

## PROPOSAL:

- Rezoning from A-1 to IB-1
- Development Permit
- Development Variance Permit
to permit the development of a multi-tenant industrial building in Campbell Heights.

LOCATION:
19547-32 Avenue 19561-32 Avenue
ZONING:
A-1
OCP DESIGNATION: Mixed Employment
LAP DESIGNATION: "Business Park," "Open Space Corridors/Buffers," and "Landscaping Strips"

## RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for rezoning.
- Approval to draft Development Permit for Form and Character.
- Approval for Development Variance Permit to proceed to Public Notification.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Proposing to vary the setback and parking requirements of the IB-1 Zone.


## RATIONALE OF RECOMMENDATION

- The proposal complies with the Mixed Employment designation in the Official Community Plan (OCP).
- The proposal generally complies with the land use designations in the Campbell Heights Local Area Plan (LAP).
- The proposal complies with the Employment designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposal generally complies with the Development Permit requirements in the OCP for Form and Character.
- The proposed two light industrial buildings achieve an attractive architectural built form, which utilizes high quality, natural materials and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The proposed reduced building setbacks are consistent with the reduced building setbacks supported under the adjacent development application No. 7919-0035-oo and will not have a negative impact on the adjacent properties or the public realm. The reduced setbacks will also allow for a more efficient use of industrial lands.
- The proposed vehicle parking variance is supportable as the applicant has demonstrated that the number of parking spaces provided is sufficient to meet the peak demand. The applicant is proposing to construct the multi-use pathway on 32 Avenue fully at the applicant's cost (without typical arterial road upsizing reimbursement), which can support sustainable modes of transportation (e.g. biking). The applicant is also proposing to provide bicycle parking onsite to further support the proposed parking reduction.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. A By-law be introduced to rezone the subject site from "General Agriculture Zone (A-1)" to "Business Park 1 Zone (IB-1)" and a date be set for Public Hearing.
2. Council authorize staff to draft Development Permit No. 7923-0166-oo, generally in accordance with the attached drawings (Appendix I).
3. Council approve Development Variance Permit No. 7923-0166-oo (Appendix IV) varying the following, to proceed to Public Notification:
(a) to reduce the minimum rear yard setback of the IB-1 Zone from 7.5 metres to 1.2 metres to the principal building face; and
(b) to reduce the minimum number of on-site parking spaces from 92 to 88 .
4. Council instruct staff to resolve the following issues prior to final adoption:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a road dedication plan to the satisfaction of the Approving Officer;
(c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(e) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(f) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
(g) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department;
(h) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture;
(i) registration of a Section 219 Restrictive Covenant to prohibit any use that requires a Metro Vancouver air quality permit from locating on the site; and
(j) registration of a Section 219 Restrictive Covenant for installation and maintenance of the landscape buffer.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | LAP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Single detached dwelling on <br> acreage agricultural property <br> (outside ALR) | "Business Park," <br> "Open Space <br> Corridors/Buffers," <br> and "Landscaping <br> Strips" | A-1 |
| North: | Single family dwellings | "Business Park," <br> "Open Space <br> Corridors/Buffers," <br> and "Landscaping <br> Strips" | A-1 |
| East (Across 196 <br> Street): | Single detached residential | Township of <br> Langley | Township of <br> Langley |
| South: | Single detached dwelling on <br> acreage agricultural property <br> (outside ALR) | "Business Park" <br> and "Open Space <br> Corridors/Buffers," | A-1 |
| West: | Single detached dwelling on <br> acreage agricultural property <br> (outside ALR) | "Business Park" <br> and "Landscaping <br> Strips" | A-1 |

## Context \& Background

- The subject site is approximately 2.98 acres in size and is located at the eastern boundary of Campbell Heights near 196 Street adjacent to the Township of Langley. The site is designated "Mixed Employment" in the Official Community Plan (OCP), "Business Park," and "Open Space Corridors/Buffers," in the Campbell Heights Local Area Plan (LAP). The property is zoned "General Agriculture Zone (A-1)".


