

## PROPOSAL:

- OCP Amendment to allow an FAR of 1.7 within the Commercial land use designation
- Rezoning from C-8 to CD (based on C-8 and RM70)
- Development Permit
to permit the development of four-storey mixed-use building, with 2,495 square metres of commercial area on the ground floor, and 60 residential units above.
LOCATION: $\quad 1651$ to 1679128 Street
ZONING:
C-8
OCP DESIGNATION: Commercial



## RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for:
- OCP Amendment; and
- Rezoning.
- Approval to draft Development Permit for Form and Character.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Proposing an amendment to the Official Community Plan (OCP) to allow for a Floor Area Ratio (FAR) of 1.7 within the Commercial land use designation.


## RATIONALE OF RECOMMENDATION

- The proposal partially complies with the Commercial designation in the Official Community Plan (OCP).
- The proposal complies with the General Urban designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposed density and building form are appropriate for this part of Ocean Park. The OCP requires that density (FAR) be considered on a net site basis. The site is less than 1.5 FAR when considered on gross density basis which is the maximum permitted for a Commercial designated site in this area, but given the required lane and walkway dedications this increases to 1.7 FAR when considered on a net site basis, thus necessitating the need for an OCP amendment.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the OCP designation, as described in the Community Amenity Contribution section of this report.
- The proposal complies with the Development Permit requirements in the OCP for Form and Character.
- The proposed setbacks achieve a more urban, pedestrian streetscape in accordance with the Development Permit (Form and Character) design guidelines in the OCP.
- The proposed building achieves an attractive architectural built form, which utilizes high quality, natural materials and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The proposed sign is high quality and is of an appropriate size and scale for the development.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. A By-law be introduced to amend the OCP, "Table 7a: Land Use Designation Exceptions" to allow for an FAR of 1.7 within the Commercial land use designation and a date be set for Public Hearing.

| "Bylaw <br> No. | Land Use <br> Designation | Site Specific <br> Property | Site Specific <br> Permission |
| :---: | :---: | :---: | :---: |
| Bylaw \# <br> xxxxx | Commercial | $\mathbf{1 6 5 1 1 2 8}$ Street <br> Parcel 1, Section 18 Township 1 <br> NWD Reference Plan 57949 | Density permitted up to <br> (net calculation). |
|  |  |  |  |

2. Council determine the opportunities for consultation with persons, organizations and authorities that are considered to be affected by the proposed amendment to the Official Community Plan, as described in the Report, to be appropriate to meet the requirement of Section 475 of the Local Government Act.
3. A By-law be introduced to rezone the site from "Community Commercial Zone (C-8)" to "Comprehensive Development Zone (CD)" based on "Community Commercial Zone (C-8)" and "Multiple Residential 70 Zone (RM-70)" and a date be set for Public Hearing.
4. Council authorize staff to draft Development Permit No. 7923-0096-oo generally in accordance with the attached drawings (Appendix I).
5. Council instruct staff to resolve the following issues prior to final adoption:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a road dedication plan to the satisfaction of the Approving Officer;
(c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(e) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(f) the applicant provide a density bonus amenity contribution consistent with the Tier 2 Capital Projects CACs in support of the requested increased density, to the satisfaction of the General Manager, Planning and Development Department;
(g) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department;
(h) submission of an acoustical report for the units adjacent to 128 Street and registration of a Section 219 Restrictive Covenant to ensure implementation of noise mitigation measures; and
(i) Registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture and with respect to the City's Affordable Housing Strategy and Tier 1 Capital Project CACs, to the satisfaction of the General Manager, Planning \& Development Services.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Ocean Park Mall: 1-storey <br> commercial plaza | Commercial | C-8 |
| North (Across walkway): | 4-storey apartment <br> building | Multiple <br> Residential | CD (By-law No. <br> 11416) |
| East (Across 128 Street): | 2-storey commercial plaza <br> and 1-storey bank | Commercial | C-8 |
| South: | 1 to 2-storey commercial <br> buildings | Commercial | C-8 |
| West: | Townhouses | Multiple <br> Residential | RM-15 |

## Context \& Background

- The subject site consists of one lot with a gross site area of 6,075.7 square metres, currently zoned "Community Commercial Zone (C-8)", and designated Commercial in the Official Community Plan (OCP), and Commercial in the Ocean Park Land Use Plan.
- The site is currently occupied by a one-storey commercial plaza with surface parking, which accommodates approximately 15 small commercial units.


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant is proposing four-storey mixed-use building, with ground floor commercial, and residential apartments above. This complies with the Commercial designation in the OCP and in the Ocean Park LAP. The OCP also allows densities up to 1.5 FAR, and an OCP amendment is proposed to increase the density from 1.5 to 1.7 FAR.
- The proposed Comprehensive Development (CD) Zone will be based on the "Community Commercial (C-8) Zone" and the "Multiple Residential 70 (RM-70) Zone".
- The proposed development will have 2,495 square metres of commercial floor area on the ground floor, and 60 residential units above, with a Floor Area Ratio of 1.7.
- The commercial area is proposed with one large grocery store, and 3 separate smaller CRUs along the southeast portion of the building. There are 20 at grade commercial parking spots proposed off the lane, as well as a loading area.
- The residential lobby is proposed at the southeast corner of the building, with a total of 60 units in 3 storeys. 10 units are proposed as 1-bedroom units and 40 units are 2 -bedroom units, and 10 units are 3 -bedroom units (some are 2 -bedroom and den). All residential parking is proposed to be located in the underground parking structure.
- The proposal includes 4 commercial units (CRU), with one large one intended for a small grocery store, on the north portion of the building, and 3 smaller CRUs along 128 Street, on the south portion of the building.
- The proposal includes a large outdoor courtyard above the commercial space, facing west.
- The proposal includes a 6-metre wide lane dedication along the southern portion of the site, and an 8 -metre wide walkway dedication along the northern portion of the site.

