lot coverage, minimum building setbacks and off-street parking requirements.
- The applicant proposes a floor area ratio (FAR) of 1.56 (gross). The proposed density is consistent with the proposed Stage 1 Fleetwood Plan designation of "Low Rise Residential". If calculated on the net site area, the FAR for Block A (Lot 1) is 2.45 and the FAR for Block B (Lot 2) is 2.59. As a result, the FAR for the net site area has been increased from 1.50 under the RM-70 Zone to a maximum of 2.45 and 2.59 for Blocks A and B, respectively, in the CD Bylaw.
- The maximum lot coverage has been increased from 33% in the RM-70 Zone to a maximum of 46% and 47% for Block A and B, respectively, in the CD Bylaw to accommodate the proposed 6-storey apartment built form.
- The proposal to reduce the minimum building setback requirement along the street frontages for the proposed apartment buildings is supported given it will allow for a more urban, pedestrian-oriented streetscape.

# **On-site Parking and Bicycle Storage**

- The proposed development includes a total of 185 parking spaces consisting of 171 resident parking spaces and 14 parking spaces for visitors. In addition, the applicant will provide 6 accessible parking spaces.
- The applicant is proposing to provide a rate of 1.1 parking space per dwelling unit for residents and 0.1 parking space per dwelling unit for visitors (1.2 per unit in total) in each building. The proposed parking reduction is supportable given the subject site is located within a Rapid Transit Area (RTA) and complies with the reduced parking rates, previously endorsed by Council, as part of Corporate Report No. R115; 2021 ("Parking Update: Rapid Transit Corridors and Rental Housing").
- Of the 185 parking stalls provided, 46 small car stalls, or 25% of the total number of parking spaces, are proposed. The Surrey Zoning Bylaw allows for a maximum of 35% of the total parking spaces on-site to be provided for small cars.
- The Zoning Bylaw requires that no parking facilities be constructed within 2.0 metres of the front lot line or a lot line along a flanking street. The proposed underground parkade will be located within 0.5 metre of the north and west lot lines. As a result, the proposed CD Bylaw will permit the underground parkade facility to extend within 0.5 metre of these lot lines.
- The development will provide a total of 238 secure bicycle parking spaces in the underground parkades. This exceeds the minimum bicycle parking stalls required under the Zoning Bylaw. In addition, the applicant will provide 6 bicycle parking spaces, at grade for visitors, for each of the proposed buildings which complies with the Zoning Bylaw requirement.

# **Capital Projects Community Amenity Contributions (CACs)**

- On December 16, 2019, Council approved the City's Community Amenity Contribution and Density Bonus Program Update (Corporate Report No. R224; 2019). The intent of that report was to introduce a new City-wide Community Amenity Contribution (CAC) and updated Density Bonus Policy to offset the impacts of growth from development and to provide additional funding for community capital projects identified in the City's Annual Five-Year Capital Financial Plan. A fee update has been approved in April 2024, under Corporate Report No.R046; 2024.
- The proposed development will be subject to the Tier 1 Capital Plan Project CACs. The contribution will be payable at the rate applicable at the time of Building Permit Issuance. The current rate is \$2,227.85 per new unit.
- The proposed development will not be subject to the Tier 2 Capital Plan Project CACs as the proposal complies with the densities in the Low to Mid Rise Residential designation.

# Affordable Housing Strategy

- On April 9, 2018, Council approved the City's Affordable Housing Strategy (Corporate Report No. Ro66; 2018) requiring that all new rezoning applications for residential development contribute \$1,068 per new unit to support the development of new affordable housing, with rates anticipated to increase in April 2024. The funds collected through the Affordable Housing Contribution will be used to purchase land for new affordable rental housing projects. A fee update has been approved in April 2024, under Corporate Report No. Ro46; 2024.
- The applicant will be required to contribute \$1,113.92 per new lot to support the redevelopment of new affordable housing.
- The applicant will be required to register a Section 219 Restrictive Covenant to address the City's needs with respect to the City's Affordable Housing Strategy.

# **Public Art Policy**

• The applicant will be required to provide public art or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of 0.5% of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.

# PUBLIC ENGAGEMENT

- Pre-notification letters were sent on November 30, 2023, and the Development Proposal Signs were installed on January 8, 2024. Staff received responses from 4 neighbours (*staff comments in italics*):
  - One respondent sought more information regarding the ultimate road network in the area.

(Staff provided the requested information to the respondent.)

• Three respondents expressed concerns with the impacts that the increased density would have on traffic, parking, infrastructure and property values in the neighbourhood.

(Staff advised that there are a variety of detailed planning process underway which are necessary to develop the final and comprehensive Stage 2 Fleetwood Plan. As part of this process, staff are undertaking a detailed servicing analysis to identify infrastructure improvements, as well as an area-wide Transportation Impact Assessment to assess the cumulative impact of development on traffic.)

- The subject development application was reviewed by the Fleetwood Community Association (FCA). The Fleetwood Community Association provided the following comments (*staff comments in italics*):
  - The proposal will place added pressure on existing elementary and secondary schools in the area which are already operating over capacity.

(City staff continue to liaise with the School District and provide regular updates on new development proposals in order to assist with school capacity planning.)

• The applicant should provide a child care facility in one of the buildings.

(The applicant is not proposing to provide a child care facility at this time.)

• The applicant should provide commercial floor area on the ground floor along Fraser Highway.

(This portion of Fraser Highway is not designated for mixed-use. The Stage 1 Fleetwood Plan focuses mixed-use areas in key nodes in order to ensure their success.)