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant proposes to rezone the site from "General Agriculture Zone (A-1)" to "Business Park 1 Zone (IB-1)," a Development Permit for Form and Character, and a Development Variance Permit to permit the development of two 4,541 square metres (total) multi-tenant light impact industrial buildings with a shared loading bay area located in between.

|  |  |
| :--- | :--- |
| Proposed |  |
| Lot Area | 12,070 square metres |
| Gross Site Area: | 1,849 square metres |
| Road Dedication: | $n / a$ |
| Undevelopable Area: | 10,221 square metres |
| Net Site Area: |  |


|  | Proposed |
| :--- | :--- |
| Number of Lots: | 1 |
| Building Height: | 11.0 metres |
| Floor Area Ratio (FAR): | 0.62 |
| Floor Area | 4,541 square metres |
| Industrial: | 1,876 square metres |
| Office: | 6,417 square metres |
| Total: |  |

## Referrals

Engineering

Parks, Recreation \& Culture:

Surrey Fire Department: No concerns.

Advisory Design Panel: The application was not referred to the ADP but was reviewed by staff and found satisfactory.

## Transportation Considerations

## Road Network \& Infrastructure

- As part of the subject proposal, the applicant will be providing the following road improvements:
- Construction of a multi-use pathway on 32 Avenue and dedication towards the future arterial road widening; and
- Dedication and construction of a new 195 Street along the western property line to the City's industrial local road standard.


## Traffic Impacts

- The subject proposal is anticipated to generate approximately one vehicle every one to two minutes, according to industry standard rates.
- A traffic impact analysis was not required as the traffic anticipated to be generated by the subject proposal was below the City's standard threshold.


## Access and Parking

- There are two accesses to the subject site proposed via 195 Street to the west. The southern access is for passenger vehicles and the northern is for trucks to enter the shared loading bay area.
- The Zoning Bylaw requires a total of 92 parking stalls to be provided on site. The applicant is proposing to provide 88 parking stalls, equivalent to a $4 \%$ reduction. The applicant is proposing to construct the multi-use pathway on 32 Avenue fully at the applicant's cost (without typical arterial road upsizing reimbursement), which can foster sustainable modes of transportation (biking etc.). The applicant is also proposing to provide bicycle parking on-site to further support the proposed reduction.


## Sustainability Considerations

- The applicant has met the majority of the sustainable development criteria, as indicated in the Sustainable Development Checklist; however, the applicant does not propose to meet the Climate Adaptation Strategy policy for a green roof or a high-albedo roof, which is typically considered to have a Solar Radiance Index (SRI) value of 75.
- The purpose of a high-albedo roof is to reduce the internal building temperatures by reflecting the sun and also to contribute to a lower overall heat island effect, which is an increase in the overall temperature of a developed area.
- Instead, the applicant proposes an EPDM roof system with light grey washed river worn rock, with a Solar Radiance Index value of between 50 and 65 .


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The proposal complies with the "Mixed Employment" land use designation in the Metro Vancouver Regional Growth Strategy (RGS).


## Official Community Plan

## Land Use Designation

- The proposal complies with the "Mixed Employment" land use designation in the Official Community Plan (OCP).


## Themes/Policies

- E1.20 - Encourage the continued expansion of high-tech, research and development and light manufacturing to locate within Mixed Employment areas that are accessible to major transportation corridors and/or frequent transit services.
(The proposed development is compatible with the Mixed Employment designation and adds a significant number of employment opportunities in Campbell Heights. The subject site is also located near major arterial transportation corridors of 196 Street and 32 Avenue, which provide important connections into and out of Campbell Heights.)
- E1.31 - Support and encourage the high quality, environmentally responsible, sustainable development of employment lands.
(The development proposes bioswales within the landscape buffer along 32 Avenue for stormwater management.)