|  |  |
| :--- | :--- |
| Lot Area |  |
| Gross Site Area: | $6,075.7$ square metres |
| Road Dedication: | 762.6 square metres |
| Net Site Area: | $5,313$. square metres |
| Number of Lots: | 1 |
| Building Height: | 21.22 metres |
| Unit Density: | 113 units per hectare (46 units per acre) |
| Floor Area Ratio (FAR): | 1.7 |
| Floor Area |  |
| Residential: |  |
| Commercial: | $6,834 \cdot 3$ square metres |
| Total: | 2,495 square metres |
| Residential Units: | $9,329.3$ square metres |
| 1-Bedroom: |  |
| 2-Bedroom: | 10 |
| 3-Bedroom: | 40 |


|  | Proposed |
| :---: | :--- |
| Total: | 60 units |

Referrals

Engineering: The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix II.

School District: The School District has advised that there will be approximately 8 school-age children generated by this development, of which the School District has provided the following expected student enrollment.

5 Elementary students at Ocean Cliff Elementary School 2 Secondary students at Elgin Park Secondary School
(Appendix III)
Note that the number of school-age children is greater than the expected enrollment due to students attending private schools, home school or different school districts.

The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by Spring 2026.

Parks, Recreation \&
Culture:

Fun Fun Park is the closest active park with amenities, including a playground, open space, and bike park, and is 300 metres walking distance from the development. Kwomais Point Park is the closest park with natural area and is 430 metres walking distance from the development.

Surrey Fire Department: No concerns, but some minor changes required.
Advisory Design Panel (ADP)

The proposal was considered at the ADP meeting on October 12, 2023 and was conditionally supported. The applicant has resolved most of the outstanding items from the ADP review as outlined in the Development Permit section of this report.

Any additional revisions will be completed prior to Council's consideration of Final Adoption of the rezoning by-law, to the satisfaction of the Planning and Development Department.

## Transportation Considerations

## Road Network and Infrastructure

- The applicant will be providing the following road improvements to service the subject proposal:
- Construction of a new sidewalk on 128 Street;
- Dedication along the north side of the subject site for the existing walkway; and
- Dedication and construction of a lane connection along the south side of the subject site to 128 Street.


## Traffic Impacts

- The applicant submitted a transportation impact analysis (TIA) to evaluate the site-generated traffic impacts and inform any additional required infrastructure improvements.
- According to the TIA, the subject proposal is anticipated to generate approximately three vehicles per minute in the peak hour, based on industry standard rates.
- The results of the TIA indicated that all of the nearby intersections were projected to operate at acceptable levels for all of the standard horizon years and no additional improvements were identified beyond the standard road frontage improvements.


## Access and Parking

- The proposal is accessed off the lane west of 128 Street and includes an outlet from the lane onto 128 Street along the southern portion of the site.
- A total of 220 parking spaces are proposed to be provided on site, exceeding the Zoning Bylaw requirements of 170 parking spaces, based on the subject proposal.


## Transit and Cycling

- The site is served by bus routes \#361, 352 and 350 on 128 Street, as well as bus route \#360 on 16 Avenue, 90 metres to the south.
- The site is well served by a bike route on 128 Street, and an east-west neighbourhood bike route from the site to the east, towards the Semiahmoo Town Centre.


## Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.
- In addition, the applicant has highlighted the following additional sustainable features:
- The building boasts a state-of-the-art thermal envelope that minimizes heat loss and heat gain. Triple-glazed windows and highly insulated walls not only maintain a consistent indoor temperature but also reduce reliance on mechanical heating and cooling systems.
- High-efficiency HVAC systems, including integrated heat recovery ventilation with high efficiency fan coils, provide optimal indoor air quality and temperature control, all while consuming minimal energy.
- The building's podium, amenity pockets and rooftop are adorned with lush green planting, enhancing insulation, reducing the urban heat island effect, and providing a habitat for native flora and fauna. Extensive rooftop planting and 547 cubic-metres of pervious soil volume


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The site complies with the General Urban designation in the Regional Growth Strategy.


## Official Community Plan

## Land Use Designation

- The site is designated Commercial in the Official Community Plan (OCP).
- The proposal partially complies with the Commercial designation in the OCP, which permits residential uses on the upper floors of commercially designated sites provided the ground floor of the development is fully commercial in nature.
- The OCP requires that density (FAR) be considered on a net site basis. The site is less than 1.5 FAR when considered on gross density basis which is the maximum permitted for a Commercial designated site in this area, but given the required lane and walkway dedications this increases to 1.7 FAR when considered on a net site basis, thus necessitating the need for an OCP amendment.
- The proposed building form and scale are appropriate for this area in Ocean Park as it faces a major arterial road. The provision of Commercial space on the ground supports the Commercial designation, whereas the provision of apartment units on the upper floors will help support the viability of the commercial units, as well as providing additional 60 units for housing opportunities.