# **DEVELOPMENT PERMITS**

#### Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and is also subject to the interim urban design guidelines in the Stage 1 Fleetwood Plan.
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the interim urban design guidelines in the Stage 1 Fleetwood Plan.
- The applicant has worked with staff to:
  - provide appropriate ground floor setbacks to accommodate planting and to ensure a consistent and comfortable streetscape;
  - provide appropriate step backs for levels 5 and 6 on the north, east and south elevations of Building 1 and the north and east elevations of Building 2 in order to maintain a 4-storey visual expression along 91A Avenue and 92 Avenue and to provide

a sensitive interface to the smaller local roads and the existing single family homes to the east;

- to integrate the building design with the naturally sloping terrain
- provide two-level townhouse units along the Fraser Highway interface for resident livability;
- emphasize the 2-storey townhome expression along 91A Avenue, 92 Avenue and 149
   Street to aid in the visual transition from low to medium density;
- o refine the exterior elevations and materials; and
- o design an acceptable urban public realm interface and edge treatments.

# Building 1 (Lot 1)

- The proposed building is a 6-storey, wood frame residential building, consisting of two street frontages.
- The design responds to the existing development scale pattern by stepping back the two uppermost storeys along the north, east and south property lines for relief to the building's massing.
- The ground-floor units are oriented toward the streets with front door access and usable semi-private outdoor space.
- The predominant building material is comprised of durable cementitious panels and horizontal siding with a robust brick base to reinforce the 2-storey townhouse character.
- The building orientation provides appropriate urban edges on 91A Avenue and 92 Avenue while ensuring that units will provide greater observation of the public realm with active rooms facing toward the street and pedestrian walkways as a means of CPTED and street activation.
- The applicant is proposing a unit mix of 4 micro studios, 2 studio units, 37 one-bedroom, 23 two-bedroom units and 6 three-bedroom units.

# Landscaping

- The ground floor residential interface along the street frontages consist of landscaped front yards separated from the public realm by planter boxes, providing a sense of privacy while still maintaining "eyes on the street".
- See the Outdoor Amenity section below regarding landscaping for the outdoor amenity areas.

# Indoor Amenity

• The Zoning Bylaw requires the applicant to provide a minimum of 3 square metres per unit and 4 square metres per micro unit. The Zoning Bylaw also prescribes the minimum indoor amenity space requirement that must be provided on site with a cash-in-lieu option to address the remaining requirement.

- Based upon the City's Zoning Bylaw requirement, the proposed development must provide 220 square metres of indoor amenity space to serve the residents of the proposed Building 1. Of this 220-square metre requirement, a minimum of 74 square metres of indoor amenity space must be provided on site, and the remaining indoor amenity space requirement can be addressed through cash-in-lieu.
- The applicant proposes 210 square metres of indoor amenity space, which exceeds the minimum on site requirements of 74 square metres but is less than the 220 square metre total indoor amenity space requirement for the project.
- The applicant has agreed to provide a monetary contribution of \$9,000 (based on \$3,000 per unit) to address the remaining shortfall in the required indoor amenity space, in accordance with Council Policy No. O-48, as amended. Cash-in-lieu contributions for indoor amenity space are increased on an annual basis and must be paid at the rate in effect at the time of Final Adoption.
- The applicant is proposing indoor amenity on Levels 1 and 2, including a gym, kitchen and lounge areas.

# **Outdoor Amenity**

- Based upon the City's Zoning Bylaw requirement of 3 square metres per dwelling unit and 4 square metres per micro unit, the proposed development must provide a total of 220 square metres of outdoor amenity space to serve the residents of the proposed Building 1.
- The applicant is proposing 321 square metres of outdoor amenity, exceeding the minimum requirement.
- The applicant is proposing an outdoor amenity area at grade within the rear yard area and a rooftop amenity on Level 6.
- The amenities on the ground level include a children's play area and various seating areas directly adjacent to the indoor amenity area.
- The Level 6 rooftop amenities includes a variety of seating areas.
- The soft landscaping proposed throughout the amenity areas consist of resilient, lowmaintenance plantings which are tolerant of urban conditions.

# Building 2 (Lot 2)

- The proposed building is a 6-storey, wood frame residential building, consisting of three street frontages.
- The building orientation provides appropriate urban edges on 91A Avenue, 149 Street and Fraser Highway.
- The design responds to the existing development scale pattern by stepping back the two uppermost storeys along the north and east property lines.

- The ground-floor units are oriented toward the streets with front door access and usable semi-private outdoor space.
- The predominant building material is comprised of durable cementitious panels and horizontal siding with a robust brick base to reinforce the 2-storey townhouse character.
- The applicant is proposing a unit mix of 3 micro studios, 39 one-bedroom, 15 two-bedroom units and 11 three-bedroom units.

# Landscaping

- The ground floor residential interface along the street frontages consist of landscaped front yards separated from the public realm by planter boxes, providing a sense of privacy while still maintaining "eyes on the street".
- See the Outdoor Amenity section below regarding landscaping for the outdoor amenity areas.

# Indoor Amenity

- Based upon the City's Zoning Bylaw requirement, the proposed development must provide 207 square metres of indoor amenity space to serve the residents of the proposed Building 2. Of this 207-square metre requirement, a minimum of 74 square metres of indoor amenity space must be provided on site, and the remaining indoor amenity space requirement can be addressed through cash-in-lieu.
- The applicant proposes 259 square metres of indoor amenity space, exceeding the minimum requirement.
- The applicant is proposing indoor amenity on Levels 1 and 2, including a gym, kitchen and lounge areas.