## Secondary Plans

## Land Use Designation

- The proposal complies with the "Business Park", and "Landscaping Strips" land use designation in the Campbell Heights Local Area Plan (LAP).


## Themes/Objectives

- The proposed development is supported by the following guidelines in the Campbell Heights Local Area Plan:
- 6.5.1.4 - Design Guidelines - Business Park - The use of glass and high-quality materials and finishes is required of buildings facing the street. Blank walls should be avoided.
(The proposed development incorporates spandrel glazing over two-storeys as well as storefront glass along the 32 Avenue frontage. Each unit is delineated with detailed storefront glazing and coloured concrete tilt-up panels to differentiate the unit entrances from the remainder of the building.)
- 6.5.1.4 - Design Guidelines - Business Park - The exterior of buildings should be coordinated in the design on all elevations with regard to colour, materials, architectural form, and detailing to achieve design harmony and continuity.
(The proposed building is architecturally coordinated with a modern appearance that promotes harmony through the use of consistent cladding materials, glazing, and landscaping.)


## Zoning By-law

- The applicant proposes to rezone the subject site from "General Agriculture Zone (A-1)" to "Business Park 1 Zone (IB-1)".
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Business Park 1 Zone (IB-1)" and parking requirements.

| IB-1 Zone (Part 47A) | Permitted and/or <br> Required | Proposed |
| :--- | :--- | :--- |


| IB-1 Zone (Part 47A) | Permitted and/or <br> Required | Proposed |  |  |
| :--- | :--- | :--- | :---: | :---: |
| Floor Area Ratio: | 1.0 | 0.63 |  |  |
| Lot Coverage: | $60 \%$ | $43 \%$ |  |  |
| Yards and Setbacks | 7.5 m | 1.2 m |  |  |
| North: | 3.6 m | 6.0 m |  |  |
| East: | 16.0 m | 25.0 m |  |  |
| South: | 7.5 m | 7.5 m |  |  |
| West (195 Street): |  |  |  |  |
|  |  |  |  |  |
| Height of Buildings | 14.0 m | 11.0 m |  |  |
| Principal buildings: | Required |  |  |  |
| Parking (Part 5) | Proposed |  |  |  |
| Number of Stalls |  |  |  |  |
| Industrial: | 43 | 45 |  |  |
| Office: | 45 | 47 |  |  |
| Total: | 88 | 92 |  |  |

## Setback/Parking Variances

- The applicant is requesting the following variances:
(a) to reduce the minimum rear yard setback of the IB-1 Zone from 7.5 metres to 1.2 metres to the principal building face; and
(b) to reduce the minimum number of on-site parking spaces from 92 to 88 .
- The proposed reduced building setbacks are consistent with the reduced building setbacks supported under the adjacent development application No. 7919-0035-oo and will not have a negative impact on the adjacent properties. The reduced setbacks will also allow for a more efficient use of industrial lands.
- The Zoning Bylaw requires a total of 92 parking stalls to be provided on site. The applicant is proposing to provide 88 parking stalls, equivalent to a $4 \%$ reduction. The applicant is proposing to construct the multi-use pathway on 32 Avenue fully at the applicant's cost (without typical arterial road upsizing reimbursement), which can support sustainable modes of transportation (e.g. biking). The applicant is also proposing to provide bicycle parking onsite to further support the proposed parking reduction.


## Sign By-law

- The applicant proposes individual unit tenant fascia signage in channel lettering for both buildings. All proposed signage will require a separate Sign Permit and need to comply with the provisions of the Sign By-law.


## Public Art Policy

- The applicant will be required to provide public art or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of $0.5 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.


## PUBLIC ENGAGEMENT

- Pre-notification letters were sent on September 12, 2023 and the Development Proposal Signs were installed on July 18, 2023. Staff received no responses from neighbouring properties.


## Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character and is also subject to the urban design guidelines in the Campbell Heights Local Area Plan (LAP).
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP and the design guidelines in the Campbell Heights Local Area Plan (LAP).
- Overall, the buildings are proposed to have a modern, linear appearance with architectural emphasis placed along the street facing facades through the use of storefront glazing and concrete tilt-up panels in an accent colour, along with a mix of materials and complimentary colours.
- The buildings are proposed to be constructed of tilt-up concrete panels painted in the colours grayish, caviar, polished concrete and daisy.
- The applicant proposes individual unit fascia signage in channel lettering mounted to the tilt-up panel.
- Several employee amenity areas are proposed on the site, with a main amenity area/plaza provided along the west side of Building 2 , with bench seating and landscaping.


## Landscaping

- The proposed landscaping consists of a 6.0 metre-wide landscape buffer on 32 Avenue, a 7.5 metre wide landscape buffer on 195 Street, and a 5.6 metre-wide landscape buffer on the east property line.
- The proposed landscaping consists of a variety of trees, including Sun Valley Red Maple, Raywood Ash, Gold Spire Gingko, White Wonder Dogwood, Fastigiate and Douglas Fir. The tree plantings are complimented by a variety of shrubs and groundcover.


## Outstanding Items

- There are a limited number of Urban Design items that remain outstanding, and which do not affect the overall character or quality of the project. These generally include minor drafting errors.
- The applicant has been provided a detailed list identifying these requirements and has agreed to resolve these prior to Final Approval of the Development Permit, should the application be supported by Council.


## TREES

- Alexander Groenewold, ISA Certified Arborist of KD Planning \& Design Ltd. prepared an Arborist Assessment for the subject property. The table below provides a summary of the proposed tree retention and removal by tree species:

Table 1: Summary of Proposed Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
|  |  |  |  |
| Deciduous Trees(excluding Alder and Cottonwood Trees) |  |  |  |
| Norway Maple | 1 | 1 | 0 |
| Cherry Sp | 1 | 1 | O |
| Apple | 1 | 1 | 0 |
| Japanese Maple | 1 | 1 | O |
| Hazelnut | 1 | 1 | 0 |
| Sweet Chestnut | 1 | 1 | O |
| Pear Sp | 1 | 1 | 0 |
| Undersize Deciduous | 10 | 1 | 9 |
| Coniferous Trees |  |  |  |
| Gian Sequoia | 1 | 1 | 0 |
| Total (excluding Alder and Cottonwood Trees) | 18 | 9 | 9 |
| Total Replacement Trees Proposed (excluding Boulevard Street Trees) |  | 66 |  |
| Total Retained and Replacement Trees Proposed |  | 75 |  |
| Estimated Contribution to the Green City Program |  | NA |  |

- The Arborist Assessment states that there are a total of 18 mature trees on the site and no Alder and Cottonwood trees. The applicant proposes to retain 9 trees as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- There are 13 off site trees located along the north property line and east property that are proposed to be removed. The removal is proposed to accommodate building construction, as the proposed buildings are located within the tree protection zone of these trees.
- For those 9 on-site and 13 off-site trees that cannot be retained, the applicant will be required to plant trees on a 2 to 1 replacement ratio. This will require a proposed total of 44 replacement trees on the site. The applicant is proposing 66 replacement trees, exceeding City requirements.
- The new trees on the site will consist of a variety of trees, including Sun Valley Red Maple, Raywood Ash, Gold Spire Gingko, White Wonder Dogwood, Fastigiate and Douglas Fir. The tree plantings are complimented by a variety of shrubs and groundcover.
- In summary, a total of 75 trees are proposed to be retained or replaced on the site. As this exceeds the City's requirement for tree replacement, the applicant will not be contributing to the Green City Program.
- The proposed tree retention and replacement strategy will be refined as the applicant works through the detailed design process.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix II. Engineering Summary
Appendix III. Summary of Tree Survey, Tree Preservation and Tree Plans
Appendix IV. Development Variance Permit No. 7923-0166-oo
approved by Shawn Low