## Amendment Rationale

- The proposal includes an amendment to the OCP to increase the maximum FAR from 1.5 to 1.7.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the OCP designation, as described in the Community Amenity Contribution section of this report.
- The applicant will be required to provide the per square metre flat rate for the floor area above that maximum prescribed the Official Community Plan in order to satisfy the proposed amendment. The contribution will be payable at the rate applicable at the time of Rezoning Final Adoption.
- Pursuant to Section 475 of the Local Government Act, it was determined that it was not necessary to consult with any persons, organizations or authorities with respect to the proposed OCP amendment, other than those contacted as part of the pre-notification process.


## Themes/Policies

- A1.1 Support compact and efficient land development that is consistent with the Metro Vancouver Regional Growth Strategy (RGS) (2011).
(The proposed development complies with the RGS designation and is a compact and efficient development.)
- A1.3 Accommodate urban land development according to the following order of growth management priorities:
a) City Centre and Town Centre locations well-served by local services, infrastructure, and transit; and
b) Vacant or under-development commercial, mixed-use and multi-family locations in existing urban areas, particularly along transit corridors and areas well-served by existing community amenities and infrastructure.
(The proposed development is located on an under-developed site in Ocean Park, that is designated Commercial in the OCP, and is well served by bus and bike routes.)
- A4.2 Encourage the full and efficient build-out of existing planned urban areas in order to:
- Balance residential and business development;
- provide housing options; and
- provide amenities for residents.
(The proposed development will provide commercial amenities and apartment living options in the Ocean Park area and is in an existing commercial node, at 128 Street and 16 Avenue.)
- B2.14 Encourage underground parking and provide landscaped open spaces and pedestrian environments in place of surface parking.
(All the required residential and visitor parking, and a portion of the commercial parking is proposed in the underground parking structure.)
- B6.2 Integrate principles of urban design into the planning of neighbourhoods and centres and as part of development review processes, including:
- Ensuring compatibility of scale, massing and architecture with adjacent sites; and
- Providing diversity, choice, and variety within a coherent, consistent physical environment.
(The proposed development fits well within the neighbourhood, and is adjacent to areas designated Commercial and Multiple Residential.)
- B6.4 Ensure new development responds to the existing character and scale of its surroundings, creating compatibility between adjacent sites and within neighbourhoods.
(The proposed development is sensitive to adjacent developments, like the residential development to the west, and commercial developments to the south and east, as well as providing high quality architectural design.)
- B6.6 Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas, and spaces by:
- Locating buildings so that they directly face public streets;
- Placing street-facing retail uses on the ground floor; and
- Providing doors, windows, and "active" building faces along public streets.
(The proposed development has street-facing retail units on 128 Street.)
- B6.18 Where there is underground parking, ensure it is safe and accessible.
(The proposed development has underground parking that is safe and accessible.)
- C1.2 Encourage the development of more compact and efficient land uses and servicing systems, emphasizing infill and intensification in order to use existing infrastructure systems efficiently and to minimize the costs of new utility infrastructure.
(The proposed development is of a sufficient density to utilize existing infrastructure systems efficiently.)
- D4.7 Support building designs that allow for mixed use, combining work and living spaces to reduce the need to travel for employment purposes.
(The mixed-use proposal incorporates 3 small commercial units, one large commercial unit and 6 o residential units.)
- E1. 6 Support the infill and redevelopment on under-utilized properties within Commercial, Mixed Employment and Industrial land designations.
(The proposal would develop an under-developed site in Ocean Park with commercial and residential uses.)


## CD By-law

- The applicant proposes to rezone the subject site from "Community Commercial Zone (C-8)" to "Comprehensive Development Zone (CD)".
- The applicant is proposing a "Comprehensive Development Zone (CD)" to accommodate a proposed mixed-use development on the subject site. The proposed CD By-law for the proposed development site identifies the uses, densities and setbacks proposed. The CD Bylaw will have provisions based on the "Community Commercial Zone (C-8)" and the "Multiple Residential 70 Zone (RM-70)".
- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the C-8 Zone, RM-7o Zone and the proposed CD By-law is illustrated in the following table:

| Zoning | C-8 Zone <br> (Part 36) | RM-7o Zone <br> (Part 24) | Proposed CD Zone |
| :--- | :---: | :---: | :---: |
| Unit Density: | $\mathrm{n} / \mathrm{a}$ | $\mathrm{n} / \mathrm{a}$ | $\mathrm{n} / \mathrm{a}$ |
| Floor Area Ratio: | 0.8 o | 1.50 | 1.7 |
| Lot Coverage: | $50 \%$ | $33 \%$ | $76 \%$ |
| Yards and Setbacks | 7.5 m | 7.5 m | 3.0 m North <br> 4.0 m East <br> 4.6 m South <br> 4.9 m West |
| Principal Building <br> Height: | 12 m | 50 m | 21.5 m |