# **Outdoor Amenity**

- Based upon the City's Zoning Bylaw requirement of 3 square metres per dwelling unit and 4 square metres per micro unit, the proposed development must provide a total of 207 square metres of outdoor amenity space to serve the residents of the proposed Building 2.
- The applicant is proposing 548 square metres of outdoor amenity, exceeding the minimum requirement.
- The applicant is proposing an outdoor amenity area at grade within the rear yard area and a rooftop amenity on Level 6.
- The amenities on the ground level include a children's play area and various seating areas directly adjacent to the indoor amenity area.
- The Level 6 rooftop amenities includes a variety of seating areas.

#### Application No.: 7923-0036-00

• The soft landscaping proposed throughout the amenity areas consist of resilient, lowmaintenance plantings which are tolerant of urban conditions.

# **Outstanding Items**

- At the Regular Council Public Hearing Meeting on December 18, 2023, Council endorsed the recommendations in Corporate Report No. R214;2023 ("Proposed Changes to Advisory Design Panel Procedures for Development Applications") which allows all multi-family developments that are 6-storeys or less to proceed to Council for bylaw introduction, provided the proposal is generally supported by City staff. For these projects, no review and/or comment is required by the Advisory Design Panel (ADP). The subject proposal is generally supported by Urban Design staff and, therefore, the ADP can be waived.
- There are a limited number of Urban Design items that remain outstanding, and which do not affect the overall character or quality of the project. These generally include:
  - Coordinate all design drawings for accuracy and completeness;
  - Provide more details and annotations for accuracy and completeness;
  - Ensure the planting material along Fraser Highway is selected to promote privacy;
  - Provide high-quality materials in the public realm with a focus on accessibility; and
  - Design refinement to the public realm interface.
- The applicant has been provided a detailed list identifying these requirements and has agreed to resolve these prior to Final Approval of the Development Permit, should the application be supported by Council.

# TREES

• Corey Plester, ISA Certified Arborist of Mike Fadum and Associates Ltd. prepared an Arborist Assessment for the subject property. The table below provides a summary of the proposed tree retention and removal by tree species:

| Tree Species         | Existing                   | Remove     | Retain |  |  |
|----------------------|----------------------------|------------|--------|--|--|
| Alde                 | Alder and Cottonwood Trees |            |        |  |  |
| Alder/Cottonwood     | 19                         | 19         | 0      |  |  |
|                      | Deciduous Trees            |            |        |  |  |
| (excluding           | g Alder and Cottonwo       | ood Trees) |        |  |  |
| Black Locust         | 4                          | 4          | 0      |  |  |
| Hawthorn sp.         | 1                          | 1          | 0      |  |  |
| Cherry sp.           | 1                          | 1          | 0      |  |  |
| Lombardy Poplar      | 1                          | 1          | 0      |  |  |
| Bigleaf Maple        | 2                          | 2          | 0      |  |  |
| Coniferous Trees     |                            |            |        |  |  |
| Western Red Cedar    | 23                         | 23         | 0      |  |  |
| Ellwood Falsecypress | 1                          | 1          | 0      |  |  |
| Douglas Fir          | 9                          | 9          | 0      |  |  |
| Norway Spruce        | 2                          | 1          | 1      |  |  |

#### Table 1: Summary of Proposed Tree Preservation by Tree Species:

| <b>Total</b> (excluding Alder and<br>Cottonwood Trees)                        | 44 |          | 43 | 1 |
|---|----|----------|----|---|
| <b>Total Replacement Trees Proposed</b><br>(excluding Boulevard Street Trees) |    | 64       |    |   |
| Total Retained and Replacement Trees<br>Proposed                              |    | 65       |    |   |
| Estimated Contribution to the Green City<br>Program                           |    | \$23,650 |    |   |

- The Arborist Assessment states that there are a total of 44 mature trees on the site, excluding Alder and Cottonwood trees. Nineteen (19) existing trees, approximately 30% of the total trees on the site, are Alder and Cottonwood trees. The applicant proposes to retain one tree as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees and a 2 to 1 replacement ratio for all other trees. This will require a proposed total of 107 replacement trees on the site. Since the proposed 64 replacement trees can be accommodated on the site, the proposed deficit of 43 replacement trees will require an estimated cash-in-lieu payment of \$23,650, representing \$550 per tree to the Green City Program, in accordance with the City's Tree Protection By-law.
- In addition to the replacement trees, boulevard street trees will be planted on Fraser Highway, 91A Avenue, 92 Avenue and 149 Street. This will be determined by the Engineering Department during the servicing design review process.
- In summary, a total of 65 trees are proposed to be retained or replaced on the site with an estimated contribution of \$23,650 to the Green City Program.
- The proposed tree retention and replacement strategy will be refined as the applicant works through the detailed design process.