Don Luymes
General Manager
Planning and Development
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TO: Director, Area Planning \& Development

- South Surrey Division

Planning and Development Department
FROM: Acting Development Support Manager, Engineering Department
DATE: September 18, $2023 \quad$ PROJECT FILE: 7823-0166-oo
RE: $\quad$ Engineering Requirements (Commercial/Industrial)
Location: 1954732 Ave

## REZONE

Property and Right-of-Way Requirements

- Dedicate 7.2 m towards 32 Avenue.
- Dedicate 10.0 m towards 195 Street.
- Dedicate 6.0 mx 6.0 m corner cut at 195 Street and 32 Avenue.
- Register 0.50 m SRW along all road frontages.
- Register 3.5 m off-site SRW on 1949592 Avenue along 195 Street.


## Works and Services

- Construct multi-use pathway along north side of 32 Avenue.
- Construct the east side of 195 Street.
- Construct storm, sanitary, water mains along 32 Avenue and 195 Street.
- Complete sanitary and storm catchment analysis and resolve downstream constraints.
- Construct storm, sanitary and water service connections to service the development.
- Provide on-site stormwater mitigation and water quality features.
- Register applicable legal documents as determined through detailed design.

A Servicing Agreement is required prior to Rezone.

## DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Permit/ Development Variance Permit.

BD

## Tree Preservation Summary

## Surrey Project No: 23-0166

Address: 19547, 19561 32 ${ }^{\text {ND }}$ Av, Surrey, BC
Registered Arborist: Alexander Groenewold ISA TRAQ

| On-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Trees Identified <br> (On-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas) | 8 <br> (+10 protected undersize trees) |
| Protected Trees to be Removed | 8 |
| Protected Trees to be Retained <br> (Excluding trees within proposed open space or riparian areas) | 9 protected undersize trees |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees requiring 1 to 1 Replacement Ratio $\qquad$ $\times 1=$ <br> - All other Trees requiring 2 to 1 Replacement Ratio $\qquad$ 9 _ $\times 2=$ | 18 |
| Replacement Trees Proposed | 66 |
| Replacement Trees in Deficit | - |
| Protected Trees to be Retained in Proposed Open Space / Riparian Areas |  |


| Off-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Off-Site Trees to be Removed: | 13 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees requiring 1 to 1 Replacement Ratio $\qquad$ $\times 1=$ <br> - All other Trees requiring 2 to 1 Replacement Ratio $\qquad$ 13 $\times 2=$ | 26 |
| Replacement Trees Proposed | TBD |
| Replacement Trees in Deficit | TBD |

Summary, Report and Plan prepared and submitted by:

(Signature of Arborist)



# DEVELOPMENT VARIANCE PERMIT 

NO.: 7923-0166-oo
Issued To:

Address of Owner:

1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

> Parcel Identifier: oo9-735-283
> Lot 1 Section 27 Township 7 New
> Westminster District Plan 12715
> 1954732 Avenue
> 1956132 Avenue
(the "Land")
3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:

Surrey Subdivision and Development By-law, 1986, No. 8830, as amended is varied as follows:
(a) to reduce the minimum rear yard setback of the IB-1 Zone from 7.5 metres to 1.2 metres to the principal building face; and
(b) to reduce the minimum number of on-site parking spaces from 92 to 88 .
4. This development variance permit applies to only the portion of the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
6. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
7. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
8. This development variance permit is not a building permit.

## AUTHORIZING RESOLUTION PASSED BY THE COUNCIL/DELEGATED OFFICIAL, THE DAY OF , 20 .

ISSUED THIS DAY OF , 20 .

Mayor - Brenda Locke

City Clerk - Jennifer Ficocelli


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SITE DATA - BUILDING 200

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## LEGEND

PROPOSED GRADE ${ }^{+1 / 1.0}$

to reduce the parking spaces from 92 to 88 $\qquad$