| Permitted Uses: | 1. Retail stores excluding the following: <br> (a) adult entertainment stores; and (b) secondhand stores and pawnshops. <br> 2. Personal service uses excluding body rub parlours. <br> 3. General service uses excluding funeral parlours and drivethrough banks. <br> 4. Beverage container return centres provided that: <br> (a) the use is confined to an enclosed building or a part of an enclosed building; and (b) the beverage container return centre does not exceed a gross floor area of 418 sq. metres $(4,500$ sq. ft.). <br> 5. Eating establishments excluding drivethrough restaurants. <br> 6. Neighbourhood pubs. <br> 7. Liquor store. <br> 8. Office uses excluding the following: <br> i. social escort services ii. methadone clinics iii. marijuana dispensaries <br> 9. Parking facilities. <br> 10. Automotive service uses of | Multi-unit residential buildings and ground-oriented multiple unit residential buildings | 1. Multi-unit residential buildings, no residential uses on the ground floor. <br> 2. Retail stores excluding the following: (a) adult entertainment stores; and (b) pawnshops. <br> 3. Personal service uses excluding body rub parlours. <br> 4. General service uses excluding funeral parlours and drivethrough banks. <br> 5. Eating establishments excluding drivethrough restaurants. <br> 6. Neighbourhood pubs. <br> 7. Liquor store. <br> 8. Office uses excluding the following: i. social escort services ii. methadone clinics iii. marijuana dispensaries <br> 9. Parking facilities. <br> 10. Indoor recreational facilities. <br> 11. Entertainment uses excluding arcades and adult entertainment stores. <br> 12. Community services. <br> 13. Child care centres. <br> 14. Cultural Uses |
| :---: | :---: | :---: | :---: |


|  | vehicles less than 5,000 kilograms [11,023 lbs] G.V.W., provided that such use is associated with a use permitted under Section B. 1 of this Zone. <br> 11. Indoor recreational facilities. <br> 12. Entertainment uses excluding arcades and adult entertainment stores. <br> 13. Assembly halls. <br> 14. Community services. <br> 15. Child care centres. <br> 16. One dwelling unit per lot provided that the dwelling unit is: (a) Contained within the principal building; and <br> (b) Occupied by the owner or the owner's employee, for the protection of the businesses permitted on the lot. <br> 17. Cultural Uses |  |  |
| :---: | :---: | :---: | :---: |
| Amenity Space |  |  |  |
| Indoor Amenity: <br> Outdoor Amenity: | n/a <br> n/a | $3 \mathrm{~m}^{2}$ per unit ( $180 \mathrm{~m}^{2}$ for 60 units) <br> $3 \mathrm{~m}^{2}$ per unit ( $180 \mathrm{~m}^{2}$ for 60 units) | The proposed $252 \mathrm{~m}^{2}$ exceeds the Zoning Bylaw requirement. <br> The proposed $1,065 \mathrm{~m}^{2}$ exceeds the Zoning Bylaw requirement. |
| Parking | (Part 5) | Required | Proposed |
| Number of Stalls |  |  |  |
| Commercial: <br> Residential: <br> Residential Visitor: <br> Total: |  | $\begin{gathered} 76 \\ 87 \\ 12 \\ 175 \end{gathered}$ | $\begin{gathered} 110 \\ 98 \\ 12 \\ 220 \end{gathered}$ |
| Bicycle Spaces |  |  |  |
| Residential Secure Parking: |  | 72 | 72 |


| Residential Visitor: | 6 | 6 |
| :--- | :--- | :--- |
| Commercial Visitor: | 8 | 8 |

- In terms of land use, ground-oriented residential units have been removed from permitted uses, so the proposal complies with the Commercial designation in the OCP. For the commercial uses, all uses permitted in the C-8 Zone are permitted, with the addition of secondhand store, as there is currently one on the site, and the removal of uses not compatible with the building form and provided parking, such as:
- Beverage container return centres;
- Automotive service uses; and
- Assembly halls.
- Regarding density, the C-8 Zone allows up to o.8o FAR, and the RM-70 Zone allows up to 1.50 FAR. The application proposes an FAR of 1.7 , which provides a good interface with adjacent uses, and good quality outdoor amenity spaces.
- The proposed lot coverage at $76 \%$ while higher than the $33 \%$ that is permitted under the RM-7o Zone is appropriate for a 4-storey building. The lot coverage permitted under the RM-70 is intended for taller built forms with a smaller building footprint.
- The C-8 Zone allows a maximum 12 metre building height, whereas the RM-70 Zone allows a maximum building height of 50 metres. To ensure the proposal is sensitive to the local context and adjacent buildings, the building height will be a maximum 21.5 metres.


## Capital Projects Community Amenity Contributions (CACs)

- On December 16, 2019, Council approved the City's Community Amenity Contribution and Density Bonus Program Update (Corporate Report No. R224; 2019). The intent of that report was to introduce a new City-wide Community Amenity Contribution (CAC) and updated Density Bonus Policy to offset the impacts of growth from development and to provide additional funding for community capital projects identified in the City's Annual Five-Year Capital Financial Plan. A fee update was approved in April 2023, under Corporate Report No.Ro37;2023.
- The proposed development will be subject to the Tier 1 Capital Plan Project CACs. The contribution will be payable at the rate applicable at the time of Building Permit application. The current rate is $\$ 4,272$.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the ОСР designation.
- The applicant will be required to provide a contribution payable at the per square metre rate applicable at the time of Rezoning Final Adoption. The current fee for South Surrey $\$ 344.89$ per square metre for apartments.