# INFORMATION ATTACHED TO THIS REPORT

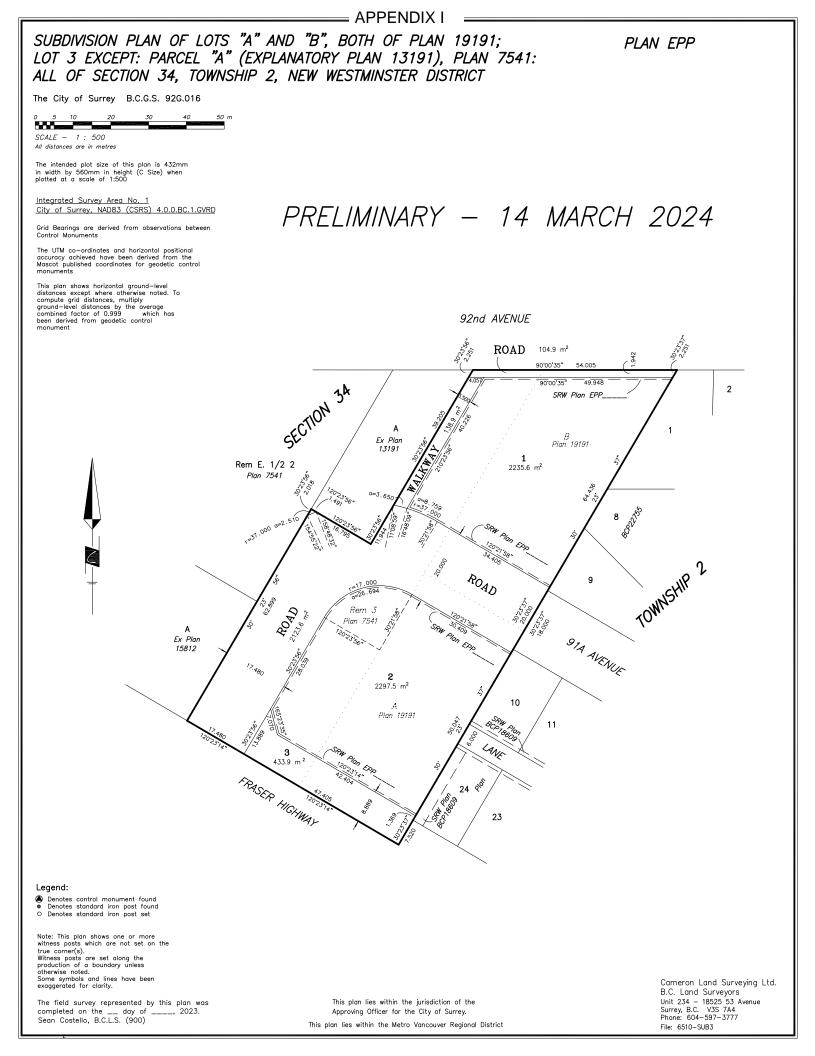
The following information is attached to this Report:

| Appendix I.   | Survey Plan, Proposed Subdivision Layout, Site Plan, Building Elevations, |
|---------------|---|
|               | Landscape Plans and Perspective   |
| Appendix II.  | Engineering Summary   |
| Appendix III. | School District Comments  |
| Appendix IV.  | Summary of Tree Survey, Tree Preservation and Tree Plans                  |
| Appendix V.   | OCP Redesignation Map   |

approved by Ron Gill

Don Luymes General Manager Planning and Development

LM/ar





02-27 - DP REVISED SUBMISS



DF ARCHITECTURE INC.



CHITECTURAL SERVICES ARE PROVIDED THROUGH R FIRMS THAT HOLD THE CERTIFICATE OF PRACTICE

MULTI-FAMILY RESIDENTIAL

14974,14976 92 AVE, 14939, 14919 FRASER HWY, SURREY, BC

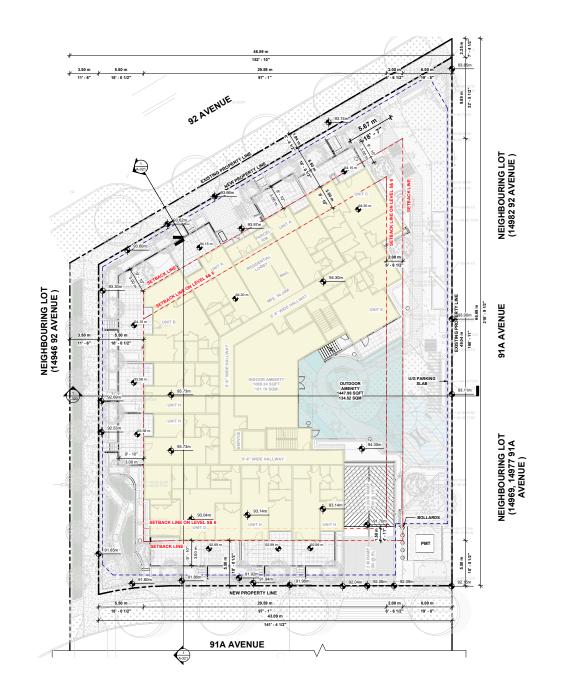
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|----------------------------|
| GROUP #307-6678 152 STREET |
| SURREY, BC, V3S 3L4        |

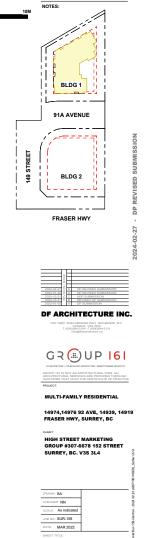
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| JOB NO.: SUR-159 |   |
| DATE: MAR 2022   |   |
| SHEET TITLE:     |   |
|                  |   |

CONTEXT PLAN WITH SKYTRAIN GUIDEWAY

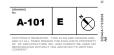


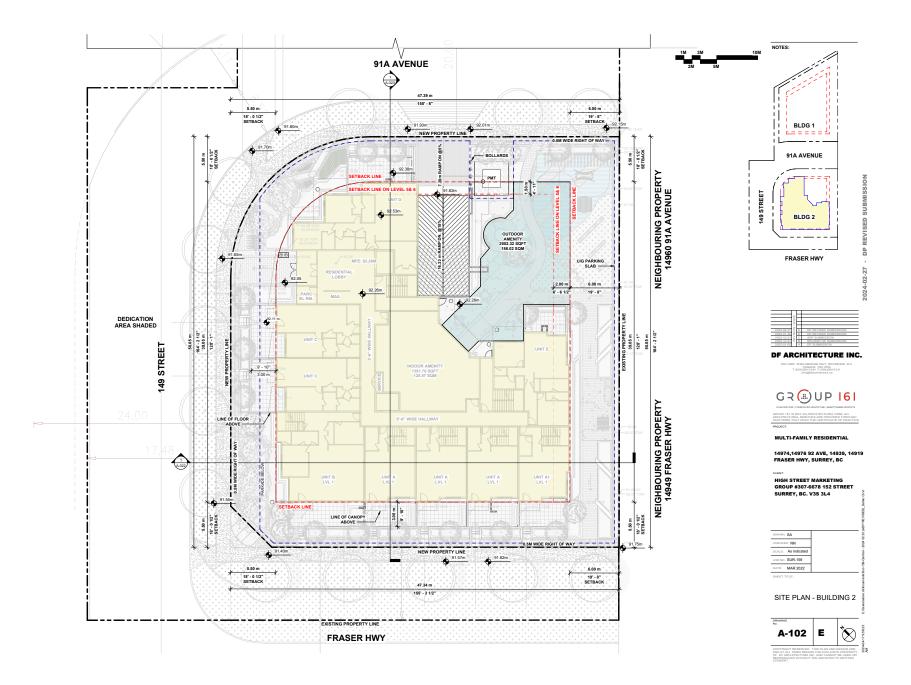
NOTES:

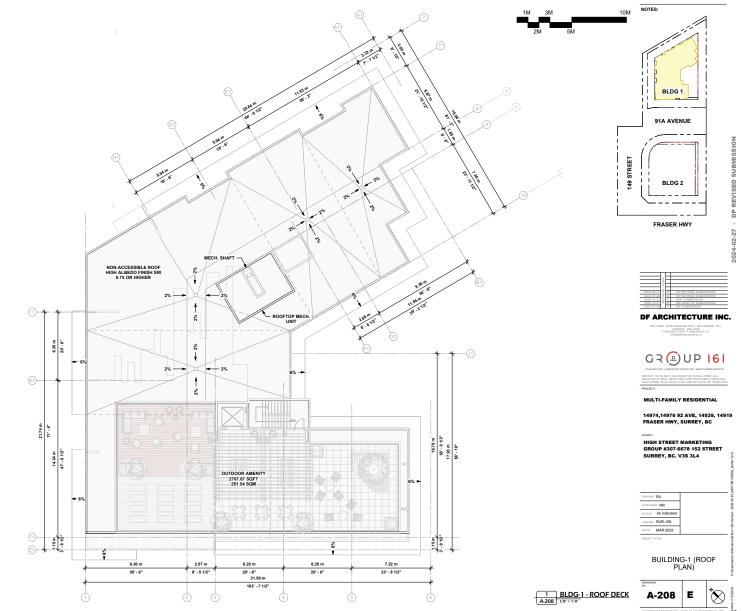




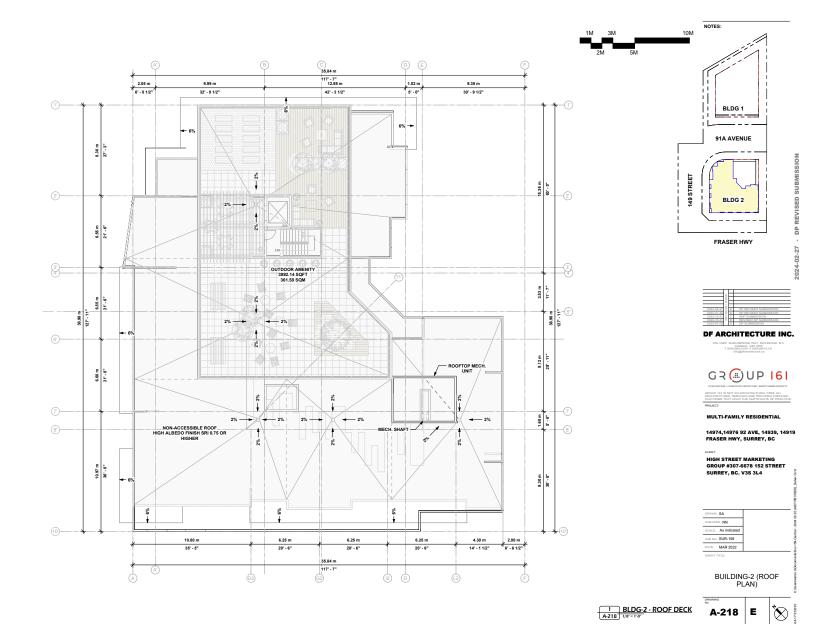
SITE PLAN - BUILDING 1







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DKED: NN SCALE: As indicated JOB NO.: SUR-159 DATE: MAR 2022

STREETSCAPE - WEST VIEW

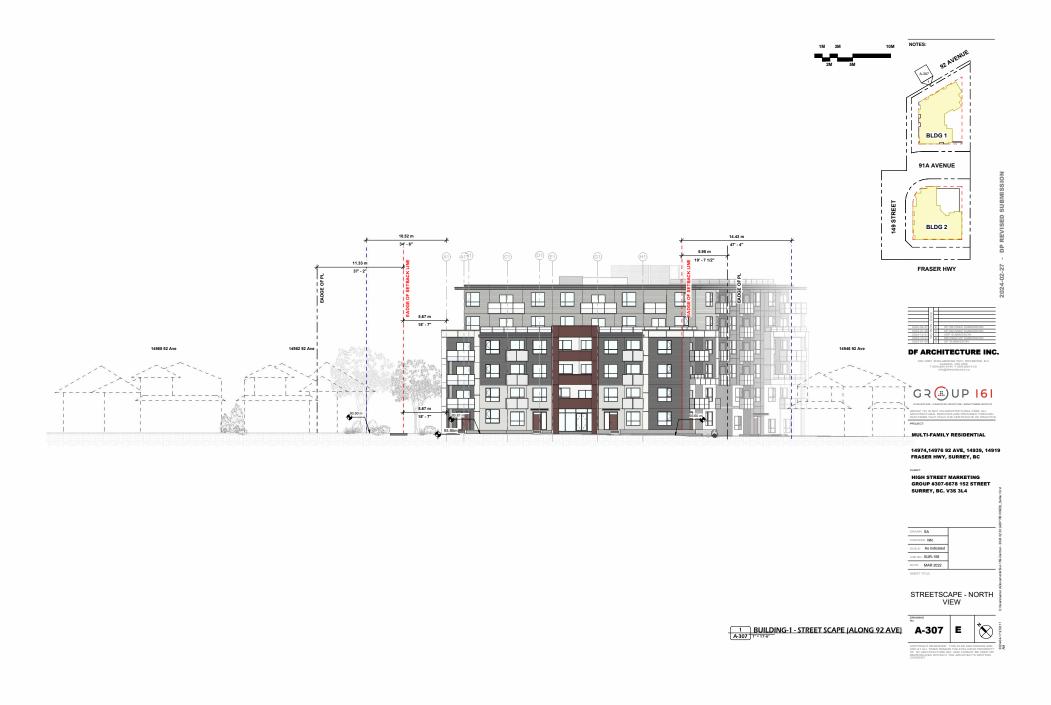
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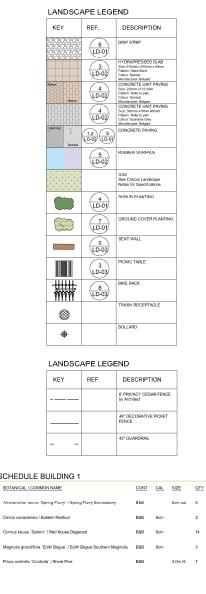


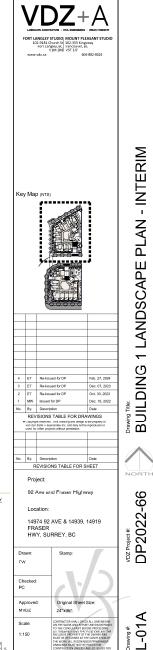


1 BUILDING 2 - 3D VIEW

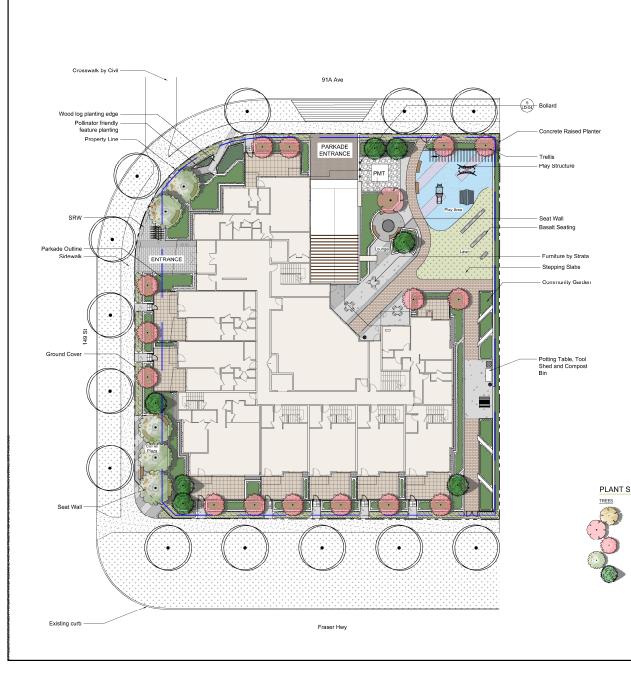
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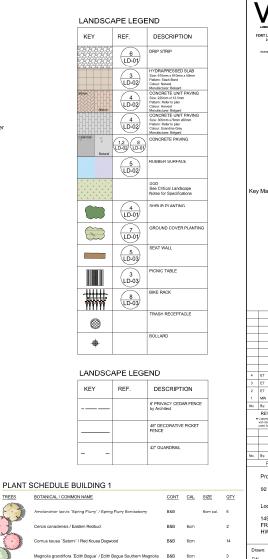






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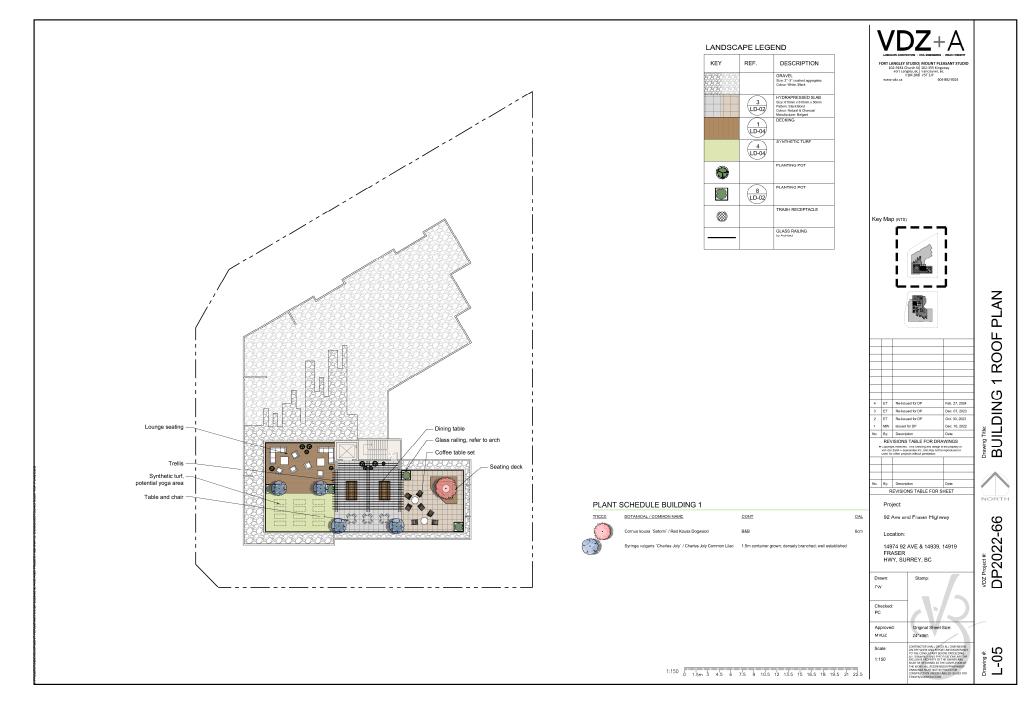