## Affordable Housing Strategy

- On April 9, 2018, Council approved the City's Affordable Housing Strategy (Corporate Report No. Ro66; 2018) requiring that all new rezoning applications for residential development contribute $\$ 1,068$ per new unit to support the development of new affordable housing. The funds collected through the Affordable Housing Contribution will be used to purchase land for new affordable rental housing projects. The proposed development will be subject to the Tier 1 Capital Plan Project CACs. The contribution will be payable at the rate applicable at the time of Building Permit application
- The applicant will be required to register a Section 219 Restrictive Covenant to address the City's needs with respect to the City's Affordable Housing Strategy.


## Public Art Policy

- The applicant will be required to provide public art, or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of $0.5 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.


## PUBLIC ENGAGEMENT

- Pre-notification letters were sent on June 30, 2023, and the Development Proposal Signs were installed on September 19, 2023. Staff received 18 responses from neighbouring (staff comments in italics):
- Increase in Traffic

The proposal is below the typical threshold to require a Traffic Impact Assessment (TIA), but given neighbourhood concerns, the applicant has provided a TIA. The TIA has demonstrated the current road network can absorb the proposed traffic without additional improvements or infrastructure required or triggered particularly by this application.

- Retaining wall to the west and site excavation

Residents of the site to the west have expressed concerns regarding the stability of the retaining wall between the two sites, as well as tree retention of the trees on the wall. The applicant has provided additional reports from an arborist and a geotechnical engineer, confirming the viability of retaining the wall and the trees, and that the wall would not be impacted by the excavation for the parkade on the subject site.

- Increase in density and neighbourhood character

The property north of the subject site is a four-storey apartment building, and the site to west is designated Multiple-Residential, which allows for a density of 1.5 FAR. The subject proposal is developing at 1.5 FAR on gross density, but the walkway and lane dedications have increased the net FAR to 1.7. There are existing apartments in the general area.

- Disturbance during construction

Surrey is a rapidly developing municipality, and construction disturbance is a temporary inconvenience to allow for needed housing and commercial uses to be provided.

- No need for additional commercial spaces in the neighbourhood

The site is currently a commercial site, and the proposal complies with the sites Commercial OCP designation. The entire ground floor is proposed as commercial, which is an increase in commercial floor area from the current configuration, but the majority of the floor area on the site is proposed as residential.

## Public Information Meeting

A Public Information Meeting was held on September 11, 2023, from 6:30 pm to 8:30 pm at the Ocean Park Hall. Correspondence was sent to 520 households, and attendance was between 77 people and 87 people attended ( 77 people signed in, and there were approximately 10 people who opted not to sign in). From those in attendance, 24 people filled out comment sheets.

From the 24 comment sheets, 13 were in support, highlighting the need for more housing and housing options in Ocean Park, 4 were neutral and 7 people were opposed to the proposal. From the concerns, they match what was received during the pre-notification, with concerns over increase in traffic, disturbance from construction, and increase in density.

## DEVELOPMENT PERMITS

## Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character.
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP.
- The applicant has worked with staff to enhance interface concerns, particularly to the west (residential) and along the northern portion of the site adjacent the pedestrian walkway, and to provide quality amenity spaces.
- Minor outstanding items are to further enhance the weather protection through landscape interventions and to coordinate servicing infrastructure with the public realm.
- The applicant is proposing a four storey mixed-use development inclusive of 4 commercial retails units on the ground floor, and three floors of residential containing 60 residential units.
- The building is designed to maximize active frontages along both 128 Street and the east-west connector walkway. Multiple retail entries create a finer grain and multiple points of access along the 128 Street frontage. The main retail access is set back from the sidewalk, providing a break in the building massing and providing a pocket of outdoor space mid-way along the building length. The residential lobby is located on the southeast corner, and set back from the sidewalk, providing ample outdoor space in front of the lobby, highlighting the lobby entrance, and providing good visibility for vehicles entering and leaving the lane.
- Road dedication is provided along the southern portion of the site, providing an east-west lane that connects with the exiting north-south lane to 128 Street. Surface parking, loading for retail, and access to the parkade is provided on the southwestern portion of the site off of the new lane, in a location that minimizes potential conflicts between pedestrians and vehicles.


## Landscaping

- A row of mature trees is preserved along the western setback and the northern edge of the site, preserving existing greenery, providing a substantial buffer, and a green outlook for new residents. New planting is provided along the lane and boulevard to further enhance the pedestrian realm. There is also extensive landscaping above the commercial units, for the outdoor amenity space.
- The new trees on the site will consist of a variety of trees including Pacific Fire Vine Maple, Incense Cedar, Flowering Dogwood, Yellowbird Magnolia, Persian Ironwood and Japanese Stewardia and a variety of grass and shrubs.


## Indoor Amenity

- The Zoning By-law requires that 207 square metres of both indoor and outdoor amenity space be provided for the residential units in both proposed buildings, based on the requirement of 3 square metres per dwelling unit.
- The proposed 252 square metres of indoor amenity exceeds the minimum required under the Zoning By-law. The indoor amenity space is proposed on the second floor, and it is programmed as a gym and a lounge/party room, both with direct access to the outdoor amenity space.