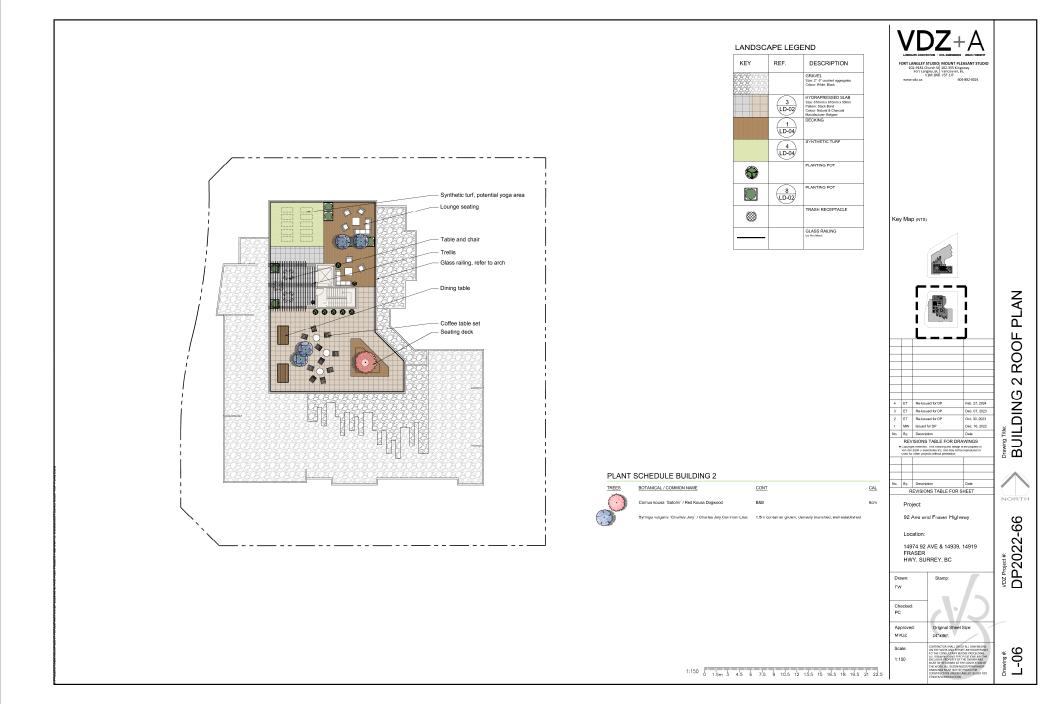


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| TO:   | Director, Area Planning & Development<br>- North Surrey Division<br>Planning and Development Department |               |              |
|-------|---|---------------|--------------|
| FROM: | Manager, Development Services, Engineering Department   |               |              |
| DATE: | April 16, 2024  | PROJECT FILE: | 7823-0036-00 |
| RE:   | Engineering Requirements  |               |              |

# Engineering Requirements Location: 14974 92 Ave, 14919 Fraser Hwy, 14939 Fraser Hwy

# **OCP AMENDMENT**

There are no engineering requirements relative to the OCP Amendment.

# **REZONE AND SUBDIVISION**

# Property and Right-of-Way Requirements

- Dedicate 8.889 metres along Fraser Highway;
- Dedicate 20.0 metres for 91A Avenue;
- Dedicate varying width for 149 Street;
- Dedicate 3.5 metres for North-South walkway;
- Dedicate various corner cuts at all intersections; and
- Register 0.5 metre statutory right-of-way (SRW) along frontages.

# Works and Services

- Construct all road frontages;
- Construct adequately-sized drainage, water, and sanitary service connections. Abandonment of surplus connection(s), if any, is also required;
- Construct frontage mains required to service the site;
- Construct on-lot stormwater mitigation features as required;
- Provide stormwater control plan and resolve any identified downstream constraints; and
- Register legal documents as applicable.

A Servicing Agreement is required prior to Rezone and Subdivision.

# **DEVELOPMENT PERMIT**

There are no engineering requirements relative to issuance of the Development Permit.

MON

Janelle Frank, P.Eng. Development Review Manager



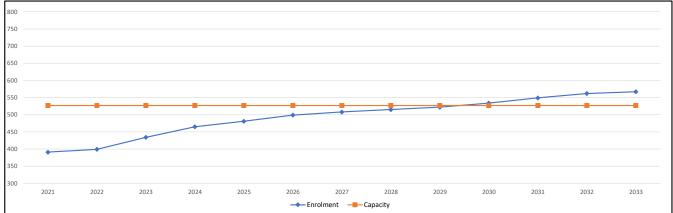
# Department:Planning and DemographicsDate:April 9, 2024Report For:City of Surrey

#### Development Impact Analysis on Schools For:

| Application #: | 23 0036 00 (Updated April 2024) |
|----------------|---------------------------------|
|                |                                 |