## Outdoor Amenity

- The proposed 1,065 square metres of outdoor amenity exceeds the minimum required under the Zoning By-law.
- There is a large outdoor amenity space proposed on the second floor, with seating areas, and a sauna/steam room. There are also two smaller outdoor amenity spaces on the fourth floor, with additional seating areas.


## Outstanding Items

- The applicant is required to resolve all outstanding urban design and landscaping issues and Advisory Design Panel comments, as per Appendix VI.
- There are a limited number of Urban Design items that remain outstanding, and which do not affect the overall character or quality of the project. These generally include enhancing the weather protection through landscape interventions and coordinating servicing infrastructure with the public realm.
- The applicant has been provided a detailed list identifying these requirements and has agreed to resolve these prior to Final Approval of the Development Permit, should the application be supported by Council.


## TREES

- Cody Laschowski, ISA Certified Arborist of Diamond Head prepared an Arborist Assessment for the subject property. The table below provides a summary of the proposed tree retention and removal by tree species:

Table 1: Summary of Proposed Tree Preservation by Tree Species:


- The Arborist Assessment states that there are a total of 34 mature trees on the site, with no Alder and Cottonwood trees. The applicant proposes to retain 30 trees as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 2 to 1 replacement ratio. This will require a proposed total of 6 replacement trees on the site. The applicant is proposing 45 replacement trees, greatly exceeding City requirements.
- The new trees on the site will consist of a variety of trees including Pacific Fire Vine Maple, Incense Cedar, Flowering Dogwood, Yellowbird Magnolia, Persian Ironwood and Japanese Stewardia and a variety of grass and shrubs.
- In summary, a total of 76 trees are proposed to be retained or replaced on the site.
- The proposed tree retention and replacement strategy will be refined as the applicant works through the detailed design process.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Survey Plan, Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix II. Engineering Summary
Appendix III. School District Comments
Appendix IV. Summary of Tree Survey, Tree Preservation and Tree Plans
Appendix V. OCP Amendment Map
Appendix VI. ADP Comments and Response
approved by Shawn Low

Don Luymes
General Manager
Planning and Development

LFM/ar

APPENDIX I.

CITY OF SURREY

## 1651-1679 128TH STREET, SURREY,BC

MIXED-USE APARTMENT - CD ZONE

DEVELOPMENT PERMIT APPLICATION
28 FEBRUARY, 2023

APPLICATION NO.
7923-0096-00

|  | PROJECTINFORMATION |
| :---: | :---: |
|  | CLIENT: CRESSEY DEVELOPMENT <br> CONTACT NAME: NATHAN GURVICH <br> $200-555$ WEST 8TH AVE <br> EMALL: NATHANGURVICH@CRESSEY.COM |
|  | ARCHITECT <br> YAMAMOTO ARCHITECTURE INC. <br> 202-33 EAST 8TH AVENUE <br> EMAIL: TAIZO@YAMAMOTOARCHITECTURE.COM <br> PHONE: 604.731.1127 |
|  | ANDSCAPE ARCHITECT: <br> CONNECT LANDSCAPE ARCHITECTURE <br> 2305 HEMLOCK. KTR LABOW <br> VANCOUVER BC V6H 2 V <br> EMAIL: KYLE@CONNECTLA.CA PHONE: 604.681 .3303 EXT. 227 |
|  |  |
|  | SURVEVOR: ISON ASSOCIATES LAND SURVEYING CONTACT NAME: GARY ROWBOTHAM 204 -15585 24TH AVENUE PHONE: 604.5311 .4067 |


| ARCHITECTURAL DRAWING SET |  |  |
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| SHEETNO. | title | SCALE |
| A0.1 | statistics |  |
| A1.0 | SITE PLAN | 1/16" $=$ |
| A1. 1 | SURVEY OVERLAY | 1/16" $=$ |
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| A2.P2 | Level p2 Plan | $3 / 32^{\prime \prime}=1-0$ |
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SCAPICAL 2 BED: 828 SF


TYPICAL 2 BED: 989 SF
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## OCEAN PARK

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contacts
connect Land ccape architecture KYLELABOW
OREN MIZRAHI
2305 HEMLOCK STREET, VANCOUVER, BC V5V 228
$604-681-3033$ KYLE@CONNCTTA.CA
OREN@CONNECTLA.CA

## YAMAMOTO ARCHITECTURE

FAIZO YAMAMOTO
202 - 33 EAST 8 th AVENUE, VANCOUVER, BC V5T 1R5


200-555 WEST 8th AVENUE, VANCOU
604-44-3634
NATHANGURVIICH@CRESSEY.COM
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SECTIONS AND ELEVATIONS

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TYPICAL DECIDUOUS PLANTING ON SLAB


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$1651-1679$ 128th Street,
South Surrey, British Columbia


DETAILS - SOFTSCAPE

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DETAILS - HARDSCAPE

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(4) CURVED BENCH

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(2) PATH LIGHT
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(8) COFFE TABLE



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(6) PIREPIT




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DETAILS - FURNITURE (1)

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(8) OUTDOOR KITCHEN - PRIVATE PENTHOUSE


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DETAILS - FURNITURE (2)

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OCEAN PARK
$1651-1679$ 128th Street,
South Surrey, British Columbia

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DETAILS - FURNITURE (3)

- South Surrey Division

Planning and Development Department
FROM: Development Process Manager, Engineering Department
DATE: March 4, $\mathbf{2 0 2 4} \quad$ PROJECT FILE: 7823-0096-00
RE: Engineering Requirements (Commercial/Industrial)
Location: 1651128 Street

## OCP AMENDMENT/DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the OCP Amendment/Development Permit, except for the requirements listed below.