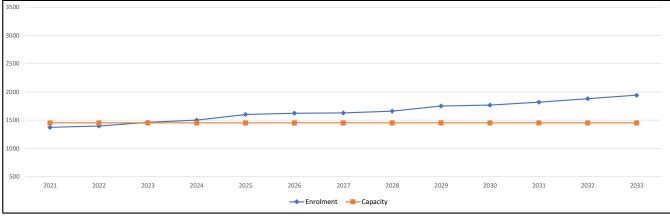
| The proposed development of                            | 140            | Low Rise Apartment        | units  |  |  |  |
|--|----------------|---------------------------|--------|--|--|--|
| are estimated to have the followin                     | g impact on el | ementary and secondary se | chools | Summary of Impact and Commentary   |  |  |
| within the school regions.                             |                |                           |        | The following tables illustrate the historical, current and future enrolment projections   |  |  |
|  |                |                           |        | including current/approved ministry operating capacity for the elementary and secondary  |  |  |
|  |                |                           |        | schools serving the proposed development.  |  |  |
| School-aged children population                        | projection     | 23                        |        |  |  |  |
|  |                |                           |        | Berkshire Park Elementary has been growing in the past three years and will continue to grow with<br>the densification proposed in the Fleetwood Plan. The 10 year enrolment projections reflect a |  |  |
| Projected Number of Students From This Development In: |                |                           |        | conservative growth. Because current and future enrolment demand can be accommodated by the  |  |  |
| Elementary School =                                    |                | 13                        |        | school's existing capacity, no additions are being considered at this time.  |  |  |
| Secondary School =                                     |                | 6                         |        |  |  |  |
| Total Students =                                       |                | 19                        |        | Johnston Heights also serves a maturing neighbourhood and it is showing the same enrolment trend   |  |  |
|  |                |                           |        | as Berkshire Park Elementary; stable and level. In September 2023, the school started to operate   |  |  |
| Current Enrolment and Capacities                       |                |                           |        | above capacity seen by the enrolment increases and this trend will likely continue in the future given   |  |  |
|  |                |                           |        | the Skytrain and densification around the school neighborhood. The school currently operates a   |  |  |
| Berkshire Park Elementary                              |                |                           |        | District IB Middle and International Baccalaureate Program that has stabilized the enrolment.  |  |  |
| Enrolment  |                | 434                       |        | Because current and future enrolment demand can be accommodated by school capacity and   |  |  |
| Operating Capacity                                     |                | 527                       |        | additional portables, no additions are being considered at this time. However, with the pending  |  |  |
| # of Portables   |                | 0                         |        | densification around Guildford Mall and the future Skytrain line, these projections should be  |  |  |
|  |                |                           |        | considered conservative.   |  |  |
| Johnston Heights Secondary                             |                |                           |        |  |  |  |
| Enrolment  |                | 1460                      |        |  |  |  |
| Operating Capacity                                     |                | 1450                      |        |  |  |  |
| # of Portables   |                | 1                         |        |  |  |  |

#### Berkshire Park Elementary



Note: If this report is provided in the months of October, November and December, the 10-year projections are out of date and they will be updated in January of next year.

#### Johnston Heights Secondary



Note: If this report is provided in the months of October, November and December, the 10-year projections are out of date and they will be updated in January of next year.

**Population** : The projected population of children aged 0-17 impacted by the development. **Enrolment:** The number of students projected to attend the Surrey School District ONLY.

# APPENDIX IV

# MIKE FADUM AND ASSOCIATES LTD. VEGETATION CONSULTANTS

# Tree Preservation Summary

Surrey Project No: 16-00673-00

Address: 14919 14939 Fraser Hwy & 14974 14976 92 Ave

Registered Arborist: Corey Plester #PN-8523A

| On-Site Trees   | Number of Trees |  |  |  |  |
|---|-----------------|--|--|--|--|
| Protected Trees Identified  |                 |  |  |  |  |
| (on-site and shared trees, including trees within boulevards and propose  | ed streets 63   |  |  |  |  |
| and lanes, but excluding trees in proposed open space or riparian areas)  |                 |  |  |  |  |
| Protected Trees to be Removed   | 62              |  |  |  |  |
| Protected Trees to be Retained  | 1               |  |  |  |  |
| (excluding trees within proposed open space or riparian areas)  | 1               |  |  |  |  |
| Total Replacement Trees Required:   |                 |  |  |  |  |
| Red Alder/ Black Cottonwood Trees Requiring 1 to 1 Replacen<br>19 X one (1) = 19  | nent Ratio      |  |  |  |  |
| - All other Trees Requiring 2 to 1 Replacement Ratio<br>43 X two (2) = 86   | 107             |  |  |  |  |
| Dead Trees >30cm DBH Requiring 1 to 1 Replacement Ratio<br>2 X one (1) = 2  |                 |  |  |  |  |
| Replacement Trees Proposed  | TBD             |  |  |  |  |
| Replacement Trees in Deficit  | TBD             |  |  |  |  |
| Protected Trees to be Retained in Proposed [Open Space / Riparian Ar  | eas] N/A        |  |  |  |  |
| Off-Site Trees  | Number of Trees |  |  |  |  |
| Protected Off-Site Trees to be Removed  | 0               |  |  |  |  |
| <ul> <li>Total Replacement Trees Required:</li> <li>Alder &amp; Cottonwood Trees Requiring 1 to 1 Replacement Ra<br/>0 X one (1) = 0</li> <li>All other Trees Requiring 2 to 1 Replacement Ratio<br/>0 X two (2) = 0</li> </ul> | tio<br>O        |  |  |  |  |
| Replacement Trees Proposed  | NA              |  |  |  |  |
| Replacement Trees in Deficit  | NA              |  |  |  |  |
| Summary report and plan prepared and submitted by: Mike Fadum and Associates Ltd.   |                 |  |  |  |  |
| Signature of Arborist:  | 25, 2023        |  |  |  |  |