## REZONE

## Property and Right-of-Way Requirements

- Dedicate 6.0 m for the Lane along the south side of the site.
- Dedicate 3 mx 3 m corner cut at the Lane and 128 Street intersection.
- Dedicate 8.0 m road allowance for the Walkway along the north property line of the site.
- Register 0.5 m SRW on 128 Street for sidewalk maintenance.


## Works and Services

- Construct 1.8 m concrete sidewalk along 128 Street.
- Construct the Lane.
- Confirm adequacy of existing infrastructure for the Walkway. Upgrade as required.
- Confirm available downstream storm system capacity up to the nearest trunk storm sewer; upgrade any undersized local storm sewers as determined through design.
- Construct storm system for the proposed development, including Lane and Walkway.
- Provide onsite sustainable drainage works as per the Ocean Bluff and Chantrell Creek Integrated Stormwater Management Plan and provide onsite water quality treatment.
- Construct minimum 250 mm sanitary sewer main along 128 Street.
- Construct adequately-sized storm and sanitary service connections.
- Construct adequately-sized metered water service connection with backflow preventers.

A Servicing Agreement is required prior to Rezone.

IKı

| Department: | Planning and Demographics |
| :--- | :--- |
| Date: | February 15, 2024 |
| Report For: | City of Surrey |

Development Impact Analysis on Schools For:
Application \#: 2300960

The proposed development of 60 Low Rise Apartment units are estimated to have the following impact on elementary and secondary schools within the school regions.

| School-aged children p | 8 |  |
| :---: | :---: | :---: |
| Projected Number of Stud |  | Ocean Cliff Elementary enrollment projections are indicating that over the next 10 years, the school will remain steady. Any unexpected enrolment growth will be managed by two to three portables in the short term. There are no current plans to expand the existing school. <br> A new 1500 capacity high school, Grandview Heights Secondary, opened in September 2021 which has provided enrolment relief in the South Surrey/White Rock community. Because of boundary changes to the three existing secondary schools on the peninsula, Elgin Park's growth trend is anticipated to modestly grow to 1500 and remain at that enrolment level over the next 10 years. There are no current plans to expand the existing high school. |
| Elementary School = | 5 |  |
| Secondary School = | 2 |  |
| Total Students = | 7 |  |
| Current Enrolment and |  |  |
| Ocean Cliff Elementary |  |  |
| Enrolment | 310 |  |
| Operating Capacity | 317 |  |
| \# of Portables | 2 |  |
| Elgin Park Secondary |  |  |
| Enrolment | 1379 |  |
| Operating Capacity | 1200 |  |
| \# of Portables | 4 |  |



Note: If this report is provided in the months of October, November and December, the 10-year projections are out of date and they will be updated in January of next year.


Note: If this report is provided in the months of October, November and December, the 10-year projections are out of date and they will be updated in January of next year.
Population : The projected population of children aged 0-17 impacted by the development
Enrolment: The number of students projected to attend the Surrey School District ONLY.

### 4.0 Tree Preservation Summary

Table 2: City of Surrey tree preservation summary table for on-site and off-site trees, including the number of replacement trees proposed.

| Surrey Project Number |  |
| :---: | :---: |
| 1651-1679 128th Street Surrey, BC |  |
| Cody Laschowski |  |
| On-Site Trees | Number of Trees |
| Protected Trees Identified <br> (On-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas) |  |
| Protected Trees to be Removed | 3 |
| Protected Trees to be Retained <br> (excluding trees within proposed open space or riparian areas) | 30 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $x \text { one (1) }=0$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $3 \quad x \text { two (2) }=6$ | 6 |
| Replacement Trees Proposed | 45 |
| Replacement Trees in Deficit | -39 |
| Protected Trees to be Retained in Proposed Open Space / Riparian Areas |  |
| Off-Site Trees | Number of Trees |
| Protected Off-Site Trees to be Removed | 0 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $x \text { one (1) }=0$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $x \text { two (2) }=0$ |  |
| Replacement Trees Proposed | 0 |
| Replacement Trees in Deficit | 0 |

Summary, report and plan prepared and submitted by


Signature of Arborist


APPENDIX V.

the future lives here.
OCP Amendment 23-0096-00
"Amendment to allow for an FAR of 1.7
within the Commercial land use designation"

## YAMAMOTO ARCHITECTURE

## 1651-1679 128th Street <br> ADP-7923-0096-00

## ADP Responses

Blue - Cressey (Ocean Park) Development<br>Green - Landscape (Connect Landscape Architecture)<br>Red - Architect (Yamamoto Architecture)

## ADVISORY DESIGN PANEL STATEMENT OF REVIEW KEY POINTS:

## Consider consolidating the two outdoor amenity spaces

Provide better access to the central courtyard

Introduce wood elements to soften the building facade

Reinforce the design at the commercial entries

Consider sustainability measurements throughout the project

The two outdoor amenity spaces on Level 4 are strategically located to bring natural light and access to the outdoors adjacent to the residential elevators. This will provide more opportunities for residents to enjoy the outdoor space and natural light on a daily basis. The two individual rooms also provide more flexibility for different users to be occupying the different spaces at the same time.

The pathways leading to the central courtyard have been widened, and planters flanking the walkway re-configured to improve sight-lines and connectivity.

Wood elements are present within the soffits of the main building entries. In the residential lobby, the wood soffit material will continue inside the lobby to create more warmth at pedestrian level, where it will have the greatest impact.

We have increased the depth of the main canopy over the $128^{\text {th }}$ primary entry and added planting, with a tree, on top of the canopy to be maintained through access in the interior residential corridor. The same wood soffit is used here to reinforce the wood element in the residential canopy soffit.

The building is designed around passive design principles, including the provision of planted roof areas to manage stormwater, large overhangs to minimize solar gain, and a simple building form. Areas of glazing are strategically located along the central corridor to maximize natural light and reduce reliance on light fixtures. The mixed-use nature of the project maximizes the use of the property and provides jobs and a vibrant community. The project improves sidewalk networks and will encourage pedestrian use. Planting is selected to be native, drought tolerant species wherever possible. A substantial amount of existing trees are retained.

Sufficient soil depth provided along west elevation for planting.

## FORM AND CHARACTER

| Consider adding weather protection on outdoor <br> amenity space | The level 4 outdoor amenity spaces have been improved <br> with a 6' overhang along the eastern edge of the building. <br> One goal of these outdoor amenity spaces is to maximize <br> natural light to the interior corridors. The main courtyard <br> space is flanked by balconies, and the open space has been <br> maximized in order to provide the largest possible space for <br> planting and landscaping. |
| :--- | :--- |
| Consider the soft elements of the landscape material <br> and bringing it into the building | Landscaping and planting is brought into the building in <br> significant ways, and in several locations. Beyond the main <br> courtyard, planted areas are provided above main entry <br> canopies, and within the level four outdoor amenity spaces. |
| Consider extending the primary commercial entrance <br> canopy to improve visibility and primacy of commercial <br> entrance | Primary commercial entrance canopy has been extended to <br> project 8' beyond the face of the storefronts on either side. |
| Canopy design revision to improve weather protection <br> along eastern frontage | The canopy design is meant to emphasize the brick piers <br> that connect the lower levels of the building to the upper <br> residential levels. The proposed canopy design will <br> incorporate panels of glass that span in front of the piers so <br> that the pier expression is maintained, while continuous <br> weather protection is provided. |
| Design revision to improving canopy cover at level 4 <br> balconies (residents would value weather protected <br> outdoor space). | The soffit overhang on level 4 has been increased to provide <br> additional weather protection, also noting these residents will <br> have access to roof top terraces that could, if desired, <br> include trellis coverings for additional weather protection. |
| Additional articulation or expression of west façade to <br> help soften the edge against the existing development | The west façade will be largely un-seen for neighbours to the <br> west, given the change in grade and the existing retaining <br> wall along the western property line. In addlition, planting <br> along the west setback will further screen this wall. Aside <br> from these measures, the pier expression will be carried <br> through this elevation through concrete reveals and colour. |

## LANDSCAPE REVIEW:

| Provide more detailed planting plans at the next stage | Detailed planting plans provided. |
| :--- | :--- |
| Coordinate requirements for building foundations with <br> the contractor and project team regarding to retaining <br> existing trees | Foundation requirements coordinated with Arborist. |
| Provide covered, all-weather protection in the <br> landscape package, particularly on level four | The level 4 outdoor amenity spaces have been improved <br> with a 6' overhang along the eastern edge of the building. <br> One goal of these outdoor amenity spaces is to maximize <br> natural light to the interior corridors. The main courtyard <br> space is flanked by balconies, and the open space has been <br> maximized in order to provide the largest possible space for <br> planting and landscaping. |

## CPTED:

| Provide lighting along west façade to improve <br> security without disturbing adjacent neighbors | Downlighting provided along west façade to provide <br> visibility and security while minimizing glare to <br> neighbouring homes. |
| :--- | :--- |

## SUSTAINABILITY:

Energy modelling to future climate data (2050-2080) to account for shock events, and to inform fenestration layouts, natural ventilation, passive cooling strategies on different facades

Inclusion of renewable energy roof surfaces

Use slag or fly ash into the structural concrete to reduce embodied carbon

Consider collecting rainwater from amenity buildings for re-use as irrigation on sites

The building has been designed to combine large overhangs with ample glazing in order to maximize views and solar gain in winter months. Overhangs in the form of balconies provide shading and passive cooling. Units are wide and shallow in depth, ensuring all spaces are well lit and in proximity to operable windows and doors. The building will be modeled to future climate data 2050 2080.

The roof areas are primarily programmed as private terrace space associated with units below, there is no roof area that is unutilized for either elevator and building equipment or residents terraces.

Out intention working with structural engineer and concrete supplier is to use fly ash or slag in the concrete structure depending on local availability.

We are investigating the feasibility of rainwater collection and re-use for both the small water feature on level 2 and/or landscape irrigation.


[^0]:    STREETSCAPE ELEVATION ALONG 128TH STREET same. nis.

